

# Union Calendar No. 505

112<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 3609

**[Report No. 112–635, Part I]**

To provide taxpayers with an annual report disclosing the cost of, performance by, and areas for improvements for Government programs, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 8, 2011

Mr. LANKFORD (for himself, Mr. BOREN, Mr. GERLACH, and Mrs. BLACKBURN) introduced the following bill; which was referred to the Committee on Oversight and Government Reform

JULY 31, 2012

Reported with amendments and referred to the Committee on House Administration for a period ending not later than October 1, 2012, for consideration of such provisions of the bill and amendment as fall within the jurisdiction of that committee pursuant to clause 1(k), rule X

[Strike out all after the enacting clause and insert the part printed in italic]

OCTOBER 1, 2012

Additional sponsors: Mr. RYAN of Wisconsin, Mr. CHAFFETZ, Mr. JOHNSON of Illinois, Mrs. MYRICK, Mr. ROE of Tennessee, Mr. KINGSTON, Mr. AUSTIN SCOTT of Georgia, Mr. PITTS, Mrs. LUMMIS, Mr. GOHMERT, Mr. WALBERG, Mr. HUIZENGA of Michigan, Mr. ROSS of Florida, Ms. FOXX, Mr. CANSECO, Mr. MANZULLO, Mr. WESTMORELAND, Mr. BROUN of Georgia, Mr. POE of Texas, Mr. ROKITA, Mr. SCOTT of South Carolina, and Mr. PALAZZO

OCTOBER 1, 2012

Deleted sponsor: Mr. AMASH (added January 18, 2012; deleted January 23, 2012)

OCTOBER 1, 2012

The Committee on House Administration discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on December 8, 2011]

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## **A BILL**

To provide taxpayers with an annual report disclosing the cost of, performance by, and areas for improvements for Government programs, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SEC. 1. SHORT TITLE.**

4        *This Act may be cited as the “Taxpayers Right-To-*  
5 *Know Act”.*

6 **SEC. 2. AGENCY REQUIREMENTS RELATING TO ANNUAL RE-**  
7 **PORT ON THE COST AND PERFORMANCE OF**  
8 **GOVERNMENT PROGRAMS AND AREAS OF DU-**  
9 **PLICATION AMONG PROGRAMS.**

10        *(a) REQUIREMENT TO IDENTIFY AND DESCRIBE PRO-*  
11 *GRAMS.—On an annual basis, for purposes of the report*  
12 *required by subsection (b), the head of each agency shall—*

13            *(1) identify and describe every program admin-*  
14 *istered by the agency;*

15            *(2) for each such program—*

16                    *(A) determine the total administrative ex-*  
17 *penses of the program;*

18                    *(B) determine the expenditures for services*  
19 *for the program;*

20                    *(C) estimate the number of clients served by*  
21 *the program and beneficiaries who received as-*  
22 *sistance under the program (if applicable); and*

23                    *(D) estimate—*

24                            *(i) the number of full-time employees*  
25 *who administer the program; and*

1                   (ii) the number of full-time equivalents  
2                   (whose salary is paid in part or full by the  
3                   Federal Government through a grant or  
4                   contract, a subaward of a grant or contract,  
5                   a cooperative agreement, or another form of  
6                   financial award or assistance) who assist in  
7                   administering the program; and

8                   (3) identify programs within the agency with  
9                   duplicative or overlapping missions, services, and al-  
10                  lowable uses of funds.

11               (b) *REPORT.*—Not later than February 1 of each fiscal  
12 year, the head of each agency shall create a link on the  
13 homepage of the official public website of the agency to a  
14 report containing the following:

15               (1) *IDENTIFICATION AND DESCRIPTION OF PRO-*  
16               *GRAMS.*—The information required under subsection  
17               (a) with respect to the preceding fiscal year.

18               (2) *PERFORMANCE REVIEWS.*—The latest per-  
19               formance reviews (including the program performance  
20               reports required under section 1116 of title 31, United  
21               States Code) of each program of the agency identified  
22               under subsection (a)(1), including performance indi-  
23               cators, performance goals, output measures, and other  
24               specific metrics used to review the program and how  
25               the program performed on each.

1           (3) *IMPROPER PAYMENT INFORMATION.*—For all  
2           programs and activities that may be susceptible to  
3           significant improper payments, as identified by the  
4           head of the agency under section 2(a) of the *Improper*  
5           *Payments Information Act of 2002* (31 U.S.C. 321  
6           note), the latest improper payment rate and the total  
7           estimated amount of improper payments during the  
8           preceding fiscal year, including fraudulent payments  
9           and overpayments.

10          (4) *EXPIRED GRANT FUNDING.*—The total  
11          amount of undisbursed grant funding remaining in  
12          grant accounts for which the period of availability to  
13          the grantee has expired.

14          (5) *RECOMMENDATIONS.*—Such recommenda-  
15          tions as the head of the agency considers appro-  
16          priate—

17                 (A) to consolidate programs within the  
18                 agency that are duplicative or overlapping;

19                 (B) to eliminate waste and inefficiency; and

20                 (C) to terminate lower priority, outdated,  
21                 and unnecessary programs and initiatives.

22          (c) *RELATIONSHIP TO CATALOG OF DOMESTIC FINAN-*  
23          *CIAL ASSISTANCE.*—With respect to the requirements of sub-  
24          sections (a)(1) and (a)(2)(B), the head of an agency may

1 *use the same information provided in the Catalog of Domes-*  
2 *tic Financial Assistance if applicable.*

3 (d) *FORMAT.—Each agency shall make reports re-*  
4 *quired by subsection (b) available in a searchable, machine-*  
5 *readable format, and shall expend no funds for the printing*  
6 *of such reports, except when providing such documents to*  
7 *the Congress.*

8 **SEC. 3. OFFICE OF MANAGEMENT AND BUDGET REQUIRE-**  
9 **MENTS RELATING TO ANNUAL REPORT ON**  
10 **THE COST AND PERFORMANCE OF GOVERN-**  
11 **MENT PROGRAMS AND AREAS OF DUPLICA-**  
12 **TION AMONG PROGRAMS.**

13 (a) *REPORT BY OFFICE OF MANAGEMENT AND BUDG-*  
14 *ET.—Not later than February 1 of each fiscal year, the Di-*  
15 *rector of the Office of Management and Budget shall publish*  
16 *on the official public website of the Office of Management*  
17 *and Budget a report containing the following:*

18 (1) *IDENTIFICATION OF DUPLICATIVE PRO-*  
19 *GRAMS.—An identification of programs across agen-*  
20 *cies with duplicative or overlapping missions, serv-*  
21 *ices, and allowable uses of funds.*

22 (2) *RECOMMENDATIONS.—Such recommenda-*  
23 *tions as the Director considers appropriate—*

24 (A) *to consolidate programs across agencies*  
25 *that are duplicative or overlapping;*

1                   (B) to eliminate waste and inefficiency; and  
2                   (C) to terminate lower priority, outdated,  
3                   and unnecessary programs and initiatives.

4           (b) *RELATIONSHIP TO PRESIDENT’S BUDGET.*—With  
5   respect to the requirements of subsection (a)(2), the Director  
6   may use the same information provided in the President’s  
7   annual budget submission, if applicable.

8   **SEC. 4. DEFINITIONS.**

9           *In this Act:*

10           (1) *ADMINISTRATIVE COSTS.*—The term “admin-  
11   istrative costs” has the meaning as determined by the  
12   Director of the Office of Management and Budget  
13   under section 504(b)(2) of Public Law 111–85 (31  
14   U.S.C. 1105 note), except the term shall also include,  
15   for purposes of that section and this section, with re-  
16   spect to an agency—

17                   (A) costs incurred by the agency as well as  
18                   costs incurred by grantees, subgrantees, and  
19                   other recipients of funds from a grant program  
20                   or other program administered by the agency;  
21                   and

22                   (B) expenses related to personnel salaries  
23                   and benefits, property management, travel, pro-  
24                   gram management, promotion, reviews and au-  
25                   dits, case management, and communication

1           *about, promotion of, and outreach for programs*  
2           *and program activities administered by the*  
3           *agency.*

4           (2) *SERVICES.*—*The term “services” has the*  
5           *meaning provided by the Director of the Office of*  
6           *Management and Budget and shall be limited to only*  
7           *activities, assistance, and aid that provide a direct*  
8           *benefit to a recipient, such as the provision of medical*  
9           *care, assistance for housing or tuition, or financial*  
10          *support (including grants and loans).*

11          (3) *AGENCY.*—*The term “agency” has the same*  
12          *meaning given that term in section 551(1) of title 5,*  
13          *United States Code, except that the term also includes*  
14          *offices in the legislative branch other than the Govern-*  
15          *ment Accountability Office.*

16          (4) *PERFORMANCE INDICATOR, PERFORMANCE*  
17          *GOAL, OUTPUT MEASURE, PROGRAM ACTIVITY.*—*The*  
18          *terms “performance indicator”, “performance goal”,*  
19          *“output measure”, and “program activity” have the*  
20          *meanings provided by section 1115 of title 31, United*  
21          *States Code.*

22          (5) *PROGRAM.*—*The term “program” has the*  
23          *meaning provided by the Director of the Office of*  
24          *Management and Budget and shall include, with re-*  
25          *spect to an agency, any organized set of activities di-*



1        *rected toward a common purpose or goal undertaken*  
2        *by the agency that includes services, projects, proc-*  
3        *esses, or financial or other forms of assistance, includ-*  
4        *ing grants, contracts, cooperative agreements, com-*  
5        *pacts, loans, leases, technical support, consultation, or*  
6        *other guidance.*

7        **SEC. 5. CLASSIFIED INFORMATION.**

8        *Nothing in this Act shall be construed to require the*  
9        *disclosure of classified information.*

10       **SEC. 6. REGULATIONS AND IMPLEMENTATION.**

11       *(a) REGULATIONS.—Not later than 120 days after the*  
12       *date of the enactment of this Act, the Director of the Office*  
13       *of Management and Budget shall prescribe regulations to*  
14       *implement this Act.*

15       *(b) IMPLEMENTATION.—This Act shall be implemented*  
16       *beginning with the first full fiscal year occurring after the*  
17       *date of the enactment of this Act.*

Amend the title so as to read: “A bill to provide taxpayers with an annual report disclosing the cost and performance of Government programs and areas of duplication among them.”.

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112<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. R. 3609**

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## **A BILL**

To provide taxpayers with an annual report disclosing the cost of, performance by, and areas for improvements for Government programs, and for other purposes.

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OCTOBER 1, 2012

The Committee on House Administration discharged, committed to the Committee of the Whole House on the State of the Union and ordered to be printed