

118TH CONGRESS  
1ST SESSION

# H. R. 3770

To amend the definition of section 804 of title 5.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 31, 2023

Mr. JOYCE of Ohio (for himself and Mr. GOLDEN of Maine) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To amend the definition of section 804 of title 5.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Limiting the Intrusive  
5 Bureaucracy and Empowering Regulatory Transparency  
6 for You Act” or the “LIBERTY Act”.

7 **SEC. 2. CONGRESSIONAL REVIEW OF AGENCY RULE-**  
8 **MAKING.**

9 Section 804 of title 5, United States Code, is amend-  
10 ed to read as follows:

11 **“§ 804. Definitions**

12 “For purposes of this chapter:

1           “(1) The term ‘Federal agency’ means any  
2 agency as that term is defined in section 551(1).

3           “(2) The term ‘major rule’—

4                 “(A) means any rule that the Adminis-  
5 trator of the Office of Information and Regu-  
6 latory Affairs of the Office of Management and  
7 Budget finds has resulted in or is likely to re-  
8 sult in—

9                         “(i) an annual effect on the economy  
10 of \$100,000,000 or more;

11                         “(ii) a major increase in costs or  
12 prices for consumers, individual industries,  
13 Federal, State, or local government agen-  
14 cies, or geographic regions; or

15                         “(iii) significant adverse effects on  
16 competition, employment, investment, pro-  
17 ductivity, innovation, or on the ability of  
18 United States-based enterprises to compete  
19 with foreign-based enterprises in domestic  
20 and export markets; and

21                 “(B) includes significant guidance docu-  
22 ments.

23           “(3) The term ‘rule’—

24                 “(A) has the meaning given such term in  
25 section 551, except that such term does not in-

1           clude (except as otherwise provided in subpara-  
2           graph (B))—

3                   “(i) any rule of particular applica-  
4                   bility, including a rule that approves or  
5                   prescribes for the future rates, wages,  
6                   prices, services, or allowances therefor, cor-  
7                   porate or financial structures, reorganiza-  
8                   tions, mergers, or acquisitions thereof, or  
9                   accounting practices or disclosures bearing  
10                  on any of the foregoing;

11                  “(ii) any rule relating to agency man-  
12                  agement or personnel; or

13                  “(iii) any rule of agency organization,  
14                  procedure, or practice that does not sub-  
15                  stantially affect the rights or obligations of  
16                  non-agency parties; and

17                  “(B) includes guidance documents.

18                  “(4) The term ‘guidance document’ means a  
19                  statement of general applicability and future effect,  
20                  other than a regulatory action, issued by a Federal  
21                  agency that sets forth—

22                   “(A) a policy on a statutory, regulatory, or  
23                   technical issue; or

24                   “(B) an interpretation of a statutory or  
25                   regulatory issue.

1           “(5) The term ‘significant guidance docu-  
2           ment’—

3           “(A) means a guidance document dissemi-  
4           nated to regulated entities or the general public  
5           that may reasonably be anticipated to—

6           “(i) lead to an annual effect of  
7           \$100,000,000 or more, or adversely affect  
8           in a material way the economy, a sector of  
9           the economy, productivity, competition,  
10          employment, the environment, public  
11          health or safety, or State, local, or Tribal  
12          governments or communities;

13          “(ii) create a serious inconsistency, or  
14          otherwise interfere, with an action taken or  
15          planned by another Federal agency;

16          “(iii) materially alter the budgetary  
17          impact of any entitlement, grant, user fees,  
18          or loan programs, or the rights or obliga-  
19          tions of recipients thereof; or

20          “(iv) raise novel legal or policy issues  
21          arising out of legal mandates; and

22          “(B) does not include any guidance docu-  
23          ment—

24          “(i) on regulations issued in accord-  
25          ance with section 556 or 557;

1           “(ii) that pertains to a military or for-  
2            eign affairs function of the United States,  
3            other than procurement regulations and  
4            regulations involving the import or export  
5            of non-defense articles and services; or

6            “(iii) on regulations that are limited  
7            to the organization, management, or per-  
8            sonnel matters of a Federal agency.”.

9   **SEC. 3. DEFINITION OF “RULE” TO INCLUDE SIGNIFICANT**  
10                   **GUIDANCE DOCUMENT FOR PURPOSES OF**  
11                   **RULEMAKING.**

12       Section 551(4) of title 5, United States Code, is  
13   amended by inserting before the semicolon the following:  
14   “, as well as significant guidance document (as such term  
15   is defined in section 804(5))”.

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