

Union Calendar No. 764

118TH CONGRESS
2D SESSION

H. R. 3988

[Report No. 118-934, Part I]

To provide for congressional approval of national emergency declarations.

IN THE HOUSE OF REPRESENTATIVES

JUNE 9, 2023

Mr. ROY (for himself, Mr. COHEN, Mr. GALLAGHER, Ms. TITUS, Mr. GOSAR, Ms. NORTON, Mr. PERRY, Mr. KILEY, Mr. OGLES, Mr. CLOUD, Mr. NORMAN, Mr. HIGGINS of Louisiana, Mr. BIGGS, Ms. HAGEMAN, Mr. BRECHEEN, and Ms. MACE) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Foreign Affairs, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

DECEMBER 19, 2024

Additional sponsors: Mr. GOOD of Virginia and Mr. MASSIE

DECEMBER 19, 2024

Reported from the Committee on Transportation and Infrastructure with an amendment

[Strike out all after the enacting clause and insert the part in italic]

DECEMBER 19, 2024

Committees on Foreign Affairs and Rules discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on June 9, 2023]

A BILL

To provide for congressional approval of national emergency declarations.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Assuring that Robust,*
5 *Thorough, and Informed Congressional Leadership is Exer-*
6 *cised Over National Emergencies Act” or the “ARTICLE*
7 *ONE Act”.*

8 **SEC. 2. CONGRESSIONAL REVIEW OF NATIONAL EMER-**
9 **GENCIES.**

10 *The National Emergencies Act (50 U.S.C. 1621 et seq.)*
11 *is amended by inserting after title I the following:*

12 **“TITLE II—DECLARATIONS OF**
13 **FUTURE NATIONAL EMER-**
14 **GENCIES**

15 **“SEC. 201. DECLARATIONS OF NATIONAL EMERGENCIES.**

16 “(a) AUTHORITY TO DECLARE NATIONAL EMER-
17 GENCIES.—With respect to Acts of Congress authorizing the
18 exercise, during the period of a national emergency, of any
19 special or extraordinary power, the President is authorized
20 to declare such a national emergency by proclamation. Such
21 proclamation shall immediately be transmitted to Congress
22 and published in the Federal Register.

23 “(b) SPECIFICATION OF PROVISIONS OF LAW TO BE
24 EXERCISED.—No powers or authorities made available by
25 statute for use during the period of a national emergency

1 shall be exercised unless and until the President specifies
2 the provisions of law under which the President proposes
3 that the President or other officers will act in—

4 “(1) a proclamation declaring a national emer-
5 gency under subsection (a); or

6 “(2) one or more Executive orders relating to the
7 emergency published in the Federal Register and
8 transmitted to Congress.

9 “(c) PROHIBITION ON SUBSEQUENT ACTIONS IF
10 EMERGENCIES NOT APPROVED.—

11 “(1) SUBSEQUENT DECLARATIONS.—If a joint
12 resolution of approval is not enacted under section
13 203 with respect to a national emergency before the
14 expiration of the 30-day period described in section
15 202(a), or with respect to a national emergency pro-
16 posed to be renewed under section 202(b), the Presi-
17 dent may not, during the remainder of the term of of-
18 fice of that President, declare a subsequent national
19 emergency under subsection (a) with respect to the
20 same circumstances.

21 “(2) EXERCISE OF AUTHORITIES.—If a joint res-
22 olution of approval is not enacted under section 203
23 with respect to a power or authority specified by the
24 President in a proclamation under subsection (a) or
25 an Executive order under subsection (b)(2) with re-

1 spect to a national emergency, the President may not,
2 during the remainder of the term of office of that
3 President, exercise that power or authority with re-
4 spect to that emergency.

5 “(d) *EFFECT OF FUTURE LAWS*.—No law enacted
6 after the date of the enactment of this Act shall supersede
7 this title unless it does so in specific terms, referring to this
8 title, and declaring that the new law supersedes the provi-
9 sions of this title.

10 **“SEC. 202. EFFECTIVE PERIODS OF NATIONAL EMER-
11 GENCIES.**

12 “(a) *TEMPORARY EFFECTIVE PERIODS*.—

13 “(1) *IN GENERAL*.—A declaration of a national
14 emergency shall remain in effect for a period of 30
15 calendar days from the issuance of the proclamation
16 under section 201(a) (not counting the day on which
17 the proclamation was issued) and shall terminate
18 when such period expires unless there is enacted into
19 law a joint resolution of approval under section 203
20 with respect to the proclamation.

21 “(2) *EXERCISE OF POWERS AND AUTHORITIES*.—
22 Any emergency power or authority made available
23 under a provision of law specified pursuant to section
24 201(b) may be exercised pursuant to a declaration of
25 a national emergency for a period of 30 calendar

1 *days from the issuance of the proclamation or Executive*
2 *order (not counting the day on which such pro-*
3 *clamation or Executive order was issued). That power*
4 *or authority may not be exercised after such period*
5 *expires unless there is enacted into law a joint resolu-*
6 *tion of approval under section 203 approving—*

7 “*(A) the proclamation of the national emer-*
8 *gency or the Executive order; and*

9 “*(B) the exercise of the power or authority*
10 *specified by the President in such proclamation*
11 *or Executive order.*

12 “(3) *EXCEPTION IF CONGRESS IS UNABLE TO*
13 *CONVENE.*—*If Congress is physically unable to con-*
14 *vene as a result of an armed attack upon the United*
15 *States or another national emergency, the 30-day pe-*
16 *riods described in paragraphs (1) and (2) shall begin*
17 *on the first day Congress convenes for the first time*
18 *after the attack or other emergency.*

19 “(b) *RENEWAL OF NATIONAL EMERGENCIES.*—*A na-*
20 *tional emergency declared by the President under section*
21 *201(a) or previously renewed under this subsection, and not*
22 *already terminated pursuant to subsection (a) or (c), shall*
23 *terminate on the date that is one year after the President*
24 *transmitted to Congress the proclamation declaring the*

1 emergency or Congress approved a previous renewal pursu-
2 ant to this subsection, unless—

3 “(1) the President publishes in the Federal Reg-
4 ister and transmits to Congress an Executive order
5 renewing the emergency; and

6 “(2) there is enacted into law a joint resolution
7 of approval renewing the emergency pursuant to sec-
8 tion 203 before the termination of the emergency or
9 previous renewal of the emergency.

10 “(c) TERMINATION OF NATIONAL EMERGENCIES.—

11 “(1) IN GENERAL.—Any national emergency de-
12 clared by the President under section 201(a) shall ter-
13 minate on the earliest of—

14 “(A) the date provided for in subsection (a);

15 “(B) the date provided for in subsection (b);

16 “(C) the date specified in an Act of Con-
17 gress terminating the emergency; or

18 “(D) the date specified in a proclamation of
19 the President terminating the emergency.

20 “(2) EFFECT OF TERMINATION.—

21 “(A) IN GENERAL.—Effective on the date of
22 the termination of a national emergency under
23 paragraph (1)—

24 “(i) except as provided by subparagraph (B), any powers or authorities exer-

1 *cised by reason of the emergency shall cease*
2 *to be exercised;*

3 “*(ii) any amounts reprogrammed or*
4 *transferred under any provision of law with*
5 *respect to the emergency that remain unob-*
6 *ligated on that date shall be returned and*
7 *made available for the purpose for which*
8 *such amounts were appropriated; and*

9 “*(iii) any contracts entered into pur-*
10 *suant to authorities provided as a result of*
11 *the emergency shall be terminated.*

12 “(B) SAVINGS PROVISION.—The termination
13 of a national emergency shall not affect—

14 “(i) any legal action taken or pending
15 legal proceeding not finally concluded or de-
16 termined on the date of the termination
17 under paragraph (1);

18 “(ii) any legal action or legal pro-
19 ceeding based on any act committed prior
20 to that date; or

21 “(iii) any rights or duties that ma-
22 tured or penalties that were incurred prior
23 to that date.

1 **“SEC. 203. REVIEW BY CONGRESS OF NATIONAL EMER-**2 ***GENCIES.***

3 “(a) *JOINT RESOLUTION OF APPROVAL DEFINED.*—In
4 *this section, the term ‘joint resolution of approval’ means
5 a joint resolution that contains only the following provi-
6 sions after its resolving clause:*

7 “(1) *A provision approving—*

8 “(A) *a proclamation of a national emer-
9 gency made under section 201(a);*

10 “(B) *an Executive order issued under sec-
11 tion 201(b)(2); or*

12 “(C) *an Executive order issued under sec-
13 tion 202(b).*

14 “(2) *A provision approving a list of all or a por-
15 tion of the provisions of law specified by the President
16 under section 201(b) in the proclamation or Executive
17 order that is the subject of the joint resolution.*

18 “(b) *PROCEDURES FOR CONSIDERATION OF JOINT*

19 *RESOLUTIONS OF APPROVAL.*—

20 “(1) *INTRODUCTION.*—*After the President trans-
21 mits to Congress a proclamation declaring a national
22 emergency under section 201(a), or an Executive
23 order specifying emergency powers or authorities
24 under section 201(b)(2) or renewing a national emer-
25 gency under section 202(b), a joint resolution of ap-*

1 *proposal may be introduced in either House of Congress*
2 *by any member of that House.*

3 “(2) REQUESTS TO CONVENE CONGRESS DURING
4 RECESSES.—*If, when the President transmits to Con-*
5 *gress a proclamation declaring a national emergency*
6 *under section 201(a), or an Executive order speci-*
7 *fying emergency powers or authorities under section*
8 *201(b)(2) or renewing a national emergency under*
9 *section 202(b), Congress has adjourned sine die or has*
10 *adjourned for any period in excess of 3 calendar days,*
11 *the majority leader of the Senate and the Speaker of*
12 *the House of Representatives, or their respective des-*
13 *ignees, acting jointly after consultation with and the*
14 *concurrence of the minority leader of the Senate and*
15 *the minority leader of the House, shall notify the*
16 *Members of the Senate and House, respectively, to re-*
17 *assemble at such place and time as they may des-*
18 *ignate if, in their opinion, the public interest shall*
19 *warrant it.*

20 “(3) CONSIDERATION IN SENATE.—*In the Sen-*
21 *ate, the following shall apply:*

22 “(A) REPORTING AND DISCHARGE.—*If the*
23 *committee to which a joint resolution of ap-*
24 *proval has been referred has not reported it at*
25 *the end of 10 calendar days after its introduc-*

1 *tion, that committee shall be automatically dis-*
2 *charged from further consideration of the resolu-*
3 *tion and it shall be placed on the calendar.*

4 “*(B) PROCEEDING TO CONSIDERATION.—*
5 *Notwithstanding Rule XXII of the Standing*
6 *Rules of the Senate, when the committee to which*
7 *a joint resolution of approval is referred has re-*
8 *ported the resolution, or when that committee is*
9 *discharged under subparagraph (A) from further*
10 *consideration of the resolution, it is at any time*
11 *thereafter in order (even though a previous mo-*
12 *tion to the same effect has been disagreed to) for*
13 *a motion to proceed to the consideration of the*
14 *joint resolution, and all points of order against*
15 *the joint resolution (and against consideration of*
16 *the joint resolution) are waived. The motion to*
17 *proceed is subject to 4 hours of debate divided*
18 *equally between those favoring and those oppos-*
19 *ing the joint resolution of approval. The motion*
20 *is not subject to amendment, or to a motion to*
21 *postpone, or to a motion to proceed to the consid-*
22 *eration of other business.*

23 “*(C) FLOOR CONSIDERATION.—A joint reso-*
24 *lution of approval shall be subject to 10 hours of*

1 *consideration, to be divided evenly between the*
2 *proponents and opponents of the resolution.*

3 “(D) AMENDMENTS.—

4 “(i) IN GENERAL.—*Except as provided*
5 *in clause (ii), no amendments shall be in*
6 *order with respect to a joint resolution of*
7 *approval.*

8 “(ii) AMENDMENTS TO STRIKE OR ADD
9 SPECIFIED PROVISIONS OF LAW.—*Clause (i)*
10 *shall not apply with respect to any amend-*
11 *ment—*

12 “(I) *to strike a provision or provi-*
13 *sions of law from the list required by*
14 *subsection (a)(2); or*

15 “(II) *to add to that list a provi-*
16 *sion or provisions of law specified by*
17 *the President under section 201(b) in*
18 *the proclamation or Executive order*
19 *that is the subject of the joint resolu-*
20 *tion of approval.*

21 “(E) MOTION TO RECONSIDER FINAL
22 VOTE.—*A motion to reconsider a vote on passage*
23 *of a joint resolution of approval shall not be in*
24 *order.*

1 “(F) APPEALS.—*Points of order, including
2 questions of relevancy, and appeals from the de-
3 cision of the Presiding Officer, shall be decided
4 without debate.*

5 “(4) CONSIDERATION IN HOUSE OF REPRESENTA-
6 TIVES.—*In the House of Representatives, the fol-
7 lowing shall apply:*

8 “(A) REPORTING AND DISCHARGE.—*If the
9 committee to which a joint resolution of ap-
10 proval has been referred has not reported it to
11 the House within 10 calendar days after the date
12 of referral, such committee shall be discharged
13 from further consideration of the joint resolution.*

14 “(B) PROCEEDING TO CONSIDERATION.—

15 “(i) IN GENERAL.—*Beginning on the
16 third legislative day after the committee to
17 which a joint resolution of approval has
18 been referred reports it to the House or has
19 been discharged from further consideration,
20 and except as provided in clause (ii), it
21 shall be in order to move to proceed to con-
22 sider the joint resolution in the House. The
23 previous question shall be considered as or-
24 dered on the motion to its adoption without
25 intervening motion. The motion shall not be*

1 *debatable. A motion to reconsider the vote*
2 *by which the motion is disposed of shall not*
3 *be in order.*

4 “(ii) *SUBSEQUENT MOTIONS TO PRO-*
5 *CEED TO JOINT RESOLUTION OF AP-*
6 *PROVAL.—A motion to proceed to consider a*
7 *joint resolution of approval shall not be in*
8 *order after the House has disposed of an-*
9 *other motion to proceed on that resolution.*

10 “(C) *FLOOR CONSIDERATION.—Upon adop-*
11 *tion of the motion to proceed in accordance with*
12 *subparagraph (B)(i), the joint resolution of ap-*
13 *proval shall be considered as read. The previous*
14 *question shall be considered as ordered on the*
15 *joint resolution to final passage without inter-*
16 *vening motion except two hours of debate, which*
17 *shall include debate on any amendments, equally*
18 *divided and controlled by the sponsor of the joint*
19 *resolution (or a designee) and an opponent. A*
20 *motion to reconsider the vote on passage of the*
21 *joint resolution shall not be in order.*

22 “(D) *AMENDMENTS.—*

23 “(i) *IN GENERAL.—Except as provided*
24 *in clause (ii), no amendments shall be in*

1 *order with respect to a joint resolution of*
2 *approval.*

3 “*(ii) AMENDMENTS TO STRIKE OR ADD*
4 *SPECIFIED PROVISIONS OF LAW.*—*Clause (i)*
5 *shall not apply with respect to any amend-*
6 *ment—*

7 “*(I) to strike a provision or provi-*
8 *sions of law from the list required by*
9 *subsection (a)(2); or*

10 “*(II) to add to that list a provi-*
11 *sion or provisions of law specified by*
12 *the President under section 201(b) in*
13 *the proclamation or Executive order*
14 *that is the subject of the joint resolu-*
15 *tion.*

16 “*(5) RECEIPT OF RESOLUTION FROM OTHER*
17 *HOUSE.*—*If, before passing a joint resolution of ap-*
18 *proval, one House receives from the other a joint reso-*
19 *lution of approval from the other House, then—*

20 “*(A) the joint resolution of the other House*
21 *shall not be referred to a committee and shall be*
22 *deemed to have been discharged from committee*
23 *on the day it is received; and*

24 “*(B) the procedures set forth in paragraphs*
25 *(3) and (4), as applicable, shall apply in the re-*

1 *ceiving House to the joint resolution received*
2 *from the other House to the same extent as such*
3 *procedures apply to a joint resolution of the re-*
4 *ceiving House.*

5 “(c) RULE OF CONSTRUCTION.—The enactment of a
6 joint resolution of approval under this section shall not be
7 interpreted to serve as a grant or modification by Congress
8 of statutory authority for the emergency powers of the Presi-
9 dent.

10 “(d) RULES OF THE HOUSE AND SENATE.—This sec-
11 tion is enacted by Congress—

12 “(1) as an exercise of the rulemaking power of
13 the Senate and the House of Representatives, respec-
14 tively, and as such is deemed a part of the rules of
15 each House, respectively, but applicable only with re-
16 spect to the procedure to be followed in the House in
17 the case of joint resolutions described in this section,
18 and supersedes other rules only to the extent that it
19 is inconsistent with such other rules; and

20 “(2) with full recognition of the constitutional
21 right of either House to change the rules (so far as re-
22 lating to the procedure of that House) at any time,
23 in the same manner, and to the same extent as in the
24 case of any other rule of that House.

1 **“SEC. 204. APPLICABILITY.**

2 *“This title shall apply to a national emergency pursu-*
3 *ant to which the President proposes to exercise emergency*
4 *powers or authorities made available under any provision*
5 *of law that is not a provision of law described in section*
6 *604(a).”.*

7 **SEC. 3. REPORTING REQUIREMENTS.**

8 *Section 401 of the National Emergencies Act (50*
9 *U.S.C. 1641) is amended—*

10 *(1) in subsection (c)—*

11 *(A) in the first sentence by inserting “, and*
12 *make publicly available” after “transmit to Con-*
13 *gress”; and*

14 *(B) in the second sentence by inserting “,*
15 *and make publicly available,” before “a final re-*
16 *port”; and*

17 *(2) by adding at the end the following:*

18 *“(d) REPORT ON EMERGENCIES.—The President shall*
19 *transmit to the entities described in subsection (g), with any*
20 *proclamation declaring a national emergency under section*
21 *201(a) or any Executive order specifying emergency powers*
22 *or authorities under section 201(b)(2) or renewing a na-*
23 *tional emergency under section 202(b), a report, in writing,*
24 *that includes the following:*

25 *“(1) A description of the circumstances necessi-*
26 *tating the declaration of a national emergency, the re-*

1 *newal of such an emergency, or the use of a new
2 emergency authority specified in the Executive order,
3 as the case may be.*

4 *“(2) The estimated duration of the national
5 emergency, or a statement that the duration of the
6 national emergency cannot reasonably be estimated at
7 the time of transmission of the report.*

8 *“(3) A summary of the actions the President or
9 other officers intend to take, including any re-
10 programming or transfer of funds, and the statutory
11 authorities the President and such officers expect to
12 rely on in addressing the national emergency.*

13 *“(4) The total expenditures estimated to be in-
14 curred by the United States Government during such
15 six-month period which are directly attributable to
16 the exercise of powers and authorities conferred by
17 such declaration.*

18 *“(5) In the case of a renewal of a national emer-
19 gency, a summary of the actions the President or
20 other officers have taken in the preceding one-year pe-
21 riod, including any reprogramming or transfer of
22 funds, to address the emergency.*

23 *“(e) PROVISION OF INFORMATION TO CONGRESS.—The
24 President shall provide to the entities described in sub-
25 section (g) such other information as such entities may re-*

1 quest in connection with any national emergency in effect
2 under title II.

3 “(f) PERIODIC REPORTS ON STATUS OF EMER-
4 GENCIES.—If the President declares a national emergency
5 under section 201(a), the President shall, not less frequently
6 than every 6 months for the duration of the emergency, re-
7 port to the entities described in subsection (g) on the status
8 of the emergency, the total expenditures incurred by the
9 United States Government, and the actions the President
10 or other officers have taken and authorities the President
11 and such officers have relied on in addressing the emer-
12 gency.

13 “(g) ENTITIES DESCRIBED.—The entities described in
14 this subsection are—

15 “(1) the Speaker of the House of Representatives;
16 “(2) minority leader of the House of Representa-
17 tives;
18 “(3) the Committee on Transportation and In-
19 frastructure of the House of Representatives; and
20 “(4) the Committee on Homeland Security and
21 Governmental Affairs of the Senate.”.

1 **SEC. 4. EXCLUSION OF CERTAIN NATIONAL EMERGENCIES**2 **INVOKING INTERNATIONAL EMERGENCY ECO-**
3 **NOMIC POWERS ACT.**

4 (a) *IN GENERAL.*—The National Emergencies Act (50
5 U.S.C. 1601 et seq.) is further amended by adding at the
6 end the following:

7 **“TITLE VI—DECLARATIONS OF**
8 **CERTAIN EMERGENCIES IN-**
9 **VOKEING INTERNATIONAL**
10 **EMERGENCY ECONOMIC POW-**
11 **ERS ACT**

12 **“SEC. 604. APPLICABILITY.**

13 “(a) *IN GENERAL.*—This title shall apply to a na-
14 tional emergency pursuant to which the President proposes
15 to exercise emergency powers or authorities made available
16 under the International Emergency Economic Powers Act
17 (50 U.S.C. 1701 et seq.).

18 “(b) *EFFECT OF ADDITIONAL POWERS AND AUTHORI-*
19 *TIES.*—This title shall not apply to a national emergency
20 or the exercise of emergency powers and authorities pursu-
21 ant to the national emergency if, in addition to the exercise
22 of emergency powers and authorities described in subsection
23 (a), the President proposes to exercise, pursuant to the na-
24 tional emergency, any emergency powers and authorities
25 under any other provision of law.”.

1 (b) *TRANSFER.*—Sections 201, 202, and 301 of the Na-
2 tional Emergencies Act (50 U.S.C. 1601 et seq.), as such
3 sections appeared on the day before the date of enactment
4 of this Act, are—

5 (1) transferred to title VI of such Act (as added
6 by subsection (a));

7 (2) inserted before section 604 of such title (as
8 added by subsection (a)); and

9 (3) redesignated as sections 601, 602, and 603,
10 respectively.

11 (c) *CONFORMING AMENDMENT.*—Title II of the Na-
12 tional Emergencies Act (50 U.S.C. 1601 et seq.), as such
13 title appeared the day before the date of enactment of this
14 Act, is amended by striking the heading for such title.

15 **SEC. 5. CONFORMING AMENDMENTS.**

16 (a) *NATIONAL EMERGENCIES ACT.*—Title III of the
17 National Emergencies Act (50 U.S.C. 1631) is repealed.

18 (b) *INTERNATIONAL EMERGENCY ECONOMIC POWERS
19 ACT.*—Section 207(b) of the International Emergency Eco-
20 nomic Powers Act (50 U.S.C. 1706) is amended by striking
21 “concurrent resolution” each place it appears and inserting
22 “joint resolution”.

23 **SEC. 6. EFFECTIVE DATE; APPLICABILITY.**

24 (a) *IN GENERAL.*—This Act and the amendments
25 made by this Act shall—

1 (1) take effect on the date of the enactment of
2 this Act; and

3 (2) except as provided in subsection (b), apply
4 with respect to national emergencies declared under
5 section 201 of the National Emergencies Act on or
6 after such date.

7 (b) APPLICABILITY TO RENEWALS OF EXISTING EMER-
8 GENCIES.—With respect to a national emergency declared
9 under section 201 of the National Emergencies Act before
10 the date of the enactment of this Act that would expire or
11 be renewed under section 202(d) of that Act (as in effect
12 on the day before such date of enactment), that national
13 emergency shall be subject to the requirements for renewal
14 under section 202(b) of that Act, as amended by section 2.

15 (c) SUPERSESSION.—This Act and the amendments
16 made by this Act shall supersede title II of the National
17 Emergencies Act (50 U.S.C. 1621 et seq.) as such title was
18 in effect on the day before the date of enactment of this Act.

Union Calendar No. 764

118TH CONGRESS
2D SESSION
H. R. 3988

[Report No. 118-934, Part I]

A BILL

To provide for congressional approval of national emergency declarations.

DECEMBER 19, 2024

Reported from the Committee on Transportation and Infrastructure with an amendment

DECEMBER 19, 2024

Committees on Foreign Affairs and Rules discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed