

113TH CONGRESS
2D SESSION

H. R. 4286

To free the private sector to harness domestic energy resources to create jobs and generate economic growth by removing statutory and administrative barriers.

IN THE HOUSE OF REPRESENTATIVES

MARCH 24, 2014

Mr. BRIDENSTINE (for himself, Mr. COOK, and Mr. YOHO) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Transportation and Infrastructure, Energy and Commerce, Agriculture, the Judiciary, and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To free the private sector to harness domestic energy resources to create jobs and generate economic growth by removing statutory and administrative barriers.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “American Energy Renaissance Act of 2014”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—EXPANDING AMERICAN ENERGY EXPORTS

Sec. 1001. Finding.
 Sec. 1002. Natural gas exports.
 Sec. 1003. Crude oil exports.
 Sec. 1004. Coal exports.

TITLE II—IMPROVING NORTH AMERICAN ENERGY INFRASTRUCTURE

Subtitle A—North American Energy Infrastructure

Sec. 2001. Finding.
 Sec. 2002. Definitions.
 Sec. 2003. Authorization of certain energy infrastructure projects at the national boundary of the United States.
 Sec. 2004. Transmission of electric energy to Canada and Mexico.
 Sec. 2005. Effective date; rulemaking deadlines.

Subtitle B—Keystone XL Permit Approval

Sec. 2011. Findings.
 Sec. 2012. Keystone XL permit approval.

TITLE III—OUTER CONTINENTAL SHELF LEASING

Sec. 3001. Finding.
 Sec. 3002. Extension of leasing program.
 Sec. 3003. Lease sales.
 Sec. 3004. Applications for permits to drill.
 Sec. 3005. Lease sales for certain areas.

TITLE IV—UTILIZING AMERICA'S ONSHORE RESOURCES

Sec. 4001. Findings.
 Sec. 4002. State option for energy development.

Subtitle A—Energy Development by States

Sec. 4011. Definitions.
 Sec. 4012. State programs.
 Sec. 4013. Leasing, permitting, and regulatory programs.
 Sec. 4014. Judicial review.
 Sec. 4015. Administrative Procedure Act.

Subtitle B—Onshore Oil and Gas Permit Streamlining

PART I—OIL AND GAS LEASING CERTAINTY

Sec. 4021. Minimum acreage requirement for onshore lease sales.
 Sec. 4022. Leasing certainty.
 Sec. 4023. Leasing consistency.
 Sec. 4024. Reduce redundant policies.
 Sec. 4025. Streamlined congressional notification.

PART II—APPLICATION FOR PERMITS TO DRILL PROCESS REFORM

- Sec. 4031. Permit to drill application timeline.
- Sec. 4032. Administrative protest documentation reform.
- Sec. 4033. Improved Federal energy permit coordination.
- Sec. 4034. Administration.

PART III—OIL SHALE

- Sec. 4041. Effectiveness of oil shale regulations, amendments to resource management plans, and record of decision.
- Sec. 4042. Oil shale leasing.

PART IV—NATIONAL PETROLEUM RESERVE IN ALASKA ACCESS

- Sec. 4051. Sense of Congress and reaffirming national policy for the National Petroleum Reserve in Alaska.
- Sec. 4052. National Petroleum Reserve in Alaska: lease sales.
- Sec. 4053. National Petroleum Reserve in Alaska: planning and permitting pipeline and road construction.
- Sec. 4054. Issuance of a new integrated activity plan and environmental impact statement.
- Sec. 4055. Departmental accountability for development.
- Sec. 4056. Deadlines under new proposed integrated activity plan.
- Sec. 4057. Updated resource assessment.

PART V—MISCELLANEOUS PROVISIONS

- Sec. 4061. Sanctions.
- Sec. 4062. Internet-based onshore oil and gas lease sales.

PART VI—JUDICIAL REVIEW

- Sec. 4071. Definitions.
- Sec. 4072. Exclusive venue for certain civil actions relating to covered energy projects.
- Sec. 4073. Timely filing.
- Sec. 4074. Expedition in hearing and determining the action.
- Sec. 4075. Limitation on injunction and prospective relief.
- Sec. 4076. Limitation on attorneys' fees and court costs.
- Sec. 4077. Legal standing.

TITLE V—ADDITIONAL ONSHORE RESOURCES

Subtitle A—Leasing Program for Land Within Coastal Plain

- Sec. 5001. Finding.
- Sec. 5002. Definitions.
- Sec. 5003. Leasing program for land on the Coastal Plain.
- Sec. 5004. Lease sales.
- Sec. 5005. Grant of leases by the Secretary.
- Sec. 5006. Lease terms and conditions.
- Sec. 5007. Coastal Plain environmental protection.
- Sec. 5008. Expedited judicial review.
- Sec. 5009. Treatment of revenues.
- Sec. 5010. Rights-of-way across the Coastal Plain.
- Sec. 5011. Conveyance.

Subtitle B—Native American Energy

- Sec. 5021. Findings.
- Sec. 5022. Appraisals.
- Sec. 5023. Standardization.
- Sec. 5024. Environmental reviews of major Federal actions on Indian land.
- Sec. 5025. Judicial review.
- Sec. 5026. Tribal resource management plans.
- Sec. 5027. Leases of restricted lands for the Navajo Nation.
- Sec. 5028. Nonapplicability of certain rules.

Subtitle C—Additional Regulatory Provisions

PART I—STATE AUTHORITY OVER HYDRAULIC FRACTURING

- Sec. 5031. Finding.
- Sec. 5032. State authority.

PART II—MISCELLANEOUS PROVISIONS

- Sec. 5041. Environmental legal fees.
- Sec. 5042. Master leasing plans.

TITLE VI—IMPROVING AMERICA’S DOMESTIC REFINING CAPACITY

Subtitle A—Refinery Permitting Reform

- Sec. 6001. Finding.
- Sec. 6002. Definitions.
- Sec. 6003. Streamlining of refinery permitting process.

Subtitle B—Repeal of Renewable Fuel Standard

- Sec. 6011. Findings.
- Sec. 6012. Phase out of renewable fuel standard.

TITLE VII—STOPPING EPA OVERREACH

- Sec. 7001. Findings.
- Sec. 7002. Clarification of Federal regulatory authority to exclude greenhouse gases from regulation under the Clean Air Act.
- Sec. 7003. Jobs analysis for all EPA regulations.

TITLE VIII—DEBT FREEDOM FUND

- Sec. 8001. Findings.
- Sec. 8002. Debt freedom fund.

1 **TITLE I—EXPANDING AMERICAN**
 2 **ENERGY EXPORTS**

3 **SEC. 1001. FINDING.**

4 Congress finds that opening up energy exports will
 5 contribute to economic development, private sector job

1 growth, and continued growth in American energy produc-
2 tion.

3 **SEC. 1002. NATURAL GAS EXPORTS.**

4 (a) FINDING.—Congress finds that expanding nat-
5 ural gas exports will lead to increased investment and de-
6 velopment of domestic supplies of natural gas that will
7 contribute to job growth and economic development.

8 (b) NATURAL GAS EXPORTS.—Section 3(c) of the
9 Natural Gas Act (15 U.S.C. 717b(c)) is amended—

10 (1) by inserting “or any other nation not ex-
11 cluded by this section” after “trade in natural gas”;

12 (2) by striking “(c) For purposes” and insert-
13 ing the following:

14 “(c) EXPEDITED APPLICATION AND APPROVAL
15 PROCESS.—

16 “(1) IN GENERAL.—For purposes”; and

17 (3) by adding at the end the following:

18 “(2) EXCLUSIONS.—

19 “(A) IN GENERAL.—Any nation subject to
20 sanctions or trade restrictions imposed by the
21 United States is excluded from expedited ap-
22 proval under paragraph (1).

23 “(B) DESIGNATION BY PRESIDENT OR
24 CONGRESS.—The President or Congress may
25 designate nations that may be excluded from

1 expedited approval under paragraph (1) for rea-
2 sons of national security.

3 “(3) ORDER NOT REQUIRED.—No order is re-
4 quired under subsection (a) to authorize the export
5 or import of any natural gas to or from Canada or
6 Mexico.”.

7 **SEC. 1003. CRUDE OIL EXPORTS.**

8 (a) FINDINGS.—Congress finds that—

9 (1) the restrictions on crude oil exports from
10 the 1970s are no longer necessary due to the techno-
11 logical advances that have increased the domestic
12 supply of crude oil; and

13 (2) repealing restrictions on crude oil exports
14 will contribute to job growth and economic develop-
15 ment.

16 (b) REPEAL OF PRESIDENTIAL AUTHORITY TO RE-
17 STRICT OIL EXPORTS.—

18 (1) IN GENERAL.—Section 103 of the Energy
19 Policy and Conservation Act (42 U.S.C. 6212) is re-
20 pealed.

21 (2) CONFORMING AMENDMENTS.—

22 (A) Section 12 of the Alaska Natural Gas
23 Transportation Act of 1976 (15 U.S.C. 719j) is
24 amended—

1 (i) by striking “and section 103 of the
2 Energy Policy and Conservation Act”; and

3 (ii) by striking “such Acts” and in-
4 sserting “that Act”.

5 (B) The Energy Policy and Conservation
6 Act is amended—

7 (i) in section 251 (42 U.S.C. 6271)—

8 (I) by striking subsection (d);

9 and

10 (II) by redesignating subsection

11 (e) as subsection (d); and

12 (ii) in section 523(a)(1) (42 U.S.C.
13 6393(a)(1)), by striking “(other than sec-
14 tion 103 thereof)”.

15 (c) REPEAL OF LIMITATIONS ON EXPORTS OF OIL.—

16 (1) IN GENERAL.—Section 28 of the Mineral
17 Leasing Act (30 U.S.C. 185) is amended—

18 (A) by striking subsection (u); and

19 (B) by redesignating subsections (v)
20 through (y) as subsections (u) through (x), re-
21 spectively.

22 (2) CONFORMING AMENDMENTS.—

23 (A) Section 1107(c) of the Alaska National
24 Interest Lands Conservation Act (16 U.S.C.

1 3167(c) is amended by striking “(u) through
2 (y)” and inserting “(u) through (x)”.

3 (B) Section 23 of the Deep Water Port
4 Act of 1974 (33 U.S.C. 1522) is repealed.

5 (C) Section 203(c) of the Trans-Alaska
6 Pipeline Authorization Act (43 U.S.C. 1652(c))
7 is amended in the first sentence by striking
8 “(w)(2), and (x))” and inserting “(v)(2), and
9 (w))”.

10 (D) Section 509(c) of the Public Utility
11 Regulatory Policies Act of 1978 (43 U.S.C.
12 2009(c)) is amended by striking “subsection
13 (w)(2)” and inserting “subsection (v)(2)”.

14 (d) REPEAL OF LIMITATIONS ON EXPORT OF OCS
15 OIL OR GAS.—Section 28 of the Outer Continental Shelf
16 Lands Act (43 U.S.C. 1354) is repealed.

17 (e) TERMINATION OF LIMITATION ON EXPORTATION
18 OF CRUDE OIL.—Section 7(d) of the Export Administra-
19 tion Act of 1979 (50 U.S.C. App. 2406(d)) (as in effect
20 pursuant to the International Emergency Economic Pow-
21 ers Act (50 U.S.C. 1701 et seq.)) shall have no force or
22 effect.

23 (f) CLARIFICATION OF CRUDE OIL REGULATION.—

1 (1) IN GENERAL.—Section 754.2 of title 15,
2 Code of Federal Regulations (relating to crude oil)
3 shall have no force or effect.

4 (2) CRUDE OIL LICENSE REQUIREMENTS.—The
5 Bureau of Industry and Security of the Department
6 of Commerce shall grant licenses to export to a
7 country crude oil (as the term is defined in sub-
8 section (a) of the regulation referred to in paragraph
9 (1)) (as in effect on the date that is 1 day before
10 the date of enactment of this Act) unless—

11 (A) the country is subject to sanctions or
12 trade restrictions imposed by the United States;
13 or

14 (B) the President or Congress has des-
15 ignated the country as subject to exclusion for
16 reasons of national security.

17 **SEC. 1004. COAL EXPORTS.**

18 (a) FINDINGS.—Congress finds that—

19 (1) increased international demand for coal is
20 an opportunity to support jobs and promote eco-
21 nomic growth in the United States; and

22 (2) exports of coal should not be unreasonably
23 restricted or delayed.

24 (b) NEPA REVIEW FOR COAL EXPORTS.—In com-
25 pleting an environmental impact statement or similar

1 analysis required under the National Environmental Pol-
2 icy Act of 1969 (42 U.S.C. 4321 et seq.) for an approval
3 or permit for coal export terminals, or transportation of
4 coal to coal export terminals, the Secretary of the Army,
5 acting through the Chief of Engineers—

6 (1) may only take into account domestic envi-
7 ronmental impacts; and

8 (2) may not take into account any impacts re-
9 sulting from the final use overseas of the exported
10 coal.

11 **TITLE II—IMPROVING NORTH**
12 **AMERICAN ENERGY INFRA-**
13 **STRUCTURE**

14 **Subtitle A—North American**
15 **Energy Infrastructure**

16 **SEC. 2001. FINDING.**

17 Congress finds that the United States should estab-
18 lish a more efficient, transparent, and modern process for
19 the construction, connection, operation, and maintenance
20 of oil and natural gas pipelines and electric transmission
21 facilities for the import and export of oil, natural gas, and
22 electricity to and from Canada and Mexico, in pursuit of
23 a more secure and efficient North American energy mar-
24 ket.

1 **SEC. 2002. DEFINITIONS.**

2 In this title:

3 (1) **ELECTRIC RELIABILITY ORGANIZATION.**—

4 The term “Electric Reliability Organization” has the
5 meaning given the term in section 215(a) of the
6 Federal Power Act (16 U.S.C. 824o(a)).

7 (2) **INDEPENDENT SYSTEM OPERATOR.**—The

8 term “Independent System Operator” has the mean-
9 ing given the term in section 3 of the Federal Power
10 Act (16 U.S.C. 796).

11 (3) **NATURAL GAS.**—The term “natural gas”

12 has the meaning given the term in section 2 of the
13 Natural Gas Act (15 U.S.C. 717a).

14 (4) **OIL.**—The term “oil” means petroleum or
15 a petroleum product.

16 (5) **REGIONAL ENTITY.**—The term “regional

17 entity” has the meaning given the term in section
18 215(a) of the Federal Power Act (16 U.S.C.
19 824o(a)).

20 (6) **REGIONAL TRANSMISSION ORGANIZATION.**—

21 The term “Regional Transmission Organization”
22 has the meaning given the term in section 3 of the
23 Federal Power Act (16 U.S.C. 796).

1 **SEC. 2003. AUTHORIZATION OF CERTAIN ENERGY INFRA-**
2 **STRUCTURE PROJECTS AT THE NATIONAL**
3 **BOUNDARY OF THE UNITED STATES.**

4 (a) **AUTHORIZATION.**—Except as provided in sub-
5 sections (d) and (e), no person may construct, connect,
6 operate, or maintain an oil or natural gas pipeline or elec-
7 tric transmission facility at the national boundary of the
8 United States for the import or export of oil, natural gas,
9 or electricity to or from Canada or Mexico without obtain-
10 ing approval of the construction, connection, operation, or
11 maintenance under this section.

12 (b) **APPROVAL.**—

13 (1) **REQUIREMENT.**—Not later than 120 days
14 after receiving a request for approval of construc-
15 tion, connection, operation, or maintenance under
16 this section, the relevant official identified under
17 paragraph (2), in consultation with appropriate Fed-
18 eral agencies, shall approve the request unless the
19 relevant official finds that the construction, connec-
20 tion, operation, or maintenance harms the national
21 security interests of the United States.

22 (2) **RELEVANT OFFICIAL.**—The relevant official
23 referred to in paragraph (1) is—

24 (A) the Secretary of Commerce with re-
25 spect to oil pipelines;

1 (B) the Federal Energy Regulatory Com-
2 mission with respect to natural gas pipelines;
3 and

4 (C) the Secretary of Energy with respect
5 to electric transmission facilities.

6 (3) APPROVAL NOT MAJOR FEDERAL ACTION.—
7 An approval of construction, connection, operation,
8 or maintenance under paragraph (1) shall not be
9 considered a major Federal action under the Na-
10 tional Environmental Policy Act of 1969 (42 U.S.C.
11 4321 et seq.).

12 (4) ADDITIONAL REQUIREMENT FOR ELECTRIC
13 TRANSMISSION FACILITIES.—In the case of a request
14 for approval of the construction, connection, oper-
15 ation, or maintenance of an electric transmission fa-
16 cility, the Secretary of Energy shall require, as a
17 condition of approval of the request under paragraph
18 (1), that the electric transmission facility be con-
19 structed, connected, operated, or maintained con-
20 sistent with all applicable policies and standards
21 of—

22 (A) the Electric Reliability Organization
23 and the applicable regional entity; and

24 (B) any Regional Transmission Organiza-
25 tion or Independent System Operator with

1 operational or functional control over the elec-
2 tric transmission facility.

3 (c) NO OTHER APPROVAL REQUIRED.—No Presi-
4 dential permit (or similar permit) required under Execu-
5 tive Order 13337 (3 U.S.C. 301 note; 69 Fed. Reg. 25299
6 (April 30, 2004)), Executive Order 11423 (3 U.S.C. 301
7 note; 33 Fed. Reg. 11741 (August 16, 1968)), section 301
8 of title 3, United States Code, Executive Order 12038 (43
9 Fed. Reg. 3674 (January 26, 1978)), Executive Order
10 10485 (18 Fed. Reg. 5397 (September 9, 1953)), or any
11 other Executive order shall be necessary for construction,
12 connection, operation, or maintenance to which this sec-
13 tion applies.

14 (d) EXCLUSIONS.—This section shall not apply to—

15 (1) any construction, connection, operation, or
16 maintenance of an oil or natural gas pipeline or elec-
17 tric transmission facility at the national boundary of
18 the United States for the import or export of oil,
19 natural gas, or electricity to or from Canada or Mex-
20 ico if—

21 (A) the pipeline or facility is operating at
22 the national boundary for that import or export
23 as of the date of enactment of this Act;

1 (B) a permit described in subsection (c)
2 for the construction, connection, operation, or
3 maintenance has been issued;

4 (C) approval of the construction, connec-
5 tion, operation, or maintenance has previously
6 been obtained under this section; or

7 (D) an application for a permit described
8 in subsection (c) for the construction, connec-
9 tion, operation, or maintenance is pending on
10 the date of enactment of this Act, until the ear-
11 lier of—

12 (i) the date on which the application
13 is denied; and

14 (ii) July 1, 2015; or

15 (2) the construction, connection, operation, or
16 maintenance of the Keystone XL pipeline.

17 (e) MODIFICATIONS TO EXISTING PROJECTS.—No
18 approval under this section, or permit described in sub-
19 section (c), shall be required for modifications to construc-
20 tion, connection, operation, or maintenance described in
21 subparagraph (A), (B), or (C) of subsection (d)(1), includ-
22 ing reversal of flow direction, change in ownership, volume
23 expansion, downstream or upstream interconnection, or
24 adjustments to maintain flow (such as a reduction or in-
25 crease in the number of pump or compressor stations).

1 (f) EFFECT OF OTHER LAWS.—Nothing in this sec-
2 tion affects the application of any other Federal law to
3 a project for which approval of construction, connection,
4 operation, or maintenance is sought under this section.

5 **SEC. 2004. TRANSMISSION OF ELECTRIC ENERGY TO CAN-**
6 **ADA AND MEXICO.**

7 (a) REPEAL OF REQUIREMENT TO SECURE
8 ORDER.—Section 202 of the Federal Power Act (16
9 U.S.C. 824a) is amended by striking subsection (e).

10 (b) CONFORMING AMENDMENTS.—

11 (1) STATE REGULATIONS.—Section 202 of the
12 Federal Power Act (16 U.S.C. 824a) is amended—

13 (A) by redesignating subsections (f) and
14 (g) as subsections (e) and (f), respectively; and

15 (B) in subsection (e) (as so redesignated),
16 by striking “insofar as such State regulation
17 does not conflict with the exercise of the Com-
18 mission’s powers under or relating to subsection
19 202(e)”.

20 (2) SEASONAL DIVERSITY ELECTRICITY EX-
21 CHANGE.—Section 602(b) of the Public Utility Reg-
22 ulatory Policies Act of 1978 (16 U.S.C. 824a–4(b))
23 is amended by striking “the Commission has con-
24 ducted hearings and made the findings required
25 under section 202(e) of the Federal Power Act” and

1 all that follows through the period at the end and
2 inserting “the Secretary has conducted hearings and
3 finds that the proposed transmission facilities would
4 not impair the sufficiency of electric supply within
5 the United States or would not impede or tend to
6 impede the coordination in the public interest of fa-
7 cilities subject to the jurisdiction of the Secretary.”.

8 **SEC. 2005. EFFECTIVE DATE; RULEMAKING DEADLINES.**

9 (a) **EFFECTIVE DATE.**—Sections 2003 and 2004,
10 and the amendments made by those sections, shall take
11 effect on July 1, 2015.

12 (b) **RULEMAKING DEADLINES.**—Each relevant offi-
13 cial described in section 2003(b)(2) shall—

14 (1) not later than 180 days after the date of
15 enactment of this Act, publish in the Federal Reg-
16 ister notice of a proposed rulemaking to carry out
17 the applicable requirements of section 2003; and

18 (2) not later than 1 year after the date of en-
19 actment of this Act, publish in the Federal Register
20 a final rule to carry out the applicable requirements
21 of section 2003.

22 **Subtitle B—Keystone XL Permit**
23 **Approval**

24 **SEC. 2011. FINDINGS.**

25 Congress finds that—

1 (1) building the Keystone XL pipeline will pro-
2 vide jobs and economic growth to the United States;
3 and

4 (2) the Keystone XL pipeline should be ap-
5 proved immediately.

6 **SEC. 2012. KEYSTONE XL PERMIT APPROVAL.**

7 (a) IN GENERAL.—Notwithstanding Executive Order
8 13337 (3 U.S.C. 301 note; 69 Fed. Reg. 25299 (April 30,
9 2004)), Executive Order 11423 (3 U.S.C. 301 note; 33
10 Fed. Reg. 11741 (August 16, 1968)), section 301 of title
11 3, United States Code, and any other Executive order or
12 provision of law, no presidential permit shall be required
13 for the pipeline described in the application filed on May
14 4, 2012, by TransCanada Corporation to the Department
15 of State for the northern portion of the Keystone XL pipe-
16 line from the Canadian border to the border between the
17 States of South Dakota and Nebraska.

18 (b) ENVIRONMENTAL IMPACT STATEMENT.—The
19 final environmental impact statement issued by the Sec-
20 retary of State on January 31, 2014, regarding the pipe-
21 line referred to in subsection (a), shall be considered to
22 satisfy all requirements of the National Environmental
23 Policy Act of 1969 (42 U.S.C. 4321 et seq.).

24 (c) CRITICAL HABITAT.—No area necessary to con-
25 struct or maintain the Keystone XL pipeline shall be con-

1 sidered critical habitat under the Endangered Species Act
2 of 1973 (16 U.S.C. 1531 et seq.) or any other provision
3 of law.

4 (d) PERMITS.—Any Federal permit or authorization
5 issued before the date of enactment of this Act for the
6 pipeline and cross-border facilities described in subsection
7 (a), and the related facilities in the United States, shall
8 remain in effect.

9 (e) FEDERAL JUDICIAL REVIEW.—The pipeline and
10 cross-border facilities described in subsection (a), and the
11 related facilities in the United States, that are approved
12 by this section, and any permit, right-of-way, or other ac-
13 tion taken to construct or complete the project pursuant
14 to Federal law, shall only be subject to judicial review on
15 direct appeal to the United States Court of Appeals for
16 the District of Columbia Circuit.

17 **TITLE III—OUTER CONTINENTAL** 18 **SHELF LEASING**

19 **SEC. 3001. FINDING.**

20 Congress finds that the United States has enormous
21 potential for offshore energy development and that the
22 people of the United States should have access to the jobs
23 and economic benefits from developing those resources.

1 **SEC. 3002. EXTENSION OF LEASING PROGRAM.**

2 (a) IN GENERAL.—Subject to subsection (c), the
3 Draft Proposed Outer Continental Shelf Oil and Gas
4 Leasing Program 2010–2015 issued by the Secretary of
5 the Interior (referred to in this title as the “Secretary”)
6 under section 18 of the Outer Continental Shelf Lands
7 Act (43 U.S.C. 1344) shall be considered to be the final
8 oil and gas leasing program under that section for the pe-
9 riod of fiscal years 2014 through 2019.

10 (b) FINAL ENVIRONMENTAL IMPACT STATEMENT.—

11 The Secretary is considered to have issued a final environ-
12 mental impact statement for the program applicable to the
13 period described in subsection (a) in accordance with all
14 requirements under section 102(2)(C) of the National En-
15 vironmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)).

16 (c) EXCEPTIONS.—Lease Sales 214, 232, and 239
17 shall not be included in the final oil and gas leasing pro-
18 gram for the period of fiscal years 2014 through 2019.

19 **SEC. 3003. LEASE SALES.**

20 (a) IN GENERAL.—Except as otherwise provided in
21 this section, not later than 180 days after the date of en-
22 actment of this Act and every 270 days thereafter, the
23 Secretary shall conduct a lease sale in each outer Conti-
24 nental Shelf planning area for which the Secretary deter-
25 mines that there is a commercial interest in purchasing

1 Federal oil and gas leases for production on the outer Con-
2 tinental Shelf.

3 (b) SUBSEQUENT DETERMINATIONS AND SALES.—If
4 the Secretary determines that there is not a commercial
5 interest in purchasing Federal oil and gas leases for pro-
6 duction on the outer Continental Shelf in a planning area
7 under this section, not later than 2 years after the date
8 of the determination and every 2 years thereafter, the Sec-
9 retary shall—

10 (1) make an additional determination on wheth-
11 er there is a commercial interest in purchasing Fed-
12 eral oil and gas leases for production on the outer
13 Continental Shelf in the planning area; and

14 (2) if the Secretary determines that there is a
15 commercial interest under paragraph (1), conduct a
16 lease sale in the planning area.

17 (c) PROTECTION OF STATE INTEREST.—In devel-
18 oping future leasing programs, the Secretary shall give
19 deference to affected coastal States (as the term is used
20 in the Outer Continental Shelf Lands Act (43 U.S.C. 1331
21 et seq.)) in determining leasing areas to be included in
22 the leasing program.

23 (d) PETITIONS.—If a person petitions the Secretary
24 to conduct a lease sale for an outer Continental Shelf plan-
25 ning area in which the person has a commercial interest,

1 the Secretary shall conduct a lease sale for the area in
2 accordance with subsection (a).

3 **SEC. 3004. APPLICATIONS FOR PERMITS TO DRILL.**

4 Section 5 of the Outer Continental Shelf Lands Act
5 (43 U.S.C. 1334) is amended by adding at the end the
6 following:

7 “(k) APPLICATIONS FOR PERMITS TO DRILL.—

8 “(1) IN GENERAL.—Subject to paragraph (2),
9 the Secretary shall approve or disapprove an applica-
10 tion for a permit to drill submitted under this Act
11 not later than 20 days after the date on which the
12 application is submitted to the Secretary.

13 “(2) DISAPPROVAL.—If the Secretary dis-
14 approves an application for a permit to drill under
15 paragraph (1), the Secretary shall—

16 “(A) provide to the applicant a description
17 of the reasons for the disapproval of the appli-
18 cation;

19 “(B) allow the applicant to resubmit an
20 application during the 10-day period beginning
21 on the date of the receipt of the description de-
22 scribed in subparagraph (A) by the applicant;
23 and

24 “(C) approve or disapprove any resub-
25 mitted application not later than 10 days after

1 the date on which the application is submitted
2 to the Secretary.”.

3 **SEC. 3005. LEASE SALES FOR CERTAIN AREAS.**

4 (a) **IN GENERAL.**—As soon as practicable but not
5 later than 1 year after the date of enactment of this Act,
6 the Secretary shall conduct Lease Sale 220 for areas off-
7 shore of the State of Virginia.

8 (b) **COMPLIANCE WITH OTHER LAWS.**—For pur-
9 poses of the lease sale described in subsection (a), the en-
10 vironmental impact statement prepared under section
11 3001 shall satisfy the requirements of the National Envi-
12 ronmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).

13 (c) **ENERGY PROJECTS IN GULF OF MEXICO.**—

14 (1) **JURISDICTION.**—The United States Court
15 of Appeals for the Fifth Circuit shall have exclusive
16 jurisdiction over challenges to offshore energy
17 projects and permits to drill carried out in the Gulf
18 of Mexico.

19 (2) **FILING DEADLINE.**—Any civil action to
20 challenge a project or permit described in paragraph
21 (1) shall be filed not later than 60 days after the
22 date of approval of the project or the issuance of the
23 permit.

1 **TITLE IV—UTILIZING AMERICA’S**
2 **ONSHORE RESOURCES**

3 **SEC. 4001. FINDINGS.**

4 Congress finds that—

5 (1) current policy has failed to take full advan-
6 tage of the natural resources on Federal land;

7 (2) the States should be given the option to
8 lead energy development on all available Federal
9 land in a State; and

10 (3) the Federal Government should not inhibit
11 energy development on Federal land.

12 **SEC. 4002. STATE OPTION FOR ENERGY DEVELOPMENT.**

13 Notwithstanding any other provision of this title, a
14 State may elect to control energy development and produc-
15 tion on available Federal land in accordance with the
16 terms and conditions of subtitle A and the amendments
17 made by subtitle A in lieu of being subject to the Federal
18 system established under subtitle B and the amendments
19 made by subtitle B.

20 **Subtitle A—Energy Development**
21 **by States**

22 **SEC. 4011. DEFINITIONS.**

23 In this subtitle:

1 (1) AVAILABLE FEDERAL LAND.—The term
2 “available Federal land” means any Federal land
3 that, as of the date of enactment of this Act—

4 (A) is located within the boundaries of a
5 State;

6 (B) is not held by the United States in
7 trust for the benefit of a federally recognized
8 Indian tribe;

9 (C) is not a unit of the National Park Sys-
10 tem;

11 (D) is not a unit of the National Wildlife
12 Refuge System; and

13 (E) is not a congressionally designated wil-
14 derness area.

15 (2) SECRETARY.—The term “Secretary” means
16 the Secretary of the Interior.

17 (3) STATE.—The term “State” means—

18 (A) a State; and

19 (B) the District of Columbia.

20 **SEC. 4012. STATE PROGRAMS.**

21 (a) IN GENERAL.—A State—

22 (1) may establish a program covering the leas-
23 ing and permitting processes, regulatory require-
24 ments, and any other provisions by which the State
25 would exercise the rights of the State to develop all

1 forms of energy resources on available Federal land
2 in the State; and

3 (2) as a condition of certification under section
4 4013(b) shall submit a declaration to the Depart-
5 ments of the Interior, Agriculture, and Energy that
6 a program under paragraph (1) has been established
7 or amended.

8 (b) AMENDMENT OF PROGRAMS.—A State may
9 amend a program developed and certified under this sub-
10 title at any time.

11 (c) CERTIFICATION OF AMENDED PROGRAMS.—Any
12 program amended under subsection (b) shall be certified
13 under section 4013(b).

14 **SEC. 4013. LEASING, PERMITTING, AND REGULATORY PRO-**
15 **GRAMS.**

16 (a) SATISFACTION OF FEDERAL REQUIREMENTS.—
17 Each program certified under this section shall be consid-
18 ered to satisfy all applicable requirements of Federal law
19 (including regulations), including—

20 (1) the National Environmental Policy Act of
21 1969 (42 U.S.C. 4321 et seq.);

22 (2) the Endangered Species Act of 1973 (16
23 U.S.C. 1531 et seq.); and

24 (3) the National Historic Preservation Act (16
25 U.S.C. 470 et seq.).

1 (b) FEDERAL CERTIFICATION AND TRANSFER OF
2 DEVELOPMENT RIGHTS.—Upon submission of a declara-
3 tion by a State under section 4012(a)(2)—

4 (1) the program under section 4012(a)(1) shall
5 be certified; and

6 (2) the State shall receive all rights from the
7 Federal Government to develop all forms of energy
8 resources covered by the program.

9 (c) ISSUANCE OF PERMITS AND LEASES.—If a State
10 elects to issue a permit or lease for the development of
11 any form of energy resource on any available Federal land
12 within the borders of the State in accordance with a pro-
13 gram certified under subsection (b), the permit or lease
14 shall be considered to meet all applicable requirements of
15 Federal law (including regulations).

16 **SEC. 4014. JUDICIAL REVIEW.**

17 Activities carried out in accordance with this subtitle
18 shall not be subject to Federal judicial review.

19 **SEC. 4015. ADMINISTRATIVE PROCEDURE ACT.**

20 Activities carried out in accordance with this subtitle
21 shall not be subject to subchapter II of chapter 5, and
22 chapter 7, of title 5, United States Code (commonly known
23 as the “Administrative Procedure Act”).

1 **Subtitle B—Onshore Oil and Gas**
2 **Permit Streamlining**

3 **PART I—OIL AND GAS LEASING CERTAINTY**

4 **SEC. 4021. MINIMUM ACREAGE REQUIREMENT FOR ON-**
5 **SHORE LEASE SALES.**

6 Section 17 of the Mineral Leasing Act (30 U.S.C.
7 226) is amended—

8 (1) by striking “SEC. 17. (a) All lands” and in-
9 serting the following:

10 **“SEC. 17. LEASE OF OIL AND GAS LAND.**

11 “(a) AUTHORITY OF SECRETARY.—

12 “(1) IN GENERAL.—All land”; and

13 (2) in subsection (a), by adding at the end the
14 following:

15 “(2) MINIMUM ACREAGE REQUIREMENT FOR
16 ONSHORE LEASE SALES.—

17 “(A) IN GENERAL.—In conducting lease
18 sales under paragraph (1)—

19 “(i) there shall be a presumption that
20 nominated land should be leased; and

21 “(ii) the Secretary of the Interior
22 shall offer for sale all of the nominated
23 acreage not previously made available for
24 lease, unless the Secretary demonstrates by

1 clear and convincing evidence that an indi-
2 vidual lease should not be granted.

3 “(B) ADMINISTRATION.—Acreage offered
4 for lease pursuant to this paragraph—

5 “(i) shall not be subject to protest;
6 and

7 “(ii) shall be eligible for categorical
8 exclusions under section 390 of the Energy
9 Policy Act of 2005 (42 U.S.C. 15942), ex-
10 cept that the categorical exclusions shall
11 not be subject to the test of extraordinary
12 circumstances or any other similar regula-
13 tion or policy guidance.

14 “(C) AVAILABILITY.—In administering this
15 paragraph, the Secretary shall only consider
16 leasing of Federal land that is available for
17 leasing at the time the lease sale occurs.”.

18 **SEC. 4022. LEASING CERTAINTY.**

19 Section 17(a) of the Mineral Leasing Act (30 U.S.C.
20 226(a)) (as amended by section 4061) is amended by add-
21 ing at the end the following:

22 “(3) LEASING CERTAINTY.—

23 “(A) IN GENERAL.—The Secretary of the
24 Interior shall not withdraw any covered energy
25 project (as defined in section 4051 of the Amer-

1 ican Energy Renaissance Act of 2014) issued
2 under this Act without finding a violation of the
3 terms of the lease by the lessee.

4 “(B) DELAY.—The Secretary shall not in-
5 fringe on lease rights under leases issued under
6 this Act by indefinitely delaying issuance of
7 project approvals, drilling and seismic permits,
8 and rights-of-way for activities under the lease.

9 “(C) AVAILABILITY FOR LEASE.—Not later
10 than 18 months after an area is designated as
11 open under the applicable land use plan, the
12 Secretary shall make available nominated areas
13 for lease using the criteria established under
14 section 2.

15 “(D) LAST PAYMENT.—

16 “(i) IN GENERAL.—Notwithstanding
17 any other provision of law, the Secretary
18 shall issue all leases sold not later than 60
19 days after the last payment is made.

20 “(ii) CANCELLATION.—The Secretary
21 shall not cancel or withdraw any lease par-
22 cel after a competitive lease sale has oc-
23 curred and a winning bidder has submitted
24 the last payment for the parcel.

25 “(E) PROTESTS.—

1 “(i) IN GENERAL.—Not later than the
2 end of the 60-day period beginning on the
3 date a lease sale is held under this Act, the
4 Secretary shall adjudicate any lease pro-
5 tests filed following a lease sale.

6 “(ii) UNSETTLED PROTEST.—If, after
7 the 60-day period described in clause (i)
8 any protest is left unsettled—

9 “(I) the protest shall be consid-
10 ered automatically denied; and

11 “(II) the appeal rights of the
12 protestor shall begin.

13 “(F) ADDITIONAL LEASE STIPULATIONS.—
14 No additional lease stipulation may be added
15 after the parcel is sold without consultation and
16 agreement of the lessee, unless the Secretary
17 considers the stipulation as an emergency ac-
18 tion to conserve the resources of the United
19 States.”.

20 **SEC. 4023. LEASING CONSISTENCY.**

21 A Federal land manager shall follow existing resource
22 management plans and continue to actively lease in areas
23 designated as open when resource management plans are
24 being amended or revised, until such time as a new record
25 of decision is signed.

1 **SEC. 4024. REDUCE REDUNDANT POLICIES.**

2 Bureau of Land Management Instruction Memo-
3 randum 2010–117 shall have no force or effect.

4 **SEC. 4025. STREAMLINED CONGRESSIONAL NOTIFICATION.**

5 Section 31(e) of the Mineral Leasing Act (30 U.S.C.
6 188(e)) is amended in the first sentence of the matter fol-
7 lowing paragraph (4) by striking “at least thirty days in
8 advance of the reinstatement” and inserting “in an annual
9 report”.

10 **PART II—APPLICATION FOR PERMITS TO DRILL**
11 **PROCESS REFORM**

12 **SEC. 4031. PERMIT TO DRILL APPLICATION TIMELINE.**

13 Section 17(p) of the Mineral Leasing Act (30 U.S.C.
14 226(p)) is amended by striking paragraph (2) and insert-
15 ing the following:

16 “(2) APPLICATIONS FOR PERMITS TO DRILL RE-
17 FORM AND PROCESS.—

18 “(A) IN GENERAL.—Not later than the
19 end of the 30-day period beginning on the date
20 an application for a permit to drill is received
21 by the Secretary, the Secretary shall decide
22 whether to issue the permit.

23 “(B) EXTENSION.—

24 “(i) IN GENERAL.—The Secretary
25 may extend the period described in sub-
26 paragraph (A) for up to 2 periods of 15

1 days each, if the Secretary has given writ-
2 ten notice of the delay to the applicant.

3 “(ii) NOTICE.—The notice shall—

4 “(I) be in the form of a letter
5 from the Secretary or a designee of
6 the Secretary; and

7 “(II) include—

8 “(aa) the names and titles
9 of the persons processing the ap-
10 plication;

11 “(bb) the specific reasons
12 for the delay; and

13 “(cc) a specific date a final
14 decision on the application is ex-
15 pected.

16 “(C) NOTICE OF REASONS FOR DENIAL.—

17 If the application is denied, the Secretary shall
18 provide the applicant—

19 “(i) a written statement that provides
20 clear and comprehensive reasons why the
21 application was not accepted and detailed
22 information concerning any deficiencies;
23 and

24 “(ii) an opportunity to remedy any de-
25 ficiencies.

1 “(D) APPLICATION DEEMED APPROVED.—

2 “(i) IN GENERAL.—Except as pro-
3 vided in clause (ii), if the Secretary has
4 not made a decision on the application by
5 the end of the 60-day period beginning on
6 the date the application is received by the
7 Secretary, the application shall be consid-
8 ered approved.

9 “(ii) EXCEPTIONS.—Clause (i) shall
10 not apply in cases in which existing reviews
11 under the National Environmental Policy
12 Act of 1969 (42 U.S.C. 4321 et seq.) or
13 Endangered Species Act of 1973 (16
14 U.S.C. 1531 et seq.) are incomplete.

15 “(E) DENIAL OF PERMIT.—If the Sec-
16 retary decides not to issue a permit to drill
17 under this paragraph, the Secretary shall—

18 “(i) provide to the applicant a descrip-
19 tion of the reasons for the denial of the
20 permit;

21 “(ii) allow the applicant to resubmit
22 an application for a permit to drill during
23 the 10-day period beginning on the date
24 the applicant receives the description of
25 the denial from the Secretary; and

1 “(iii) issue or deny any resubmitted
2 application not later than 10 days after the
3 date the application is submitted to the
4 Secretary.

5 “(F) FEE.—

6 “(i) IN GENERAL.—Notwithstanding
7 any other provision of law, the Secretary
8 shall collect a single \$6,500 permit proc-
9 essing fee per application from each appli-
10 cant at the time the final decision is made
11 whether to issue a permit under subpara-
12 graph (A).

13 “(ii) RESUBMITTED APPLICATION.—
14 The fee required under clause (i) shall not
15 apply to any resubmitted application.

16 “(iii) TREATMENT OF PERMIT PROC-
17 ESSING FEE.—Subject to appropriation, of
18 all fees collected under this paragraph for
19 each fiscal year, 50 percent shall be—

20 “(I) transferred to the field office
21 at which the fees are collected; and

22 “(II) used to process protests,
23 leases, and permits under this Act.”.

1 **SEC. 4032. ADMINISTRATIVE PROTEST DOCUMENTATION**
2 **REFORM.**

3 Section 17(p) of the Mineral Leasing Act (30 U.S.C.
4 226(p)) (as amended by section 4031) is amended by add-
5 ing at the end the following:

6 “(4) PROTEST FEE.—

7 “(A) IN GENERAL.—The Secretary shall
8 collect a \$5,000 documentation fee to accom-
9 pany each administrative protest for a lease,
10 right-of-way, or application for a permit to drill.

11 “(B) TREATMENT OF FEES.—Subject to
12 appropriation, of all fees collected under this
13 paragraph for each fiscal year, 50 percent
14 shall—

15 “(i) remain in the field office at which
16 the fees are collected; and

17 “(ii) be used to process protests.”.

18 **SEC. 4033. IMPROVED FEDERAL ENERGY PERMIT COORDI-**
19 **NATION.**

20 (a) DEFINITIONS.—In this section:

21 (1) ENERGY PROJECT.—The term “energy
22 project” includes any oil, natural gas, coal, or other
23 energy project, as defined by the Secretary.

24 (2) PROJECT.—The term “Project” means the
25 Federal Permit Streamlining Project established
26 under subsection (b).

1 (3) SECRETARY.—The term “Secretary” means
2 the Secretary of the Interior.

3 (b) ESTABLISHMENT.—The Secretary shall establish
4 a Federal Permit Streamlining Project in each Bureau of
5 Land Management field office with responsibility for per-
6 mitting energy projects on Federal land.

7 (c) MEMORANDUM OF UNDERSTANDING.—

8 (1) IN GENERAL.—Not later than 90 days after
9 the date of enactment of this Act, the Secretary
10 shall enter into a memorandum of understanding for
11 purposes of carrying out this section with—

12 (A) the Secretary of Agriculture;

13 (B) the Administrator of the Environ-
14 mental Protection Agency; and

15 (C) the Chief of Engineers.

16 (2) STATE PARTICIPATION.—The Secretary
17 may request that the Governor of any State with en-
18 ergy projects on Federal land to be a signatory to
19 the memorandum of understanding.

20 (d) DESIGNATION OF QUALIFIED STAFF.—

21 (1) IN GENERAL.—Not later than 30 days after
22 the date of the signing of the memorandum of un-
23 derstanding under subsection (c), each Federal sig-
24 natory party shall, if appropriate, assign to each Bu-
25 reau of Land Management field office an employee

1 who has expertise in the regulatory issues relating to
2 the office in which the employee is employed, includ-
3 ing, as applicable, particular expertise in—

4 (A) the consultations and the preparation
5 of biological opinions under section 7 of the En-
6 dangered Species Act of 1973 (16 U.S.C.
7 1536);

8 (B) permits under section 404 of the Fed-
9 eral Water Pollution Control Act (33 U.S.C.
10 1344);

11 (C) regulatory matters under the Clean Air
12 Act (42 U.S.C. 7401 et seq.);

13 (D) planning under the National Forest
14 Management Act of 1976 (16 U.S.C. 1600 et
15 seq.); and

16 (E) the preparation of analyses under the
17 National Environmental Policy Act of 1969 (42
18 U.S.C. 4321 et seq.).

19 (2) DUTIES.—Each employee assigned under
20 paragraph (1) shall—

21 (A) not later than 90 days after the date
22 of assignment, report to the Bureau of Land
23 Management Field Managers in the office to
24 which the employee is assigned;

1 (B) be responsible for all issues relating to
2 the energy projects that arise under the au-
3 thorities of the home agency of the employee;
4 and

5 (C) participate as part of the team of per-
6 sonnel working on proposed energy projects,
7 planning, and environmental analyses on Fed-
8 eral land.

9 (e) **ADDITIONAL PERSONNEL.**—The Secretary shall
10 assign to each Bureau of Land Management field office
11 described in subsection (b) any additional personnel that
12 are necessary to ensure the effective approval and imple-
13 mentation of energy projects administered by the Bureau
14 of Land Management field office, including inspection and
15 enforcement relating to energy development on Federal
16 land, in accordance with the multiple use mandate of the
17 Federal Land Policy and Management Act of 1976 (43
18 U.S.C. 1701 et seq.).

19 (f) **FUNDING.**—Funding for the additional personnel
20 shall come from the Department of the Interior reforms
21 under paragraph (2) of section 17(p) of the Mineral Leas-
22 ing Act (30 U.S.C. 226(p)) (as amended by section 4031
23 and section 4032).

24 (g) **SAVINGS PROVISION.**—Nothing in this section af-
25 fects—

- 1 (1) the operation of any Federal or State law;
2 or
3 (2) any delegation of authority made by the
4 head of a Federal agency any employee of which is
5 participating in the Project.

6 **SEC. 4034. ADMINISTRATION.**

7 Notwithstanding any other provision of law, the Sec-
8 retary of the Interior shall not require a finding of extraor-
9 dinary circumstances in administering section 390 of the
10 Energy Policy Act of 2005 (42 U.S.C. 15942).

11 **PART III—OIL SHALE**

12 **SEC. 4041. EFFECTIVENESS OF OIL SHALE REGULATIONS,**
13 **AMENDMENTS TO RESOURCE MANAGEMENT**
14 **PLANS, AND RECORD OF DECISION.**

15 (a) REGULATIONS.—

16 (1) IN GENERAL.—Notwithstanding any other
17 provision of law (including regulations), the final
18 regulations regarding oil shale management pub-
19 lished by the Bureau of Land Management on No-
20 vember 18, 2008 (73 Fed. Reg. 69414), shall be
21 considered to satisfy all legal and procedural re-
22 quirements under any law, including—

23 (A) the Federal Land Policy and Manage-
24 ment Act of 1976 (43 U.S.C. 1701 et seq.);

1 (B) the Endangered Species Act of 1973
2 (16 U.S.C. 1531 et seq.); and

3 (C) the National Environmental Policy Act
4 of 1969 (42 U.S.C. 4321 et seq.).

5 (2) IMPLEMENTATION.—The Secretary of the
6 Interior shall implement the regulations described in
7 paragraph (1) (including the oil shale leasing pro-
8 gram authorized by the regulations) without any
9 other administrative action necessary.

10 (b) AMENDMENTS TO RESOURCE MANAGEMENT
11 PLANS AND RECORD OF DECISION.—

12 (1) IN GENERAL.—Notwithstanding any other
13 provision of law (including regulations) to the con-
14 trary, the Approved Resource Management Plan
15 Amendments/Record of Decision for Oil Shale and
16 Tar Sands Resources to Address Land Use Alloca-
17 tions in Colorado, Utah, and Wyoming and the Final
18 Programmatic Environmental Impact Statement of
19 the Bureau of Land Management, as in effect on
20 November 17, 2008, shall be considered to satisfy all
21 legal and procedural requirements under any law, in-
22 cluding—

23 (A) the Federal Land Policy and Manage-
24 ment Act of 1976 (43 U.S.C. 1701 et seq.);

1 (B) the Endangered Species Act of 1973
2 (16 U.S.C. 1531 et seq.); and

3 (C) the National Environmental Policy Act
4 of 1969 (42 U.S.C. 4321 et seq.).

5 (2) IMPLEMENTATION.—The Secretary of the
6 Interior shall implement the oil shale leasing pro-
7 gram authorized by the regulations described in
8 paragraph (1) in those areas covered by the resource
9 management plans covered by the amendments, and
10 covered by the record of decision, described in para-
11 graph (1) without any other administrative action
12 necessary.

13 **SEC. 4042. OIL SHALE LEASING.**

14 (a) ADDITIONAL RESEARCH AND DEVELOPMENT
15 LEASE SALES.—Not later than 180 days after the date
16 of enactment of this Act, the Secretary of the Interior
17 shall hold a lease sale offering an additional 10 parcels
18 for lease for research, development, and demonstration of
19 oil shale resources, under the terms offered in the solicita-
20 tion of bids for such leases published on January 15, 2009
21 (74 Fed. Reg. 2611).

22 (b) COMMERCIAL LEASE SALES.—

23 (1) IN GENERAL.—Not later than January 1,
24 2016, the Secretary of the Interior shall hold not
25 less than 5 separate commercial lease sales in areas

1 considered to have the most potential for oil shale
2 development, as determined by the Secretary, in
3 areas nominated through public comment.

4 (2) ADMINISTRATION.—Each lease sale shall
5 be—

6 (A) for an area of not less than 25,000
7 acres; and

8 (B) in multiple lease blocs.

9 **PART IV—NATIONAL PETROLEUM RESERVE IN**
10 **ALASKA ACCESS**

11 **SEC. 4051. SENSE OF CONGRESS AND REAFFIRMING NA-**
12 **TIONAL POLICY FOR THE NATIONAL PETRO-**
13 **LEUM RESERVE IN ALASKA.**

14 It is the sense of Congress that—

15 (1) the National Petroleum Reserve in Alaska
16 remains explicitly designated, both in name and legal
17 status, for purposes of providing oil and natural gas
18 resources to the United States; and

19 (2) accordingly, the national policy is to actively
20 advance oil and gas development within the Reserve
21 by facilitating the expeditious exploration, produc-
22 tion, and transportation of oil and natural gas from
23 and through the Reserve.

1 **SEC. 4052. NATIONAL PETROLEUM RESERVE IN ALASKA:**
2 **LEASE SALES.**

3 Section 107 of the Naval Petroleum Reserves Produc-
4 tion Act of 1976 (42 U.S.C. 6506a) is amended by strik-
5 ing subsection (a) and inserting the following:

6 “(a) IN GENERAL.—The Secretary shall conduct an
7 expeditious program of competitive leasing of oil and gas
8 in the Reserve—

9 “(1) in accordance with this Act; and

10 “(2) that shall include at least 1 lease sale an-
11 nually in the areas of the Reserve most likely to
12 produce commercial quantities of oil and natural gas
13 for each of calendar years 2014 through 2023.”.

14 **SEC. 4053. NATIONAL PETROLEUM RESERVE IN ALASKA:**
15 **PLANNING AND PERMITTING PIPELINE AND**
16 **ROAD CONSTRUCTION.**

17 (a) IN GENERAL.—Notwithstanding any other provi-
18 sion of law, the Secretary of the Interior, in consultation
19 with other appropriate Federal agencies, shall facilitate
20 and ensure permits, in a timely and environmentally re-
21 sponsible manner, for all surface development activities,
22 including for the construction of pipelines and roads, nec-
23 essary—

24 (1) to develop and bring into production any
25 areas within the National Petroleum Reserve in
26 Alaska that are subject to oil and gas leases; and

1 (2) to transport oil and gas from and through
2 the National Petroleum Reserve in Alaska in the
3 most direct manner possible to existing transpor-
4 tation or processing infrastructure on the North
5 Slope of Alaska.

6 (b) **TIMELINE.**—The Secretary shall ensure that any
7 Federal permitting agency shall issue permits in accord-
8 ance with the following timeline:

9 (1) Permits for the construction described in
10 subsection (a) for transportation of oil and natural
11 gas produced under existing Federal oil and gas
12 leases with respect to which the Secretary has issued
13 a permit to drill shall be approved not later than 60
14 days after the date of enactment of this Act.

15 (2) Permits for the construction described in
16 subsection (a) for transportation of oil and natural
17 gas produced under Federal oil and gas leases shall
18 be approved not later than 180 days after the date
19 on which a request for a permit to drill is submitted
20 to the Secretary.

21 (c) **PLAN.**—To ensure timely future development of
22 the National Petroleum Reserve in Alaska, not later than
23 270 days after the date of enactment of this Act, the Sec-
24 retary of the Interior shall submit to Congress a plan for
25 approved rights-of-way for a plan for pipeline, road, and

1 any other surface infrastructure that may be necessary in-
2 frastructure that will ensure that all leasable tracts in the
3 Reserve are within 25 miles of an approved road and pipe-
4 line right-of-way that can serve future development of the
5 Reserve.

6 **SEC. 4054. ISSUANCE OF A NEW INTEGRATED ACTIVITY**
7 **PLAN AND ENVIRONMENTAL IMPACT STATE-**
8 **MENT.**

9 (a) ISSUANCE OF NEW INTEGRATED ACTIVITY
10 PLAN.—Not later than 180 days after the date of enact-
11 ment of this Act, the Secretary of the Interior shall
12 issue—

13 (1) a new proposed integrated activity plan
14 from among the nonadopted alternatives in the Na-
15 tional Petroleum Reserve Alaska Integrated Activity
16 Plan Record of Decision issued by the Secretary of
17 the Interior and dated February 21, 2013; and

18 (2) an environmental impact statement under
19 section 102(2)(C) of the National Environmental
20 Policy Act of 1969 (42 U.S.C. 4332(2)(C)) for
21 issuance of oil and gas leases in the National Petro-
22 leum Reserve-Alaska to promote efficient and max-
23 imum development of oil and natural gas resources
24 of the Reserve.

1 (b) NULLIFICATION OF EXISTING RECORD OF DECI-
2 SION, IAP, AND EIS.—Except as provided in subsection
3 (a), the National Petroleum Reserve-Alaska Integrated
4 Activity Plan Record of Decision issued by the Secretary
5 of the Interior and dated February 21, 2013, including
6 the integrated activity plan and environmental impact
7 statement referred to in that record of decision, shall have
8 no force or effect.

9 **SEC. 4055. DEPARTMENTAL ACCOUNTABILITY FOR DEVELOP-**
10 **MENT.**

11 The Secretary of the Interior shall promulgate regu-
12 lations not later than 180 days after the date of enactment
13 of this Act that establish clear requirements to ensure that
14 the Department of the Interior is supporting development
15 of oil and gas leases in the National Petroleum Reserve-
16 Alaska.

17 **SEC. 4056. DEADLINES UNDER NEW PROPOSED INTE-**
18 **GRATED ACTIVITY PLAN.**

19 At a minimum, the new proposed integrated activity
20 plan issued under section 4054(a)(1) shall—

21 (1) require the Department of the Interior to
22 respond within 5 business days to a person who sub-
23 mits an application for a permit for development of
24 oil and natural gas leases in the National Petroleum

1 Reserve-Alaska acknowledging receipt of the applica-
2 tion; and

3 (2) establish a timeline for the processing of
4 each application that—

5 (A) specifies deadlines for decisions and
6 actions on permit applications; and

7 (B) provides that the period for issuing a
8 permit after the date on which the application
9 is submitted shall not exceed 60 days without
10 the concurrence of the applicant.

11 **SEC. 4057. UPDATED RESOURCE ASSESSMENT.**

12 (a) IN GENERAL.—The Secretary of the Interior shall
13 complete a comprehensive assessment of all technically re-
14 coverable fossil fuel resources within the National Petro-
15 leum Reserve in Alaska, including all conventional and un-
16 conventional oil and natural gas.

17 (b) COOPERATION AND CONSULTATION.—The as-
18 sessment required by subsection (a) shall be carried out
19 by the United States Geological Survey in cooperation and
20 consultation with the State of Alaska and the American
21 Association of Petroleum Geologists.

22 (c) TIMING.—The assessment required by subsection
23 (a) shall be completed not later than 2 years after the
24 date of enactment of this Act.

1 (d) FUNDING.—In carrying out this section, the
2 United States Geological Survey may cooperatively use re-
3 sources and funds provided by the State of Alaska.

4 **PART V—MISCELLANEOUS PROVISIONS**

5 **SEC. 4061. SANCTIONS.**

6 Nothing in this title authorizes the issuance of a lease
7 under the Mineral Leasing Act (30 U.S.C. 181 et seq.)
8 to any person designated for the imposition of sanctions
9 pursuant to—

10 (1) the Syria Accountability and Lebanese Sov-
11 ereignty Restoration Act of 2003 (22 U.S.C. 2151
12 note; Public Law 108–175);

13 (2) the Comprehensive Iran Sanctions, Account-
14 ability, and Divestiture Act of 2010 (22 U.S.C. 8501
15 et seq.);

16 (3) section 1245 of the National Defense Au-
17 thorization Act for Fiscal Year 2012 (22 U.S.C.
18 8513a);

19 (4) the Iran Threat Reduction and Syria
20 Human Rights Act of 2012 (22 U.S.C. 8701 et
21 seq.);

22 (5) the Iran Freedom and Counter-Proliferation
23 Act of 2012 (22 U.S.C. 8801 et seq.);

24 (6) the Iran Sanctions Act of 1996 (50 U.S.C.
25 1701 note; Public Law 104–172);

1 (7) Executive Order 13224 (50 U.S.C. 1701
2 note; relating to blocking property and prohibiting
3 transactions with persons who commit, threaten to
4 commit, or support terrorism);

5 (8) Executive Order 13338 (50 U.S.C. 1701
6 note; relating to blocking property of certain persons
7 and prohibiting the export of certain goods to
8 Syria);

9 (9) Executive Order 13622 (50 U.S.C. 1701
10 note; relating to authorizing additional sanctions
11 with respect to Iran);

12 (10) Executive Order 13628 (50 U.S.C. 1701
13 note; relating to authorizing additional sanctions
14 with respect to Iran); or

15 (11) Executive Order 13645 (50 U.S.C. 1701
16 note; relating to authorizing additional sanctions
17 with respect to Iran).

18 **SEC. 4062. INTERNET-BASED ONSHORE OIL AND GAS LEASE**

19 **SALES.**

20 (a) **AUTHORIZATION.**—Section 17(b)(1) of the Min-
21 eral Leasing Act (30 U.S.C. 226(b)(1)) is amended—

22 (1) in subparagraph (A), in the third sentence,
23 by inserting “, except as provided in subparagraph
24 (C)” after “by oral bidding”; and

25 (2) by adding at the end the following:

1 “(C) INTERNET-BASED BIDDING.—

2 “(i) IN GENERAL.—In order to diversify and ex-
3 pand the onshore leasing program of the United
4 States to ensure the best return to the Federal tax-
5 payer, reduce fraud, and secure the leasing process,
6 the Secretary may conduct onshore lease sales
7 through Internet-based bidding methods.

8 “(ii) CONCLUSION.—Each individual Internet-
9 based lease sale shall conclude not later than 7 days
10 after the date on which the sale begins.”.

11 (b) REPORT.—Not later than 90 days after the date
12 on which the tenth Internet-based lease sale conducted
13 under the amendment made by subsection (a) concludes,
14 the Secretary of the Interior shall analyze the first 10
15 Internet-based lease sales and report to Congress the find-
16 ings of the analysis, including—

17 (1) estimates on increases or decreases in Inter-
18 net-based lease sales, compared to sales conducted
19 by oral bidding, in—

20 (A) the number of bidders;

21 (B) the average amount of bid;

22 (C) the highest amount bid; and

23 (D) the lowest bid;

24 (2) an estimate on the total cost or savings to
25 the Department of the Interior as a result of Inter-

1 net-based lease sales, compared to sales conducted
2 by oral bidding; and

3 (3) an evaluation of the demonstrated or ex-
4 pected effectiveness of different structures for lease
5 sales which may provide an opportunity to better—

6 (A) maximize bidder participation;

7 (B) ensure the highest return to the Fed-
8 eral taxpayers;

9 (C) minimize opportunities for fraud or
10 collusion; and

11 (D) ensure the security and integrity of
12 the leasing process.

13 **PART VI—JUDICIAL REVIEW**

14 **SEC. 4071. DEFINITIONS.**

15 In this part:

16 (1) COVERED CIVIL ACTION.—The term “cov-
17 ered civil action” means a civil action containing a
18 claim under section 702 of title 5, United States
19 Code, regarding agency action (as defined for the
20 purposes of that section) affecting a covered energy
21 project on Federal land.

22 (2) COVERED ENERGY PROJECT.—

23 (A) IN GENERAL.—The term “covered en-
24 ergy project” means—

1 (i) the leasing of Federal land for the
2 exploration, development, production, proc-
3 essing, or transmission of oil, natural gas,
4 wind, or any other source of energy; and

5 (ii) any action under the lease.

6 (B) EXCLUSION.—The term “covered en-
7 ergy project” does not include any dispute be-
8 tween the parties to a lease regarding the obli-
9 gations under the lease, including any alleged
10 breach of the lease.

11 **SEC. 4072. EXCLUSIVE VENUE FOR CERTAIN CIVIL ACTIONS**
12 **RELATING TO COVERED ENERGY PROJECTS.**

13 Venue for any covered civil action shall lie in the
14 United States district court in which the covered energy
15 project or lease exists or is proposed.

16 **SEC. 4073. TIMELY FILING.**

17 To ensure timely redress by the courts, a covered civil
18 action shall be filed not later than the end of the 90-day
19 period beginning on the date of the final Federal agency
20 action to which the covered civil action relates.

21 **SEC. 4074. EXPEDITION IN HEARING AND DETERMINING**
22 **THE ACTION.**

23 The court shall endeavor to hear and determine any
24 covered civil action as expeditiously as practicable.

1 **SEC. 4075. LIMITATION ON INJUNCTION AND PROSPECTIVE**
2 **RELIEF.**

3 (a) IN GENERAL.—In a covered civil action, a court
4 shall not grant or approve any prospective relief unless
5 the court finds that the relief—

6 (1) is narrowly drawn;

7 (2) extends no further than necessary to correct
8 the violation of a legal requirement; and

9 (3) is the least intrusive means necessary to
10 correct the violation.

11 (b) DURATION.—

12 (1) IN GENERAL.—A court shall limit the dura-
13 tion of preliminary injunctions to halt covered en-
14 ergy projects to not more than 60 days, unless the
15 court finds clear reasons to extend the injunction.

16 (2) ADMINISTRATION.—In the case of an exten-
17 sion, the extension shall—

18 (A) only be in 30-day increments; and

19 (B) require action by the court to renew
20 the injunction.

21 **SEC. 4076. LIMITATION ON ATTORNEYS' FEES AND COURT**
22 **COSTS.**

23 (a) IN GENERAL.—Sections 504 of title 5 and 2412
24 of title 28, United States Code (commonly known as the
25 “Equal Access to Justice Act”), shall not apply to a cov-
26 ered civil action.

1 (b) COURT COSTS.—A party to a covered civil action
2 shall not receive payment from the Federal Government
3 for the attorneys’ fees, expenses, or other court costs in-
4 curred by the party.

5 **SEC. 4077. LEGAL STANDING.**

6 A challenger that files an appeal with the Department
7 of the Interior Board of Land Appeals shall meet the same
8 standing requirements as a challenger before a United
9 States district court.

10 **TITLE V—ADDITIONAL ONSHORE**
11 **RESOURCES**

12 **Subtitle A—Leasing Program for**
13 **Land Within Coastal Plain**

14 **SEC. 5001. FINDING.**

15 Congress finds that development of energy reserves
16 under the Coastal Plain of Alaska, performed in an envi-
17 ronmentally responsible manner, will contribute to job
18 growth and economic development.

19 **SEC. 5002. DEFINITIONS.**

20 In this subtitle:

21 (1) COASTAL PLAIN.—The term “Coastal
22 Plain” means the area described in appendix I to
23 part 37 of title 50, Code of Federal Regulations.

24 (2) PEER REVIEWED.—The term “peer re-
25 viewed” means reviewed—

1 (A) by individuals chosen by the National
2 Academy of Sciences with no contractual rela-
3 tionship with, or those who have no application
4 for a grant or other funding pending with, the
5 Federal agency with leasing jurisdiction; or

6 (B) if individuals described in subpara-
7 graph (A) are not available, by the top individ-
8 uals in the specified biological fields, as deter-
9 mined by the National Academy of Sciences.

10 (3) SECRETARY.—The term “Secretary” means
11 the Secretary of the Interior.

12 **SEC. 5003. LEASING PROGRAM FOR LAND ON THE COASTAL**
13 **PLAIN.**

14 (a) IN GENERAL.—The Secretary shall—

15 (1) establish and implement, in accordance with
16 this subtitle and acting through the Director of the
17 Bureau of Land Management in consultation with
18 the Director of the United States Fish and Wildlife
19 Service, a competitive oil and gas leasing program
20 that will result in the exploration, development, and
21 production of the oil and gas resources of the Coast-
22 al Plain; and

23 (2) administer the provisions of this subtitle
24 through regulations, lease terms, conditions, restric-
25 tions, prohibitions, stipulations, and other provisions

1 that ensure the oil and gas exploration, development,
2 and production activities on the Coastal Plain do not
3 result in any significant adverse effect on fish and
4 wildlife, the habitat of fish and wildlife, subsistence
5 resources, or the environment, including, in further-
6 ance of this goal, by requiring the application of the
7 best commercially available technology for oil and
8 gas exploration, development, and production to all
9 exploration, development, and production operations
10 under this subtitle in a manner that ensures the re-
11 ceipt of fair market value by the public for the min-
12 eral resources to be leased.

13 (b) REPEAL OF EXISTING RESTRICTION.—

14 (1) REPEAL.—Section 1003 of the Alaska Na-
15 tional Interest Lands Conservation Act (16 U.S.C.
16 3143) is repealed.

17 (2) CONFORMING AMENDMENT.—The table of
18 contents contained in section 1 of that Act (16
19 U.S.C. 3101 note) is amended by striking the item
20 relating to section 1003.

21 (c) COMPLIANCE WITH REQUIREMENTS UNDER CER-
22 TAIN OTHER LAWS.—

23 (1) COMPATIBILITY.—For purposes of the Na-
24 tional Wildlife Refuge System Administration Act of
25 1966 (16 U.S.C. 668dd et seq.), the oil and gas

1 leasing program and activities authorized by this
2 section on the Coastal Plain are deemed to be com-
3 patible with the purposes for which the Arctic Na-
4 tional Wildlife Refuge was established, and no fur-
5 ther findings or decisions are required to implement
6 this determination.

7 (2) ADEQUACY OF THE DEPARTMENT OF THE
8 INTERIOR'S LEGISLATIVE ENVIRONMENTAL IMPACT
9 STATEMENT.—The document of the Department of
10 the Interior entitled “Final Legislative Environ-
11 mental Impact Statement” and dated April 1987 re-
12 lating to the Coastal Plain prepared pursuant to sec-
13 tion 1002 of the Alaska National Interest Lands
14 Conservation Act (16 U.S.C. 3142) and section
15 102(2)(C) of the National Environmental Policy Act
16 of 1969 (42 U.S.C. 4332(2)(C)) is deemed to satisfy
17 the requirements under the National Environmental
18 Policy Act of 1969 (42 U.S.C. 4321 et seq.) that
19 apply with respect to prelease activities under this
20 subtitle, including actions authorized to be taken by
21 the Secretary to develop and promulgate regulations
22 for the establishment of a leasing program author-
23 ized by this subtitle before the conduct of the first
24 lease sale.

1 (3) COMPLIANCE WITH NEPA FOR OTHER AC-
2 TIONS.—

3 (A) IN GENERAL.—Prior to conducting the
4 first lease sale under this subtitle, the Secretary
5 shall prepare an environmental impact state-
6 ment under the National Environmental Policy
7 Act of 1969 (42 U.S.C. 4321 et seq.) with re-
8 spect to the actions authorized by this subtitle
9 not covered by paragraph (2).

10 (B) NONLEASING ALTERNATIVES NOT RE-
11 QUIRED.—Notwithstanding any other provision
12 of law, in preparing the environmental impact
13 statement under subparagraph (A), the Sec-
14 retary—

15 (i) shall—

16 (I) only identify a preferred ac-
17 tion for leasing and a single leasing
18 alternative; and

19 (II) analyze the environmental ef-
20 fects and potential mitigation meas-
21 ures for those 2 alternatives; and

22 (ii) is not required—

23 (I) to identify nonleasing alter-
24 native courses of action; or

1 (II) to analyze the environmental
2 effects of nonleasing alternative
3 courses of action.

4 (C) DEADLINE.—The identification under
5 subparagraph (B)(i)(I) for the first lease sale
6 conducted under this subtitle shall be completed
7 not later than 18 months after the date of en-
8 actment of this Act.

9 (D) PUBLIC COMMENT.—The Secretary
10 shall only consider public comments that—

11 (i) specifically address the preferred
12 action of the Secretary; and

13 (ii) are filed not later than 20 days
14 after the date on which the environmental
15 analysis is published.

16 (E) COMPLIANCE.—Notwithstanding any
17 other provision of law, compliance with this
18 paragraph is deemed to satisfy all requirements
19 for the analysis and consideration of the envi-
20 ronmental effects of proposed leasing under this
21 subtitle.

22 (d) RELATIONSHIP TO STATE AND LOCAL AUTHOR-
23 ITY.—Nothing in this subtitle expands or limits State or
24 local regulatory authority.

25 (e) SPECIAL AREAS.—

1 (1) IN GENERAL.—The Secretary, after con-
2 sultation with the State of Alaska, the city of
3 Kaktovik and the North Slope Borough of the State
4 of Alaska, may designate not more than 45,000
5 acres of the Coastal Plain as a “Special Area” if the
6 Secretary determines that the area is of such unique
7 character and interest so as to require special man-
8 agement and regulatory protection.

9 (2) SADLEROCHIT SPRING AREA.—The Sec-
10 retary shall designate the Sadlerochit Spring area,
11 consisting of approximately 4,000 acres, as a Special
12 Area.

13 (3) MANAGEMENT.—Each Special Area shall be
14 managed to protect and preserve the unique and di-
15 verse character of the area, including the fish, wild-
16 life, and subsistence resource values of the area.

17 (4) EXCLUSION FROM LEASING OR SURFACE
18 OCCUPANCY.—

19 (A) IN GENERAL.—The Secretary may ex-
20 clude any Special Area from leasing.

21 (B) NO SURFACE OCCUPANCY.—If the Sec-
22 retary leases a Special Area, or any part of a
23 Special Area, for oil and gas exploration, devel-
24 opment, production, or related activities, there

1 shall be no surface occupancy of the land com-
2 prising the Special Area.

3 (5) DIRECTIONAL DRILLING.—Notwithstanding
4 the other provisions of this subsection, the Secretary
5 may lease all or a portion of a Special Area under
6 terms that permit the use of horizontal drilling tech-
7 nology from sites on leases tracts located outside the
8 Special Area.

9 (f) LIMITATION ON CLOSED AREAS.—The authority
10 of the Secretary to close land on the Coastal Plain to oil
11 and gas leasing, exploration, development, or production
12 shall be limited to the authority provided under this sub-
13 title.

14 (g) REGULATIONS.—

15 (1) IN GENERAL.—Not later than 15 months
16 after the date of enactment of this Act, the Sec-
17 retary shall promulgate regulations necessary to
18 carry out this subtitle, including regulations relating
19 to protection of fish and wildlife, the habitat of fish
20 and wildlife, subsistence resources, and environment
21 of the Coastal Plain.

22 (2) REVISION OF REGULATIONS.—The Sec-
23 retary shall, through a rulemaking conducted in ac-
24 cordance with section 553 of title 5, United States
25 Code, periodically review and, if appropriate, revise

1 the regulations promulgated under paragraph (1) to
2 reflect a preponderance of the best available sci-
3 entific evidence that has been peer reviewed and ob-
4 tained by following appropriate, documented sci-
5 entific procedures, the results of which can be re-
6 peated using those same procedures.

7 **SEC. 5004. LEASE SALES.**

8 (a) IN GENERAL.—In accordance with the require-
9 ments of this subtitle, the Secretary may lease land under
10 this subtitle to any person qualified to obtain a lease for
11 deposits of oil and gas under the Mineral Leasing Act (30
12 U.S.C. 181 et seq.).

13 (b) PROCEDURES.—The Secretary shall, by regula-
14 tion and not later than 180 days after the date of enact-
15 ment of this Act, establish procedures for—

16 (1) receipt and consideration of sealed nomina-
17 tions for any area of the Coastal Plain for inclusion
18 in, or exclusion from, a lease sale;

19 (2) the holding of lease sales after the nomina-
20 tion process; and

21 (3) public notice of and comment on designa-
22 tion of areas to be included in, or excluded from, a
23 lease sale.

24 (c) LEASE SALE BIDS.—Lease sales under this sub-
25 title may be conducted through an Internet leasing pro-

1 gram, if the Secretary determines that the Internet leasing
2 program will result in savings to the taxpayer, an increase
3 in the number of bidders participating, and higher returns
4 than oral bidding or a sealed bidding system.

5 (d) SALE ACREAGES AND SCHEDULE.—The Sec-
6 retary shall—

7 (1) offer for lease under this subtitle—

8 (A) those tracts the Secretary considers to
9 have the greatest potential for the discovery of
10 hydrocarbons, taking into consideration nomi-
11 nations received under subsection (b)(1); and

12 (B)(i) not fewer than 50,000 acres by not
13 later than 22 months after the date of the en-
14 actment of this Act; and

15 (ii) not fewer than an additional 50,000
16 acres at 6-, 12-, and 18-month intervals fol-
17 lowing the initial offering under subclause (i);

18 (2) conduct 4 additional lease sales under the
19 same terms and schedule as the last lease sale under
20 paragraph (1)(B)(ii) not later than 2 years after the
21 date of that sale, if sufficient interest in leasing ex-
22 ists to warrant, in the judgment of the Secretary,
23 the conduct of the sales; and

24 (3) evaluate the bids in each lease sale under
25 this subsection and issue leases resulting from the

1 sales not later than 90 days after the date on which
2 the sale is completed.

3 **SEC. 5005. GRANT OF LEASES BY THE SECRETARY.**

4 (a) IN GENERAL.—The Secretary may grant to the
5 highest responsible qualified bidder in a lease sale con-
6 ducted under section 5004 any land to be leased on the
7 Coastal Plain upon payment by the bidder of any bonus
8 as may be accepted by the Secretary.

9 (b) SUBSEQUENT TRANSFERS.—No lease issued
10 under this subtitle may be sold, exchanged, assigned, sub-
11 let, or otherwise transferred except with the approval of
12 the Secretary after the Secretary consults with, and gives
13 due consideration to the views of, the Attorney General.

14 **SEC. 5006. LEASE TERMS AND CONDITIONS.**

15 An oil or gas lease issued under this subtitle shall—

16 (1) provide for the payment of a royalty of not
17 less than 12.5 percent in amount or value of the
18 production removed or sold under the lease, as de-
19 termined by the Secretary under the regulations ap-
20 plicable to other Federal oil and gas leases;

21 (2) provide that the Secretary may close, on a
22 seasonal basis, portions of the Coastal Plain to ex-
23 ploratory drilling activities as necessary to protect
24 caribou calving areas and other species of fish and
25 wildlife based on a preponderance of the best avail-

1 able scientific evidence that has been peer reviewed
2 and obtained by following appropriate, documented
3 scientific procedures, the results of which can be re-
4 peated using those same procedures;

5 (3) require that the lessee of land on the Coast-
6 al Plain shall be fully responsible and liable for the
7 reclamation of land on the Coastal Plain and any
8 other Federal land that is adversely affected in con-
9 nection with exploration, development, production, or
10 transportation activities conducted under the lease
11 and on the Coastal Plain by the lessee or by any of
12 the subcontractors or agents of the lessee;

13 (4) provide that the lessee may not delegate or
14 convey, by contract or otherwise, the reclamation re-
15 sponsibility and liability to another person without
16 the express written approval of the Secretary;

17 (5) provide that the standard of reclamation for
18 land required to be reclaimed under this subtitle
19 shall be, as nearly as practicable, a condition capable
20 of supporting the uses which the land was capable
21 of supporting prior to any exploration, development,
22 or production activities, or upon application by the
23 lessee, to a higher or better use as certified by the
24 Secretary;

1 (6) contain terms and conditions relating to
2 protection of fish and wildlife, the habitat of fish
3 and wildlife, subsistence resources, and the environ-
4 ment as required under section 5003(a)(2);

5 (7) provide that the lessee, agents of the lessee,
6 and contractors of the lessee use best efforts to pro-
7 vide a fair share, as determined by the level of obli-
8 gation previously agreed to in the 1974 agreement
9 implementing section 29 of the Federal Agreement
10 and Grant of Right of Way for the Operation of the
11 Trans-Alaska Pipeline, of employment and con-
12 tracting for Alaska Natives and Alaska Native cor-
13 porations from throughout the State; and

14 (8) contain such other provisions as the Sec-
15 retary determines necessary to ensure compliance
16 with this subtitle and the regulations issued pursu-
17 ant to this subtitle.

18 **SEC. 5007. COASTAL PLAIN ENVIRONMENTAL PROTECTION.**

19 (a) NO SIGNIFICANT ADVERSE EFFECT STANDARD
20 TO GOVERN AUTHORIZED COASTAL PLAIN ACTIVITIES.—
21 The Secretary shall, consistent with the requirements of
22 section 5003, administer this subtitle through regulations,
23 lease terms, conditions, restrictions, prohibitions, stipula-
24 tions, and other provisions that—

1 (1) ensure the oil and gas exploration, develop-
2 ment, and production activities on the Coastal Plain
3 shall not result in any significant adverse effect on
4 fish and wildlife, the habitat of fish and wildlife, or
5 the environment;

6 (2) require the application of the best commer-
7 cially available technology for oil and gas explo-
8 ration, development, and production on all new ex-
9 ploration, development, and production operations;
10 and

11 (3) ensure that the maximum amount of sur-
12 face acreage covered by production and support fa-
13 cilities, including airstrips and any areas covered by
14 gravel berms or piers for support of pipelines, does
15 not exceed 10,000 acres on the Coastal Plain for
16 each 100,000 acres of area leased.

17 (b) *SITE-SPECIFIC ASSESSMENT AND MITIGATION.*—

18 With respect to any proposed drilling and related activi-
19 ties, the Secretary shall require that—

20 (1) a site-specific analysis be made of the prob-
21 able effects, if any, that the drilling or related activi-
22 ties will have on fish and wildlife, the habitat of fish
23 and wildlife, subsistence resources, and the environ-
24 ment;

1 (2) a plan be implemented to avoid, minimize,
2 and mitigate (in that order and to the extent prac-
3 ticable) any significant adverse effect identified
4 under paragraph (1); and

5 (3) the development of the plan shall occur
6 after consultation with the agency or agencies hav-
7 ing jurisdiction over matters mitigated by the plan.

8 (c) REGULATIONS TO PROTECT COASTAL PLAIN
9 FISH AND WILDLIFE RESOURCES, SUBSISTENCE USERS,
10 AND THE ENVIRONMENT.—Prior to implementing the
11 leasing program authorized by this subtitle, the Secretary
12 shall prepare and promulgate regulations, lease terms,
13 conditions, restrictions, prohibitions, stipulations, and
14 other measures designed to ensure that the activities un-
15 dertaken on the Coastal Plain under this subtitle are con-
16 ducted in a manner consistent with the purposes and envi-
17 ronmental requirements of this subtitle.

18 (d) COMPLIANCE WITH FEDERAL AND STATE ENVI-
19 RONMENTAL LAWS AND OTHER REQUIREMENTS.—The
20 proposed regulations, lease terms, conditions, restrictions,
21 prohibitions, and stipulations for the leasing program
22 under this subtitle shall require compliance with all appli-
23 cable provisions of Federal and State environmental law
24 and compliance with the following:

1 (1) Standards at least as effective as the safety
2 and environmental mitigation measures set forth in
3 items 1 through 29 at pages 167 through 169 of the
4 document of the Department of the Interior entitled
5 “Final Legislative Environmental Impact State-
6 ment” and dated April 1987 relating to the Coastal
7 Plain.

8 (2) Seasonal limitations on exploration, develop-
9 ment, and related activities, where necessary, to
10 avoid significant adverse effects during periods of
11 concentrated fish and wildlife breeding, denning,
12 nesting, spawning, and migration based on a prepon-
13 derance of the best available scientific evidence that
14 has been peer reviewed and obtained by following
15 appropriate, documented scientific procedures, the
16 results of which can be repeated using those same
17 procedures.

18 (3) That exploration activities, except for sur-
19 face geological studies—

20 (A) be limited to the period between ap-
21 proximately November 1 and May 1 each year;
22 and

23 (B) be supported, if necessary, by ice
24 roads, winter trails with adequate snow cover,
25 ice pads, ice airstrips, and air transport meth-

1 ods, except that exploration activities may occur
2 at other times if the Secretary finds that the
3 exploration will have no significant adverse ef-
4 fect on the fish and wildlife, the habitat of fish
5 and wildlife, and the environment of the Coastal
6 Plain.

7 (4) Design safety and construction standards
8 for all pipelines and any access and service roads,
9 that minimize, to the maximum extent practicable,
10 adverse effects on—

11 (A) the passage of migratory species such
12 as caribou; and

13 (B) the flow of surface water by requiring
14 the use of culverts, bridges, and other struc-
15 tural devices.

16 (5) Prohibitions on general public access and
17 use on all pipeline access and service roads.

18 (6) Stringent reclamation and rehabilitation re-
19 quirements, consistent with the standards set forth
20 in this subtitle, requiring the removal from the
21 Coastal Plain of all oil and gas development and
22 production facilities, structures, and equipment upon
23 completion of oil and gas production operations, ex-
24 cept that the Secretary may exempt from the re-
25 quirements of this paragraph those facilities, struc-

1 tures, or equipment that the Secretary determines
2 would assist in the management of the Arctic Na-
3 tional Wildlife Refuge and that are donated to the
4 United States for that purpose.

5 (7) Appropriate prohibitions or restrictions on
6 access by all modes of transportation.

7 (8) Appropriate prohibitions or restrictions on
8 sand and gravel extraction.

9 (9) Consolidation of facility siting.

10 (10) Appropriate prohibitions or restrictions on
11 the use of explosives.

12 (11) Avoidance, to the extent practicable, of
13 springs, streams, and river systems, the protection
14 of natural surface drainage patterns, wetlands, and
15 riparian habitats, and the regulation of methods or
16 techniques for developing or transporting adequate
17 supplies of water for exploratory drilling.

18 (12) Avoidance or minimization of air traffic-re-
19 lated disturbance to fish and wildlife.

20 (13) Treatment and disposal of hazardous and
21 toxic wastes, solid wastes, reserve pit fluids, drilling
22 muds and cuttings, and domestic wastewater, includ-
23 ing an annual waste management report, a haz-
24 ardous materials tracking system, and a prohibition
25 on chlorinated solvents, in accordance with applica-

1 ble Federal and State environmental law (including
2 regulations).

3 (14) Fuel storage and oil spill contingency plan-
4 ning.

5 (15) Research, monitoring, and reporting re-
6 quirements.

7 (16) Field crew environmental briefings.

8 (17) Avoidance of significant adverse effects
9 upon subsistence hunting, fishing, and trapping by
10 subsistence users.

11 (18) Compliance with applicable air and water
12 quality standards.

13 (19) Appropriate seasonal and safety zone des-
14 ignations around well sites, within which subsistence
15 hunting and trapping shall be limited.

16 (20) Reasonable stipulations for protection of
17 cultural and archeological resources.

18 (21) All other protective environmental stipula-
19 tions, restrictions, terms, and conditions determined
20 necessary by the Secretary.

21 (e) CONSIDERATIONS.—In preparing and promul-
22 gating regulations, lease terms, conditions, restrictions,
23 prohibitions, and stipulations under this section, the Sec-
24 retary shall consider—

1 (1) the stipulations and conditions that govern
2 the National Petroleum Reserve-Alaska leasing pro-
3 gram, as set forth in the 1999 Northeast National
4 Petroleum Reserve-Alaska Final Integrated Activity
5 Plan/Environmental Impact Statement;

6 (2) the environmental protection standards that
7 governed the initial Coastal Plain seismic exploration
8 program under parts 37.31 to 37.33 of title 50,
9 Code of Federal Regulations; and

10 (3) the land use stipulations for exploratory
11 drilling on the KIC-ASRC private land that are set
12 forth in appendix 2 of the August 9, 1983, agree-
13 ment between Arctic Slope Regional Corporation and
14 the United States.

15 (f) FACILITY CONSOLIDATION PLANNING.—

16 (1) IN GENERAL.—The Secretary shall, after
17 providing for public notice and comment, prepare
18 and update periodically a plan to govern, guide, and
19 direct the siting and construction of facilities for the
20 exploration, development, production, and transpor-
21 tation of Coastal Plain oil and gas resources.

22 (2) OBJECTIVES.—The plan shall have the fol-
23 lowing objectives:

24 (A) Avoiding unnecessary duplication of fa-
25 cilities and activities.

1 (B) Encouraging consolidation of common
2 facilities and activities.

3 (C) Locating or confining facilities and ac-
4 tivities to areas that will minimize impact on
5 fish and wildlife, the habitat of fish and wildlife,
6 and the environment.

7 (D) Using existing facilities wherever prac-
8 ticable.

9 (E) Enhancing compatibility between wild-
10 life values and development activities.

11 (g) ACCESS TO PUBLIC LAND.—The Secretary
12 shall—

13 (1) manage public land in the Coastal Plain
14 subject to section 811 of the Alaska National Inter-
15 est Lands Conservation Act (16 U.S.C. 3121); and

16 (2) ensure that local residents shall have rea-
17 sonable access to public land in the Coastal Plain for
18 traditional uses.

19 **SEC. 5008. EXPEDITED JUDICIAL REVIEW.**

20 (a) FILING OF COMPLAINT.—

21 (1) DEADLINE.—Subject to paragraph (2), any
22 complaint seeking judicial review of—

23 (A) any provision of this subtitle shall be
24 filed by not later than 1 year after the date of
25 enactment of this Act; or

1 (B) any action of the Secretary under this
2 subtitle shall be filed—

3 (i) except as provided in clause (ii),
4 during the 90-day period beginning on the
5 date on which the action is challenged; or

6 (ii) in the case of a complaint based
7 solely on grounds arising after the period
8 described in clause (i), not later than 90
9 days after the date on which the complain-
10 ant knew or reasonably should have known
11 of the grounds for the complaint.

12 (2) VENUE.—Any complaint seeking judicial re-
13 view of any provision of this subtitle or any action
14 of the Secretary under this subtitle may be filed only
15 in the United States Court of Appeals for the Dis-
16 trict of Columbia.

17 (3) LIMITATION ON SCOPE OF CERTAIN RE-
18 VIEW.—

19 (A) IN GENERAL.—Judicial review of a de-
20 cision by the Secretary to conduct a lease sale
21 under this subtitle, including an environmental
22 analysis, shall be—

23 (i) limited to whether the Secretary
24 has complied with this subtitle; and

1 (ii) based on the administrative record
2 of that decision.

3 (B) PRESUMPTION.—The identification by
4 the Secretary of a preferred course of action to
5 enable leasing to proceed and the analysis by
6 the Secretary of environmental effects under
7 this subtitle is presumed to be correct unless
8 shown otherwise by clear and convincing evi-
9 dence.

10 (b) LIMITATION ON OTHER REVIEW.—Actions of the
11 Secretary with respect to which review could have been
12 obtained under this section shall not be subject to judicial
13 review in any civil or criminal proceeding for enforcement.

14 (c) LIMITATION ON ATTORNEYS' FEES AND COURT
15 COSTS.—

16 (1) IN GENERAL.—Sections 504 of title 5 and
17 2412 of title 28, United States Code (commonly
18 known as the “Equal Access to Justice Act”), shall
19 not apply to any action under this subtitle.

20 (2) COURT COSTS.—A party to any action
21 under this subtitle shall not receive payment from
22 the Federal Government for the attorneys' fees, ex-
23 penses, or other court costs incurred by the party.

1 **SEC. 5009. TREATMENT OF REVENUES.**

2 Notwithstanding any other provision of law, 90 per-
3 cent of the amount of bonus, rental, and royalty revenues
4 from Federal oil and gas leasing and operations author-
5 ized under this subtitle shall be deposited in the Treasury.

6 **SEC. 5010. RIGHTS-OF-WAY ACROSS THE COASTAL PLAIN.**

7 (a) IN GENERAL.—The Secretary shall issue rights-
8 of-way and easements across the Coastal Plain for the
9 transportation of oil and gas produced under leases under
10 this subtitle—

11 (1) except as provided in paragraph (2), under
12 section 28 of the Mineral Leasing Act (30 U.S.C.
13 185), without regard to title XI of the Alaska Na-
14 tional Interest Lands Conservation Act (16 U.S.C.
15 3161 et seq.); and

16 (2) under title XI of the Alaska National Inter-
17 est Lands Conservation Act (30 U.S.C. 3161 et
18 seq.), for access authorized by sections 1110 and
19 1111 of that Act (16 U.S.C. 3170, 3171).

20 (b) TERMS AND CONDITIONS.—The Secretary shall
21 include in any right-of-way or easement issued under sub-
22 section (a) such terms and conditions as may be necessary
23 to ensure that transportation of oil and gas does not result
24 in a significant adverse effect on the fish and wildlife, the
25 habitat of fish and wildlife, subsistence resources, or the
26 environment of the Coastal Plain, including requirements

1 that facilities be sited or designed so as to avoid unneces-
2 sary duplication of roads and pipelines.

3 (c) REGULATIONS.—The Secretary shall include in
4 regulations promulgated under section 5003(g) provisions
5 granting rights-of-way and easements described in sub-
6 section (a).

7 **SEC. 5011. CONVEYANCE.**

8 In order to maximize Federal revenues by removing
9 clouds on titles to land and clarifying land ownership pat-
10 terns on the Coastal Plain, and notwithstanding section
11 1302(h)(2) of the Alaska National Interest Lands Con-
12 servation Act (16 U.S.C. 3192(h)(2)), the Secretary shall
13 convey—

14 (1) to the Kaktovik Inupiat Corporation, the
15 surface estate of the land described in paragraph 1
16 of Public Land Order 6959, to the extent necessary
17 to fulfill the entitlement of the Kaktovik Inupiat
18 Corporation under sections 12 and 14 of the Alaska
19 Native Claims Settlement Act (43 U.S.C. 1611,
20 1613) in accordance with the terms and conditions
21 of the Agreement between the Department of the In-
22 terior, the United States Fish and Wildlife Service,
23 the Bureau of Land Management, and the Kaktovik
24 Inupiat Corporation dated January 22, 1993; and

1 (2) to the Arctic Slope Regional Corporation
2 the remaining subsurface estate to which the Arctic
3 Slope Regional Corporation is entitled pursuant to
4 the August 9, 1983, agreement between the Arctic
5 Slope Regional Corporation and the United States of
6 America.

7 **Subtitle B—Native American**
8 **Energy**

9 **SEC. 5021. FINDINGS.**

10 Congress finds that—

11 (1) the Federal Government has unreasonably
12 interfered with the efforts of Indian tribes to develop
13 energy resources on tribal land; and

14 (2) Indian tribes should have the opportunity to
15 gain the benefits of the jobs, investment, and eco-
16 nomic development to be gained from energy devel-
17 opment.

18 **SEC. 5022. APPRAISALS.**

19 (a) AMENDMENT.—Title XXVI of the Energy Policy
20 Act of 1992 (25 U.S.C. 3501 et seq.) is amended by add-
21 ing at the end the following:

22 **“SEC. 2607. APPRAISAL REFORMS.**

23 “(a) OPTIONS TO INDIAN TRIBES.—With respect to
24 a transaction involving Indian land or the trust assets of
25 an Indian tribe that requires the approval of the Sec-

1 retary, any appraisal or other estimates of value relating
2 to fair market value required to be conducted under appli-
3 cable law, regulation, or policy may be completed by—

4 “(1) the Secretary;

5 “(2) the affected Indian tribe; or

6 “(3) a certified, third-party appraiser pursuant
7 to a contract with the Indian tribe.

8 “(b) TIME LIMIT ON SECRETARIAL REVIEW AND AC-
9 TION.—Not later than 30 days after the date on which
10 the Secretary receives an appraisal conducted by or for
11 an Indian tribe pursuant to paragraph (2) or (3) of sub-
12 section (a), the Secretary shall—

13 “(1) review the appraisal; and

14 “(2) provide to the Indian tribe a written notice
15 of approval or disapproval of the appraisal.

16 “(c) FAILURE OF SECRETARY TO APPROVE OR DIS-
17 APPROVE.—If the Secretary has failed to approve or dis-
18 approve any appraisal by the date that is 60 days after
19 the date on which the appraisal is received, the appraisal
20 shall be deemed approved.

21 “(d) OPTION OF INDIAN TRIBES TO WAIVE AP-
22 PRAISAL.—An Indian tribe may waive the requirements of
23 subsection (a) if the Indian tribe provides to the Secretary
24 a written resolution, statement, or other unambiguous in-
25 dication of tribal intent to waive the requirements that—

1 “(1) is duly approved by the governing body of
2 the Indian tribe; and

3 “(2) includes an express waiver by the Indian
4 tribe of any claims for damages the Indian tribe
5 might have against the United States as a result of
6 the waiver.

7 “(e) REGULATIONS.—The Secretary shall promulgate
8 regulations to implement this section, including standards
9 the Secretary shall use for approving or disapproving an
10 appraisal under subsection (b).”.

11 (b) CONFORMING AMENDMENT.—The table of con-
12 tents of the Energy Policy Act of 1992 (42 U.S.C. 13201
13 note) is amended by adding at the end of the items relat-
14 ing to title XXVI the following:

 “Sec. 2607. Appraisal reforms.”.

15 **SEC. 5023. STANDARDIZATION.**

16 As soon as practicable after the date of enactment
17 of this Act, the Secretary of the Interior shall implement
18 procedures to ensure that each agency within the Depart-
19 ment of the Interior that is involved in the review, ap-
20 proval, and oversight of oil and gas activities on Indian
21 land shall use a uniform system of reference numbers and
22 tracking systems for oil and gas wells.

1 **SEC. 5024. ENVIRONMENTAL REVIEWS OF MAJOR FEDERAL**
2 **ACTIONS ON INDIAN LAND.**

3 Section 102 of the National Environmental Policy
4 Act of 1969 (42 U.S.C. 4332) is amended—

5 (1) in the matter preceding paragraph (1) by
6 inserting “(a) IN GENERAL.—” before “The Con-
7 gress authorizes”; and

8 (2) by adding at the end the following:

9 “(b) REVIEW OF MAJOR FEDERAL ACTIONS ON IN-
10 DIAN LAND.—

11 “(1) DEFINITIONS OF INDIAN LAND AND IN-
12 DIAN TRIBE.—In this subsection, the terms ‘Indian
13 land’ and ‘Indian tribe’ have the meaning given
14 those terms in section 2601 of the Energy Policy
15 Act of 1992 (25 U.S.C. 3501).

16 “(2) IN GENERAL.—For any major Federal ac-
17 tion on Indian land of an Indian tribe requiring the
18 preparation of a statement under subsection
19 (a)(2)(C), the statement shall only be available for
20 review and comment by—

21 “(A) the members of the Indian tribe; and

22 “(B) any other individual residing within
23 the affected area.

24 “(3) REGULATIONS.—The Chairman of the
25 Council on Environmental Quality, in consultation
26 with Indian tribes, shall develop regulations to im-

1 plement this section, including descriptions of af-
2 fected areas for specific major Federal actions.”.

3 **SEC. 5025. JUDICIAL REVIEW.**

4 (a) DEFINITIONS.—In this section:

5 (1) AGENCY ACTION.—The term “agency ac-
6 tion” has the meaning given the term in section 551
7 of title 5, United States Code.

8 (2) ENERGY RELATED ACTION.—The term “en-
9 ergy-related action” means a civil action that—

10 (A) is filed on or after the date of enact-
11 ment of this Act; and

12 (B) seeks judicial review of a final agency
13 action relating to the issuance of a permit, li-
14 cense, or other form of agency permission allow-
15 ing—

16 (i) any person or entity to conduct on
17 Indian Land activities involving the explo-
18 ration, development, production, or trans-
19 portation of oil, gas, coal, shale gas, oil
20 shale, geothermal resources, wind or solar
21 resources, underground coal gasification,
22 biomass, or the generation of electricity; or

23 (ii) any Indian Tribe, or any organiza-
24 tion of 2 or more entities, not less than 1
25 of which is an Indian tribe, to conduct ac-

1 activities involving the exploration, develop-
2 ment, production, or transportation of oil,
3 gas, coal, shale gas, oil shale, geothermal
4 resources, wind or solar resources, under-
5 ground coal gasification, biomass, or the
6 generation of electricity, regardless of
7 where such activities are undertaken.

8 (3) INDIAN LAND.—

9 (A) IN GENERAL.—The term “Indian
10 land” has the meaning given the term in sec-
11 tion 2601 of the Energy Policy Act of 1992 (25
12 U.S.C. 3501).

13 (B) INCLUSION.—The term “Indian land”
14 includes land owned by a Native Corporation
15 (as that term is defined in section 3 of the
16 Alaska Native Claims Settlement Act (43
17 U.S.C. 1602)) under that Act (43 U.S.C. 1601
18 et seq.).

19 (4) ULTIMATELY PREVAIL.—

20 (A) IN GENERAL.—The term “ultimately
21 prevail” means, in a final enforceable judgment
22 that the court rules in the party’s favor on at
23 least 1 civil claim that is an underlying ration-
24 ale for the preliminary injunction, administra-
25 tive stay, or other relief requested by the party.

1 (B) EXCLUSION.—The term “ultimately
2 prevail” does not include circumstances in
3 which the final agency action is modified or
4 amended by the issuing agency unless the modi-
5 fication or amendment is required pursuant to
6 a final enforceable judgment of the court or a
7 court-ordered consent decree.

8 (b) TIME FOR FILING COMPLAINT.—

9 (1) IN GENERAL.—Any energy related action
10 shall be filed not later than the end of the 60-day
11 period beginning on the date of the action or deci-
12 sion by a Federal official that constitutes the cov-
13 ered energy project concerned.

14 (2) PROHIBITION.—Any energy related action
15 that is not filed within the time period described in
16 paragraph (1) shall be barred.

17 (c) DISTRICT COURT VENUE AND DEADLINE.—An
18 energy related action—

19 (1) may only be brought in the United States
20 District Court for the District of Columbia; and

21 (2) shall be resolved as expeditiously as pos-
22 sible, and in any event not more than 180 days after
23 the energy related action is filed.

1 (d) APPELLATE REVIEW.—An interlocutory order or
2 final judgment, decree or order of the district court in an
3 energy related action—

4 (1) may be appealed to the United States Court
5 of Appeals for the District of Columbia Circuit; and

6 (2) if the court described in paragraph (1) un-
7 dertakes the review, the court shall resolve the re-
8 view as expeditiously as possible, and in any event
9 by not later than 180 days after the interlocutory
10 order or final judgment, decree or order of the dis-
11 trict court was issued.

12 (e) LIMITATION ON CERTAIN PAYMENTS.—Notwith-
13 standing section 1304 of title 31, United States Code, no
14 award may be made under section 504 of title 5, United
15 States Code, or under section 2412 of title 28, United
16 States Code, and no amounts may be obligated or ex-
17 pended from the Claims and Judgment Fund of the
18 United States Treasury to pay any fees or other expenses
19 under such sections, to any person or party in an energy
20 related action.

21 (f) LIMITATION ON ATTORNEYS' FEES AND COURT
22 COSTS.—

23 (1) IN GENERAL.—Sections 504 of title 5 and
24 2412 of title 28, United States Code (commonly

1 known as the “Equal Access to Justice Act”), shall
2 not apply to an energy related action.

3 (2) COURT COSTS.—A party to a covered civil
4 action shall not receive payment from the Federal
5 Government for the attorneys’ fees, expenses, or
6 other court costs incurred by the party.

7 **SEC. 5026. TRIBAL RESOURCE MANAGEMENT PLANS.**

8 Unless otherwise explicitly exempted by Federal law
9 enacted after the date of enactment of this Act, any activ-
10 ity conducted or resources harvested or produced pursuant
11 to a tribal resource management plan or an integrated re-
12 source management plan approved by the Secretary of the
13 Interior under the National Indian Forest Resources Man-
14 agement Act (25 U.S.C. 3101 et seq.) or the American
15 Indian Agricultural Resource Management Act (25 U.S.C.
16 3701 et seq.), shall be considered a sustainable manage-
17 ment practice for purposes of any Federal standard, ben-
18 efit, or requirement that requires a demonstration of such
19 sustainability.

20 **SEC. 5027. LEASES OF RESTRICTED LANDS FOR THE NAV-**
21 **AJO NATION.**

22 Subsection (e)(1) of the first section of the Act of
23 August 9, 1955 (25 U.S.C. 415) (commonly known as the
24 “Long-Term Leasing Act”), is amended—

1 (1) by striking “, except a lease for” and insert-
2 ing “, including leases for”;

3 (2) in subparagraph (A), by striking “25 years,
4 except” and all that follows through “; and” and in-
5 serting “99 years;”;

6 (3) in subparagraph (B), by striking the period
7 and inserting “; and”; and

8 (4) by adding at the end the following:

9 “(C) in the case of a lease for the exploration,
10 development, or extraction of mineral resources, in-
11 cluding geothermal resources, 25 years, except that
12 the lease may include an option to renew for 1 addi-
13 tional term not to exceed 25 years.”.

14 **SEC. 5028. NONAPPLICABILITY OF CERTAIN RULES.**

15 No rule promulgated by the Secretary of the Interior
16 regarding hydraulic fracturing used in the development or
17 production of oil or gas resources shall affect any land
18 held in trust or restricted status for the benefit of Indians
19 except with the express consent of the beneficiary on be-
20 half of which the land is held in trust or restricted status.

1 **Subtitle C—Additional Regulatory**
2 **Provisions**

3 **PART I—STATE AUTHORITY OVER HYDRAULIC**
4 **FRACTURING**

5 **SEC. 5031. FINDING.**

6 Congress finds that given variations in geology, land
7 use, and population, the States are best placed to regulate
8 the process of hydraulic fracturing occurring on any land
9 within the boundaries of the individual State.

10 **SEC. 5032. STATE AUTHORITY.**

11 (a) DEFINITION OF FEDERAL LAND.—In this sec-
12 tion, the term “Federal land” means—

13 (1) public lands (as defined in section 103 of
14 the Federal Land Policy and Management Act of
15 1976 (43 U.S.C. 1702));

16 (2) National Forest System land;

17 (3) land under the jurisdiction of the Bureau of
18 Reclamation; and

19 (4) land under the jurisdiction of the Corps of
20 Engineers.

21 (b) STATE AUTHORITY.—

22 (1) IN GENERAL.—Notwithstanding any other
23 provision of law, a State shall have the sole author-
24 ity to promulgate or enforce any regulation, guid-
25 ance, or permit requirement regarding the treatment

1 of a well by the application of fluids under pressure
2 to which propping agents may be added for the ex-
3 pressly designed purpose of initiating or propagating
4 fractures in a target geologic formation in order to
5 enhance production of oil, natural gas, or geothermal
6 production activities on or under any land within the
7 boundaries of the State.

8 (2) FEDERAL LAND.—Notwithstanding any
9 other provision of law, the treatment of a well by the
10 application of fluids under pressure to which prop-
11 ping agents may be added for the expressly designed
12 purpose of initiating or propagating fractures in a
13 target geologic formation in order to enhance pro-
14 duction of oil, natural gas, or geothermal production
15 activities on Federal land shall be subject to the law
16 of the State in which the land is located.

17 **PART II—MISCELLANEOUS PROVISIONS**

18 **SEC. 5041. ENVIRONMENTAL LEGAL FEES.**

19 Section 504 of title 5, United States Code, is amend-
20 ed by adding at the end the following:

21 “(g) ENVIRONMENTAL LEGAL FEES.—Notwith-
22 standing section 1304 of title 31, no award may be made
23 under this section and no amounts may be obligated or
24 expended from the Claims and Judgment Fund of the
25 Treasury to pay any legal fees of a nongovernmental orga-

1 nization related to an action that (with respect to the
2 United States)—

3 “(1) prevents, terminates, or reduces access to
4 or the production of—

5 “(A) energy;

6 “(B) a mineral resource;

7 “(C) water by agricultural producers;

8 “(D) a resource by commercial or rec-
9 reational fishermen; or

10 “(E) grazing or timber production on Fed-
11 eral land;

12 “(2) diminishes the private property value of a
13 property owner; or

14 “(3) eliminates or prevents 1 or more jobs.”.

15 **SEC. 5042. MASTER LEASING PLANS.**

16 (a) **IN GENERAL.**—Notwithstanding any other provi-
17 sion of law, the Secretary of the Interior, acting through
18 the Bureau of Land Management, shall not establish a
19 master leasing plan as part of any guidance issued by the
20 Secretary.

21 (b) **EXISTING MASTER LEASING PLANS.**—Instruc-
22 tion Memorandum No. 2010–117 and any other master
23 leasing plan described in subsection (a) issued on or before
24 the date of enactment of this Act shall have no force or
25 effect.

1 **TITLE VI—IMPROVING AMER-**
2 **ICA’S DOMESTIC REFINING**
3 **CAPACITY**

4 **Subtitle A—Refinery Permitting**
5 **Reform**

6 **SEC. 6001. FINDING.**

7 Congress finds that the domestic refining industry is
8 an important source of jobs and economic growth and
9 whose growth should not be limited by an excessively
10 drawn out permitting and approval process.

11 **SEC. 6002. DEFINITIONS.**

12 In this subtitle:

13 (1) **ADMINISTRATOR.**—The term “Adminis-
14 trator” means the Administrator of the Environ-
15 mental Protection Agency.

16 (2) **EXPANSION.**—The term “expansion” means
17 a physical change that results in an increase in the
18 capacity of a refinery.

19 (3) **INDIAN TRIBE.**—The term “Indian tribe”
20 has the meaning given the term in section 4 of the
21 Indian Self-Determination and Education Assistance
22 Act (25 U.S.C. 450b).

23 (4) **PERMIT.**—The term “permit” means any
24 permit, license, approval, variance, or other form of
25 authorization that a refiner is required to obtain—

1 (A) under any Federal law; or

2 (B) from a State or tribal government
3 agency delegated authority by the Federal Gov-
4 ernment, or authorized under Federal law, to
5 issue permits.

6 (5) REFINER.—The term “refiner” means a
7 person that—

8 (A) owns or operates a refinery; or

9 (B) seeks to become an owner or operator
10 of a refinery.

11 (6) REFINERY.—

12 (A) IN GENERAL.—The term “refinery”
13 means—

14 (i) a facility at which crude oil is re-
15 fined into transportation fuel or other pe-
16 troleum products; and

17 (ii) a coal liquification or coal-to-liquid
18 facility at which coal is processed into syn-
19 thetic crude oil or any other fuel.

20 (B) INCLUSION.—The term “refinery” in-
21 cludes an expansion of a refinery.

22 (7) REFINERY PERMITTING AGREEMENT.—The
23 term “refinery permitting agreement” means an
24 agreement entered into between the Administrator
25 and a State or Indian tribe under subsection (c).

1 (8) STATE.—The term “State” means—

2 (A) a State; and

3 (B) the District of Columbia.

4 **SEC. 6003. STREAMLINING OF REFINERY PERMITTING**
5 **PROCESS.**

6 (a) IN GENERAL.—At the request of the Governor
7 of a State or the governing body of an Indian tribe, the
8 Administrator shall enter into a refinery permitting agree-
9 ment with the State or Indian tribe under which the proc-
10 ess for obtaining all permits necessary for the construction
11 and operation of a refinery shall be streamlined using a
12 systematic, interdisciplinary multimedia approach, as pro-
13 vided in this section.

14 (b) AUTHORITY OF ADMINISTRATOR.—Under a refin-
15 ery permitting agreement, the Administrator shall have
16 the authority, as applicable and necessary—

17 (1) to accept from a refiner a consolidated ap-
18 plication for all permits that the refiner is required
19 to obtain to construct and operate a refinery;

20 (2) in consultation and cooperation with each
21 Federal, State, or tribal government agency that is
22 required to make any determination to authorize the
23 issuance of a permit, to establish a schedule under
24 which each agency shall—

1 (A) concurrently consider, to the maximum
2 extent practicable, each determination to be
3 made; and

4 (B) complete each step in the permitting
5 process; and

6 (3) to issue a consolidated permit that combines
7 all permits issued under the schedule established
8 under paragraph (2).

9 (c) REFINERY PERMITTING AGREEMENTS.—Under a
10 refinery permitting agreement, a State or governing body
11 of an Indian tribe shall agree that—

12 (1) the Administrator shall have each of the au-
13 thorities described in subsection (b); and

14 (2) the State or tribal government agency
15 shall—

16 (A) in accordance with State law, make
17 such structural and operational changes in the
18 agencies as are necessary to enable the agencies
19 to carry out consolidated, project-wide permit
20 reviews concurrently and in coordination with
21 the Environmental Protection Agency and other
22 Federal agencies; and

23 (B) comply, to the maximum extent prac-
24 ticable, with the applicable schedule established
25 under subsection (b)(2).

1 (d) DEADLINES.—

2 (1) NEW REFINERIES.—In the case of a con-
3 solidated permit for the construction of a new refin-
4 ery, the Administrator and the State or governing
5 body of an Indian tribe shall approve or disapprove
6 the consolidated permit not later than—

7 (A) 365 days after the date of receipt of
8 an administratively complete application for the
9 consolidated permit; or

10 (B) on agreement of the applicant, the Ad-
11 ministrator, and the State or governing body of
12 the Indian tribe, 90 days after the expiration of
13 the deadline described in subparagraph (A).

14 (2) EXPANSION OF EXISTING REFINERIES.—In
15 the case of a consolidated permit for the expansion
16 of an existing refinery, the Administrator and the
17 State or governing body of an Indian tribe shall ap-
18 prove or disapprove the consolidated permit not later
19 than—

20 (A) 120 days after the date of receipt of
21 an administratively complete application for the
22 consolidated permit; or

23 (B) on agreement of the applicant, the Ad-
24 ministrator, and the State or governing body of

1 the Indian tribe, 30 days after the expiration of
2 the deadline described in subparagraph (A).

3 (e) FEDERAL AGENCIES.—Each Federal agency that
4 is required to make any determination to authorize the
5 issuance of a permit shall comply with the applicable
6 schedule established under subsection (b)(2).

7 (f) JUDICIAL REVIEW.—Any civil action for review
8 of a permit determination under a refinery permitting
9 agreement shall be brought exclusively in the United
10 States district court for the district in which the refinery
11 is located or proposed to be located.

12 (g) EFFICIENT PERMIT REVIEW.—In order to reduce
13 the duplication of procedures, the Administrator shall use
14 State permitting and monitoring procedures to satisfy
15 substantially equivalent Federal requirements under this
16 subtitle.

17 (h) SEVERABILITY.—If 1 or more permits that are
18 required for the construction or operation of a refinery are
19 not approved on or before an applicable deadline under
20 subsection (d), the Administrator may issue a consolidated
21 permit that combines all other permits that the refiner is
22 required to obtain, other than any permits that are not
23 approved.

24 (i) CONSULTATION WITH LOCAL GOVERNMENTS.—
25 The Administrator, States, and tribal governments shall

1 consult, to the maximum extent practicable, with local gov-
2 ernments in carrying out this section.

3 (j) EFFECT OF SECTION.—Nothing in this section af-
4 fects—

5 (1) the operation or implementation of any oth-
6 erwise applicable law regarding permits necessary
7 for the construction and operation of a refinery;

8 (2) the authority of any unit of local govern-
9 ment with respect to the issuance of permits; or

10 (3) any requirement or ordinance of a local gov-
11 ernment (such as a zoning regulation).

12 **Subtitle B—Repeal of Renewable** 13 **Fuel Standard**

14 **SEC. 6011. FINDINGS.**

15 Congress finds that the mandates under the renew-
16 able fuel standard contained in section 211(o) of the Clean
17 Air Act (42 U.S.C. 7545(o))—

18 (1) impose significant costs on American citi-
19 zens and the American economy, without offering
20 any benefit; and

21 (2) should be repealed.

22 **SEC. 6012. PHASE OUT OF RENEWABLE FUEL STANDARD.**

23 (a) IN GENERAL.—Section 211(o) of the Clean Air
24 Act (42 U.S.C. 7545(o)) is amended—

25 (1) in paragraph (2)—

1 (A) in subparagraph (A)—

2 (i) by striking clause (ii); and

3 (ii) by redesignating clauses (iii) and

4 (iv) as clauses (ii) and (iii), respectively;

5 and

6 (B) in subparagraph (B), by striking

7 clauses (ii) through (v) and inserting the fol-

8 lowing:

9 “(ii) CALENDAR YEARS 2014 THROUGH

10 2018.—Notwithstanding clause (i), for pur-

11 poses of subparagraph (A), the applicable

12 volumes of renewable fuel for each of cal-

13 endar years 2014 through 2018 shall be

14 determined as follows:

15 “(I) For calendar year 2014, in

16 accordance with the table entitled ‘I-

17 2—Proposed 2014 Volume Require-

18 ments’ of the proposed rule published

19 at pages 71732 through 71784 of vol-

20 ume 78 of the Federal Register (No-

21 vember 29, 2013).

22 “(II) For calendar year 2015,

23 the applicable volumes established

24 under subclause (I), reduced by 20

25 percent.

1 “(III) For calendar year 2016,
2 the applicable volumes established
3 under subclause (I), reduced by 40
4 percent.

5 “(IV) For calendar year 2017,
6 the applicable volumes established
7 under subclause (I), reduced by 60
8 percent.

9 “(V) For calendar year 2018, the
10 applicable volumes established under
11 subclause (I), reduced by 80 per-
12 cent.”;

13 (2) in paragraph (3)—

14 (A) by striking “2021” and inserting
15 “2017” each place it appears; and

16 (B) in subparagraph (B)(i), by inserting “,
17 subject to the condition that the renewable fuel
18 obligation determined for a calendar year is not
19 more than the applicable volumes established
20 under paragraph (2)(B)(ii)” before the period;
21 and

22 (3) by adding at the end the following:

23 “(13) SUNSET.—The program established
24 under this subsection shall terminate on December
25 31, 2018.”.

1 (b) REGULATIONS.—Effective beginning on January
2 1, 2019, the regulations contained in subparts K and M
3 of part 80 of title 40, Code of Federal Regulations (as
4 in effect on that date of enactment), shall have no force
5 or effect.

6 **TITLE VII—STOPPING EPA**
7 **OVERREACH**

8 **SEC. 7001. FINDINGS.**

9 Congress finds that—

10 (1) the Environmental Protection Agency has
11 exceeded its statutory authority by promulgating
12 regulations that were not contemplated by Congress
13 in the authorizing language of the statutes enacted
14 by Congress;

15 (2) no Federal agency has the authority to reg-
16 ulate greenhouse gases under current law; and

17 (3) no attempt to regulate greenhouse gases
18 should be undertaken without further Congressional
19 action.

20 **SEC. 7002. CLARIFICATION OF FEDERAL REGULATORY AU-**
21 **THORITY TO EXCLUDE GREENHOUSE GASES**
22 **FROM REGULATION UNDER THE CLEAN AIR**
23 **ACT.**

24 (a) REPEAL OF FEDERAL CLIMATE CHANGE REGU-
25 LATION.—

1 (1) GREENHOUSE GAS REGULATION UNDER
2 CLEAN AIR ACT.—Section 302(g) of the Clean Air
3 Act (42 U.S.C. 7602(g)) is amended—

4 (A) by striking “(g) The term” and insert-
5 ing the following:

6 “(g) AIR POLLUTANT.—

7 “(1) IN GENERAL.—The term”; and

8 (B) by adding at the end the following:

9 “(2) EXCLUSION.—The term ‘air pollutant’
10 does not include carbon dioxide, water vapor, meth-
11 ane, nitrous oxide, hydrofluorocarbons, perfluorocar-
12 bons, or sulfur hexafluoride.”.

13 (2) NO REGULATION OF CLIMATE CHANGE.—
14 Notwithstanding any other provision of law, nothing
15 in any of the following Acts or any other law author-
16 izes or requires the regulation of climate change or
17 global warming:

18 (A) The Clean Air Act (42 U.S.C. 7401 et
19 seq.).

20 (B) The Federal Water Pollution Control
21 Act (33 U.S.C. 1251 et seq.).

22 (C) The National Environmental Policy
23 Act of 1969 (42 U.S.C. 4321 et seq.).

24 (D) The Endangered Species Act of 1973
25 (16 U.S.C. 1531 et seq.).

1 (E) The Solid Waste Disposal Act (42
2 U.S.C. 6901 et seq.).

3 (b) EFFECT ON PROPOSED RULES OF THE EPA.—

4 In accordance with this section, the following proposed or
5 contemplated rules (or any similar or successor rules) of
6 the Environmental Protection Agency shall be void and
7 have no force or effect:

8 (1) The proposed rule entitled “Standards of
9 Performance for Greenhouse Gas Emissions From
10 New Stationary Sources: Electric Utility Generating
11 Units” (published at 79 Fed. Reg. 1430 (January 8,
12 2014)).

13 (2) The contemplated rules on carbon pollution
14 for existing power plants.

15 (3) Any other contemplated or proposed rules
16 proposed to be issued pursuant to the purported au-
17 thority described in subsection (a)(2).

18 **SEC. 7003. JOBS ANALYSIS FOR ALL EPA REGULATIONS.**

19 (a) IN GENERAL.—Before proposing or finalizing any
20 regulation, rule, or policy, the Administrator of the Envi-
21 ronmental Protection Agency shall provide an analysis of
22 the regulation, rule, or policy and describe the direct and
23 indirect net and gross impact of the regulation, rule, or
24 policy on employment in the United States.

1 (b) LIMITATION.—No regulation, rule, or policy de-
2 scribed in subsection (a) shall take effect if the regulation,
3 rule, or policy has a negative impact on employment in
4 the United States unless the regulation, rule, or policy is
5 approved by Congress and signed by the President.

6 **TITLE VIII—DEBT FREEDOM**
7 **FUND**

8 **SEC. 8001. FINDINGS.**

9 Congress finds that—

10 (1) the national debt being over
11 \$17,000,000,000,000 in 2014—

12 (A) threatens the current and future pros-
13 perity of the United States;

14 (B) undermines the national security inter-
15 ests of the United States; and

16 (C) imposes a burden on future genera-
17 tions of United States citizens; and

18 (2) revenue generated from the development of
19 the natural resources in the United States should be
20 used to reduce the national debt.

21 **SEC. 8002. DEBT FREEDOM FUND.**

22 Notwithstanding any other provision of law, in ac-
23 cordance with all revenue sharing arrangement with
24 States in effect on the date of enactment of this Act, an
25 amount equal to the additional amount of Federal funds

1 generated by the programs and activities under this Act
2 (and the amendments made by this Act)—

3 (1) shall be deposited in a special trust fund ac-
4 count in the Treasury, to be known as the “Debt
5 Freedom Fund”; and

6 (2) shall not be withdrawn for any purpose
7 other than to pay down the national debt of the
8 United States, for which purpose payments shall be
9 made expeditiously.

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