

# Union Calendar No. 725

118TH CONGRESS  
2D SESSION

# H. R. 5840

[Report No. 118–888]

To require the Transportation Security Administration to streamline the enrollment processes for individuals applying for a Transportation Security Administration security threat assessment for certain programs, including the Transportation Worker Identification Credential and Hazardous Materials Endorsement Threat Assessment programs of the Administration, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 29, 2023

Mr. GRAVES of Louisiana (for himself, Mr. SMITH of Washington, Ms. TITUS, Mr. GREEN of Tennessee, Mr. CARBAJAL, and Mr. GUEST) introduced the following bill; which was referred to the Committee on Homeland Security

DECEMBER 17, 2024

Additional sponsors: Ms. BROWNLEY, Ms. VAN DUYNE, Ms. NORTON, Mr. GRIJALVA, Mr. VEASEY, Ms. DELBENE, Mrs. HINSON, Mrs. WATSON COLEMAN, Ms. CRAIG, Mr. DAVIS of North Carolina, Mr. GARAMENDI, Ms. HOULAHAN, Mr. STAUBER, Mr. DUNCAN, Mr. BALDERSON, Mr. BOST, Mr. JOHNSON of South Dakota, Mr. ROUZER, Mr. PAPPAS, Mr. COHEN, Mr. EZELL, Mr. MAST, Mr. KEAN of New Jersey, Mr. LUTTRELL, Mr. HIGGINS of Louisiana, Mr. COURTNEY, Mr. SIMPSON, Mr. LAMALFA, Mr. GARBARINO, Ms. SLOTKIN, Mrs. RODGERS of Washington, Mr. MANN, Mr. BUCSHON, Mrs. PELTOLA, Mr. NORCROSS, Mr. SUOZZI, Mr. ROBERT GARCIA of California, Mr. SCHIFF, Ms. SÁNCHEZ, Mr. RESCENTIALER, Mr. COLLINS, Ms. SCHOLTEN, Mrs. MILLER-MEEKS, Mr. ALLRED, Mr. CARTER of Louisiana, Mr. CALVERT, Mr. RUIZ, Mr. GIMENEZ, Mr. TRONE, Mr. YAKYM, Mr. LAWLER, Mr. FINSTAD, Mr. DAVID SCOTT of Georgia, Ms. PEREZ, Ms. MALLIOTAKIS, Ms. CARAVEO, Mr. RULLI, Ms. SCHRIER, and Mr. HUDSON

DECEMBER 17, 2024

Reported with an amendment, committed to the Committee of the Whole  
House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on September 29, 2023]

---

## **A BILL**

To require the Transportation Security Administration to streamline the enrollment processes for individuals applying for a Transportation Security Administration security threat assessment for certain programs, including the Transportation Worker Identification Credential and Hazardous Materials Endorsement Threat Assessment programs of the Administration, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Transportation Security*  
5 *Screening Modernization Act of 2024”.*

6 **SEC. 2. DEFINITIONS.**

7 *In this Act:*

8 (1) *ADMINISTRATOR.*—*The term “Adminis-*  
9 *trator” means the Administrator of the Transpor-*  
10 *tation Security Administration.*

11 (2) *HAZMAT ENDORSEMENT.*—*The term*  
12 *“HAZMAT Endorsement” means the Hazardous Ma-*  
13 *terials Endorsement Threat Assessment program au-*  
14 *thorized under section 5103a of title 49, United States*  
15 *Code.*

16 (3) *STATE.*—*The term “State” means each of the*  
17 *several States, the District of Columbia, and the terri-*  
18 *ories and possessions of the United States.*

19 (4) *TSA.*—*The term “TSA” means the Trans-*  
20 *portation Security Administration.*

21 (5) *TWIC.*—*The term “TWIC” means the Trans-*  
22 *portation Worker Identification Credential authorized*  
23 *under section 70105 of title 46, United States Code.*

1 **SEC. 3. STREAMLINING OF APPLICATIONS FOR CERTAIN SE-**  
2 **CURITY THREAT ASSESSMENT PROGRAMS OF**  
3 **THE TRANSPORTATION SECURITY ADMINIS-**  
4 **TRATION.**

5 (a) *STREAMLINING.*—

6 (1) *IN GENERAL.*—Not later than 2 years after  
7 the date of the enactment of this Act, the Adminis-  
8 trator shall take such actions as are necessary, includ-  
9 ing issuance of an interim final rule if needed, to  
10 streamline the procedures for individuals applying for  
11 or renewing enrollment in more than one TSA secu-  
12 rity threat assessment program, in particular, the  
13 TWIC and HAZMAT Endorsement programs, and  
14 any other credentialing programs as determined by  
15 the Administrator, by—

16 (A) *permitting an individual to enroll at*  
17 *any TSA authorized enrollment center once for a*  
18 *threat assessment program endorsement and use*  
19 *the application, including associated biometric*  
20 *and biographic data, as well as information gen-*  
21 *erated by TSA’s vetting, for one of such pro-*  
22 *grams to enroll in any other of such programs;*

23 (B) *permitting an individual to visit any*  
24 *TSA authorized enrollment center and enroll in*  
25 *more than one TSA security threat assessment*  
26 *program at the same time for a fee that is less*

1           *than the cumulative fee that would otherwise be*  
2           *incurred for each such program separately;*

3           *(C) permitting an individual to undergo a*  
4           *streamlined and expeditious renewal process;*

5           *(D) aligning the expiration of an individ-*  
6           *ual's successful, valid eligibility determination*  
7           *with the expiration of that individual's eligi-*  
8           *bility to participate in subsequent TSA security*  
9           *threat assessment programs to which the indi-*  
10          *vidual applies;*

11          *(E) providing to States the expiration dates*  
12          *for each individual's TSA security threat assess-*  
13          *ment to ensure a commercial driver's license of*  
14          *an individual who holds a HAZMAT Endorse-*  
15          *ment does not indicate the individual is author-*  
16          *ized to transport hazardous materials after the*  
17          *expiration date of the enrollment of the indi-*  
18          *vidual in the HAZMAT Endorsement security*  
19          *threat assessment program if such commercial*  
20          *driver's license has an expiration date that is*  
21          *different from the expiration date of such enroll-*  
22          *ment; and*

23          *(F) enrolling an individual in a subsequent*  
24          *TSA security threat assessment program at the*  
25          *minimum cost necessary for the TSA to cover*

1           *printing, issuance, and case management costs,*  
2           *costs associated with the collection of any addi-*  
3           *tional biometric and biographic data in accord-*  
4           *ance with paragraph (3), and other costs that*  
5           *are not duplicative.*

6           (2) *STATE REQUIREMENTS FOR STREAM-*  
7           *LINING.—Not later than 6 months after the date of the*  
8           *enactment of this Act, the States shall carry out the*  
9           *responsibilities of the States pursuant to section*  
10          *5103a of title 49, United States Code.*

11          (3) *SPECIAL RULE.—If an individual under this*  
12          *subsection is at different times applying for or renew-*  
13          *ing enrollment in more than one TSA security threat*  
14          *assessment program, such individual may be required*  
15          *to revisit a TSA authorized enrollment center for the*  
16          *collection of additional data, such as biometrics, nec-*  
17          *essary for any such program that were not so collected*  
18          *in connection with any other such program.*

19          (b) *PUBLICATION.—The Administrator shall post on a*  
20          *publicly available website of the TSA information relating*  
21          *to the streamlining of the enrollment processes for individ-*  
22          *uals applying for more than one TSA security threat assess-*  
23          *ment program described in subsection (a).*

24          (c) *EXPEDITED RULEMAKING.—Notwithstanding sec-*  
25          *tions 551 through 559 of title 5, United States Code, noth-*

1 *ing in this section shall require notice and comment rule-*  
2 *making, and to the extent it is necessary to add additional*  
3 *requirements for which limited rulemaking may be advis-*  
4 *able, the Administrator shall implement such requirements*  
5 *through publication of an interim final rule.*

6 (d) *BRIEFING.*—*Not later than 180 days after the date*  
7 *of the enactment of this Act, the Administrator shall brief*  
8 *Congress on progress made toward the implementation of*  
9 *this section.*

10 **SEC. 4. ELIMINATING DUPLICATIVE COSTS.**

11 (a) *AUDIT.*—*Not later than 1 year after the date of*  
12 *the enactment of this Act, the Comptroller General of the*  
13 *United States shall audit the administration of the security*  
14 *threat assessment programs by the TSA and the States, in-*  
15 *cluding the TWIC and HAZMAT Endorsement programs.*

16 (b) *ELEMENTS.*—

17 (1) *TSA AUDIT.*—*In conducting the audit of the*  
18 *TSA required by subsection (a), the Comptroller Gen-*  
19 *eral shall—*

20 (A) *identify any redundancies and duplica-*  
21 *tions in costs and administration of security*  
22 *threat assessment programs that if eliminated*  
23 *would not impact national security and any*  
24 *benefits of eliminating such redundancies and*  
25 *duplications and improving the experiences for*

1           *individuals applying for or renewing enrollment*  
2           *in more than one TSA security threat assessment*  
3           *program;*

4                   *(B) review the impacts of the implementa-*  
5                   *tion by the TSA of recommendations from pre-*  
6                   *vious studies conducted by the Comptroller Gen-*  
7                   *eral, including GAO-07-756 and GAO-17-182, on*  
8                   *increasing the efficiency and effectiveness, and*  
9                   *reducing costs, of processing applications for en-*  
10                  *rollment and renewal in TSA security threat as-*  
11                  *essment programs;*

12                   *(C) review the findings of the assessment re-*  
13                   *quired by section 1(b) of the Act entitled “An Act*  
14                   *to require the Secretary of Homeland Security to*  
15                   *prepare a comprehensive security assessment of*  
16                   *the transportation security card program, and*  
17                   *for other purposes”, approved December 16, 2016*  
18                   *(46 U.S.C. 70105 note; Public Law 114–278)*  
19                   *and determine whether the TSA has implemented*  
20                   *any remedies to redundancies and duplication*  
21                   *identified by that assessment and whether such*  
22                   *implementation impacted national security;*

23                   *(D) determine whether there are unique*  
24                   *challenges rural applicants have with accessing*  
25                   *TSA security threat assessment programs;*



1           (E) assess the numbers and locations of en-  
2           rollment centers for meeting the needs of such  
3           programs, including determining the access pro-  
4           vided to rural applicants;

5           (F) identify potential opportunities that  
6           exist to improve the enrollment center operations  
7           of and customer experience with such programs;

8           (G) identify potential opportunities to har-  
9           monize the enrollment, vetting, and renewal  
10          processes of such programs in which similar in-  
11          formation is collected for similar security threat  
12          assessment processes for different vetted creden-  
13          tials while not impacting national security;

14          (H) identify other ways the TSA can reduce  
15          the costs of the TSA security threat assessment  
16          programs while not impacting national security;  
17          and

18          (I) review the vetting, application, and en-  
19          rollment processes of each TSA security threat  
20          assessment program.

21          (2) STATE AUDIT.—In conducting the audit of  
22          the States required by subsection (a), the Comptroller  
23          General shall review—

24                  (A) the administration of the HAZMAT  
25          Endorsement program by the States;

1           (B) *methods by which the States could*  
2           *streamline the HAZMAT Endorsement program;*  
3           *and*

4           (C) *any potential barriers States face ad-*  
5           *ministering TSA security threat assessment pro-*  
6           *grams for individuals applying to TWIC and the*  
7           *HAZMAT Endorsement program or individuals*  
8           *that already have a TWIC credential.*

9           (c) *REPORT AND RECOMMENDATIONS.—Not later than*  
10          *180 days after the date of the completion of the audit re-*  
11          *quired by subsection (a), the Comptroller General of the*  
12          *United States shall submit to the Administrator, the Com-*  
13          *mittee on Commerce, Science, and Transportation of the*  
14          *Senate, and the Committee on Homeland Security of the*  
15          *House of Representatives a report that includes—*

16               (1) *a summary and analysis of the costs associ-*  
17               *ated with the operation and administration of each*  
18               *individual TSA security threat assessment program;*

19               (2) *a summary and analysis of the application*  
20               *and enrollment costs associated with providing an in-*  
21               *dividual multiple credentials under TSA security*  
22               *threat assessment programs;*

23               (3) *an identification of any potential duplicative*  
24               *processes associated with an applicant applying for,*  
25               *or the vetting or enrollment by the TSA of an indi-*

1        *vidual in, a subsequent or multiple TSA security*  
2        *threat assessment programs;*

3            *(4) a breakdown of costs borne by applicants for*  
4        *current enrollment and renewal processes of such pro-*  
5        *grams;*

6            *(5) ways to improve access to such programs, in-*  
7        *cluding for rural applicants;*

8            *(6) any potential recommendations to the TSA*  
9        *for reducing costs and streamlining the administra-*  
10       *tion and operation of each TSA security threat assess-*  
11       *ment program while not impacting national security;*

12           *(7) any potential recommendations for the TSA*  
13       *to administer such programs in a way that would*  
14       *improve national security; and*

15           *(8) any potential recommendations for ways*  
16       *States can improve their role in administering the*  
17       *HAZMAT Endorsement program and streamline the*  
18       *application process or reduce costs for individuals*  
19       *seeking multiple transportation security credentials.*

20        *(d) IMPLEMENTATION.—*

21           *(1) IN GENERAL.—Not later than 1 year after*  
22       *the date of the receipt of the report required by sub-*  
23       *section (c), the Administrator shall—*

24                *(A) implement the recommendations from*  
25                *such report;*

1           (B) provide to the Committee on Commerce,  
2           Science, and Transportation of the Senate and  
3           the Committee on Homeland Security of the  
4           House of Representatives a written notification  
5           detailing—

6                   (i) the timeline for implementation of  
7                   each recommendation from the report;

8                   (ii) justifications for any implementa-  
9                   tion timeline lasting longer than 2 years;  
10                  and

11                  (iii) justifications for recommendations  
12                  that the Administrator has declined to pur-  
13                  sue or implement.

14           (2) BRIEFINGS.—Not later than 60 days after  
15           the date of the receipt of the report required by sub-  
16           section (c), and annually thereafter until the date  
17           that the TSA has implemented each recommendation  
18           made in such report, the Administrator shall brief the  
19           Committee on Commerce, Science, and Transpor-  
20           tation of the Senate and the Committee on Homeland  
21           Security of the House of Representatives on the imple-  
22           mentation of recommendations from the report.



Union Calendar No. 725

118<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. R. 5840**

[Report No. 118-888]

---

---

**A BILL**

To require the Transportation Security Administration to streamline the enrollment processes for individuals applying for a Transportation Security Administration security threat assessment for certain programs, including the Transportation Worker Identification Credential and Hazardous Materials Endorsement Threat Assessment programs of the Administration, and for other purposes.

---

---

DECEMBER 17, 2024

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed