

118TH CONGRESS  
1ST SESSION

# H. R. 878

To direct the Administrator of the Federal Aviation Administration to appoint an Associate Administrator for Aviation Safety Technology, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 8, 2023

Mr. NEHLS introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

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## A BILL

To direct the Administrator of the Federal Aviation Administration to appoint an Associate Administrator for Aviation Safety Technology, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. UNITED STATES LEADERSHIP IN AVIATION**  
4 **SAFETY TECHNOLOGY.**

5 (a) ASSOCIATE ADMINISTRATOR FOR AVIATION  
6 SAFETY TECHNOLOGY.—Section 106 of title 49, United  
7 States Code, is amended by adding at the end the fol-  
8 lowing:

1       “(u) ASSOCIATE ADMINISTRATOR FOR AVIATION  
2 SAFETY TECHNOLOGY.—

3               “(1) IN GENERAL.—

4                       “(A) APPOINTMENT.—The Administrator  
5 shall appoint an Associate Administrator for  
6 Aviation Safety Technology, who shall report  
7 directly to the Administrator.

8                       “(B) MINIMUM QUALIFICATIONS.—The As-  
9 sociate Administrator for Aviation Safety Tech-  
10 nology shall have—

11                               “(i) at least 10 years of experience in  
12 aerospace engineering management or  
13 safety-critical aviation software or systems  
14 development, with a focus on the certifi-  
15 cation and operational approval of such  
16 systems; or

17                               “(ii) at least 10 years of management-  
18 level experience and knowledge of the avia-  
19 tion industry.

20                       “(C) LIMITATION.—The Associate Admin-  
21 istrator for Aviation Safety Technology shall  
22 not be a political appointee.

23                       “(D) REMOVAL.—The Associate Adminis-  
24 trator for Aviation Safety Technology shall  
25 serve at the pleasure of the Administrator.

1           “(2) RESPONSIBILITIES.—The Associate Ad-  
2           ministrators for Aviation Safety Technology shall  
3           have the following responsibilities:

4                   “(A) Ensuring that Federal Aviation Ad-  
5                   ministration organizations involved in the re-  
6                   view and certification of aviation safety tech-  
7                   nologies, and the operation thereof, are engag-  
8                   ing in workforce planning efforts to recruit and  
9                   hire the required number of engineers, inspec-  
10                  tors, and subject matter experts to process ap-  
11                  plications in a timely manner and oversee oper-  
12                  ations utilizing aviation safety technologies.

13                   “(B) Collaborating with the Associate Ad-  
14                   ministrators for Aviation Safety to coordinate  
15                   the evaluation, certification, and operation of  
16                   aviation safety technologies in the national air-  
17                   space system.

18                   “(C) Coordinating with the Chief Oper-  
19                   ating Officer of the Air Traffic Control System  
20                   on the integration of aviation safety tech-  
21                   nologies into the national airspace system.

22                   “(D) Identifying the core competencies  
23                   that the Federal Aviation Administration engi-  
24                   neer and inspector workforce need to oversee

1 the safety, certification and operational ap-  
2 proval of safety technologies.

3 “(E) Developing specific recommendations  
4 to the Office of the Secretary and the Adminis-  
5 trator regarding gaps in the existing engineer  
6 and inspector workforce involved in the certifi-  
7 cation and operational approval of safety tech-  
8 nology and the budgetary resources needed to  
9 fill the identified gaps.

10 “(F) Establishing a detailed process for  
11 Federal Aviation Administration coordination of  
12 major certification milestones related to safety  
13 technologies that defines a lead organization for  
14 review, identifies other organizations to be in-  
15 volved in review, and details how various Fed-  
16 eral Aviation Administration organizations or  
17 lines of business shall engage in the review  
18 process.

19 “(G) Developing a process that, within 30  
20 days of the submission of documents related to  
21 a major certification milestone for an aviation  
22 safety technology, notifies the applicant of the  
23 lead reviewing Federal Aviation Administration  
24 organization and all other organizations or of-

1           fices that will review, and a date-specific  
2           timeline for completion of review activities.

3           “(H) Not later than 12 months after en-  
4           actment of this subsection, implementation of a  
5           secure password-protected online portal for ap-  
6           plicants with new or pending aviation safety  
7           technology projects to review the status of their  
8           specific application, deadlines, and the Federal  
9           Aviation Administration organizations or offices  
10          scheduled to review the application.

11          “(I) Not later than 12 months after the  
12          enactment of this subsection, provide a report  
13          on the implementation of section 377 of the  
14          FAA Reauthorization Act of 2018 (Public Law  
15          115–254) on the development of a transparent  
16          process through which the FAA can approve  
17          non-governmental entities to independently pro-  
18          vide safety-critical services to aircraft operators  
19          and airport operators.

20          “(J) Development of a process for appli-  
21          cants to escalate to the appropriate manage-  
22          ment personnel of the Federal Aviation Admin-  
23          istration any major certification or operational  
24          approval process milestone under this section

1 that is not completed or resolved within the spe-  
2 cific time period described in this subsection.

3 “(K) Resolving certification milestones as  
4 described in this section within a time agreed to  
5 by the Associate Administrator for Aviation  
6 Safety Technology and the applicant.

7 “(L) Identifying and directing the nec-  
8 essary Federal Aviation Administration per-  
9 sonnel and budgetary resources necessary to  
10 complete major certification milestones related  
11 to aviation safety technologies within the  
12 timelines defined in this section.

13 “(M) Not later than 12 months after the  
14 enactment of this subsection, the Associate Ad-  
15 ministrator for Aviation Safety Technology  
16 shall establish an interagency working group to  
17 promote collaboration and engagement between  
18 the Department of Transportation, Department  
19 of Defense, Federal Communications Commis-  
20 sion, National Aeronautics and Space Adminis-  
21 tration, and other relevant agencies to propose  
22 new regulations enabling digital flight which  
23 will allow safe operation of uncrewed aircraft  
24 systems and crewed aircraft through tech-  
25 nologies such as advanced airspace and safety-

1 enhancing aircraft automation, enhanced sur-  
2 veillance, and secure, digital pilot/air traffic  
3 control communications.

4 “(3) COMPENSATION.—

5 “(A) ANNUAL RATE OF BASIC PAY.—The  
6 Associate Administrator for Aviation Safety  
7 Technology shall be paid at an annual rate of  
8 basic pay to be determined by the Adminis-  
9 trator.

10 “(B) LIMITATION.—The annual rate may  
11 not exceed the annual compensation paid under  
12 section 102 of title 3.

13 “(C) POST-EMPLOYMENT PROVISIONS.—  
14 The Associate Administrator for Aviation Safe-  
15 ty Technology shall be the subject to the post-  
16 employment provisions of section 207 of title  
17 18, as if the position of the Associate Adminis-  
18 trator for Aviation Safety Technology were de-  
19 scribed in section 207(c)(2)(A)(i) of such title.

20 “(D) BONUS.—In addition to the annual  
21 rate of basic pay authorized under paragraph  
22 (1), the Associate Administrator for Aviation  
23 Safety Technology may receive a bonus for any  
24 calendar year not to exceed 30 percent of the  
25 annual rate of basic pay, based upon the Ad-

1            administrator’s evaluation of the performance of  
2            the Associate Administrator for Aviation Safety  
3            Technology in relation to the responsibilities es-  
4            tablished under paragraph (2).

5            “(4) DEFINITIONS.—In this section:

6                    “(A) MAJOR CERTIFICATION PROCESS  
7                    MILESTONE.—The term ‘major certification  
8                    process milestone’ has the meaning given the  
9                    term in section 44704.

10                   “(B) AVIATION SAFETY TECHNOLOGY.—  
11                   The term ‘Aviation Safety Technology’ means  
12                   airborne or ground-based equipment that are  
13                   meant to reduce the occurrence of aviation acci-  
14                   dents such as Loss Of Control In-Flight (LOC-  
15                   I), Controlled Flight Into Terrain (CFIT), Sin-  
16                   gle Component Failure (SCF), mid-air colli-  
17                   sions, and/or fuel mismanagement. Specific  
18                   technologies shall include but not be limited to:  
19                   navigation technology, auto-land technology,  
20                   auto take-off technology, auto-taxi technology,  
21                   detect-and-avoid technology, aircraft commu-  
22                   nications technology and remote piloting tech-  
23                   nology.”.

24            (b) REGULATIONS.—The Assistant Administrator for  
25            Aviation Safety Technology may issue such regulations as

1 are necessary to expand the definition of “Aviation Safety  
2 Technology” for purposes of section 106(u)(3) of title 49,  
3 United States Code.

4 (c) AVIATION RULEMAKING COMMITTEE.—

5 (1) IN GENERAL.—Not later than 180 days  
6 after the date of enactment of this Act, the Assist-  
7 ant Administrator for Aviation Safety Technology  
8 shall establish an aviation rulemaking committee to  
9 make recommendations for the development of a de-  
10 tailed roadmap for the certification and operational  
11 approval of aviation safety technologies by the Fed-  
12 eral Aviation Administration, with a focus on tech-  
13 nologies, software, and automation that will enhance  
14 operational safety and require approval from mul-  
15 tiple organizations with the agency.

16 (2) DUTIES.—The Assistant Administrator  
17 shall—

18 (A) not later than 1 year after the date of  
19 enactment of this Act, submit to the appro-  
20 priate committees of Congress a report based  
21 on the findings of aviation rulemaking com-  
22 mittee established under paragraph (1); and

23 (B) not later than 1 year after the date of  
24 submission of the report under subparagraph

25 (A) issue a notice of proposed rulemaking based

1           on any consensus recommendations reached by  
2           the aviation rulemaking committee established  
3           under paragraph (1).

4           (3) NON-APPLICABILITY OF FACa.—The Fed-  
5           eral Advisory Committee Act (5 U.S.C. App.) shall  
6           not apply to an aviation rulemaking committee es-  
7           tablished under this subsection.

8           (d) AUTHORIZATION OF APPROPRIATIONS.—There is  
9           authorized to be appropriated to carry out this section and  
10          section 106(u) of title 49, United States Code,  
11          \$10,000,000 for each fiscal year.

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