

118TH CONGRESS
2D SESSION

H. R. 9501

To promote peace, stability, and recovery in Ukraine, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 9, 2024

Mr. FITZPATRICK (for himself, Ms. KAPTUR, Mr. WILSON of South Carolina, and Mr. QUIGLEY) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To promote peace, stability, and recovery in Ukraine, and
for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Stand with Ukraine
5 Act of 2024”.

6 **SEC. 2. FINDINGS.**

7 Congress makes the following findings:

8 (1) On July 12, 2023, the United States,
9 Ukraine, and other members of the G7 issued a

1 Joint Declaration subsequently joined by 24 additional
2 states that reaffirmed their “unwavering commitment to the strategic objective of a free, independent, democratic, and sovereign Ukraine, within its internationally recognized borders, capable of defending itself and deterring future aggression”.

7 (2) The security of Ukraine is integral to the
8 security of the Euro-Atlantic region.

9 (3) The Russian Federation’s illegal and
10 unprovoked invasion of Ukraine is a threat to international peace and security, a flagrant violation of
11 international law, including the United Nations Charter, and incompatible with international security interests.

15 (4) The United States will stand with Ukraine
16 as it defends itself against Russian aggression, for
17 as long as it takes.

18 (5) The people of the United States stand
19 united in our enduring support for Ukraine, rooted
20 in our shared democratic values and interests, above
21 all, and respect for the United Nations Charter and
22 the principles of territorial integrity and sovereignty.

23 (6) On June 13, 2024, the President of the
24 United States and the President of Ukraine signed
25 a 10-year bilateral security agreement (referred to in

1 this Act as the “Bilateral Security Agreement”),
2 which Congress hereby endorses as an enduring
3 framework between our two countries.

4 **TITLE I—UNITED STATES**
5 **POLICY TOWARD UKRAINE**

6 **SEC. 101. DECLARATION OF POLICY.**

7 It is the policy of the United States—

8 (1) to support the security of Ukraine and the
9 freedom of the people of Ukraine to determine their
10 own future, and to strenuously oppose continued
11 military force by the Russian Federation to encroach
12 upon the territorial integrity of Ukraine or its exist-
13 ence as a free, democratic member of the family of
14 nations;

15 (2) to cooperate with Ukraine as an important
16 partner of the United States in promoting a whole,
17 free, and at peace Europe;

18 (3) to strengthen cooperation with the military
19 of Ukraine to expel Russian military forces from the
20 territory of Ukraine, and to transfer offensive and
21 defensive articles to Ukraine in order to provide a
22 credible defense and deterrent capability through the
23 continued provision of—

24 (A) security assistance and modern mili-
25 tary equipment, across land, air, and sea do-

1 mains, prioritizing air defense, artillery and
2 long-range fires, armored vehicles, and other
3 key capabilities, such as combat air, and by
4 promoting increased interoperability with Euro-
5 Atlantic partner;

6 (B) support to further develop Ukraine's
7 defense industrial base;

8 (C) training and training exercises for
9 Ukrainian forces;

10 (D) intelligence sharing and cooperation;
11 and

12 (E) support for cyber defense, security,
13 and resilience initiatives, including to address
14 hybrid threats;

15 (4) to ensure that the costs to the Russian Fed-
16 eration of its aggression continue to rise, including
17 through sanctions and export controls, as well as
18 supporting efforts to hold to account those respon-
19 sible for war crimes and other international crimes
20 committed in and against Ukraine, including those
21 involving attacks on critical civilian infrastructure
22 and the abduction of children;

23 (5) that, in the event of future Russian armed
24 attack, the United States will immediately consult
25 with Ukraine to determine appropriate next steps, in

1 accordance with our respective legal and constitu-
2 tional requirements, to provide Ukraine with swift
3 and sustained security assistance, modern military
4 equipment across land, sea, and air domains, and
5 economic assistance, to impose economic and other
6 costs on Russia, and to consult with Ukraine on its
7 needs as it exercises its right of self-defense en-
8 shined in Article 51 of the United Nations Charter;
9 and

10 (6) to provide sustainable levels of security as-
11 sistance for Ukraine in support of the objectives out-
12 lined in the Bilateral Security Agreement and its as-
13 sociated implementation agreements.

14 **TITLE II—IMPLEMENTATION OF
15 AN ENHANCED PARTNERSHIP
16 BETWEEN THE UNITED
17 STATES AND UKRAINE**

18 **SEC. 201. MODERNIZING UKRAINE'S SECURITY CAPABILI-
19 TIES.**

20 (a) **UKRAINE SECURITY PROGRAMS.**—The Secretary
21 of State, in consultation with the Secretary of Defense,
22 shall use the authorities under this section to strengthen
23 the United States-Ukraine military relationships, and to
24 support the acceleration of the modernization of Ukraine's
25 military capabilities, including—

- (1) long-range precision fires;
- (2) integrated air and missile defense systems;
- (3) anti-ship cruise missiles;
- (4) land-attack cruise missiles;
- (5) coastal defense;
- (6) anti-armor;
- (7) undersea warfare;
- (8) survivable swarming maritime assets;
- (9) manned and unmanned aerial systems;
- (10) mining and countermining capabilities;
- (11) intelligence, surveillance, and reconnaissance capabilities;
- (12) command and control systems; and
- (13) any other defense capabilities that the United States and Ukraine jointly determine are crucial to the defense of Ukraine.

17 (b) PURPOSE.—In addition to the purposes otherwise
18 authorized for Foreign Military Financing programs
19 under the Arms Export Control Act (22 U.S.C. 2751 et
20 seq.), the purpose of the Foreign Military Financing Pro-
21 gram shall be to provide assistance, including equipment,
22 training, and other support, to the Government and mili-
23 tary of Ukraine in order—

(3) to support capabilities and training, as well as the infrastructure needed for Ukraine to exercise domestic control over its own airspace;

14 (4) to enable the Government and military of
15 Ukraine to conduct coercive or grey zone activities;

(5) to enable the Government and military of Ukraine to achieve maritime control over the territorial waters of Ukraine, including through support to Ukraine's development of a Navy and the Sea Guard of the State Border Guard Service of Ukraine that can execute mine clearance, and conduct maritime intelligence, surveillance, and reconnaissance (ISR) patrols, coastal defense, and freedom of navigation, helping the Government and people of Ukraine to rebuild their economy;

1 (6) to provide support for border protection and
2 defense, its engineering and fortification, surveil-
3 lance, monitoring of enemy troop movements, post-
4 war reconstruction of border infrastructure,
5 demining, and disposal of explosive ordnance;

6 (7) support to medical training and prosthetics;

7 (8) to prevent the Russian Federation from de-
8 capitating, seizing control of, or otherwise neutral-
9 izing or rendering ineffective the Government of
10 Ukraine; and

11 (9) to create and maintain a credible defense
12 and deterrence capability to prevent future conflict
13 with the Russian Federation.

14 (c) BUDGET SUBMISSION.—The President shall, con-
15 current with the fiscal year budget submission to Congress
16 pursuant to section 1105 of title 31, United States Code,
17 submit to the congressional defense committees a report
18 on the funding requirements necessary to implement the
19 Bilateral Security Agreement in the fiscal year for which
20 the budget has been submitted.

21 (d) DEFENSE ARTICLES AND SERVICES FROM THE
22 UNITED STATES INVENTORY AND OTHER SOURCES.—
23 The Secretary of State, in coordination with the Secretary
24 of Defense, may make available to the Government of
25 Ukraine, in such quantities as the Secretary of State con-

1 siders appropriate for the purpose described in the Bilat-
2 eral Security Agreement—

3 (1) weapons and other defense articles from the
4 United States inventory and other sources; and
5 (2) defense services.

6 (e) DEPARTMENT OF DEFENSE UNFUNDED PRIOR-
7 ITIES.—

8 (1) ANNUAL REPORT.—Not later than 180 days
9 after the date on which the budget of the President
10 for fiscal year 2026 is submitted to Congress pursu-
11 ant to section 1105 of title 31, United States Code,
12 and annually thereafter for the next 9 years, the
13 Secretary of Defense and the Chairman of the Joint
14 Chiefs of Staff shall submit to the congressional de-
15 fense committees a report on the unfunded priorities
16 required to implement the Bilateral Security Agree-
17 ment in the fiscal year for which the budget has
18 been submitted.

19 (2) ELEMENTS.—Each report under this sub-
20 section shall specify, for each unfunded priority cov-
21 ered by such report, the following:

22 (A) A summary description of such pri-
23 ority, including the objectives outlined in the
24 Bilateral Security Agreement to be advanced if

1 such priority is funded (whether in whole or in
2 part).

3 (B) The additional amount of funds rec-
4 ommended in connection with the objectives de-
5 scribed under subparagraph (A).

6 (C) Account information with respect to
7 such priority, including the following (as appli-
8 cable):

9 (i) Line Item Number (LIN) for ap-
10 plicable procurement accounts.

11 (ii) Program Element (PE) number
12 for applicable research, development, test,
13 and evaluation accounts.

14 (iii) Sub-activity group (SAG) for ap-
15 plicable operation and maintenance ac-
16 counts.

17 (D) A detailed assessment of each specific
18 risk that would be reduced in executing the Bi-
19 lateral Security Agreement if such priority is
20 funded (whether in whole or in part).

21 (E) The requirement to be addressed by
22 the unfunded priority.

23 (F) A description of any funding provided
24 for the requirement for the current and pre-
25 ceding fiscal year.

(A) In overall order of urgency of priority
according to the amount of risk reduced.

(B) In overall order of urgency of priority among unfunded priorities.

12 (f) DEPARTMENT OF STATE UNFUNDED PRIOR-
13 ITIES.—

(1) ANNUAL REPORT.—Not later than 180 days after the date on which the budget of the President for fiscal year 2026 is submitted to Congress pursuant to section 1105 of title 31, United States Code, and annually thereafter for the next 9 years, the Secretary of State shall submit to the congressional defense committees a report on the unfunded priorities required to implement the Bilateral Security Agreement in the fiscal year for which the budget has been submitted.

1 (2) ELEMENTS.—Each report under this sub-
2 section shall specify, for each unfunded priority cov-
3 ered by such report, the following:

4 (A) A summary description of such pri-
5 ority, including the objectives outlined in the
6 Bilateral Security Agreement to be advanced if
7 such priority is funded (whether in whole or in
8 part).

9 (B) The additional amount of funds rec-
10 ommended in connection with the objectives de-
11 scribed under subparagraph (A).

12 (C) Account information, as applicable,
13 with respect to such priority.

14 (D) A detailed assessment of each specific
15 risk that would be reduced in executing the Bi-
16 lateral Security Agreement if such priority is
17 funded (whether in whole or in part).

18 (E) The requirement to be addressed by
19 the unfunded priority.

20 (F) A description of any funding provided
21 for the requirement for the current and pre-
22 ceding fiscal year.

23 (G) Recommendations whether such fund-
24 ing should be in the form of contributions,

1 loans, or forgivable loans in the implementation
2 of the Bilateral Security Agreement.

3 (3) PRIORITIZATION OF PRIORITIES.—Each re-
4 port shall present the unfunded priorities covered by
5 such report as follows:

6 (A) In overall order of urgency of priority
7 according to the amount of risk reduced.

8 (B) In overall order of urgency of priority
9 among unfunded priorities.

10 **SEC. 202. PRIORITIZING EXCESS DEFENSE ARTICLE TRANS-**
11 **FERS FOR UKRAINE.**

12 (a) SENSE OF CONGRESS.—It is the sense of Con-
13 gress that the United States Government should appro-
14 priately prioritize the review of excess defense article
15 transfers to Ukraine.

16 (b) FIVE-YEAR PLAN.—Not later than 90 days after
17 the date of the enactment of this Act, the President
18 shall—

19 (1) develop a 5-year plan to appropriately
20 prioritize excess defense article transfers to Ukraine;
21 and

22 (2) submit a report to the appropriate commit-
23 tees of Congress that describes such plan.

1 (c) REQUIRED COORDINATION.—The United States
2 Government shall coordinate and align excess defense arti-
3 cle transfers with capacity building efforts of Ukraine.

4 (d) TRANSFER AUTHORITY.—

5 (1) IN GENERAL.—Section 516(c)(2) of the
6 Foreign Assistance Act of 1961 (22 U.S.C.
7 2321j(c)(2)) is amended by striking “and to the
8 Philippines” and inserting “, to the Philippines, and
9 to Ukraine”.

10 (2) TREATMENT OF UKRAINE.—With respect to
11 the transfer of excess defense articles under section
12 516(c)(2) of the Foreign Assistance Act of 1961, as
13 amended by paragraph (1), Ukraine shall receive the
14 same benefits as the other countries referred to in
15 such section.

16 **SEC. 203. FAST-TRACKING SALES TO UKRAINE UNDER FOR-**
17 **EIGN MILITARY SALES PROGRAM.**

18 (a) PRECLEARANCE OF CERTAIN FOREIGN MILITARY
19 SALES ITEMS.—

20 (1) IN GENERAL.—Not later than 1 year after
21 the date of the enactment of this Act, and annually
22 thereafter, the Secretary of State, in coordination
23 with the Secretary of Defense and in conjunction
24 with coordinating entities such as the National Dis-
25 closure Policy Committee and the Arms Transfer

1 and Technology Release Senior Steering Group,
2 shall compile a list of available and emerging mili-
3 tary platforms, technologies, and equipment that are
4 pre-cleared and prioritized for sale and release to
5 Ukraine through the Foreign Military Sales pro-
6 gram.

17 (B) RULES OF CONSTRUCTION.—

1 shall be construed to supersede congres-
2 sional notification requirements as required
3 by the Arms Export Control Act (22
4 U.S.C. 2751 et seq.) or any informal tiered
5 review process for congressional notifica-
6 tions pertaining to foreign military sales.

7 (b) PRIORITIZED PROCESSING OF FOREIGN MILI-
8 TARY SALES REQUESTS FROM UKRAINE.—

9 (1) REQUIREMENT.—The Secretary of State
10 and the Secretary of Defense shall prioritize and ex-
11 pedite the processing of requests from Ukraine
12 under the Foreign Military Sales program, and may
13 not delay the processing of requests for bundling
14 purposes.

15 (2) DURATION.—The requirement under para-
16 graph (1) shall continue until the Secretary of State
17 determines and certifies to the Committee on For-
18 eign Relations of the Senate and the Committee on
19 Foreign Affairs of the House of Representatives that
20 the threat to Ukraine from the Russian Federation
21 has significantly abated.

22 (c) PRIORITY PRODUCTION.—

23 (1) IN GENERAL.—Contractors awarded De-
24 partment of Defense contracts to provide items for
25 sale to Ukraine under the Foreign Military Sales

1 program should expedite and prioritize the produc-
2 tion of such items above the production of other
3 items.

4 (2) ANNUAL REPORT.—Not later than 180 days
5 after the date of the enactment of this Act, and an-
6 nually thereafter for 10 years, the Secretary of State
7 and the Secretary of Defense shall jointly submit to
8 the Committee on Foreign Relations and the Com-
9 mittee on Armed Services of the Senate and the
10 Committee on Foreign Affairs and the Committee on
11 Armed Services of the House of Representatives a
12 report describing what actions the Department of
13 State and the Department of Defense have taken or
14 are planning to take to prioritize Ukraine's Foreign
15 Military Sales cases, and current procedures or
16 mechanisms for determining that a Foreign Military
17 Sales program case for Ukraine should be prioritized
18 above a sale to another country of the same or simi-
19 lar item.

20 (d) INTERAGENCY POLICY.—The Secretary of State
21 and the Secretary of Defense shall jointly review and up-
22 date interagency policies and implementation guidance re-
23 lated to Foreign Military Sales program requests from
24 Ukraine, including incorporating the preclearance provi-
25 sions of this section.

1 **SEC. 204. TREATMENT OF UKRAINE AS A MAJOR NON-NATO**2 **ALLY.**

3 Notwithstanding any other provision of law, Ukraine
4 shall be treated as though it were designated a major non-
5 NATO ally, as defined in section 644(q) of the Foreign
6 Assistance Act of 1961 (22 U.S.C. 2403(q)), for the pur-
7 poses of the transfer or possible transfer of defense arti-
8 cles or defense services under the Arms Export Control
9 Act (22 U.S.C. 2751 et seq.), section 2350a of title 10,
10 United States Code, the Foreign Assistance Act of 1961
11 (22 U.S.C. 2151 et seq.), or any other provision of law.

12 **SEC. 205. USE OF PRESIDENTIAL DRAWDOWN AUTHORITY**13 **TO PROVIDE SECURITY ASSISTANCE TO**
14 **UKRAINE.**

15 It is the sense of Congress that the President should
16 use the presidential drawdown authority under sections
17 506(a) and 552(c) of the Foreign Assistance Act of 1961
18 (22 U.S.C. 2318(a) and 2348a(c)) to provide security as-
19 sistance and other necessary commodities and services to
20 Ukraine in support of Ukraine's self-defense.

21 **SEC. 206. INFORMATION SECURITY.**

22 It is the sense of Congress that the Russian Federa-
23 tion will continue to manipulate information in support of
24 its war on Ukraine and that the United States should con-
25 tinue to work with Ukraine to mutually support efforts

1 to combat disinformation and misinformation, specifically

2 by—

3 (1) collaborating to improve Ukraine's capabili-
4 ties to counter information security threats, pri-
5 marily Russian propaganda;

6 (2) working with like-minded partners to com-
7 municate effectively at an international level, offer-
8 ing a truthful alternative to the Russian Federa-
9 tion's disinformation and misinformation campaigns;

10 (3) coordinating on close collaboration of com-
11 munications to counter disinformation and misin-
12 formation; and

13 (4) promoting the development of joint edu-
14 cational and training programs for information secu-
15 rity professionals, including the level of English lan-
16 guage proficiency in this area, and regular exchange
17 of experience and professional events involving infor-
18 mation professionals.

19 **SEC. 207. STATEMENT OF POLICY REGARDING RECOVERY**

20 **AND RECONSTRUCTION IN UKRAINE.**

21 It is the policy of the United States as follows:

22 (1) The United States is steadfast in its com-
23 mitment to support Ukraine's recovery and recon-
24 struction. The United States will support Ukraine to
25 build increased institutional, economic and social re-

1 siline, with a focus on reforms that will underpin
2 these areas. The United States will support early re-
3 covery activities in priority sectors, including energy,
4 infrastructure, tech and demining.

5 (2) The United States recognizes that lasting
6 security and prosperity for Ukraine must be under-
7 pinned by a strong private sector-led economy. The
8 United States will seek to build a modern, resilient
9 and sustainable Ukrainian economy that is inte-
10 grated into global markets, is not susceptible to hos-
11 tile Russian influence, and is based on strong and
12 accountable institutions, respect for the rule of law.

13 (3) The United States recognizes the need to
14 unite efforts aimed at protecting the population and
15 territories of Ukraine from the negative con-
16 sequences caused by mines and explosive remnants
17 of war as a result of the Russian Federation's armed
18 aggression and alleviating the devastating con-
19 sequences after its completion.

20 (4) The United States will promote the further
21 development of partnership in the field of humani-
22 tarian demining, the accumulation, analysis, ex-
23 change and application of practical experience in the
24 field of humanitarian demining.

1 (5) The United States will continue to fund
2 demining, risk education, and capacity building. The
3 United States will support the State Emergency
4 Services of Ukraine through the Partnership Fund
5 for a Resilient Ukraine to develop and sustain inter-
6 national demining standards in its operations.

7 (6) The United States also undertakes to work
8 with other donors to improve coordination and iden-
9 tify and implement innovative finance vehicles that
10 bring new sources of funding into the mine action
11 sector. The United States will work closely within
12 the mechanisms set up by the Ukrainian government
13 to support the implementation of the forthcoming
14 mine action strategy.

15 SEC. 208. LOAN AND LEASE OF DEFENSE ARTICLES TO THE
16 GOVERNMENTS OF UKRAINE AND EASTERN
17 FLANK COUNTRIES.

18 (a) AUTHORITY TO LEND OR LEASE DEFENSE ARTI-
19 CLES TO CERTAIN GOVERNMENTS.—

1 tion's invasion of Ukraine to help bolster those coun-
2 tries' defense capabilities and protect their civilian
3 populations from potential invasion or ongoing ag-
4 gression by the armed forces of the Government of
5 the Russian Federation.

6 (2) EXCLUSIONS.—For the purposes of the au-
7 thority described in paragraph (1) as that authority
8 relates to Ukraine, the following provisions of law
9 shall not apply:

10 (A) Section 503(b)(3) of the Foreign As-
11 sistance Act of 1961 (22 U.S.C. 2311(b)(3)).

12 (B) Section 61 of the Arms Export Control
13 Act (22 U.S.C. 2796).

14 (3) CONDITION.—Any loan or lease of defense
15 articles to the Government of Ukraine under para-
16 graph (1) shall be subject to all applicable laws con-
17 cerning the return of and reimbursement and repay-
18 ment for defense articles loan or leased to foreign
19 governments.

20 (4) DELEGATION OF AUTHORITY.—The Presi-
21 dent may delegate the enhanced authority under this
22 subsection only to an official appointed by the Presi-
23 dent by and with the advice and consent of the Sen-
24 ate.

1 (b) PROCEDURES FOR DELIVERY OF DEFENSE ARTI-
2 CLES.—Not later than 60 days after the date of the enact-
3 ment of this Act, the President shall establish expedited
4 procedures for the delivery of any defense article loaned
5 or leased to the Government of Ukraine under an agree-
6 ment entered into under subsection (a) to ensure timely
7 delivery of the article to that Government.

8 (c) DEFINITION OF DEFENSE ARTICLE.—In this sec-
9 tion, the term “defense article” has the meaning given
10 that term in section 47 of the Arms Export Control Act
11 (22 U.S.C. 2794).

12 (d) SENSE OF CONGRESS.—It is the sense of Con-
13 gress that the President should utilize the authorities pro-
14 vided by this section where applicable but in such a man-
15 ner that does not conflict or interfere with the drawdown
16 authorities provided under section 506 of the Foreign As-
17 sistance Act of 1961 (22 U.S.C. 2318).

18 **SEC. 209. DEPOT MAINTENANCE STRATEGIC PLAN.**

19 Not later than one year after the date of the enact-
20 ment of this Act, the Secretary of Defense shall assist the
21 Ukrainian Ministry of Defense to create a Ukrainian
22 Depot Maintenance Plan containing, at a minimum—

23 (1) the steps necessary to put into place main-
24 tenance planning and management processes that

1 will yield the robust, flexible organic depot mainte-
2 nance capabilities; and

3 (2) plans for resetting the force by repairing or
4 replacing the substantial quantities of weapon sys-
5 tems and equipment being worn out or lost due to
6 Ukraine's current military operations.

7 **SEC. 210. DEFINITIONS.**

8 In this Act:

9 (1) APPROPRIATE CONGRESSIONAL COMMIT-
10 TEES.—The term “appropriate congressional com-
11 mittees” means—

12 (A) the Committee on Armed Services, the
13 Committee on Foreign Relations, and the Com-
14 mittee on Appropriations of the Senate; and

15 (B) the Committee on Armed Services, the
16 Committee on Foreign Affairs, and the Com-
17 mittee on Appropriations of the House of Rep-
18 resentatives.

19 (2) CREDIBLE DEFENSE AND DETERRENCE CA-
20 PABILITY.—The term “credible defense and deter-
21 rence capability” means the ability to defend against
22 and deter any credible conventional military threat
23 from the Russian Federation, acting unilaterally or
24 in concert with partners, through the use of conven-
25 tional military means, possessed in sufficient quan-

1 tity, including weapons platforms and munitions,
2 command, control, communication, intelligence, sur-
3 veillance, and reconnaissance capabilities.

