

118TH CONGRESS  
1ST SESSION

# S. 1099

To support research, development, and other activities to develop innovative vehicle technologies, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 30, 2023

Mr. PETERS (for himself, Mr. HAGERTY, and Ms. STABENOW) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To support research, development, and other activities to develop innovative vehicle technologies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Vehicle Innovation Act  
5 of 2023”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) DEPARTMENT.—The term “Department”  
9 means the Department of Energy.

1           (2) SECRETARY.—The term “Secretary” means  
2           the Secretary of Energy.

3 **SEC. 3. OBJECTIVES.**

4           The objectives of this Act are—

5           (1) to establish a consistent and consolidated  
6           authority for the vehicle technology program at the  
7           Department;

8           (2) to develop United States technologies and  
9           practices that improve the fuel efficiency and emis-  
10          sions of all vehicles produced in the United States;

11          (3) to support domestic research, development,  
12          engineering, demonstration, and commercial applica-  
13          tion and manufacturing of advanced vehicles, en-  
14          gines, and components;

15          (4) to enable vehicles to move larger volumes of  
16          goods and more passengers with less energy and  
17          emissions;

18          (5) to develop cost-effective advanced tech-  
19          nologies for wide-scale utilization throughout the  
20          passenger, commercial, government, and transit ve-  
21          hicle sectors;

22          (6) to allow for greater consumer choice of vehi-  
23          cle technologies and fuels;

24          (7) shorten technology development and inte-  
25          gration cycles in the vehicle industry;

1           (8) to ensure a proper balance and diversity of  
2       Federal investment in vehicle technologies; and  
3           (9) to strengthen partnerships between Federal  
4       and State governmental agencies and the private  
5       and academic sectors.

6 **SEC. 4. COORDINATION AND NONDUPLICATION.**

7       The Secretary shall ensure, to the maximum extent  
8       practicable, that the activities authorized by this Act do  
9       not duplicate those of other programs within the Depart-  
10      ment or other relevant research agencies.

11 **SEC. 5. AUTHORIZATION OF APPROPRIATIONS.**

12      There are authorized to be appropriated to the Sec-  
13      retary for research, development, engineering, demonstra-  
14      tion, and commercial application of vehicles and related  
15      technologies in the United States, including activities au-  
16      thorized under this Act—

- 17           (1) for fiscal year 2024, \$313,567,000;  
18           (2) for fiscal year 2025, \$326,109,000;  
19           (3) for fiscal year 2026, \$339,154,000;  
20           (4) for fiscal year 2027, \$352,720,000; and  
21           (5) for fiscal year 2028, \$366,829,000.

22 **SEC. 6. REPORTING.**

23      (a) **TECHNOLOGIES DEVELOPED.**—Not later than 18  
24      months after the date of enactment of this Act and annu-  
25      ally thereafter through 2028, the Secretary shall submit

1 to Congress a report regarding the technologies developed  
2 as a result of the activities authorized by this Act, with  
3 a particular emphasis on whether the technologies were  
4 successfully adopted for commercial applications, and if  
5 so, whether products relying on those technologies are  
6 manufactured in the United States.

7 (b) **ADDITIONAL MATTERS.**—At the end of each fis-  
8 cal year through 2028, the Secretary shall submit to the  
9 relevant Congressional committees of jurisdiction an an-  
10 nual report describing activities undertaken in the pre-  
11 vious year under this Act, active industry participants, the  
12 status of public-private partnerships, progress of the pro-  
13 gram in meeting goals and timelines, and a strategic plan  
14 for funding of activities across agencies.

15 **SEC. 7. VEHICLE RESEARCH AND DEVELOPMENT.**

16 (a) **PROGRAM.**—

17 (1) **ACTIVITIES.**—The Secretary shall conduct a  
18 program of basic and applied research, development,  
19 engineering, demonstration, and commercial applica-  
20 tion activities on materials, technologies, and proc-  
21 esses with the potential to substantially reduce pe-  
22 troleum use and the emissions of the passenger and  
23 commercial vehicles of the United States, including  
24 activities in the areas of—

25 (A) electrification of vehicle systems;

- 1 (B) batteries, ultracapacitors, and other  
2 energy storage devices;
- 3 (C) power electronics;
- 4 (D) vehicle, component, and subsystem  
5 manufacturing technologies and processes;
- 6 (E) engine efficiency and combustion opti-  
7 mization;
- 8 (F) waste heat recovery;
- 9 (G) transmission and drivetrains;
- 10 (H) hydrogen vehicle technologies, includ-  
11 ing fuel cells and internal combustion engines,  
12 and hydrogen infrastructure, including hydro-  
13 gen energy storage to enable renewables and  
14 provide hydrogen for fuel and power;
- 15 (I) natural gas vehicle technologies;
- 16 (J) aerodynamics, rolling resistance (in-  
17 cluding tires and wheel assemblies), and acces-  
18 sory power loads of vehicles and associated  
19 equipment;
- 20 (K) vehicle weight reduction, including  
21 lightweighting materials and the development of  
22 manufacturing processes to fabricate, assemble,  
23 and use dissimilar materials;
- 24 (L) friction and wear reduction;
- 25 (M) engine and component durability;

- 1 (N) innovative propulsion systems;
- 2 (O) advanced boosting systems;
- 3 (P) hydraulic hybrid technologies;
- 4 (Q) engine compatibility with and optimi-
- 5 zation for a variety of transportation fuels in-
- 6 cluding natural gas and other liquid and gas-
- 7 eous fuels;
- 8 (R) predictive engineering, modeling, and
- 9 simulation of vehicle and transportation sys-
- 10 tems;
- 11 (S) refueling and charging infrastructure
- 12 for alternative fueled and electric or plug-in
- 13 electric hybrid vehicles, including the unique
- 14 challenges facing rural areas;
- 15 (T) gaseous fuels storage systems and sys-
- 16 tem integration and optimization;
- 17 (U) sensing, communications, and actu-
- 18 ation technologies for vehicle, electrical grid,
- 19 and infrastructure;
- 20 (V) efficient use, substitution, and recy-
- 21 cling of potentially critical materials in vehicles,
- 22 including rare earth elements and precious met-
- 23 als, at risk of supply disruption;
- 24 (W) aftertreatment technologies;

1           (X) thermal management of battery sys-  
2           tems;

3           (Y) retrofitting advanced vehicle tech-  
4           nologies to existing vehicles;

5           (Z) development of common standards,  
6           specifications, and architectures for both trans-  
7           portation and stationary battery applications;

8           (AA) advanced internal combustion en-  
9           gines;

10          (BB) mild hybrid;

11          (CC) engine down speeding;

12          (DD) vehicle-to-vehicle, vehicle-to-pedes-  
13          trian, and vehicle-to-infrastructure technologies;  
14          and

15          (EE) other research areas as determined  
16          by the Secretary.

17          (2) TRANSFORMATIONAL TECHNOLOGY.—The  
18          Secretary shall ensure that the Department con-  
19          tinues to support research, development, engineer-  
20          ing, demonstration, and commercial application ac-  
21          tivities and maintains competency in mid- to long-  
22          term transformational vehicle technologies with po-  
23          tential to achieve reductions in emissions, including  
24          activities in the areas of—

1 (A) hydrogen vehicle technologies, includ-  
2 ing fuel cells, hydrogen storage, infrastructure,  
3 and activities in hydrogen technology validation  
4 and safety codes and standards;

5 (B) multiple battery chemistries and novel  
6 energy storage devices, including nonchemical  
7 batteries and electromechanical storage tech-  
8 nologies such as hydraulics, flywheels, and com-  
9 pressed air storage;

10 (C) communication and connectivity among  
11 vehicles, infrastructure, and the electrical grid;  
12 and

13 (D) other innovative technologies research  
14 and development, as determined by the Sec-  
15 retary.

16 (3) INDUSTRY PARTICIPATION.—

17 (A) IN GENERAL.—To the maximum ex-  
18 tent practicable, activities under this Act shall  
19 be carried out in partnership or collaboration  
20 with automotive manufacturers, heavy commer-  
21 cial, vocational, and transit vehicle manufactur-  
22 ers, qualified plug-in electric vehicle manufac-  
23 turers, compressed natural gas vehicle manufac-  
24 turers, vehicle and engine equipment and com-  
25 ponent manufacturers, manufacturing equip-



1           ment manufacturers, advanced vehicle service  
2           providers, fuel producers and energy suppliers,  
3           electric utilities, universities, national labora-  
4           tories, and independent research laboratories.

5           (B) REQUIREMENTS.—In carrying out this  
6           Act, the Secretary shall—

7                   (i) determine whether a wide range of  
8                   companies that manufacture or assemble  
9                   vehicles or components in the United  
10                  States are represented in ongoing public-  
11                  private partnership activities, including  
12                  firms that have not traditionally partici-  
13                  pated in federally sponsored research and  
14                  development activities, and where possible,  
15                  partner with such firms that conduct sig-  
16                  nificant and relevant research and develop-  
17                  ment activities in the United States;

18                  (ii) leverage the capabilities and re-  
19                  sources of, and formalize partnerships  
20                  with, industry-led stakeholder organiza-  
21                  tions, nonprofit organizations, industry  
22                  consortia, and trade associations with ex-  
23                  pertise in the research and development of,  
24                  and education and outreach activities in,

1 advanced automotive and commercial vehi-  
2 cle technologies;

3 (iii) develop more effective processes  
4 for transferring research findings and tech-  
5 nologies to industry;

6 (iv) support public-private partner-  
7 ships, dedicated to overcoming barriers in  
8 commercial application of transformational  
9 vehicle technologies, that use such indus-  
10 try-led technology development facilities of  
11 entities with demonstrated expertise in  
12 successfully designing and engineering pre-  
13 commercial generations of such trans-  
14 formational technology; and

15 (v) promote efforts to ensure that  
16 technology research, development, engi-  
17 neering, and commercial application activi-  
18 ties funded under this Act are carried out  
19 in the United States.

20 (4) INTERAGENCY AND INTRAAGENCY COORDI-  
21 NATION.—To the maximum extent practicable, the  
22 Secretary shall coordinate research, development,  
23 demonstration, and commercial application activities  
24 among—

1 (A) relevant programs within the Depart-  
2 ment, including—

3 (i) the Office of Energy Efficiency  
4 and Renewable Energy;

5 (ii) the Office of Science;

6 (iii) the Office of Electricity Delivery  
7 and Energy Reliability;

8 (iv) the Office of Fossil Energy;

9 (v) the Advanced Research Projects  
10 Agency—Energy; and

11 (vi) other offices as determined by the  
12 Secretary; and

13 (B) relevant technology research and devel-  
14 opment programs within other Federal agen-  
15 cies, as determined by the Secretary.

16 (5) FEDERAL DEMONSTRATION OF TECH-  
17 NOLOGIES.—The Secretary shall make information  
18 available to procurement programs of Federal agen-  
19 cies regarding the potential to demonstrate tech-  
20 nologies resulting from activities funded through  
21 programs under this Act.

22 (6) INTERGOVERNMENTAL COORDINATION.—  
23 The Secretary shall seek opportunities to leverage  
24 resources and support initiatives of State and local  
25 governments in developing and promoting advanced

1 vehicle technologies, manufacturing, and infrastruc-  
2 ture.

3 (7) CRITERIA.—In awarding grants under the  
4 program under this subsection, the Secretary shall  
5 give priority to those technologies (either individually  
6 or as part of a system) that—

7 (A) provide the greatest aggregate fuel  
8 savings based on the reasonable projected sales  
9 volumes of the technology; and

10 (B) provide the greatest increase in United  
11 States employment.

12 (8) SECONDARY USE APPLICATIONS.—

13 (A) IN GENERAL.—The Secretary shall  
14 carry out a research, development, and dem-  
15 onstration program that—

16 (i) builds on any work carried out  
17 under section 915 of the Energy Policy Act  
18 of 2005 (42 U.S.C. 16195);

19 (ii) identifies possible uses of a vehicle  
20 battery after the useful life of the battery  
21 in a vehicle has been exhausted;

22 (iii) conducts long-term testing to  
23 verify performance and degradation pre-  
24 dictions and lifetime valuations for sec-  
25 ondary uses;

1 (iv) evaluates innovative approaches to  
2 recycling materials from plug-in electric  
3 drive vehicles and the batteries used in  
4 plug-in electric drive vehicles;

5 (v)(I) assesses the potential for mar-  
6 kets for uses described in clause (ii) to de-  
7 velop; and

8 (II) identifies any barriers to the de-  
9 velopment of those markets; and

10 (vi) identifies the potential uses of a  
11 vehicle battery—

12 (I) with the most promise for  
13 market development; and

14 (II) for which market develop-  
15 ment would be aided by a demonstra-  
16 tion project.

17 (B) REPORT.—Not later than 1 year after  
18 the date of enactment of this Act, the Secretary  
19 shall submit to the appropriate committees of  
20 Congress an initial report on the findings of the  
21 program described in subparagraph (A), includ-  
22 ing recommendations for stationary energy stor-  
23 age and other potential applications for bat-  
24 teries used in plug-in electric drive vehicles.

25 (C) SECONDARY USE DEMONSTRATION.—

1 (i) IN GENERAL.—Based on the re-  
2 sults of the program described in subpara-  
3 graph (A), the Secretary shall develop  
4 guidelines for projects that demonstrate  
5 the secondary uses and innovative recycling  
6 of vehicle batteries.

7 (ii) PUBLICATION OF GUIDELINES.—  
8 Not later than 18 months after the date of  
9 enactment of this Act, the Secretary  
10 shall—

11 (I) publish the guidelines de-  
12 scribed in clause (i); and

13 (II) solicit applications for fund-  
14 ing for demonstration projects.

15 (iii) PILOT DEMONSTRATION PRO-  
16 GRAM.—Not later than 21 months after  
17 the date of enactment of this Act, the Sec-  
18 retary shall select proposals for grant  
19 funding under this subsection, based on an  
20 assessment of which proposals are mostly  
21 likely to contribute to the development of  
22 a secondary market for batteries.

23 (b) MANUFACTURING.—The Secretary shall carry out  
24 a research, development, engineering, demonstration, and  
25 commercial application program of advanced vehicle man-

1 ufacturing technologies and practices, including innovative  
2 processes—

3 (1) to increase the production rate and decrease  
4 the cost of advanced battery and fuel cell manufac-  
5 turing;

6 (2) to vary the capability of individual manufac-  
7 turing facilities to accommodate different battery  
8 chemistries and configurations;

9 (3) to reduce waste streams, emissions, and en-  
10 ergy intensity of vehicle, engine, advanced battery,  
11 and component manufacturing processes;

12 (4) to recycle and remanufacture used batteries  
13 and other vehicle components for reuse in vehicles or  
14 stationary applications;

15 (5) to develop manufacturing processes to effec-  
16 tively fabricate, assemble, and produce cost-effective  
17 lightweight materials such as advanced aluminum  
18 and other metal alloys, polymeric composites, and  
19 carbon fiber for use in vehicles;

20 (6) to produce lightweight high pressure storage  
21 systems for gaseous fuels;

22 (7) to design and manufacture purpose-built hy-  
23 drogen fuel cell vehicles and components;

24 (8) to improve the calendar life and cycle life of  
25 advanced batteries; and

1           (9) to produce permanent magnets for advanced  
2       vehicles.

3 **SEC. 8. MEDIUM- AND HEAVY-DUTY COMMERCIAL AND**  
4 **TRANSIT VEHICLES PROGRAM.**

5       The Secretary, in partnership with relevant research  
6 and development programs in other Federal agencies, and  
7 a range of appropriate industry stakeholders, shall carry  
8 out a program of cooperative research, development, dem-  
9 onstration, and commercial application activities on ad-  
10 vanced technologies for medium- to heavy-duty commer-  
11 cial, vocational, recreational, and transit vehicles, includ-  
12 ing activities in the areas of—

13           (1) engine efficiency and combustion research;

14           (2) onboard storage technologies for compressed  
15       and liquefied natural gas;

16           (3) development and integration of engine tech-  
17       nologies designed for natural gas operation of a vari-  
18       ety of vehicle platforms;

19           (4) waste heat recovery and conversion;

20           (5) improved aerodynamics and tire rolling re-  
21       sistance;

22           (6) energy and space-efficient emissions control  
23       systems;



- 1 (7) mild hybrid, heavy hybrid, hybrid hydraulic,  
2 plug-in hybrid, and electric platforms, and energy  
3 storage technologies;
- 4 (8) drivetrain optimization;
- 5 (9) friction and wear reduction;
- 6 (10) engine idle and parasitic energy loss reduc-  
7 tion;
- 8 (11) electrification of accessory loads;
- 9 (12) onboard sensing and communications tech-  
10 nologies;
- 11 (13) advanced lightweighting materials and ve-  
12 hicle designs;
- 13 (14) increasing load capacity per vehicle;
- 14 (15) thermal management of battery systems;
- 15 (16) recharging infrastructure;
- 16 (17) compressed natural gas infrastructure;
- 17 (18) advanced internal combustion engines;
- 18 (19) complete vehicle and power pack modeling,  
19 simulation, and testing;
- 20 (20) hydrogen vehicle technologies, including  
21 fuel cells and internal combustion engines, and hy-  
22 drogen infrastructure, including hydrogen energy  
23 storage to enable renewables and provide hydrogen  
24 for fuel and power;

- 1           (21) retrofitting advanced technologies onto ex-  
2           isting truck fleets;
- 3           (22) advanced boosting systems;
- 4           (23) engine down speeding; and
- 5           (24) integration of these and other advanced  
6           systems onto a single truck and trailer platform.

7 **SEC. 9. CLASS 8 TRUCK AND TRAILER SYSTEMS DEM-**  
8 **ONSTRATION.**

9           (a) IN GENERAL.—The Secretary shall conduct a  
10 competitive grant program to demonstrate the integration  
11 of multiple advanced technologies on Class 8 truck and  
12 trailer platforms, including a combination of technologies  
13 listed in section 8.

14           (b) APPLICANT TEAMS.—Applicant teams may be  
15 comprised of truck and trailer manufacturers, engine and  
16 component manufacturers, fleet customers, university re-  
17 searchers, and other applicants as appropriate for the de-  
18 velopment and demonstration of integrated Class 8 truck  
19 and trailer systems.

20 **SEC. 10. TECHNOLOGY TESTING AND METRICS.**

21           The Secretary, in coordination with the partners of  
22 the interagency research program described in section 8—

- 23           (1) shall develop standard testing procedures  
24           and technologies for evaluating the performance of  
25           advanced heavy vehicle technologies under a range of

1 representative duty cycles and operating conditions,  
2 including for heavy hybrid propulsion systems;

3 (2) shall evaluate heavy vehicle performance  
4 using work performance-based metrics other than  
5 those based on miles per gallon, including those  
6 based on units of volume and weight transported for  
7 freight applications, and appropriate metrics based  
8 on the work performed by nonroad systems; and

9 (3) may construct heavy duty truck and bus  
10 testing facilities.

11 **SEC. 11. NONROAD SYSTEMS PILOT PROGRAM.**

12 The Secretary shall undertake a pilot program of re-  
13 search, development, demonstration, and commercial ap-  
14 plications of technologies to improve total machine or sys-  
15 tem efficiency for nonroad mobile equipment including ag-  
16 ricultural, construction, air, and sea port equipment, and  
17 shall seek opportunities to transfer relevant research find-  
18 ings and technologies between the nonroad and on-high-  
19 way equipment and vehicle sectors.

20 **SEC. 12. REPEAL OF EXISTING AUTHORITIES.**

21 (a) IN GENERAL.—Sections 706, 711, 712, and 933  
22 of the Energy Policy Act of 2005 (42 U.S.C. 16051,  
23 16061, 16062, 16233) are repealed.

24 (b) ENERGY EFFICIENCY.—Section 911 of the En-  
25 ergy Policy Act of 2005 (42 U.S.C. 16191) is amended—

1 (1) in subsection (a)—

2 (A) in paragraph (1)(A), by striking “vehi-  
3 cles, buildings,” and inserting “buildings”; and

4 (B) in paragraph (2)—

5 (i) by striking subparagraph (A); and

6 (ii) by redesignating subparagraphs  
7 (B) through (E) as subparagraphs (A)  
8 through (D), respectively; and

9 (2) in subsection (c)—

10 (A) by striking paragraph (3);

11 (B) by redesignating paragraph (4) as  
12 paragraph (3); and

13 (C) in paragraph (3) (as so redesignated),  
14 by striking “(a)(2)(D)” and inserting  
15 “(a)(2)(C)”.

○