

# Calendar No. 377

113<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# S. 1169

[Report No. 113-160]

To withdraw and reserve certain public land in the State of Montana for the Limestone Hills Training Area, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JUNE 13, 2013

Mr. BAUCUS (for himself and Mr. TESTER) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

MAY 14, 2014

Reported by Ms. LANDRIEU, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

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## A BILL

To withdraw and reserve certain public land in the State of Montana for the Limestone Hills Training Area, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Limestone Hills Train-  
5 ing Area Withdrawal Act of 2013”.

1 **SEC. 2. WITHDRAWAL AND RESERVATION OF PUBLIC**  
2 **LANDS FOR LIMESTONE HILLS TRAINING**  
3 **AREA, MONTANA.**

4 (a) **WITHDRAWAL.**—Subject to valid existing rights  
5 and except as provided in this Act, the public lands and  
6 interests in lands described in subsection (c), and all other  
7 areas within the boundaries of such lands as depicted on  
8 the map provided for by subsection (d) that may become  
9 subject to the operation of the public land laws, are hereby  
10 withdrawn from all forms of appropriation under the pub-  
11 lic land laws, including the mining laws and the mineral  
12 leasing and geothermal leasing laws.

13 (b) **RESERVATION; PURPOSE.**—Subject to the limita-  
14 tions and restrictions contained in section 4, the public  
15 lands withdrawn by subsection (a) are reserved for use by  
16 the Secretary of the Army for the following purposes:

17 (1) The conduct of training for active and re-  
18 serve components of the Armed Forces.

19 (2) The construction, operation, and mainte-  
20 nance of organizational support and maintenance fa-  
21 cilities for component units conducting training.

22 (3) The conduct of training by the Montana  
23 Department of Military Affairs, except that any such  
24 use may not interfere with purposes specified in  
25 paragraphs (1) and (2).

1           (4) The conduct of training by State and local  
2 law enforcement agencies, civil defense organiza-  
3 tions, and public education institutions, except that  
4 any such use may not interfere with military train-  
5 ing activities.

6           (5) Other defense-related purposes consistent  
7 with the purposes specified in the preceding para-  
8 graphs.

9           (c) LAND DESCRIPTION.—The public lands and in-  
10 terests in lands withdrawn and reserved by this section  
11 comprise approximately 18,644 acres in Broadwater  
12 County, Montana, as generally depicted as “Proposed  
13 Land Withdrawal” on the map titled “Limestone Hills  
14 Training Area Land Withdrawal”, dated April 10, 2013.

15           (d) LEGAL DESCRIPTION AND MAP.—

16           (1) IN GENERAL.—As soon as practicable after  
17 the date of the enactment of this Act, the Secretary  
18 of the Interior shall publish in the Federal Register  
19 a legal description of the public land withdrawn  
20 under subsection (a) and a copy of a map depicting  
21 the legal description of the withdrawn land.

22           (2) FORCE OF LAW.—The legal description and  
23 map published under paragraph (1) shall have the  
24 same force and effect as if included in this Act, ex-

1       cept that the Secretary of the Interior may correct  
2       errors in the legal description.

3           (3) REIMBURSEMENT OF COSTS.—The Sec-  
4       retary of the Army shall reimburse the Secretary of  
5       the Interior for any costs incurred by the Secretary  
6       of the Interior in implementing this subsection.

7       (e) INDIAN TRIBES.—Nothing in this Act shall be  
8       construed as altering any rights reserved for an Indian  
9       tribe for tribal use of lands within the military land with-  
10      drawal by treaty or Federal law. The Secretary of the  
11      Army shall consult with any Indian tribes in the vicinity  
12      of the military land withdrawal before taking action within  
13      the military land withdrawal affecting tribal rights or cul-  
14      tural resources protected by treaty or Federal law.

15   **SEC. 3. MANAGEMENT OF WITHDRAWN AND RESERVED**  
16                           **LANDS.**

17       During the period of the withdrawal and reservation  
18      specified in section 6, the Secretary of the Army shall  
19      manage the public lands withdrawn by section 2 for the  
20      purposes specified in subsection (b) of such section, sub-  
21      ject to the limitations and restrictions contained in section  
22      4.

23   **SEC. 4. SPECIAL RULES GOVERNING MINERALS MANAGE-**  
24                           **MENT.**

25       (a) INDIAN CREEK MINE.—

1           (1) ~~IN GENERAL.~~—Of the lands withdrawn by  
2           section 2, locatable mineral activities in the approved  
3           Indian Creek Mine plan of operations, ~~MTM-78300,~~  
4           shall be regulated pursuant to subparts ~~3715~~ and  
5           ~~3809~~ of title 43, Code of Federal Regulations.

6           (2) ~~RESTRICTIONS ON SECRETARY OF THE~~  
7           ~~ARMY.~~—The Secretary of the Army shall make no  
8           determination that the disposition of or exploration  
9           for minerals as provided for in the approved plan of  
10          operations is inconsistent with the defense-related  
11          uses of the lands covered by the military land with-  
12          drawal. The coordination of such disposition of and  
13          exploration for minerals with defense-related uses of  
14          such lands shall be determined pursuant to proce-  
15          dures in an agreement provided for under subsection  
16          (e).

17          (3) ~~OPPORTUNITY TO CURE.~~—Notwithstanding  
18          the Act of May 10, 1872 (commonly known as the  
19          “General Mining Act of 1872”) (20 U.S.C. 22 et  
20          seq.) and only until the Secretary of the Interior  
21          publishes an opening order under section 13, the  
22          Secretary of the Interior shall offer a notice and 60-  
23          day opportunity to cure discrepancies in the original  
24          location or the failure to maintain mining claims

1 within the land area subject to the approved plan of  
2 operations.

3 (b) REMOVAL OF UNEXPLODED ORDNANCE ON  
4 LANDS TO BE MINED.—

5 (1) REMOVAL ACTIVITIES.—Subject to the  
6 availability of funds appropriated for such purpose,  
7 the Secretary of the Army shall remove unexploded  
8 ordnance on lands withdrawn by section 2 that are  
9 subject to mining under subsection (a), consistent  
10 with applicable Federal and State law. The Sec-  
11 retary of the Army may engage in such removal of  
12 unexploded ordnance in phases to accommodate the  
13 development of the Indian Creek Mine pursuant to  
14 subsection (a).

15 (2) REPORT ON REMOVAL ACTIVITIES.—The  
16 Secretary of the Army shall annually submit to the  
17 Secretary of the Interior a report regarding the  
18 unexploded ordnance removal activities for the pre-  
19 vious fiscal year performed pursuant to this sub-  
20 section. The report shall include—

21 (A) the amounts of funding expended for  
22 unexploded ordnance removal on the lands with-  
23 drawn by section 2; and

1           (B) the identification of the lands cleared  
2           of unexploded ordnance and approved for min-  
3           ing activities by the Secretary of the Interior.

4           (c) IMPLEMENTATION AGREEMENT FOR MINING AC-  
5           TIVITIES.—The Secretary of the Interior and the Sec-  
6           retary of the Army shall enter into an agreement to imple-  
7           ment this section with regard to coordination of defense-  
8           related uses and mining and the ongoing removal of  
9           unexploded ordnance. The duration of the agreement shall  
10          be the same as the period of the withdrawal under section  
11          2, but may be amended from time to time. The agreement  
12          shall provide the following:

13           (1) That Graymont Western US, Inc., or any  
14           successor or assign of the approved Indian Creek  
15           Mine mining plan of operations, MTM-78300, is in-  
16           vited to be a party to the agreement.

17           (2) Provisions regarding the day-to-day joint-  
18           use of the Limestone Hills Training Area.

19           (3) Provisions addressing when military and  
20           other authorized uses of the withdrawn lands will  
21           occur.

22           (4) Provisions regarding when and where mili-  
23           tary use or training with explosive material will  
24           occur.

1           (5) Provisions regarding the scheduling of  
2 training activities conducted within the withdrawn  
3 area that restrict mining activities and procedures  
4 for deconfliction with mining operations, including  
5 parameters for notification and resolution of antici-  
6 pated changes to the schedule.

7           (6) Provisions regarding liability and compensa-  
8 tion for damages or injury caused by mining or mili-  
9 tary training activities.

10          (7) Provisions for periodic review of the agree-  
11 ment for its adequacy, effectiveness, and need for re-  
12 vision.

13          (8) Procedures for access through mining oper-  
14 ations covered by this section to training areas with-  
15 in the boundaries of the Limestone Hills Training  
16 Area.

17          (9) Procedures for scheduling of the removal of  
18 unexploded ordnance.

19          (d) EXISTING MEMORANDUM OF AGREEMENT.—  
20 Until such time as the agreement required under sub-  
21 section (c) becomes effective, the compatible joint use of  
22 the lands withdrawn and reserved by section 2 shall be  
23 governed, to the extent compatible, by the terms of the  
24 2005 Memorandum of Agreement among the Montana

1 Army National Guard, Graymont Western US, Inc., and  
2 the Bureau of Land Management.

3 **SEC. 5. GRAZING.**

4 (a) **ISSUANCE AND ADMINISTRATION OF PERMITS**  
5 **AND LEASES.**—The issuance and administration of graz-  
6 ing permits and leases, including their renewal, on the  
7 public lands withdrawn by section 2 shall be managed by  
8 the Secretary of the Interior consistent with all applicable  
9 laws, regulations, and policies of the Secretary of the Inte-  
10 rior relating to such permits and leases.

11 (b) **SAFETY REQUIREMENTS.**—With respect to any  
12 grazing permit or lease issued after the date of the enact-  
13 ment of this Act for lands withdrawn by section 2, the  
14 Secretary of the Interior and the Secretary of the Army  
15 shall jointly establish procedures that are consistent with  
16 Department of the Army explosive and range safety stand-  
17 ards and that provide for the safe use of any such lands.

18 (c) **ASSIGNMENT.**—The Secretary of the Interior  
19 may, with the agreement of the Secretary of the Army,  
20 assign the authority to issue and to administer grazing  
21 permits and leases to the Secretary of the Army, except  
22 that such an assignment may not include the authority  
23 to discontinue grazing on the lands withdrawn by section  
24 2.

1 **SEC. 6. DURATION OF WITHDRAWAL AND RESERVATION.**

2 The military land withdrawal made by section 2 shall  
3 terminate on March 31, 2039.

4 **SEC. 7. PAYMENTS IN LIEU OF TAXES.**

5 The lands withdrawn by section 2 shall remain eligi-  
6 ble as entitlement land under section 6901 of title 31,  
7 United States Code.

8 **SEC. 8. HUNTING, FISHING AND TRAPPING.**

9 All hunting, fishing and trapping on the lands with-  
10 drawn by section 2 shall be conducted in accordance with  
11 section 2671 of title 10, United States Code.

12 **SEC. 9. WATER RIGHTS.**

13 (a) WATER RIGHTS.—Nothing in this Act shall be  
14 construed—

15 (1) to establish a reservation in favor of the  
16 United States with respect to any water or water  
17 right on lands withdrawn by section 2; or

18 (2) to authorize the appropriation of water on  
19 lands withdrawn by section 2, except in accordance  
20 with applicable State law.

21 (b) EFFECT ON PREVIOUSLY ACQUIRED OR RE-  
22 SERVED WATER RIGHTS.—This section shall not be con-  
23 strued to affect any water rights acquired or reserved by  
24 the United States before the date of the enactment of this  
25 Act.

1 **SEC. 10. BRUSH AND RANGE FIRE PREVENTION AND SUP-**  
2 **PRESSION.**

3 (a) **REQUIRED ACTIVITIES.**—The Secretary of the  
4 Army shall, consistent with any applicable land manage-  
5 ment plan, take necessary precautions to prevent, and ac-  
6 tions to suppress, brush and range fires occurring as a  
7 result of military activities on the lands withdrawn and  
8 reserved by section 2, including fires outside those lands  
9 that spread from the withdrawn land and which occurred  
10 as a result of such activities.

11 (b) **COOPERATION OF SECRETARY OF THE INTE-**  
12 **RIOR.**—At the request of the Secretary of the Army, the  
13 Secretary of the Interior shall provide assistance in the  
14 suppression of such fires and shall be reimbursed for such  
15 assistance by the Secretary of the Army. Notwithstanding  
16 section 2215 of title 10, United States Code, the Secretary  
17 of the Army may transfer to the Secretary of the Interior,  
18 in advance, funds to reimburse the costs of the Depart-  
19 ment of the Interior in providing such assistance.

20 **SEC. 11. ON-GOING DECONTAMINATION.**

21 During the withdrawal and reservation authorized by  
22 section 2, the Secretary of the Army shall maintain, to  
23 the extent funds are available for such purpose, a program  
24 of decontamination of contamination caused by defense-  
25 related uses on such lands consistent with applicable Fed-  
26 eral and State law. The Secretary of Defense shall include

1 a description of such decontamination activities in the an-  
2 nual report required by section 2711 of title 10, United  
3 States Code.

4 **SEC. 12. APPLICATION FOR RENEWAL OF A WITHDRAWAL**  
5 **AND RESERVATION.**

6 (a) NOTICE.—To the extent practicable, no later than  
7 five years before the termination of the withdrawal and  
8 reservation made by section 2, the Secretary of the Army  
9 shall notify the Secretary of the Interior whether the Sec-  
10 retary of the Army will have a continuing defense-related  
11 need for any of the lands withdrawn and reserved by sec-  
12 tion 2 after the termination date of such withdrawal and  
13 reservation. The Secretary of the Army shall provide a  
14 copy of the notice to the Committee on Armed Services  
15 and the Committee on Energy and Natural Resources of  
16 the Senate and the Committee on Armed Services and the  
17 Committee on Natural Resources of the House of Rep-  
18 resentatives.

19 (b) FILING FOR EXTENSION.—If the Secretary of the  
20 Army concludes that there will be a continuing defense-  
21 related need for any of the withdrawn and reserved lands  
22 after the termination date, the Secretary of the Army shall  
23 file an application for extension of the withdrawal and res-  
24 ervation of such needed lands in accordance with the regu-  
25 lations and procedures of the Department of the Interior

1 applicable to the extension of withdrawals and reserva-  
2 tions.

3 **SEC. 13. LIMITATION ON SUBSEQUENT AVAILABILITY OF**  
4 **LANDS FOR APPROPRIATION.**

5 At the time of termination of a withdrawal and res-  
6 ervation made by section 2, the previously withdrawn  
7 lands shall not be open to any form of appropriation under  
8 the public land laws, including the mining laws and the  
9 mineral leasing and geothermal leasing laws, until the Sec-  
10 retary of the Interior publishes in the Federal Register  
11 an appropriate order specifying the date upon which such  
12 lands shall be restored to the public domain and opened  
13 for such purposes.

14 **SEC. 14. RELINQUISHMENT.**

15 (a) NOTICE OF INTENTION TO RELINQUISH.—If,  
16 during the period of withdrawal and reservation under sec-  
17 tion 2, the Secretary of the Army decides to relinquish  
18 any or all of the lands withdrawn and reserved, the Sec-  
19 retary of the Army shall file a notice of intention to relin-  
20 quish with the Secretary of the Interior.

21 (b) DETERMINATION OF CONTAMINATION.—As a  
22 part of the notice under subsection (a), the Secretary of  
23 the Army shall include a written determination concerning  
24 whether and to what extent the lands that are to be relin-

1 quished are contaminated with explosive materials or toxic  
2 or hazardous substances.

3 (c) PUBLIC NOTICE.—The Secretary of the Interior  
4 shall publish in the Federal Register the notice of inten-  
5 tion to relinquish, including the determination concerning  
6 the contaminated state of the lands.

7 (d) DECONTAMINATION OF LANDS TO BE RELIN-  
8 QUISHED.—

9 (1) CONDITIONS REQUIRING DECONTAMINA-  
10 TION.—If land subject of a notice of intention to re-  
11 linquish pursuant to subsection (a) is contaminated,  
12 and the Secretary of the Interior, in consultation  
13 with the Secretary of the Army, determines that de-  
14 contamination is practicable and economically fea-  
15 sible (taking into consideration the potential future  
16 use and value of the land) and that, upon decon-  
17 tamination, the land could be opened to operation of  
18 some or all of the public land laws, including the  
19 mining laws and the mineral leasing and geothermal  
20 leasing laws, the Secretary of the Army shall decon-  
21 taminated the land to the extent that funds are ap-  
22 propriated for such purpose.

23 (2) DISCRETION IF CONDITIONS NOT MET.—If  
24 the Secretary of the Interior, after consultation with  
25 the Secretary of the Army, concludes that decon-

1       tamination of land subject of a notice of intention to  
2       relinquish pursuant to subsection (a) is not prac-  
3       ticable or economically feasible; or that the land can-  
4       not be decontaminated sufficiently to be opened to  
5       operation of some or all of the public land laws; or  
6       if Congress does not appropriate sufficient funds for  
7       the decontamination of such land; the Secretary of  
8       the Interior shall not be required to accept the land  
9       proposed for relinquishment.

10       (3) RESPONSE.—If the Secretary of the Inte-  
11       rior declines to accept the lands that have been pro-  
12       posed for relinquishment because of their contami-  
13       nated state; or if at the expiration of the withdrawal  
14       and reservation made by section 2 the Secretary of  
15       the Interior determines that some of the lands with-  
16       drawn and reserved are contaminated to an extent  
17       which prevents opening such contaminated lands to  
18       operation of the public land laws—

19               (A) the Secretary of the Army shall take  
20               appropriate steps to warn the public of the con-  
21               taminated state of such lands and any risks as-  
22               sociated with entry onto such lands;

23               (B) after the expiration of the withdrawal  
24               and reservation; the Secretary of the Army  
25               shall undertake no activities on such lands ex-

1           cept in connection with decontamination of such  
2           lands; and

3           ~~(C)~~ the Secretary of the Army shall report  
4           to the Secretary of the Interior and to the Con-  
5           gress concerning the status of such lands and  
6           all actions taken in furtherance of this para-  
7           graph.

8           ~~(e)~~ REVOCATION AUTHORITY.—Upon deciding that it  
9           is in the public interest to accept the lands proposed for  
10          relinquishment pursuant to subsection ~~(a)~~, the Secretary  
11          of the Interior may order the revocation of the withdrawal  
12          and reservation made by section 2 as it applies to such  
13          lands. The Secretary of the Interior shall publish in the  
14          Federal Register the revocation order, which shall—

- 15                 ~~(1)~~ terminate the withdrawal and reservation;
- 16                 ~~(2)~~ constitute official acceptance of the lands by  
17          the Secretary of the Interior; and
- 18                 ~~(3)~~ state the date upon which the lands will be  
19          opened to the operation of some or all of the public  
20          land laws, including the mining laws.

21          ~~(f)~~ ACCEPTANCE BY SECRETARY OF THE INTE-  
22          RIOR.—Nothing in this section shall be construed to re-  
23          quire the Secretary of the Interior to accept the lands pro-  
24          posed for relinquishment if the Secretary determines that  
25          such lands are not suitable for return to the public do-

1 main. If the Secretary makes such a determination, the  
2 Secretary shall provide notice of the determination to Con-  
3 gress.

4 **SECTION 1. SHORT TITLE.**

5 *This Act may be cited as the “Limestone Hills Train-*  
6 *ing Area Withdrawal Act of 2014”.*

7 **SEC. 2. WITHDRAWAL AND RESERVATION OF PUBLIC LANDS**

8 **FOR LIMESTONE HILLS TRAINING AREA, MON-**  
9 **TANA.**

10 (a) *WITHDRAWAL.*—Subject to valid existing rights  
11 and except as provided in this Act, the public lands and  
12 interests in lands described in subsection (c), and all other  
13 areas within the boundaries of such lands as depicted on  
14 the map provided for by subsection (d) that may become  
15 subject to the operation of the public land laws, are hereby  
16 withdrawn from all forms of appropriation under the pub-  
17 lic land laws, including the mining laws and the mineral  
18 leasing and geothermal leasing laws.

19 (b) *RESERVATION; PURPOSE.*—Subject to the limita-  
20 tions and restrictions contained in section 4, the public  
21 lands withdrawn by subsection (a) are reserved for use by  
22 the Secretary of the Army for the following purposes:

23 (1) *The conduct of training for active and re-*  
24 *serve components of the Armed Forces.*

1           (2) *The construction, operation, and maintenance of organizational support and maintenance facilities for component units conducting training.*

4           (3) *The conduct of training by the Montana Department of Military Affairs, except that any such use may not interfere with purposes specified in paragraphs (1) and (2).*

8           (4) *The conduct of training by State and local law enforcement agencies, civil defense organizations, and public education institutions, except that any such use may not interfere with military training activities.*

13          (5) *Other defense-related purposes consistent with the purposes specified in the preceding paragraphs.*

16          (c) *LAND DESCRIPTION.—The public lands and interests in lands withdrawn and reserved by this section comprise approximately 18,644 acres in Broadwater County, Montana, as generally depicted as “Proposed Land Withdrawal” on the map titled “Limestone Hills Training Area Land Withdrawal”, dated April 10, 2013.*

22          (d) *LEGAL DESCRIPTION AND MAP.—*

23           (1) *IN GENERAL.—As soon as practicable after the date of the enactment of this Act, the Secretary of the Interior shall publish in the Federal Register a*

1       *legal description of the public land withdrawn under*  
2       *subsection (a) and a copy of a map depicting the*  
3       *legal description of the withdrawn land.*

4               (2) *FORCE OF LAW.*—*The legal description and*  
5       *map published under paragraph (1) shall have the*  
6       *same force and effect as if included in this Act, except*  
7       *that the Secretary of the Interior may correct errors*  
8       *in the legal description.*

9               (3) *REIMBURSEMENT OF COSTS.*—*The Secretary*  
10       *of the Army shall reimburse the Secretary of the Inte-*  
11       *rior for any costs incurred by the Secretary of the In-*  
12       *terior in implementing this subsection.*

13              (e) *INDIAN TRIBES.*—*Nothing in this Act shall be con-*  
14       *strued as altering any rights reserved for an Indian tribe*  
15       *for tribal use of lands within the military land withdrawal*  
16       *by treaty or Federal law. The Secretary of the Army shall*  
17       *consult with any Indian tribes in the vicinity of the mili-*  
18       *tary land withdrawal before taking action within the mili-*  
19       *tary land withdrawal affecting tribal rights or cultural re-*  
20       *sources protected by treaty or Federal law.*

21       **SEC. 3. MANAGEMENT OF WITHDRAWN AND RESERVED**  
22                               **LANDS.**

23              *During the period of the withdrawal and reservation*  
24       *specified in section 6, the Secretary of the Army shall man-*  
25       *age the public lands withdrawn by section 2 for the pur-*

1 poses specified in subsection (b) of such section, subject to  
2 the limitations and restrictions contained in section 4.

3 **SEC. 4. SPECIAL RULES GOVERNING MINERALS MANAGE-**  
4 **MENT.**

5 (a) *INDIAN CREEK MINE.*—

6 (1) *IN GENERAL.*—Of the lands withdrawn by  
7 section 2, locatable mineral activities in the approved  
8 Indian Creek Mine plan of operations, MTM-78300,  
9 shall be regulated pursuant to subparts 3715 and  
10 3809 of title 43, Code of Federal Regulations.

11 (2) *RESTRICTIONS ON SECRETARY OF THE*  
12 *ARMY.*—The Secretary of the Army shall make no de-  
13 termination that the disposition of or exploration for  
14 minerals as provided for in the approved plan of op-  
15 erations is inconsistent with the defense-related uses of  
16 the lands covered by the military land withdrawal.  
17 The coordination of such disposition of and explo-  
18 ration for minerals with defense-related uses of such  
19 lands shall be determined pursuant to procedures in  
20 an agreement provided for under subsection (c).

21 (b) *REMOVAL OF UNEXPLODED ORDNANCE ON LANDS*  
22 *TO BE MINED.*—

23 (1) *REMOVAL ACTIVITIES.*—Subject to the avail-  
24 ability of funds appropriated for such purpose, the  
25 Secretary of the Army shall remove unexploded ord-

1        *nance on lands withdrawn by section 2 that are sub-*  
2        *ject to mining under subsection (a), consistent with*  
3        *applicable Federal and State law. The Secretary of*  
4        *the Army may engage in such removal of unexploded*  
5        *ordnance in phases to accommodate the development*  
6        *of the Indian Creek Mine pursuant to subsection (a).*

7            (2) *REPORT ON REMOVAL ACTIVITIES.—The Sec-*  
8        *retary of the Army shall annually submit to the Sec-*  
9        *retary of the Interior a report regarding the*  
10       *unexploded ordnance removal activities for the pre-*  
11       *vious fiscal year performed pursuant to this sub-*  
12       *section. The report shall include—*

13            (A) *the amounts of funding expended for*  
14        *unexploded ordnance removal on the lands with-*  
15        *drawn by section 2; and*

16            (B) *the identification of the lands cleared of*  
17        *unexploded ordnance and approved for mining*  
18        *activities by the Secretary of the Interior.*

19            (c) *IMPLEMENTATION AGREEMENT FOR MINING AC-*  
20       *TIVITIES.—The Secretary of the Interior and the Secretary*  
21       *of the Army shall enter into an agreement to implement*  
22       *this section with regard to coordination of defense-related*  
23       *uses and mining and the ongoing removal of unexploded*  
24       *ordnance. The duration of the agreement shall be the same*  
25       *as the period of the withdrawal under section 2, but may*

1 *be amended from time to time. The agreement shall provide*  
2 *the following:*

3           (1) *That Graymont Western US, Inc., or any*  
4 *successor or assign of the approved Indian Creek*  
5 *Mine mining plan of operations, MTM-78300, is in-*  
6 *vited to be a party to the agreement.*

7           (2) *Provisions regarding the day-to-day joint-use*  
8 *of the Limestone Hills Training Area.*

9           (3) *Provisions addressing when military and*  
10 *other authorized uses of the withdrawn lands will*  
11 *occur.*

12           (4) *Provisions regarding when and where mili-*  
13 *tary use or training with explosive material will*  
14 *occur.*

15           (5) *Provisions regarding the scheduling of train-*  
16 *ing activities conducted within the withdrawn area*  
17 *that restrict mining activities and procedures for*  
18 *deconfliction with mining operations, including pa-*  
19 *rameters for notification and resolution of anticipated*  
20 *changes to the schedule.*

21           (6) *Procedures for access through mining oper-*  
22 *ations covered by this section to training areas within*  
23 *the boundaries of the Limestone Hills Training Area.*

24           (7) *Procedures for scheduling of the removal of*  
25 *unexploded ordnance.*

1       (d) *EXISTING MEMORANDUM OF AGREEMENT.*—Until  
2 such time as the agreement required under subsection (c)  
3 becomes effective, the compatible joint use of the lands with-  
4 drawn and reserved by section 2 shall be governed, to the  
5 extent compatible, by the terms of the 2005 Memorandum  
6 of Agreement among the Montana Army National Guard,  
7 Graymont Western US, Inc., and the Bureau of Land Man-  
8 agement.

9 **SEC. 5. GRAZING.**

10       (a) *ISSUANCE AND ADMINISTRATION OF PERMITS AND*  
11 *LEASES.*—The issuance and administration of grazing per-  
12 mits and leases, including their renewal, on the public  
13 lands withdrawn by section 2 shall be managed by the Sec-  
14 retary of the Interior consistent with all applicable laws,  
15 regulations, and policies of the Secretary of the Interior re-  
16 lating to such permits and leases.

17       (b) *SAFETY REQUIREMENTS.*—With respect to any  
18 grazing permit or lease issued after the date of the enact-  
19 ment of this Act for lands withdrawn by section 2, the Sec-  
20 retary of the Interior and the Secretary of the Army shall  
21 jointly establish procedures that are consistent with Depart-  
22 ment of the Army explosive and range safety standards and  
23 that provide for the safe use of any such lands.

24       (c) *ASSIGNMENT.*—The Secretary of the Interior may,  
25 with the agreement of the Secretary of the Army, assign

1 *the authority to issue and to administer grazing permits*  
2 *and leases to the Secretary of the Army, except that such*  
3 *an assignment may not include the authority to discontinue*  
4 *grazing on the lands withdrawn by section 2.*

5 **SEC. 6. DURATION OF WITHDRAWAL AND RESERVATION.**

6 *The military land withdrawal made by section 2 shall*  
7 *terminate on March 31, 2039.*

8 **SEC. 7. HUNTING, FISHING AND TRAPPING.**

9 *All hunting, fishing and trapping on the lands with-*  
10 *drawn by section 2 shall be conducted in accordance with*  
11 *section 2671 of title 10, United States Code.*

12 **SEC. 8. WATER RIGHTS.**

13 *(a) WATER RIGHTS.—Nothing in this Act shall be con-*  
14 *strued—*

15 *(1) to establish a reservation in favor of the*  
16 *United States with respect to any water or water*  
17 *right on lands withdrawn by section 2; or*

18 *(2) to authorize the appropriation of water on*  
19 *lands withdrawn by section 2, except in accordance*  
20 *with applicable State law.*

21 *(b) EFFECT ON PREVIOUSLY ACQUIRED OR RESERVED*  
22 *WATER RIGHTS.—This section shall not be construed to af-*  
23 *fect any water rights acquired or reserved by the United*  
24 *States before the date of the enactment of this Act.*

1 **SEC. 9. BRUSH AND RANGE FIRE PREVENTION AND SUP-**  
2 **PRESSION.**

3 (a) *REQUIRED ACTIVITIES.*—*The Secretary of the*  
4 *Army shall, consistent with any applicable land manage-*  
5 *ment plan, take necessary precautions to prevent, and ac-*  
6 *tions to suppress, brush and range fires occurring as a re-*  
7 *sult of military activities on the lands withdrawn and re-*  
8 *served by section 2, including fires outside those lands that*  
9 *spread from the withdrawn land and which occurred as a*  
10 *result of such activities.*

11 (b) *COOPERATION OF SECRETARY OF THE INTE-*  
12 *RIOR.*—*At the request of the Secretary of the Army, the Sec-*  
13 *retary of the Interior shall provide assistance in the sup-*  
14 *pression of such fires and shall be reimbursed for such as-*  
15 *sistance by the Secretary of the Army. Notwithstanding sec-*  
16 *tion 2215 of title 10, United States Code, the Secretary of*  
17 *the Army may transfer to the Secretary of the Interior, in*  
18 *advance, funds to reimburse the costs of the Department of*  
19 *the Interior in providing such assistance.*

20 **SEC. 10. ON-GOING DECONTAMINATION.**

21 *During the withdrawal and reservation authorized by*  
22 *section 2, the Secretary of the Army shall maintain, to the*  
23 *extent funds are available for such purpose, a program of*  
24 *decontamination of contamination caused by defense-re-*  
25 *lated uses on such lands consistent with applicable Federal*  
26 *and State law. The Secretary of Defense shall include a de-*

1 *scription of such decontamination activities in the annual*  
2 *report required by section 2711 of title 10, United States*  
3 *Code.*

4 **SEC. 11. APPLICATION FOR RENEWAL OF A WITHDRAWAL**  
5 **AND RESERVATION.**

6 (a) *NOTICE.—To the extent practicable, no later than*  
7 *five years before the termination of the withdrawal and res-*  
8 *ervation made by section 2, the Secretary of the Army shall*  
9 *notify the Secretary of the Interior whether the Secretary*  
10 *of the Army will have a continuing defense-related need for*  
11 *any of the lands withdrawn and reserved by section 2 after*  
12 *the termination date of such withdrawal and reservation.*  
13 *The Secretary of the Army shall provide a copy of the notice*  
14 *to the Committee on Armed Services and the Committee on*  
15 *Energy and Natural Resources of the Senate and the Com-*  
16 *mittee on Armed Services and the Committee on Natural*  
17 *Resources of the House of Representatives.*

18 (b) *FILING FOR EXTENSION.—If the Secretary of the*  
19 *Army concludes that there will be a continuing defense-re-*  
20 *lated need for any of the withdrawn and reserved lands*  
21 *after the termination date, the Secretary of the Army shall*  
22 *file an application for extension of the withdrawal and res-*  
23 *ervation of such needed lands in accordance with the regula-*  
24 *tions and procedures of the Department of the Interior ap-*  
25 *plicable to the extension of withdrawals and reservations.*

1 **SEC. 12. LIMITATION ON SUBSEQUENT AVAILABILITY OF**  
2 **LANDS FOR APPROPRIATION.**

3 *At the time of termination of a withdrawal and res-*  
4 *ervation made by section 2, the previously withdrawn lands*  
5 *shall not be open to any form of appropriation under the*  
6 *public land laws, including the mining laws and the min-*  
7 *eral leasing and geothermal leasing laws, until the Sec-*  
8 *retary of the Interior publishes in the Federal Register an*  
9 *appropriate order specifying the date upon which such*  
10 *lands shall be restored to the public domain and opened*  
11 *for such purposes.*

12 **SEC. 13. RELINQUISHMENT.**

13 *(a) NOTICE OF INTENTION TO RELINQUISH.—If, dur-*  
14 *ing the period of withdrawal and reservation under section*  
15 *2, the Secretary of the Army decides to relinquish any or*  
16 *all of the lands withdrawn and reserved, the Secretary of*  
17 *the Army shall file a notice of intention to relinquish with*  
18 *the Secretary of the Interior.*

19 *(b) DETERMINATION OF CONTAMINATION.—As a part*  
20 *of the notice under subsection (a), the Secretary of the Army*  
21 *shall include a written determination concerning whether*  
22 *and to what extent the lands that are to be relinquished*  
23 *are contaminated with explosive materials or toxic or haz-*  
24 *ardous substances.*

25 *(c) PUBLIC NOTICE.—The Secretary of the Interior*  
26 *shall publish in the Federal Register the notice of intention*

1 *to relinquish, including the determination concerning the*  
2 *contaminated state of the lands.*

3 (d) *DECONTAMINATION OF LANDS TO BE RELIN-*  
4 *QUISHED.—*

5 (1) *CONDITIONS REQUIRING DECONTAMINA-*  
6 *TION.—If land subject of a notice of intention to re-*  
7 *linquish pursuant to subsection (a) is contaminated,*  
8 *and the Secretary of the Interior, in consultation with*  
9 *the Secretary of the Army, determines that decon-*  
10 *tamination is practicable and economically feasible*  
11 *(taking into consideration the potential future use*  
12 *and value of the land) and that, upon decontamina-*  
13 *tion, the land could be opened to operation of some*  
14 *or all of the public land laws, including the mining*  
15 *laws and the mineral leasing and geothermal leasing*  
16 *laws, the Secretary of the Army shall decontaminate*  
17 *the land to the extent that funds are appropriated for*  
18 *such purpose.*

19 (2) *DISCRETION IF CONDITIONS NOT MET.—If*  
20 *the Secretary of the Interior, after consultation with*  
21 *the Secretary of the Army, concludes that decon-*  
22 *tamination of land subject of a notice of intention to*  
23 *relinquish pursuant to subsection (a) is not prac-*  
24 *ticable or economically feasible, or that the land can-*  
25 *not be decontaminated sufficiently to be opened to op-*

1        *eration of some or all of the public land laws, or if*  
2        *Congress does not appropriate sufficient funds for the*  
3        *decontamination of such land, the Secretary of the In-*  
4        *terior shall not be required to accept the land pro-*  
5        *posed for relinquishment.*

6            (3) *RESPONSE.—If the Secretary of the Interior*  
7        *declines to accept the lands that have been proposed*  
8        *for relinquishment because of their contaminated*  
9        *state, or if at the expiration of the withdrawal and*  
10       *reservation made by section 2 the Secretary of the In-*  
11       *terior determines that some of the lands withdrawn*  
12       *and reserved are contaminated to an extent which*  
13       *prevents opening such contaminated lands to oper-*  
14       *ation of the public land laws—*

15            (A) *the Secretary of the Army shall take ap-*  
16        *propriate steps to warn the public of the con-*  
17        *taminated state of such lands and any risks as-*  
18        *sociated with entry onto such lands;*

19            (B) *after the expiration of the withdrawal*  
20        *and reservation, the Secretary of the Army shall*  
21        *undertake no activities on such lands except in*  
22        *connection with decontamination of such lands;*  
23        *and*

24            (C) *the Secretary of the Army shall report*  
25        *to the Secretary of the Interior and to the Con-*

1           gress concerning the status of such lands and all  
2           actions taken in furtherance of this paragraph.

3           (e) *REVOCATION AUTHORITY.*—Upon deciding that it  
4 is in the public interest to accept the lands proposed for  
5 relinquishment pursuant to subsection (a), the Secretary of  
6 the Interior may order the revocation of the withdrawal and  
7 reservation made by section 2 as it applies to such lands.  
8 The Secretary of the Interior shall publish in the Federal  
9 Register the revocation order, which shall—

10           (1) terminate the withdrawal and reservation;

11           (2) constitute official acceptance of the lands by  
12 the Secretary of the Interior; and

13           (3) state the date upon which the lands will be  
14 opened to the operation of some or all of the public  
15 land laws, including the mining laws.

16           (f) *ACCEPTANCE BY SECRETARY OF THE INTERIOR.*—  
17 Nothing in this section shall be construed to require the Sec-  
18 retary of the Interior to accept the lands proposed for relin-  
19 quishment if the Secretary determines that such lands are  
20 not suitable for return to the public domain. If the Sec-  
21 retary makes such a determination, the Secretary shall pro-  
22 vide notice of the determination to Congress.



Calendar No. 377

113<sup>TH</sup> CONGRESS  
2D SESSION

**S. 1169**

[Report No. 113-160]

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## **A BILL**

To withdraw and reserve certain public land in the State of Montana for the Limestone Hills Training Area, and for other purposes.

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MAY 14, 2014

Reported with an amendment