

# Calendar No. 118

115TH CONGRESS  
1ST SESSION

# S. 1221

To counter the influence of the Russian Federation in Europe and Eurasia,  
and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MAY 24, 2017

Mr. CARDIN (for himself and Mr. COONS) introduced the following bill; which  
was read twice and referred to the Committee on Foreign Relations

JUNE 6, 2017

Reported by Mr. CORKER, with amendments

[Omit the part struck through and insert the part printed in italic]

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# A BILL

To counter the influence of the Russian Federation in  
Europe and Eurasia, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Countering Russian  
5       Influence in Europe and Eurasia Act of 2017”.

**6 SEC. 2. FINDINGS.**

7       Congress makes the following findings:

1                   (1) The Government of the Russian Federation  
2 has sought to exert influence throughout Europe and  
3 Eurasia, including in the former states of the Soviet  
4 Union, by providing resources to political parties,  
5 think tanks, and civil society groups that sow dis-  
6 trust in democratic institutions and actors, promote  
7 xenophobic and illiberal views, and otherwise under-  
8 mine European unity. The Government of the Rus-  
9 sian Federation has also engaged in well-documented  
10 corruption practices as a means toward undermining  
11 and buying influence in European and Eurasian  
12 countries.

13                  (2) The Government of the Russian Federation  
14 has largely eliminated a once-vibrant Russian-lan-  
15 guage independent media sector and severely curtails  
16 free and independent media within the borders of  
17 the Russian Federation. Russian-language media or-  
18 ganizations that are funded and controlled by the  
19 Government of the Russian Federation and dissemi-  
20 nate information within and outside of the Russian  
21 Federation routinely traffic in anti-Western  
22 disinformation, while few independent, fact-based  
23 media sources provide objective reporting for Rus-  
24 sian-speaking audiences inside or outside of the Rus-  
25 sian Federation.

1                             (3) The Government of the Russian Federation  
2     continues to violate its commitments under the  
3     Memorandum on Security Assurances in connection  
4     with Ukraine's Accession to the Treaty on the Non-  
5     Proliferation of Nuclear Weapons, done at Budapest  
6     December 5, 1994, and the Conference on Security  
7     and Co-operation in Europe Final Act, concluded at  
8     Helsinki August 1, 1975 (commonly referred to as  
9     the "Helsinki Final Act"), which laid the ground-  
10    work for the establishment of the Organization for  
11    Security and Co-operation in Europe, of which the  
12    Russian Federation is a member, by its illegal an-  
13    nexation of Crimea in 2014, its illegal occupation of  
14    South Ossetia and Abkhazia in Georgia in 2008, and  
15    its ongoing destabilizing activities in eastern  
16    Ukraine.

17                             (4) The Government of the Russian Federation  
18     continues to ignore the terms of the August 2008  
19     ceasefire agreement relating to Georgia, which re-  
20     quires the withdrawal of Russian Federation troops,  
21     free access by humanitarian groups to the regions of  
22     South Ossetia and Abkhazia, and monitoring of the  
23     conflict areas by the European Union Monitoring  
24     Mission.

1                         (5) The Government of the Russian Federation  
2                         is failing to comply with the terms of the Minsk  
3                         Agreement to address the ongoing conflict in eastern  
4                         Ukraine, signed in Minsk, Belarus, on February 11,  
5                         2015, by the leaders of Ukraine, Russia, France,  
6                         and Germany, as well as the Minsk Protocol, which  
7                         was agreed to on September 5, 2014.

8                         (6) The Government of the Russian Federation  
9                         is—

10                         (A) in violation of the Treaty between the  
11                         United States of America and the Union of So-  
12                         viet Socialist Republics on the Elimination of  
13                         their Intermediate-Range and Shorter-Range  
14                         Missiles, signed at Washington December 8,  
15                         1987, and entered into force June 1, 1988  
16                         (commonly known as the “INF Treaty”); and

17                         (B) failing to meet its obligations under  
18                         the Treaty on Open Skies, done at Helsinki  
19                         March 24, 1992, and entered into force Janu-  
20                         ary 1, 2002 (commonly known as the “Open  
21                         Skies Treaty”).

22 **SEC. 3. SENSE OF CONGRESS.**

23                         It is the sense of Congress that—

24                         (1) the Government of the Russian Federation  
25                         bears responsibility for the continuing violence in

1       Eastern Ukraine, including the death on April 24,  
2       2017, of Joseph Stone, a citizen of the United  
3       States working as a monitor for the Organization for  
4       Security and Co-operation in Europe;

5               (2) the President should call on the Govern-  
6       ment of the Russian Federation—

7                       (A) to withdraw all of its forces from the  
8       territories of Georgia, Ukraine, and Moldova;

9                       (B) to return control of the borders of  
10      those territories to their respective govern-  
11      ments; and

12                       (C) to cease all efforts to undermine the  
13      popularly elected governments of those coun-  
14      tries;

15               (3) the Government of the Russian Federation  
16      has applied, and continues to apply, to the countries  
17      and peoples of Georgia and Ukraine, traditional uses  
18      of force, intelligence operations, and influence cam-  
19      paigns, which represent clear and present threats to  
20      the countries of Europe and Eurasia;

21               (4) in response, the countries of Europe and  
22      Eurasia should redouble efforts to build resilience  
23      within their institutions, political systems, and civil  
24      societies;

1                         (5) the United States supports the institutions  
2                         that the Government of the Russian Federation  
3                         seeks to undermine, including the North Atlantic  
4                         Treaty Organization and the European Union;

5                         (6) a strong North Atlantic Treaty Organiza-  
6                         tion is critical to maintaining peace and security in  
7                         Europe and Eurasia;

8                         (7) the United States should continue to work  
9                         with the European Union as a partner against ag-  
10                         gression by the Government of the Russian Federa-  
11                         tion, coordinating aid programs, development assist-  
12                         ance, and other counter-Russian efforts;

13                         (8) the United States should encourage the es-  
14                         tablishment of a commission for media freedom  
15                         within the Council of Europe, modeled on the Venice  
16                         Commission regarding rule of law issues, that would  
17                         be chartered to provide governments with expert rec-  
18                         ommendations on maintaining legal and regulatory  
19                         regimes supportive of free and independent media  
20                         and an informed citizenry able to distinguish be-  
21                         tween fact-based reporting, opinion, and  
22                         disinformation;

23                         (9) in addition to working to strengthen the  
24                         North Atlantic Treaty Organization and the Euro-

1 pean Union, the United States should work with the  
2 individual countries of Europe and Eurasia—

3 (A) to identify vulnerabilities to aggression,  
4 disinformation, corruption, and so-called  
5 hybrid warfare by the Government of the Russian  
6 Federation;

7 (B) to establish strategic and technical  
8 plans for addressing those vulnerabilities;

9 (C) to ensure that the financial systems of  
10 those countries are not being used to shield illicit  
11 financial activity by officials of the Government of the Russian Federation or individuals  
12 in President Vladimir Putin's inner circle who  
13 have been enriched through corruption;

14 (D) to investigate and prosecute cases of  
15 corruption by Russian actors; and

16 (E) to work toward full compliance with  
17 the Convention on Combating Bribery of Foreign  
18 Public Officials in International Business  
19 Transactions (commonly referred to as the  
20 “Anti-Bribery Convention”) of the Organization  
21 for Economic Co-operation and Development;  
22 and

1                             (10) the President of the United States should  
2                             use the authority of the President to impose sanc-  
3                             tions under—

4                             (A) the Sergei Magnitsky Rule of Law Ac-  
5                             countability Act of 2012 (title IV of Public Law  
6                             112–208; 22 U.S.C. 5811 note); and

7                             (B) the Global Magnitsky Human Rights  
8                             Accountability Act (subtitle F of title XII of  
9                             Public Law 114–328; 22 U.S.C. 2656 note).

10                             **SEC. 4. STATEMENT OF POLICY.**

11                             The United States, consistent with the principle of  
12                             ex injuria jus non oritur, supports the policy known as  
13                             the “Stimson Doctrine” and thus does not recognize terri-  
14                             torial changes effected by force, including the illegal inva-  
15                             sions and occupations of Abkhazia, South Ossetia, Crimea,  
16                             Eastern Ukraine, and Transnistria.

17                             **SEC. 5. COORDINATING AID AND ASSISTANCE ACROSS EU-  
18                                     ROPE AND EURASIA.**

19                             (a) AUTHORIZATION OF APPROPRIATIONS.—There  
20                             are authorized to be appropriated for the Countering Rus-  
21                             sian Influence Fund \$250,000,000 for fiscal years 2018  
22                             and 2019.

23                             (b) MANAGEMENT OF THE FUND.—Not later than 90  
24                             days after the date of the enactment of this Act, the Sec-  
25                             retary of State, in consultation with the Administrator of

1 the United States Agency for International Development  
2 and, as appropriate, the Secretary of Homeland Security,  
3 the Director of National Intelligence, and the Secretary  
4 of Defense, shall establish a working group to administer  
5 the Countering Russian Influence Fund in order to facili-  
6 tate the achievement of the goals described in subsection  
7 (e) while minimizing the expense to United States tax-  
8 payers.

9           (e) USE OF FUNDS.—

10           (1) MANDATORY USE OF FUNDS.—Amounts in  
11 the Countering Russian Influence Fund shall be  
12 used for the following:

13               (A) To assist in protecting critical infra-  
14 structure and electoral mechanisms from  
15 cyberattacks in the following countries:

16               (I) Countries that are members of the  
17 North Atlantic Treaty Organization or the  
18 European Union that the Secretary of  
19 State determines—

20               (II) are vulnerable to influence by  
21 the Russian Federation; and

22               (III) lack the economic capability  
23 to effectively respond to aggression by  
24 the Russian Federation without the  
25 support of the United States.

1                             (ii) Countries that are participating in  
2                             the enlargement process of the North At-  
3                             lantic Treaty Organization or the Euro-  
4                             pean Union, including Albania, Bosnia and  
5                             Herzegovina, Georgia, Macedonia,  
6                             Moldova, Kosovo, Serbia, and Ukraine.

7                             (B) To combat corruption, improve the  
8                             rule of law, and otherwise strengthen inde-  
9                             pendent judiciaries and prosecutors general of-  
10                            fices in the countries described in subparagraph  
11                             (A).

12                             (2) DISCRETIONARY USE OF FUNDS.—Amounts  
13                             in the Countering Russian Influence Fund may be  
14                             used to seek to achieve the following, to the extent  
15                             practicable and as appropriate:

16                             (A) Responding to the humanitarian crises  
17                             and instability caused or aggravated by the in-  
18                             vasions and occupations of Georgia and  
19                             Ukraine by the Russian Federation.

20                             (B) Improving participatory legislative  
21                             processes and legal education, political trans-  
22                             parency and competition, and compliance with  
23                             international obligations in the countries de-  
24                             scribed in paragraph (1)(A).

1                             (e) Building the capacity of civil society,  
2 media, and other nongovernmental organiza-  
3 tions countering the influence and propaganda  
4 of the Russian Federation in the countries de-  
5 scribed in paragraph (1)(A).

6                             (d) IMPLEMENTATION.—

7                             (1) IN GENERAL.—The Secretary of State, act-  
8 ing through Coordinator of United States Assistance  
9 to Europe and Eurasia (authorized pursuant to sec-  
10 tion 601 of the Support for East European Democ-  
11 racy (SEED) Act of 1989 (22 U.S.C. 5461) and  
12 section 102 of the Freedom for Russia and Emerg-  
13 ing Eurasian Democracies and Open Markets Sup-  
14 port Act of 1992 (22 U.S.C. 5812)), shall coordinate  
15 efforts to implement the goals described in sub-  
16 section (e) and establish metrics relating to efforts  
17 to achieve those goals.

18                             (2) REPORT ON IMPLEMENTATION.—

19                             (A) IN GENERAL.—Not later than April 1  
20 of each year, the Secretary of State, acting  
21 through the Coordinator of United States As-  
22 sistance to Europe and Eurasia, shall submit to  
23 the appropriate congressional committees a re-  
24 port on the programs and activities carried out

1           to achieve the goals described in subsection (e)  
2           during the preceding fiscal year.

3           (B) ELEMENTS.—Each report required by  
4           subparagraph (A) shall include, with respect to  
5           each program or activity described in that sub-  
6           paragraph—

7                 (i) the amount of funding for the pro-  
8                 gram or activity;

9                 (ii) the goal described in subsection  
10                 (e) to which the program or activity re-  
11                 lates; and

12                 (iii) an assessment of whether or not  
13                 the goal was met.

14           (b) USE OF FUNDS.—Amounts in the Countering Rus-  
15           sian Influence Fund shall be used for the following:

16                 (1) To assist in protecting critical infrastructure  
17                 and electoral mechanisms from cyberattacks in the  
18                 following countries:

19                 (A) Countries that are members of the North  
20                 Atlantic Treaty Organization or the European  
21                 Union that the Secretary of State determines—

22                 (i) are vulnerable to influence by the  
23                 Russian Federation; and

24                 (ii) lack the economic capability to ef-  
25                 fectively respond to aggression by the Rus-

1           *sian Federation without the support of the*  
2           *United States.*

3           *(B) Countries that are participating in the*  
4           *enlargement process of the North Atlantic Treaty*  
5           *Organization or the European Union, including*  
6           *Albania, Bosnia and Herzegovina, Georgia, Mac-*  
7           *edonia, Moldova, Kosovo, Serbia, and Ukraine.*

8           *(2) To combat corruption, improve the rule of*  
9           *law, and otherwise strengthen independent judiciaries*  
10          *and prosecutors general offices in the countries de-*  
11          *scribed in paragraph (1).*

12          *(3) To respond to the humanitarian crises and*  
13          *instability caused or aggravated by the invasions and*  
14          *occupations of Georgia and Ukraine by the Russian*  
15          *Federation.*

16          *(4) To improve participatory legislative proc-*  
17          *esses and legal education, political transparency and*  
18          *competition, and compliance with international obli-*  
19          *gations in the countries described in paragraph (1).*

20          *(5) To build the capacity and resilience of civil*  
21          *society, media, and other nongovernmental organiza-*  
22          *tions in countering the influence and propaganda of*  
23          *the Russian Federation in such countries.*

24          *(6) To support the efforts of independent media*  
25          *outlets and public broadcasters to broadcast, dis-*

1       *tribute, and share information in all regions in such*  
2       *countries.*

3           *(7) To support objective, Russian-language, inde-*  
4       *pendent media, investigative journalism, and civil so-*  
5       *cietry watchdog groups working to combat corruption*  
6       *in such countries and encourage cooperation with so-*  
7       *cial media entities to strengthen the integrity of infor-*  
8       *mation on the Internet.*

9           *(8) To promote and protect Internet freedom and*  
10      *information security in such countries.*

11          *(9) To support research and analysis on the ef-*  
12       *fects of information warfare on target audiences and*  
13       *best practices for promoting resilience.*

14          *(10) To assist the Secretary of State in executing*  
15       *the functions specified in section 1287(b) of the Na-*  
16       *tional Defense Authorization Act for Fiscal Year 2017*  
17       *(Public Law 114–328) for the purposes of recognizing,*  
18       *understanding, exposing, and countering propaganda*  
19       *and disinformation efforts by foreign governments.*

20          *(c) IMPLEMENTATION.—*

21          *(1) IN GENERAL.—The Secretary of State shall,*  
22       *acting through the Coordinator of United States As-*  
23       *sistance to Europe and Eurasia (authorized pursuant*  
24       *to section 601 of the Support for East European De-*  
25       *mocracy (SEED) Act of 1989 (22 U.S.C. 5461) and*

1       *section 102 of the Freedom for Russia and Emerging*  
2       *Eurasian Democracies and Open Markets Support*  
3       *Act of 1992 (22 U.S.C. 5812)) and in consultation*  
4       *with the Administrator for the United States Agency*  
5       *for International Development, the Director of the*  
6       *Global Engagement Center of the Department of*  
7       *State, the Secretary of Defense, the Chairman of the*  
8       *Broadcasting Board of Governors, and the heads of*  
9       *other relevant Federal agencies, coordinate and carry*  
10      *out activities described in subsection (b).*

11           (2) *METHOD.—The activities described in sub-*  
12       *section (b) shall be carried out through—*

13           (A) *initiatives of the United States Govern-*  
14       *ment;*

15           (B) *Federal grant programs such as the In-*  
16       *formation Access Fund; or*

17           (C) *nongovernmental or international orga-*  
18       *nizations, such as the Organization for Security*  
19       *and Co-operation in Europe, the National En-*  
20       *dowment for Democracy, the Black Sea Trust,*  
21       *the Balkan Trust for Democracy, the Prague*  
22       *Civil Society Centre, the North Atlantic Treaty*  
23       *Organization Strategic Communications Centre*  
24       *of Excellence, the European Endowment for De-*  
25       *mocracy, and related organizations.*

## 1                   (3) REPORT ON IMPLEMENTATION.—

2                   (A) IN GENERAL.—Not later than April 1 of  
3                   each year, the Secretary of State, acting through  
4                   the Coordinator of United States Assistance to  
5                   Europe and Eurasia, shall submit to the appro-  
6                   priate congressional committees a report on the  
7                   programs and activities carried out to achieve  
8                   the goals described in subsection (b) during the  
9                   preceding fiscal year.

10                  (B) ELEMENTS.—Each report required by  
11                  subparagraph (A) shall include, with respect to  
12                  each program or activity described in that sub-  
13                  paragraph—

- 14                   (i) the amount of funding for the pro-  
15                   gram or activity;
- 16                   (ii) the goal described in subsection (b)  
17                   to which the program or activity relates;  
18                   and
- 19                   (iii) an assessment of whether or not  
20                   the goal was met.

21                  (e)(d) COORDINATION WITH GLOBAL PARTNERS.—

22                  (1) IN GENERAL.—In order to maximize cost  
23                  efficiency, eliminate duplication, and speed the  
24                  achievement of the goals described in subsection (e)  
25                  (b), the working group established under subsection

1       **(b)** *the Secretary of State* shall ensure coordination  
2       with—

3                     (A) the European Union and its institu-  
4                     tions;

5                     (B) the governments of countries that are  
6       members of the North Atlantic Treaty Organi-  
7       zation or the European Union; and

8                     (C) international organizations and quasi-  
9       governmental funding entities that carry out  
10      programs and activities that seek to accomplish  
11      the goals described in subsection **(e) (b)**.

12                     (2) REPORT BY SECRETARY OF STATE.—Not  
13      later than April 1 of each year, the Secretary of  
14      State shall submit to the appropriate congressional  
15      committees a report that includes—

16                     (A) the amount of funding provided to  
17      each country referred to in subsection **(e) (b)**  
18      by—

19                         (i) the European Union or its institu-  
20                     tions;

21                         (ii) the government of each country  
22      that is a member of the European Union  
23      or the North Atlantic Treaty Organization;  
24      and

1                                     (iii) international organizations and  
 2                                     quasi-governmental funding entities that  
 3                                     carry out programs and activities that seek  
 4                                     to accomplish the goals described in sub-  
 5                                     section (e) (b); and

6                                     (B) an assessment of whether the funding  
 7                                     described in subparagraph (A) is commensurate  
 8                                     with funding provided by the United States for  
 9                                     those goals.

10       (f)(e) RULE OF CONSTRUCTION.—Nothing in this  
 11 section shall be construed to apply to or limit United  
 12 States foreign assistance not provided using amounts  
 13 available in the Countering Russian Influence Fund.

14       (f) *ENSURING ADEQUATE STAFFING FOR GOVERNANCE*  
 15 *ACTIVITIES.—In order to ensure that the United States*  
*16 Government is properly focused on combating corruption,*  
*17 improving rule of law, and building the capacity of civil*  
*18 society, media, and other nongovernmental organizations in*  
*19 countries described in subsection (b)(1), the Secretary of*  
*20 State shall establish a pilot program for Foreign Service*  
*21 officer positions focused on governance and anticorruption*  
*22 activities in such countries.*

1   **SEC. 6. REPORT ON MEDIA ORGANIZATIONS CONTROLLED**  
2                   **AND FUNDED BY THE GOVERNMENT OF THE**  
3                   **RUSSIAN FEDERATION.**

4       (a) *IN GENERAL.—Not later than 90 days after the*  
5   *date of the enactment of this Act, and annually thereafter,*  
6   *the President shall submit to the appropriate congres-*  
7   *sional committees a report that includes a description of*  
8   *media organizations that are controlled and funded by the*  
9   *Government of the Russian Federation, and any affiliated*  
10   *entities, whether operating within or outside the Russian*  
11   *Federation, including broadcast and satellite-based tele-*  
12   *vision, radio, Internet, and print media organizations.*

13       (b) *FORM OF REPORT.—The report required by sub-*  
14   *section (a) shall be submitted in unclassified form but may*  
15   *include a classified annex.*

16   **SEC. 7. REPORT ON RUSSIAN FEDERATION INFLUENCE ON**  
17                   **ELECTIONS IN EUROPE AND EURASIA.**

18       (a) *IN GENERAL.—Not later than 90 days after the*  
19   *date of the enactment of this Act, and annually thereafter,*  
20   *the President shall submit to the appropriate congressional*  
21   *committees a report on funds provided by, or funds the use*  
22   *of which was directed by, the Government of the Russian*  
23   *Federation or any Russian person with the intention of in-*  
24   *fluencing the outcome of any election or campaign in any*  
25   *country in Europe or Eurasia during the preceding year,*  
26   *including through direct support to any political party,*

1   candidate, lobbying campaign, nongovernmental organiza-  
2   tion, or civic organization.

3           (b) *FORM OF REPORT*.—Each report required by sub-  
4   section (a) shall be submitted in unclassified form but may  
5   include a classified annex.

6           (c) *RUSSIAN PERSON DEFINED*.—In this section, the  
7   term “Russian person” means—

8               (1) an individual who is a citizen or national of  
9   the Russian Federation; or

10              (2) an entity organized under the laws of the  
11   Russian Federation or otherwise subject to the juris-  
12   diction of the Government of the Russian Federation.

13 **SEC. 8. UKRAINIAN ENERGY SECURITY.**

14           (a) *STATEMENT OF POLICY*.—It is the policy of the  
15   United States—

16               (1) to support the Government of Ukraine in re-  
17   storing its sovereign and territorial integrity;

18               (2) to condemn and oppose all of the destabi-  
19   lizing efforts by the Government of the Russian Fed-  
20   eration in Ukraine in violation of its obligations and  
21   international commitments;

22               (3) to never recognize the illegal annexation of  
23   Crimea by the Government of the Russian Federation  
24   or the separation of any portion of Ukrainian terri-  
25   tory through the use of military force;

- 1                   (4) to deter the Government of the Russian Fed-  
2 eration from further destabilizing and invading  
3 Ukraine and other independent countries in Central  
4 and Eastern Europe and the Caucuses;
- 5                   (5) to assist in promoting reform in regulatory  
6 oversight and operations in Ukraine's energy sector,  
7 including the establishment and empowerment of an  
8 independent regulatory organization;
- 9                   (6) to encourage and support fair competition,  
10 market liberalization, and reliability in Ukraine's en-  
11 ergy sector;
- 12                  (7) to help Ukraine and United States allies and  
13 partners in Europe reduce their dependence on Rus-  
14 sian energy resources, especially natural gas, which  
15 the Government of the Russian Federation uses as a  
16 weapon to coerce, intimidate, and influence other  
17 countries;
- 18                  (8) to work with European Union member states  
19 and European Union institutions to promote energy  
20 security through developing diversified and liberalized  
21 energy markets that provide diversified sources, sup-  
22 pliers, and routes;
- 23                  (9) to continue to oppose the NordStream 2 pipe-  
24 line given its detrimental impacts on the European  
25 Union's energy security, gas market development in

1       *Central and Eastern Europe, and energy reforms in*  
2       *Ukraine; and*

3           *(10) that the United States Government should*  
4       *prioritize the export of United States energy resources*  
5       *in order to create American jobs, help United States*  
6       *allies and partners, and strengthen United States for-*  
7       *eign policy.*

8       *(b) PLAN TO PROMOTE ENERGY SECURITY IN*  
9       *UKRAINE.—*

10           *(1) IN GENERAL.—The Secretary of State, in co-*  
11       *ordination with the Administrator of the United*  
12       *States Agency for International Development and the*  
13       *Secretary of Energy, shall work with the Government*  
14       *of Ukraine to develop a plan to increase energy secu-*  
15       *rity in Ukraine, increase the amount of energy pro-*  
16       *duced in Ukraine, and reduce Ukraine's reliance on*  
17       *energy imports from the Russian Federation.*

18           *(2) ELEMENTS.—The plan developed under*  
19       *paragraph (1) shall include strategies for market lib-*  
20       *eralization, effective regulation and oversight, supply*  
21       *diversification, energy reliability, and energy effi-*  
22       *ciency, such as through supporting—*

23           *(A) the promotion of advanced technology*  
24       *and modern operating practices in Ukraine's oil*  
25       *and gas sector;*

- 1                             (B) modern geophysical and meteorological  
2 survey work as needed followed by international  
3 tenders to help attract qualified investment into  
4 exploration and development of areas with un-  
5 tapped resources in Ukraine;
- 6                             (C) a broadening of Ukraine's electric power  
7 transmission interconnection with Europe;
- 8                             (D) the strengthening of Ukraine's capa-  
9 bility to maintain electric power grid stability  
10 and reliability;
- 11                             (E) independent regulatory oversight and  
12 operations of Ukraine's gas market and elec-  
13 tricity sector;
- 14                             (F) the implementation of primary gas law  
15 including pricing, tariff structure, and legal reg-  
16 ulatory implementation;
- 17                             (G) privatization of government owned en-  
18 ergy companies through credible legal frame-  
19 works and a transparent process compliant with  
20 international best practices;
- 21                             (H) procurement and transport of emer-  
22 gency fuel supplies, including reverse pipeline  
23 flows from Europe;

1                   *(I) provision of technical assistance for cri-*  
2                   *sis planning, crisis response, and public out-*  
3                   *reach;*

4                   *(J) repair of infrastructure to enable the*  
5                   *transport of fuel supplies;*

6                   *(K) repair of power generating or power*  
7                   *transmission equipment or facilities; and*

8                   *(L) improved building energy efficiency and*  
9                   *other measures designed to reduce energy de-*  
10                  *mand in Ukraine.*

11                  *(3) REPORTS.—*

12                  *(A) IMPLEMENTATION OF UKRAINE FREE-*  
13                  *DOM SUPPORT ACT OF 2014 PROVISIONS.—Not*  
14                  *later than 180 days after the date of the enact-*  
15                  *ment of this Act, the Secretary of State shall sub-*  
16                  *mit to the appropriate congressional committees*  
17                  *a report detailing the status of implementing the*  
18                  *provisions required under section 7(c) of the*  
19                  *Ukraine Freedom Support Act of 2014 (Public*  
20                  *Law 113–272), including detailing the plans re-*  
21                  *quired under that section, the level of funding*  
22                  *that has been allocated to and expended for the*  
23                  *strategies set forth under that section, and*  
24                  *progress that has been made in implementing the*  
25                  *strategies developed pursuant to that section.*

1                             (B) *IN GENERAL.*—Not later than 180 days  
2                             after the date of the enactment of this Act, and  
3                             every 180 days thereafter, the Secretary of State  
4                             shall submit to the appropriate congressional  
5                             committees a report detailing the plan developed  
6                             under paragraph (1), the level of funding that  
7                             has been allocated to and expended for the strate-  
8                             gies set forth in paragraph (2), and progress that  
9                             has been made in implementing the strategies.

10                            (C) *BRIEFINGS.*—The Secretary of State, or  
11                             a designee of the Secretary, shall brief the appro-  
12                             priate congressional committees not later than  
13                             30 days after the submission of each report  
14                             under subparagraph (B). In addition, the De-  
15                             partment of State shall make relevant officials  
16                             available upon request to brief the appropriate  
17                             congressional committees on all available infor-  
18                             mation that relates directly or indirectly to  
19                             Ukraine or energy security in Eastern Europe.

20                            (D) *APPROPRIATE CONGRESSIONAL COMMIT-  
21                             TEES DEFINED.*—In this paragraph, the term  
22                             “appropriate congressional committees” means—  
23                                (i) the Committee on Foreign Relations  
24                             and the Committee on Appropriations of the  
25                             Senate; and

1                             (ii) the Committee on Foreign Affairs  
2                             and the Committee on Appropriations of the  
3                             House of Representatives.

4                             (c) SUPPORTING EFFORTS OF COUNTRIES IN EUROPE  
5                             AND EURASIA TO DECREASE THEIR DEPENDENCE ON RUS-  
6                             SLIAN SOURCES OF ENERGY.—

7                             (1) FINDINGS.—Congress makes the following  
8                             findings:

9                                 (A) The Government of the Russian Federa-  
10                             tion uses its strong position in the energy sector  
11                             as leverage to manipulate the internal politics  
12                             and foreign relations of the countries of Europe  
13                             and Eurasia.

14                                 (B) This influence is based not only on the  
15                             Russian Federation's oil and natural gas re-  
16                             sources, but also on its state-owned nuclear  
17                             power and electricity companies.

18                             (2) SENSE OF CONGRESS.—It is the sense of  
19                             Congress that—

20                                 (A) the United States should assist the ef-  
21                             forts of the countries of Europe and Eurasia to  
22                             enhance their energy security through diver-  
23                             sification of energy supplies in order to lessen  
24                             dependencies on Russian Federation energy re-  
25                             sources and state-owned entities; and

1                   (B) the Export-Import Bank of the United  
2                   States and the Overseas Private Investment Cor-  
3                   poration should play key roles in supporting  
4                   critical energy projects that contribute to that  
5                   goal.

6                   (3) USE OF COUNTERING RUSSIAN INFLUENCE

7                   FUND TO PROVIDE TECHNICAL ASSISTANCE.—  
8                   Amounts in the Countering Russian Influence Fund  
9                   pursuant to section 5 shall be used to provide tech-  
10                  nical advice to countries described in subsection (b)(1)  
11                  of such section designed to enhance energy security  
12                  and lessen dependence on energy from Russian Fed-  
13                  eration sources.

14                  (d) AUTHORIZATION OF APPROPRIATIONS.—There is  
15                  authorized to be appropriated for the Department of State  
16                  a total of \$30,000,000 for fiscal years 2018 and 2019 to  
17                  carry out the strategies set forth in subsection (b)(2) and  
18                  other activities under this section related to the promotion  
19                  of energy security in Ukraine.

20                  (e) RULE OF CONSTRUCTION.—Nothing in this section  
21                  shall be construed as affecting the responsibilities required  
22                  and authorities provided under section 7 of the Ukraine  
23                  Freedom Support Act of 2014 (Public Law 113–272).

1   **SEC. 79. TERMINATION.**

2       The provisions of this Act shall terminate on the date  
3   that is 5 years after the date of the enactment of this  
4   Act.

5   **SEC. 810. APPROPRIATE CONGRESSIONAL COMMITTEES**6           **DEFINED.**

7       *In Except as otherwise provided, in this Act, the term*  
8   “appropriate congressional committees” means—

9           (1) the Committee on Foreign Relations, the  
10      Committee on Banking, Housing, and Urban Af-  
11      fairs, the Committee on Armed Services, the Com-  
12      mittee on Homeland Security and Governmental Af-  
13      fairs, the Committee on Appropriations, and the Se-  
14      lect Committee on Intelligence of the Senate; and

15           (2) the Committee on Foreign Affairs, the  
16      Committee on Financial Services, the Committee on  
17      Armed Services, the Committee on Homeland Secu-  
18      rity, the Committee on Appropriations, and the Per-  
19      manent Select Committee on Intelligence of the  
20      House of Representatives.



**Calendar No. 118**

115<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION  
**S. 1221**

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**A BILL**

To counter the influence of the Russian Federation  
in Europe and Eurasia, and for other purposes.

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JUNE 6, 2017

Reported with amendments