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S. 1246

To establish a home energy retrofit finance program.

IN THE SENATE OF THE UNITED STATES

June 11, 2009

Mr. Sanders introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To establish a home energy retrofit finance program.

1	Be it enacted by the Senate and House of Representa-
2	$tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled,$
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Home Energy Retrofit
5	Finance Program Act".
6	SEC. 2. FINDINGS.
7	Congress finds that—
8	(1) many families lack access to upfront capital
9	to make cost-effective energy improvements to
10	homes and apartments;

(2) a number of States, local governments, and

energy utilities are considering enacting, or have al-

- ready enacted, innovative energy efficiency and renewable energy finance programs;
 - (3) home retrofits create and support jobs in the United States in a number of fields, including jobs for electricians, heating and air conditioning installers, carpenters, construction, roofers, industrial truck drivers, energy auditors and inspectors, construction managers, insulation workers, renewable energy installers, and others;
 - (4) cost-effective energy improvements pay for themselves over time and also save consumers energy, reduce energy demand and peak electricity demand, move the United States towards energy independence, reduce greenhouse gas emissions, and improve the value of residential properties;

(5) modeling has shown that—

- (A) energy efficiency and renewable energy upgrades in just 15 percent of residential buildings in the United States would require \$280,000,000,000 in financing; and
- (B) the upgrades described in subparagraph (A) could reduce carbon dioxide emissions by more than a gigaton; and
- 24 (6) home retrofits—

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1	(A) are a key strategy to reducing global
2	warming pollution; and
3	(B) create and support green jobs.
4	SEC. 3. DEFINITIONS.
5	In this Act:
6	(1) ELIGIBLE PARTICIPANT.—The term "eligi-
7	ble participant" means a homeowner, apartment
8	complex owner, residential cooperative association,
9	or condominium association that finances energy ef-
10	ficiency measures and renewable energy improve-
11	ments to homes and residential buildings under this
12	Act.
13	(2) Energy efficiency measure and re-
14	NEWABLE ENERGY IMPROVEMENT.—The term "en-
15	ergy efficiency measure and renewable energy im-
16	provement" means any installed measure (including
17	products, equipment, systems, services, and prac-
18	tices) that would result in a reduction in—
19	(A) end-use demand for externally supplied
20	energy or fuel by a consumer, facility, or user;
21	and
22	(B) carbon dioxide emissions, as deter-
23	mined by the Secretary.

- 1 (3) PROGRAM.—The term "program" means 2 the Home Energy Retrofit Finance Program estab-3 lished under section 4(a).
- 4 (4) QUALIFIED PROGRAM DELIVERY ENTITY.—
 5 The term "qualified program delivery entity" means
 6 a local government, energy utility, or any other enti7 ty designated by the Secretary that administers the
 8 program for a State under this Act.
- 9 (5) SECRETARY.—The term "Secretary" means 10 the Secretary of Energy.

11 SEC. 4. HOME ENERGY RETROFIT FINANCE PROGRAM.

- 12 (a) ESTABLISHMENT.—The Secretary shall provide 13 Home Energy Retrofit Finance Program grants to States
- 14 for the purpose of establishing or expanding a State re-
- 15 volving finance fund to support financing offered by quali-
- 16 fied program delivery entities for energy efficiency meas-
- 17 ures and renewable energy improvements to existing
- 18 homes and residential buildings (including apartment
- 19 complexes, residential cooperative associations, and condo-
- 20 minium buildings under 5 stories).
- 21 (b) Funding Mechanism.—In carrying out the pro-
- 22 gram, the Secretary shall provide funds to States, for use
- 23 by qualified program delivery entities that administer fi-
- 24 nance programs directly or under agreements with collabo-
- 25 rating third party entities, to capitalize revolving finance

1	funds and increase participation in associated financing
2	programs.
3	(e) Eligibility of Qualified Program Delivery
4	Entities.—
5	(1) In general.—The Secretary shall provide
6	guidance to the States on application requirements
7	for a local government or energy utility that seeks
8	to participate in the program, including criteria that
9	require, at a minimum—
10	(A) a description of a method for deter-
11	mining eligible energy professionals who can be
12	contracted with under the program for energy
13	audits and energy improvements, including a
14	plan to provide preference for entities that—
15	(i) hire locally;
16	(ii) partner with State Workforce In-
17	vestment Boards, labor organizations, com-
18	munity-based organizations, and other job
19	training entities; or
20	(iii) are committed to ensuring that at
21	least 15 percent of all work hours are per-
22	formed by participants from State-ap-
23	proved apprenticeship programs; and
24	(B) a certification that all of the work de-
25	scribed in subparagraph (A) will be carried out

- in accordance with subchapter IV of chapter 31
 of title 40, United States Code.
 (2) Repayment over time.—To be eligible to
- participate in the program, a qualified program delivery entity shall establish a method by which eligible participants may pay over time for the financed cost of allowable energy efficiency measures and renewable energy improvements.
- 9 (d) Allocation.—In making funds available to 10 States for each fiscal year under this Act, the Secretary 11 shall use the allocation formula used to allocate funds to 12 States to carry out State energy conservation plans under 13 part D of title III of the Energy Policy and Conservation 14 Act (42 U.S.C. 6321 et seq.).
- 15 (e) USE OF FUNDS.—Of the amounts in a State re-16 volving finance fund—
- 17 (1) not more than 20 percent may be used by 18 qualified program delivery entities for interest rate 19 reductions for eligible participants; and
- 20 (2) the remainder shall be available to provide 21 direct funding or other financial support to qualified 22 program delivery entities.
- 23 (f) STATE REVOLVING FINANCE FUNDS.—On repay-24 ment of any funds made available by qualified program 25 delivery entities under the program, the funds shall be de-

1	posited in the applicable State revolving finance fund to
2	support additional financing to qualified program delivery
3	entities for energy efficiency measures and renewable en-
4	ergy improvements.
5	(g) Coordination With State Energy Effi-
6	CIENCY RETROFIT PROGRAMS.—Home energy retrofit
7	programs that receive financing through the program shall
8	be carried out in accordance with all authorized measures,
9	performance criteria, and other requirements of any appli-
10	cable Federal home energy efficiency retrofit programs.
11	(h) Program Evaluation.—
12	(1) IN GENERAL.—The Secretary shall conduct
13	a program evaluation to determine—
14	(A) how the program is being used by eli-
15	gible participants, including what improvements
16	have been most typical and what regional dis-
17	tinctions exist, if any;
18	(B) what improvements could be made to
19	increase the effectiveness of the program; and
20	(C) the quantity of verifiable energy sav-
21	ings and renewable energy deployment achieved
22	through the program.
23	(2) Reports.—
24	(A) IN GENERAL.—Not later than 3 years
25	after the date of enactment of this Act, the Sec-

retary shall submit to the Committee on Energy
and Natural Resources of the Senate and the
Committee on Energy and Commerce of the
House of Representatives a report that describes the results of the program evaluation required under this subsection, including any recommendations.

(B) STATE REPORTS.—Not less than once every 2 years, States participating in the program shall submit to the Secretary reports on the use of funds through the program that include any information that the Secretary may require.

14 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

15 (a) In General.—There are authorized to be appro-16 priated such sums as are necessary to carry out this Act 17 for each of fiscal years 2010 through 2015.

18 (b) ADMINISTRATIVE EXPENSES.—An amount not 19 exceeding 5 percent of the amounts made available under 20 subsection (a) shall be available for each fiscal year to pay 21 the administrative expenses necessary to carry out this 22 Act.

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