

Calendar No. 89118TH CONGRESS
1ST SESSION**S. 1530**

To permit COPS grants to be used for the purpose of increasing the compensation and hiring of law enforcement officers, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 10, 2023

Mr. GRAHAM (for himself, Ms. KLOBUCHAR, Ms. CORTEZ MASTO, Mr. TILLIS, Ms. ROSEN, Mrs. BLACKBURN, Mr. COONS, Mr. CORNYN, Mr. DURBIN, Mr. HAWLEY, Mr. BLUMENTHAL, Mr. GRASSLEY, Mr. BOOKER, and Mr. WELCH) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

JUNE 8, 2023

Reported by Mr. DURBIN, without amendment

A BILL

To permit COPS grants to be used for the purpose of increasing the compensation and hiring of law enforcement officers, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “COPS on the Beat
5 Grant Program Parity Act of 2023”.

1 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

2 (a) FINDINGS.—Congress finds the following:

3 (1) The President’s Task Force on 21st Cen-
4 tury Policing highlighted the importance of hiring
5 law enforcement officers who reflect the diversity
6 and values of the community, and who have both the
7 mindset and the skills needed to engage with the
8 community.

9 (2) Diverse workforces can be more effective,
10 creative, and resilient than homogenous workforces,
11 and teams with broader perspectives result in better
12 decision making and problem-solving practices. Re-
13 cruiting a diverse pool of candidates includes quali-
14 fied individuals from different races, genders,
15 ethnicities, and cultural backgrounds.

16 (3) Effective recruitment practices can help law
17 enforcement agencies engender trust, develop good
18 relations with their communities, and ensure that
19 the officers they hire can best serve those commu-
20 nities. Recruitment efforts should start in the com-
21 munity, and law enforcement agencies should con-
22 sider developing youth programs to attract younger
23 generations. This could include Explorer programs,
24 internships through local schools, cadet academies,
25 university partnerships, and youth mentorship pro-
26 grams that foster relationships between young adults

1 and departments. Not only do these programs de-
2 velop enthusiasm for a law enforcement career, but
3 they can also build relationships between law en-
4 forcement agencies and the communities they serve.

5 (b) SENSE OF CONGRESS.—It is the sense of Con-
6 gress that the Office of Community Oriented Policing
7 Services (commonly known as the “COPS Office”) of the
8 Department of Justice is uniquely suited to empower local
9 law enforcement agencies to fulfill recommendations re-
10 lated to law enforcement hiring practices, including agen-
11 cies being reflective of the communities they serve, both
12 demographically and in values and vision, and possessing
13 the mindset and skills needed to engage with the commu-
14 nity.

15 **SEC. 3. RURAL COMMUNITY ACCESS TO COPS GRANTS.**

16 (a) USES OF GRANT AMOUNTS.—Section 1701(b) of
17 title I of the Omnibus Crime Control and Safe Streets Act
18 of 1968 (34 U.S.C. 10381(b)) is amended—

19 (1) by redesignating paragraphs (3) through
20 (23) as paragraphs (4) through (24), respectively;

21 (2) by inserting after paragraph (2) the fol-
22 lowing:

23 “(3) in the case of any State or unit of local
24 government that has a median household income of
25 less than 70 percent of the national median house-

1 hold income and qualifies for a reduced contribution
2 under subsection (g)(2), to increase wages of career
3 law enforcement officers to not more than 80 per-
4 cent of the national median household income;”;

5 (3) in paragraph (23), as redesignated, by
6 striking “through (21)” and inserting “through
7 (22)”.

8 (b) PREFERENTIAL CONSIDERATION.—Section
9 1701(c) of title I of the Omnibus Crime Control and Safe
10 Streets Act of 1968 (34 U.S.C. 10381(c)) is amended—

11 (1) by striking paragraph (1); and

12 (2) by redesignating paragraphs (2) and (3) as
13 paragraphs (1) and (2), respectively.

14 (c) COST SHARE.—Section 1701(g) of title I of the
15 Omnibus Crime Control and Safe Streets Act of 1968 (34
16 U.S.C. 10381(g)) is amended to read as follows:

17 “(g) MATCHING FUNDS.—

18 “(1) IN GENERAL.—Except as provided in para-
19 graph (2), the portion of the costs of a program,
20 project, or activity provided by a grant under sub-
21 section (a) may not exceed 75 percent, unless the
22 Attorney General waives, wholly or in part, the re-
23 quirement under this subsection of a non-Federal
24 contribution to the costs of a program, project, or
25 activity. In relation to a grant for a period exceeding

1 1 year for hiring or rehiring or increasing the com-
2 pensation of career law enforcement officers, the
3 Federal share shall decrease from year to year for
4 up to 5 years, looking toward the continuation of the
5 increased hiring and compensation level using State
6 or local sources of funding following the conclusion
7 of Federal support, as provided in an approved plan
8 pursuant to section 1702(c)(8).

9 “(2) REDUCED NON-FEDERAL CONTRIBU-
10 TION.—

11 “(A) IN GENERAL.—The portion of the
12 costs of a program, project, or activity provided
13 by a grant under subsection (a), in any State
14 or unit of local government described in sub-
15 paragraph (B), may not exceed—

16 “(i) 90 percent for the first year of
17 the grant;

18 “(ii) 85 percent for the second year of
19 the grant;

20 “(iii) 80 percent for the third year of
21 the grant; or

22 “(iv) 75 percent for the fourth year of
23 the grant.

24 “(B) STATE OR UNIT OF LOCAL GOVERN-
25 MENT DESCRIBED.—A State or unit of local

1 government described in this subparagraph is
 2 any State or unit of local government—

3 “(i) with a median household income
 4 that is not more than 80 percent of the na-
 5 tional median household income;

6 “(ii) that does not provide a single
 7 employee with compensation that is more
 8 than double the national median household
 9 income; and

10 “(iii) that is a rural State, rural com-
 11 munity, or rural area as such terms are
 12 defined in section 40002(a) of the Violent
 13 Crime Control and Law Enforcement Act
 14 of 1994 (34 U.S.C. 12291(a)).”

15 (d) LIMITATION ON HIRING AND REHIRING.—Sec-
 16 tion 1704(c) of title I of the Omnibus Crime Control and
 17 Safe Streets Act of 1968 (34 U.S.C. 10384(c)) is amended
 18 to read as follows:

19 “(c) HIRING AND COMPENSATION COST.—

20 “(1) IN GENERAL.—Funding provided under
 21 this part for hiring or rehiring a career law enforce-
 22 ment officer may not exceed \$75,000, unless the At-
 23 torney General grants a waiver from this limitation.

24 “(2) REDUCED CONTRIBUTION.—In the case of
 25 a jurisdiction that has a median household income of

1 less than 70 percent of the national median house-
2 hold income and qualifies for a reduced contribution
3 under section 1701(g)(2), a career law enforcement
4 officer who is hired or rehired or whose compensa-
5 tion is increased under this part may not receive
6 from any funding provided under this part com-
7 pensation exceeding 80 percent of the national me-
8 dian household income for work performed as an on-
9 duty law enforcement officer.”.

10 (e) ALLOCATION OF COPS GRANT PROGRAM
11 FUNDS.—Section 1001(a)(11)(B) of title I of the Omni-
12 bus Crime Control and Safe Streets Act of 1968 (34
13 U.S.C. 10261(a)(11)(B)) is amended by inserting after
14 the second sentence the following: “If funds remain avail-
15 able for obligation under this subparagraph in a fiscal year
16 after all eligible and qualified grantees have been funded
17 from the 50 percent of funding allocated for grants pursu-
18 ant to applications submitted by units of local government
19 or law enforcement agencies having jurisdiction over areas
20 with populations exceeding 150,000 or by public and pri-
21 vate entities that serve areas with populations exceeding
22 150,000, the remaining funds may be used for grants pur-
23 suant to applications submitted by units of local govern-
24 ment or law enforcement agencies having jurisdiction over
25 areas with populations 150,000 or less or by public and

1 private entities that serve areas with populations 150,000
2 or less.”.

3 (f) DEFINITIONS.—Section 1709 of title I of the Om-
4 nibus Crime Control and Safe Streets Act of 1968 (34
5 U.S.C. 10389) is amended by adding at the end the fol-
6 lowing:

7 “(8) ‘Attorney General’ means the Attorney
8 General, acting through the Director of the Office of
9 Community Oriented Policing Services.”.

10 **SEC. 4. COPS OFFICE.**

11 Section 1701(a) of title I of the Omnibus Crime Con-
12 trol and Safe Streets Act of 1968 (34 U.S.C. 10381(a))
13 is amended to read as follows:

14 “(a) OFFICE OF COMMUNITY ORIENTED POLICING
15 SERVICES.—

16 “(1) ESTABLISHMENT OF OFFICE.—There is
17 within the Department of Justice, under the general
18 authority of the Attorney General, a separate and
19 distinct office to be known as the Office of Commu-
20 nity Oriented Policing Services (referred to in this
21 subsection as the ‘COPS Office’).

22 “(2) DIRECTOR.—The COPS Office shall be
23 headed by a Director who shall—

24 “(A) be appointed by the Attorney Gen-
25 eral; and

1 “(B) have final authority over grants
2 under this part and any other grants, coopera-
3 tive agreements, and contracts awarded by the
4 COPS Office.

5 “(3) GRANT AUTHORIZATION.—The Attorney
6 General, acting through the Director, shall make
7 grants to States, units of local government, Indian
8 tribal governments, other public and private entities,
9 and multi-jurisdictional or regional consortia for the
10 purposes described in subsection (b).”.

11 **SEC. 5. GAO REPORT.**

12 (a) IN GENERAL.—In fiscal year 2027 and fiscal year
13 2032, the Comptroller General of the United States, after
14 consultation with the Attorney General, shall submit to
15 Congress and make publicly available a report that pro-
16 vides the information described in subsection (b) using a
17 broad cross-section of law enforcement agencies—

18 (1) from various regions of the United States;

19 (2) of different sizes; and

20 (3) from rural, suburban, and urban jurisdic-
21 tions.

22 (b) INFORMATION REQUIRED.—The information re-
23 ferred to in subsection (a) is—

24 (1) a measure of how representative law en-
25 forcement officers are of the communities they serve

1 based on demographics, including, at a minimum,
2 gender and race;

3 (2) the percentage of law enforcement officers
4 who live in the jurisdiction in which they are em-
5 ployed;

6 (3) a measure of average law enforcement offi-
7 cer pay compared to cost of living in the jurisdiction
8 in which the law enforcement officers are employed;
9 and

10 (4) legislative and administrative recommenda-
11 tions for improving—

12 (A) the diversity of law enforcement agen-
13 cies, including officers, specifically in relation to
14 the communities they serve; and

15 (B) the number of officers who live in the
16 jurisdiction in which they are employed.

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