

116TH CONGRESS  
1ST SESSION

# S. 1747

To require that any trade agreement eligible for expedited consideration by Congress include enforceable standards requiring paying adequate wages and maintaining sustainable production methods, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 5, 2019

Mr. MERKLEY (for himself, Ms. BALDWIN, and Mrs. GILLIBRAND) introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To require that any trade agreement eligible for expedited consideration by Congress include enforceable standards requiring paying adequate wages and maintaining sustainable production methods, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Level the Playing Field  
5 in Global Trade Act of 2019”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

1           (1) ADEQUATE WAGES.—The term “adequate  
2 wages”—

3           (A) means compensation for a regular  
4 work week that is sufficient to meet the basic  
5 needs of the employee and any dependents of  
6 the employee, including reasonable discretionary  
7 income; and

8           (B) includes, at a minimum—

9           (i) the payment of the higher of the  
10 minimum wage or the appropriate pre-  
11 vailing wage;

12           (ii) compliance with all legal require-  
13 ments relating to wages (including freedom  
14 of association relating to the bargaining re-  
15 lating to wages and related matters); and

16           (iii) the provision of such benefits as  
17 are required by law or contract.

18           (2) SUSTAINABLE PRODUCTION METHODS.—  
19 The term “sustainable production methods”—

20           (A) means the application of technologies  
21 and methods that are necessary to provide for  
22 workplace safety, toxic waste control, control of  
23 discharge of pollutants to air, water, and land,  
24 and the reasonable conservation of energy and

1 natural resources, taking into account local  
2 standards and conditions; and

3 (B) includes, at a minimum, the use of  
4 technologies and methods that would be re-  
5 quired for similar production facilities in the  
6 United States.

7 **SEC. 3. INELIGIBILITY FOR EXPEDITED CONSIDERATION**  
8 **BY CONGRESS OF CERTAIN TRADE AGREE-**  
9 **MENTS.**

10 (a) IN GENERAL.—No trade agreement with a coun-  
11 try may receive expedited consideration by Congress under  
12 the Bipartisan Congressional Trade Priorities and Ac-  
13 countability Act of 2015 (19 U.S.C. 4201 et seq.) or any  
14 other provision of law, including any limitation on amend-  
15 ments or debate in either the Senate or the House of Rep-  
16 resentatives (other than under rule XXII of the Standing  
17 Rules of the Senate, as in effect on the date of the enact-  
18 ment of this Act) unless the agreement includes binding  
19 and enforceable requirements that all producers of mer-  
20 chandise exported to the United States from that country  
21 pay adequate wages and maintain sustainable production  
22 methods.

23 (b) REQUIREMENTS.—For purposes of subsection  
24 (a), a trade agreement does not include binding and en-

1 enforcement requirements described in that subsection un-  
2 less the agreement includes provisions that—

3           (1) require the parties to treat as forms of  
4 dumping or subsidies the failure to produce mer-  
5 chandise under conditions under which all employees  
6 receive adequate wages and sustainable production  
7 methods are maintained;

8           (2) provide for enforcement procedures substan-  
9 tially similar to the enforcement procedures provided  
10 for under the United States antidumping and coun-  
11 tervaling duty laws described in subsection (c); and

12           (3) require the parties to establish a precertifi-  
13 cation system described in subsection (d).

14       (c) UNITED STATES ANTIDUMPING AND COUNTER-  
15 VAILING DUTY LAWS DESCRIBED.—The United States  
16 antidumping and countervailing duty laws described in  
17 this subsection are title VII of the Tariff Act of 1930 (19  
18 U.S.C. 1671 et seq.), modified as follows:

19           (1) CALCULATION OF NORMAL VALUE.—The  
20 normal value of merchandise calculated under sec-  
21 tion 773(a) of the Tariff Act of 1930 (19 U.S.C.  
22 1677b(a)) shall be increased by an amount equal to  
23 the estimated cost of producing the merchandise  
24 under conditions under which all employees receive

1 adequate wages and sustainable production methods  
2 are maintained.

3 (2) DEMONSTRATION OF INJURY.—An inter-  
4 ested party described in subparagraph (C), (D), (E),  
5 (F), or (G) of section 771(9) of the Tariff Act of  
6 1930 (19 U.S.C. 1677(9)) that files a petition with  
7 respect to merchandise under section 732(b)(1) of  
8 that Act (19 U.S.C. 1673a(b)(1)) shall be presumed  
9 to demonstrate that the party is materially injured  
10 or threatened with material injury by reason of im-  
11 ports of the merchandise unless—

12 (A) the country from which the merchan-  
13 dise is exported is covered by a precertification  
14 issued under subsection (d); or

15 (B) the estimated cost under paragraph  
16 (1) of producing the merchandise under condi-  
17 tions under which all employees receive ade-  
18 quate wages and sustainable production meth-  
19 ods are maintained is equal to or greater than  
20 the cost of producing the merchandise in the  
21 United States.

22 (d) PRECERTIFICATION SYSTEMS DESCRIBED.—

23 (1) IN GENERAL.—A precertification system is  
24 described in this subsection if the system provides  
25 for the following:

1 (A) EXPORTER- OR PRODUCER-SPECIFIC  
2 PRECERTIFICATION.—If an exporter or pro-  
3 ducer of merchandise imported into a country  
4 that is a party to a trade agreement that meets  
5 the requirements of subsection (a) from another  
6 country or countries demonstrates to the satis-  
7 faction of an appropriate official of the country  
8 that is a party to the trade agreement that all  
9 merchandise from such other country or coun-  
10 tries, including significant components or ingre-  
11 dients of the merchandise, was or will be pro-  
12 duced under conditions under which all employ-  
13 ees receive adequate wages and sustainable pro-  
14 duction methods are maintained, the appro-  
15 priate official shall issue to that exporter or  
16 producer, upon request, a precertification that  
17 covers all merchandise imported into the coun-  
18 try that is a party to the trade agreement by  
19 that exporter or producer from such other coun-  
20 try or countries.

21 (B) COUNTRY PRECERTIFICATION.—The  
22 appropriate official of a country that is a party  
23 to a trade agreement that meets the require-  
24 ments of subsection (a) may issue a precertifi-  
25 cation for all merchandise imported from an-

1 other country if the government of that other  
2 country maintains and enforces laws requiring  
3 all producers of such merchandise in that other  
4 country to pay employees adequate wages and  
5 to maintain sustainable production methods.

6 (C) SAFE HARBOR.—If the appropriate of-  
7 ficial of a country that is a party to a trade  
8 agreement that meets the requirements of sub-  
9 section (a) issues a precertification under sub-  
10 paragraph (A) or (B), merchandise to which the  
11 precertification applies shall not be subject to  
12 an antidumping duty solely because a petition  
13 seeking the imposition of an antidumping duty  
14 filed with respect to the merchandise alleges  
15 that the merchandise was not produced under  
16 conditions under which all employees receive  
17 adequate wages and sustainable production  
18 methods are maintained.

19 (D) CHALLENGING PRECERTIFICATION.—  
20 An interested party that files a petition seeking  
21 the imposition of an antidumping duty with re-  
22 spect to merchandise covered by a precertifica-  
23 tion issued under subparagraph (A) or (B)  
24 bears the burden of proving that the merchan-  
25 dise was not produced under conditions under

1           which all employees receive adequate wages and  
2           sustainable production methods are maintained.

3           (2) USE OF THIRD-PARTY STANDARDS.—

4                   (A) IN GENERAL.—In implementing a  
5           trade agreement that meets the requirements of  
6           subsection (a) with respect to the United  
7           States, the Secretary of Commerce, the Sec-  
8           retary of Labor, and the Administrator of the  
9           Environmental Protection Agency may jointly  
10          establish procedures pursuant to which obtain-  
11          ing certification from an organization described  
12          in subparagraph (B) may demonstrate the eligi-  
13          bility of an exporter or producer for a  
14          precertification described in paragraph (1)(A)  
15          or the eligibility of a country for a precertifica-  
16          tion described paragraph (1)(B).

17                   (B) ORGANIZATION DESCRIBED.—An orga-  
18          nization described in this subparagraph is an  
19          independent third-party organization that sets  
20          standards with respect to adequate wages or  
21          sustainable production methods.

22           (3) GUIDANCE ON COMPLIANCE.—Not later  
23          than one year after the date of the enactment of this  
24          Act, the Secretary of Commerce shall publish in the  
25          Federal Register guidance with respect to how per-



1       sons producing merchandise for exportation to the  
2       United States or seeking to import such merchan-  
3       dise into the United States may obtain a precertifi-  
4       cation described in subparagraph (A) or (B) of para-  
5       graph (1).

6               (4) APPROPRIATE OFFICIAL DEFINED.—In this  
7       subsection, the term “appropriate official” means—

8                       (A) in the case of the United States, the  
9                       Secretary of Commerce; and

10                      (B) in the case of any other country that  
11                      is a party to a trade agreement that meets the  
12                      requirements of subsection (a), an official des-  
13                      ignated by that country.

14       (e) DETERMINATION OF COMPLIANCE.—

15               (1) IN GENERAL.—The United States Inter-  
16       national Trade Commission shall make a determina-  
17       tion with respect to whether each trade agreement is  
18       in compliance with this section.

19               (2) PUBLIC AVAILABILITY OF TRADE AGREE-  
20       MENT.—The Commission shall make the full text of  
21       each trade agreement available to the public.

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