

# Calendar No. 269

114TH CONGRESS  
1ST SESSION

# S. 1808

[Report No. 114-155]

To require the Secretary of Homeland Security to conduct a Northern Border threat analysis, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JULY 21, 2015

Ms. HEITKAMP (for herself, Ms. AYOTTE, Mr. PETERS, Mr. JOHNSON, and Mr. PORTMAN) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

OCTOBER 19, 2015

Reported by Mr. JOHNSON, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To require the Secretary of Homeland Security to conduct a Northern Border threat analysis, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Northern Border Secu-  
5       rity Review Act”.

1   **SEC. 2. DEFINITIONS.**

2       In this Act:

3           (1) APPROPRIATE CONGRESSIONAL COMMIT-  
4           TEES.—The term “appropriate congressional com-  
5           mittees” means—

6              (A) the Committee on Homeland Security  
7              and Governmental Affairs of the Senate;

8              (B) the Committee on Appropriations of  
9              the Senate;

10             (C) the Committee on Homeland Security  
11             of the House of Representatives; and

12             (D) the Committee on Appropriations of  
13             the House of Representatives.

14           (2) NORTHERN BORDER.—The term “Northern  
15           Border” means the land and maritime borders be-  
16           tween the United States and Canada.

17   **SEC. 3. NORTHERN BORDER THREAT ANALYSIS.**

18       (a) IN GENERAL.—Not later than 180 days after the  
19       date of enactment of this Act, the Secretary of Homeland  
20       Security shall submit a Northern Border threat analysis  
21       to the appropriate congressional committees that in-  
22       eludes—

23           (1) current and potential terrorism and crimi-  
24           nal threats posed by individuals and organized  
25           groups seeking—

1                             (A) to enter the United States through the  
2                             Northern Border; or

3                             (B) to exploit border vulnerabilities on the  
4                             Northern Border;

5                             (2) improvements needed at ports of entry  
6                             along the Northern Border—

7                             (A) to prevent terrorists and instruments  
8                             of terror from entering the United States; and

9                             (B) to reduce criminal activity, as meas-  
10                          ured by the total flow of illegal goods and illicit  
11                          drugs, related to the Northern Border;

12                          (3) improvements needed between ports of entry  
13                          along the Northern Border, including the maritime  
14                          borders of the Great Lakes—

15                          (A) to prevent terrorists and instruments  
16                          of terror from entering the United States; and

17                          (B) to reduce criminal activity related to  
18                          the Northern Border; and

19                          (4) vulnerabilities in law, policy, cooperation be-  
20                          tween State, tribal, and local law enforcement, inter-  
21                          national agreements, or tribal agreements that  
22                          hinder effective and efficient border security,  
23                          counter terrorism, anti-human trafficking efforts,  
24                          and the flow of legitimate trade along the Northern  
25                          Border.

1       (b) ANALYSIS REQUIREMENTS.—For the threat anal-  
2 ysis required under subsection (a), the Secretary of Home-  
3 land Security shall consider and examine—

4              (1) technology needs and challenges;  
5              (2) personnel needs and challenges;  
6              (3) the role of State, tribal, and local law en-  
7 forcement in general border security activities;  
8              (4) the need for cooperation among Federal,  
9 State, tribal, local, and Canadian law enforcement  
10 entities relating to border security; and  
11              (5) the geographic challenges of the Northern  
12 Border.

13       (c) CLASSIFIED THREAT ANALYSIS.—To the extent  
14 possible, the Secretary of Homeland Security shall submit  
15 the threat analysis required under subsection (a) in un-  
16 classified form. The Secretary may submit a portion of  
17 the threat analysis in classified form if the Secretary de-  
18 termines that such form is appropriate for that portion.

19 **SECTION 1. SHORT TITLE.**

20       *This Act may be cited as the “Northern Border Secu-*  
21 *rity Review Act”.*

22 **SEC. 2. DEFINITIONS.**

23       *In this Act:*

1                   (1) APPROPRIATE CONGRESSIONAL COMMIT-  
2                   TEES.—The term “appropriate congressional commit-  
3                   tees” means—

4                   (A) the Committee on Homeland Security  
5                   and Governmental Affairs of the Senate;

6                   (B) the Committee on Appropriations of the  
7                   Senate;

8                   (C) the Committee on Homeland Security of  
9                   the House of Representatives; and

10                  (D) the Committee on Appropriations of the  
11                  House of Representatives.

12                  (2) NORTHERN BORDER.—The term “Northern  
13                  Border” means the land and maritime borders be-  
14                  tween the United States and Canada.

15 **SEC. 3. NORTHERN BORDER THREAT ANALYSIS.**

16                  (a) IN GENERAL.—Not later than 180 days after the  
17                  date of enactment of this Act, the Secretary of Homeland  
18                  Security shall submit a Northern Border threat analysis to  
19                  the appropriate congressional committees that includes—

20                  (1) current and potential terrorism and criminal  
21                  threats posed by individuals and organized groups  
22                  seeking—

23                  (A) to enter the United States through the  
24                  Northern Border; or

1                             (B) to exploit border vulnerabilities on the  
2                             Northern Border;

3                             (2) improvements needed at ports of entry along  
4                             the Northern Border—

5                             (A) to prevent terrorists and instruments of  
6                             terror from entering the United States; and

7                             (B) to reduce criminal activity, as meas-  
8                             ured by the total flow of illegal goods, illicit  
9                             drugs, and smuggled and trafficked persons  
10                          moved in either direction across to the Northern  
11                          Border;

12                          (3) improvements needed between ports of entry  
13                          along the Northern Border, including the maritime  
14                          borders of the Great Lakes—

15                          (A) to prevent terrorists and instruments of  
16                          terror from entering the United States; and

17                          (B) to reduce criminal activity, as meas-  
18                          ured by the total flow of illegal goods, illicit  
19                          drugs, and smuggled and trafficked persons  
20                          moved in either direction across the Northern  
21                          Border; and

22                          (4) vulnerabilities in law, policy, cooperation be-  
23                          tween State, tribal, and local law enforcement, inter-  
24                          national agreements, or tribal agreements that hinder  
25                          effective and efficient border security, counter-ter-

1       *rrorism, anti-human smuggling and trafficking efforts,*  
2       *and the flow of legitimate trade along the Northern*  
3       *Border.*

4       *(b) ANALYSIS REQUIREMENTS.—For the threat anal-*  
5       *ysis required under subsection (a), the Secretary of Home-*  
6       *land Security shall consider and examine—*

- 7           *(1) technology needs and challenges;*
- 8           *(2) personnel needs and challenges;*
- 9           *(3) the role of State, tribal, and local law en-*
- 10          *forcement in general border security activities;*
- 11          *(4) the need for cooperation among Federal,*  
12          *State, tribal, local, and Canadian law enforcement*  
13          *entities relating to border security; and*
- 14          *(5) the geographic challenges of the Northern*  
15          *Border.*

16       *(c) CLASSIFIED THREAT ANALYSIS.—To the extent*  
17       *possible, the Secretary of Homeland Security shall submit*  
18       *the threat analysis required under subsection (a) in unclas-*  
19       *sified form. The Secretary may submit a portion of the*  
20       *threat analysis in classified form if the Secretary deter-*  
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