

117TH CONGRESS  
1ST SESSION

# S. 1843

To amend the Trademark Act of 1946 to provide for contributory liability for certain electronic commerce platforms for use of a counterfeit mark by a third party on such platforms, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

MAY 26, 2021

Mr. COONS (for himself and Mr. TILLIS) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To amend the Trademark Act of 1946 to provide for contributory liability for certain electronic commerce platforms for use of a counterfeit mark by a third party on such platforms, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Stopping Harmful Of-  
5 fers on Platforms by Screening Against Fakes in E-com-  
6 merce Act of 2021” or the “SHOP SAFE Act of 2021”.

1 **SEC. 2. CONTRIBUTORY LIABILITY FOR ELECTRONIC COM-**  
2 **MERCE PLATFORMS.**

3 (a) PLATFORM LIABILITY.—Section 32 of the Act en-  
4 titled “An Act to provide for the registration and protec-  
5 tion of trademarks used in commerce, to carry out the pro-  
6 visions of certain international conventions, and for other  
7 purposes”, approved July 5, 1946 (commonly known as  
8 the “Trademark Act of 1946”) (15 U.S.C. 1114), is  
9 amended by adding at the end the following:

10 “(4)(A) Subject to subparagraph (C), an electronic  
11 commerce platform shall be deemed contributorily liable  
12 in a civil action by the registrant for the remedies herein-  
13 after provided for a case in which, without the consent  
14 of the registrant, a third-party seller uses in commerce  
15 a counterfeit mark in connection with the sale, offering  
16 for sale, distribution, or advertising of goods that impli-  
17 cate health and safety on the platform, unless the platform  
18 demonstrates that the platform took each of the following  
19 steps to prevent such use on the platform before any in-  
20 fringing act by the third-party seller:

21 “(i) Determined after a reasonable investiga-  
22 tion, and reasonably periodically confirmed—

23 “(I) that the third-party seller designated  
24 a registered agent in the United States for serv-  
25 ice of process; or

1           “(II) in the case of a third-party seller lo-  
2 cated in the United States, and if the seller has  
3 not designated a registered agent under sub-  
4 clause (I), that the third-party seller has des-  
5 igned a verified address for service of process  
6 in the United States.

7           “(ii) Verified through governmental identifica-  
8 tion or other reliable documentation the identity,  
9 principal place of business, and contact information  
10 of the third-party seller.

11           “(iii) Required the third-party seller to—

12           “(I) take reasonable steps to verify the au-  
13 thenticity of goods on or in connection with  
14 which a registered mark is used; and

15           “(II) attest to the platform that the third-  
16 party seller has taken reasonable steps to verify  
17 the authenticity of the goods under subclause  
18 (I).

19           “(iv) Imposed on the third-party seller as a con-  
20 dition of participating on the platform contractual  
21 requirements that—

22           “(I) the third-party seller agrees not to use  
23 a counterfeit mark in connection with the sale,  
24 offering for sale, distribution, or advertising of  
25 goods on the platform;

1           “(II) the third-party seller consents to the  
2 jurisdiction of United States courts with respect  
3 to claims related to the third-party seller’s par-  
4 ticipation on the platform; and

5           “(III) the third-party seller designates an  
6 agent for service of process in the United  
7 States, or, in the case of third-party seller lo-  
8 cated in the United States, the third-party sell-  
9 er designates a verified address for service of  
10 process in the United States.

11          “(v) Displayed conspicuously on the platform  
12 the verified principal place of business, contact infor-  
13 mation, and identity of the third-party seller, and  
14 the country from which the goods will be shipped,  
15 except the platform shall not be required to display  
16 any such information that constitutes the personal  
17 identity of an individual, a home street address, or  
18 personal contact information of an individual, and in  
19 such cases shall instead provide alternative, verified  
20 means of contacting the third-party seller.

21          “(vi) Displayed conspicuously in each listing the  
22 country of origin and manufacture of the goods, un-  
23 less such information was not reasonably available to  
24 the third-party seller and the third-party seller had  
25 identified to the platform the steps it undertook to

1 identify the country of origin and manufacture of  
2 the goods and the reasons it was unable to identify  
3 the same.

4 “(vii) Required each third-party seller to use  
5 images that the seller owns or has permission to use  
6 and that accurately depict the actual goods offered  
7 for sale on the platform.

8 “(viii) Implemented at no cost to the registrant  
9 reasonable proactive technological measures for  
10 screening goods before displaying the goods to the  
11 public to prevent any third-party seller’s use of a  
12 counterfeit mark in connection with the sale, offer-  
13 ing for sale, distribution, or advertising of goods on  
14 the platform.

15 “(ix) Implemented at no cost to the registrant  
16 a program to expeditiously disable or remove from  
17 the platform any listing for which a platform has  
18 reasonable awareness of use of a counterfeit mark in  
19 connection with the sale, offering for sale, distribu-  
20 tion, or advertising of goods. Reasonable awareness  
21 of use of a counterfeit mark may be inferred based  
22 on information regarding the use of a counterfeit  
23 mark on the platform generally, general information  
24 about the third-party seller, identifying characteris-  
25 tics of a particular listing, or other circumstances as

1 appropriate. A platform may reinstate a listing dis-  
2 abled or removed under this clause if, after an inves-  
3 tigation, the platform reasonably determines that a  
4 counterfeit mark was not used in the listing. A rea-  
5 sonable decision to reinstate a listing shall not be a  
6 basis for finding that a platform failed to comply  
7 with this clause.

8 “(x) Implemented a policy that requires termi-  
9 nation of a third-party seller that has reasonably  
10 been determined to have engaged in repeated use of  
11 a counterfeit mark in connection with the sale, offer-  
12 ing for sale, distribution, or advertising of goods on  
13 the platform. Use of a counterfeit mark by a third-  
14 party seller in 3 separate listings within 1 year shall  
15 be considered repeated use, except when reasonable  
16 mitigating circumstances exist. A platform may rein-  
17 state a third-party seller if, after an investigation,  
18 the platform reasonably determines that the third-  
19 party seller did not engage in repeated use of a  
20 counterfeit mark or that reasonable mitigating cir-  
21 cumstances existed. A reasonable decision to rein-  
22 state a third-party seller shall not be a basis for  
23 finding that a platform failed to comply with this  
24 clause.

1           “(xi) Implemented at no cost to the registrant  
2 reasonable technological measures for screening  
3 third-party sellers to ensure that sellers who have  
4 been terminated do not rejoin or remain on the plat-  
5 form under a different seller identity or alias.

6           “(xii) Provided a verified basis to contact a  
7 third-party seller upon request by a registrant that  
8 has a bona fide belief that the seller has used a  
9 counterfeit mark in connection with the sale, offer-  
10 ing for sale, distribution, or advertising of goods on  
11 the platform except that the platform is not required  
12 to provide information that constitutes the personal  
13 identity of an individual, a home street address, or  
14 personal contact information of an individual (in  
15 such case, the provider shall provide an alternative  
16 means of contacting the third-party seller).

17           “(B) In this paragraph:

18           “(i) The term ‘counterfeit mark’ has the mean-  
19 ing given that term in section 34(d)(1)(B).

20           “(ii) The term ‘electronic commerce platform’  
21 means any electronically accessed platform that in-  
22 cludes publicly interactive features that allow for ar-  
23 ranging the sale, purchase, payment, or shipping of  
24 goods, or that enables a person other than an oper-

1 ator of the platform to sell or offer to sell physical  
2 goods to consumers located in the United States.

3 “(iii) The term ‘goods that implicate health and  
4 safety’ means goods, the use of which can lead to ill-  
5 ness, disease, injury, serious adverse event, allergic  
6 reaction, or death if produced without compliance  
7 with all applicable Federal, State, and local health  
8 and safety regulations and industry-designated test-  
9 ing, safety, quality, certification, manufacturing,  
10 packaging, and labeling standards.

11 “(iv) The term ‘third-party seller’ means a per-  
12 son other than the electronic commerce platform  
13 that uses the platform to arrange for the sale, pur-  
14 chase, payment, or shipping of goods.

15 “(C) This paragraph shall apply—

16 “(i) to an electronic commerce platform that  
17 has annual sales on the platform of not less than  
18 \$500,000; or

19 “(ii) to an electronic commerce platform with  
20 less than \$500,000 in annual sales 6 months after  
21 the platform has received 10 notices (in which there  
22 is a reference to this paragraph and an explicit noti-  
23 fication to the platform of the 10-notice limit), in  
24 aggregate, identifying listings on the platform that  
25 reasonably could be determined to have used a coun-

1       terfeit mark in connection with the sale, offering for  
2       sale, distribution, or advertising of goods that impli-  
3       cate health and safety.

4       “(D) Nothing in this paragraph may be construed to  
5       limit liability in a context other than that outlined in this  
6       paragraph, including any cause of action available under  
7       other provisions of this Act, notwithstanding that the  
8       same facts may give rise to a claim under this para-  
9       graph.”.

10       (b) EFFECTIVE DATE.—This Act, and the amend-  
11       ment made by this Act, shall take effect on the date that  
12       is 1 year after the date of enactment of this Act.

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