Calendar No. 244 S. 1931

112TH CONGRESS 1ST SESSION

5.1001

To provide civilian payroll tax relief, to reduce the Federal budget deficit, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 30, 2011 Mr. Heller introduced the following bill; which was read the first time

> DECEMBER 1, 2011 Read the second time and placed on the calendar

A BILL

To provide civilian payroll tax relief, to reduce the Federal budget deficit, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Temporary Tax Holiday and Government Reduction
6 Act".

7 (b) TABLE OF CONTENTS.—The table of contents of8 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—PAYROLL TAX RELIEF

Sec. 101. Extension of payroll tax holiday.

TITLE II—DEFICIT REDUCTION

Subtitle A-Reform of Federal Benefits for Millionaires

- Sec. 201. Ending unemployment and supplemental nutrition assistance program benefits for millionaires.
- Sec. 202. Increase in the Medicare part B and D premiums for higher-income Medicare beneficiaries.

Subtitle B—Federal Employee Provisions

- Sec. 211. Reduction in the number of Federal employees.
- Sec. 212. Extension of pay freeze for Federal employees.
- Sec. 213. Reduction of revised discretionary spending limits to achieve savings from Federal employee provisions.

Subtitle C—Buffett Rule Act of 2011

Sec. 221. Short title.

Sec. 222. Donation to pay down national debt.

1 TITLE I—PAYROLL TAX RELIEF

2 SEC. 101. EXTENSION OF PAYROLL TAX HOLIDAY.

3 Section 601(c) of the Tax Relief, Unemployment Insurance Reauthorization, and Job Creation Act of 2010 4 5 (26 U.S.C. 1401 note) is amended by striking "year 2011" and inserting "years 2011 and 2012". 6 **TITLE II—DEFICIT REDUCTION** 7 Subtitle A—Reform of Federal 8 **Benefits for Millionaires** 9 10 SEC. 201. ENDING UNEMPLOYMENT AND SUPPLEMENTAL 11 NUTRITION ASSISTANCE PROGRAM BENEFITS 12 FOR MILLIONAIRES. 13 (a) Ending Unemployment Benefits for Mil-14 LIONAIRES.—

(1) IN GENERAL.—Subtitle E of the Internal
 Revenue Code of 1986 is amended by adding at the
 end the following new chapter:

4 "CHAPTER 56—EXCESS UNEMPLOYMENT 5 COMPENSATION

"Sec. 5895. Excess unemployment compensation.

6 "SEC. 5895. EXCESS UNEMPLOYMENT COMPENSATION.

7 "(a) IMPOSITION OF TAX.—There is hereby imposed 8 a tax equal to 100 percent of the excess unemployment compensation received by a taxpayer in any taxable year. 9 10 "(b) Excess Unemployment Compensation.— For purposes of this section, the term 'excess unemploy-11 12 ment compensation' means, with respect to any State, the 13 amount which bears the same ratio (not to exceed 1) to 14 the amount of unemployment compensation received by the taxpayer from such State in the taxable year as— 15 16 ((1) the excess of— 17 "(A) the taxpayer's adjusted gross income

18 for such taxable year, over

19 "(B) \$750,000 (\$1,500,000 in the case of
20 a joint return), bears to

21 "(2) \$250,000 (\$500,000 in the case of a joint
22 return).

23 "(c) ADDITIONAL DEFINITIONS.—For purposes of24 this section—

"(1) ADJUSTED GROSS INCOME.—The term 'ad justed gross income' has the meaning given such
 term by section 62.

4 "(2) UNEMPLOYMENT COMPENSATION.—The
5 term 'unemployment compensation' has the meaning
6 given such term by section 85(b).

7 "(d) ADMINISTRATIVE PROVISIONS.—For purposes
8 of the deficiency procedures of subtitle F, any tax imposed
9 by this section shall be treated as a tax imposed by subtitle
10 A.

11 "(e) TRANSFER OF TAX RECEIPTS.—With respect to 12 excess unemployment compensation received by any tax-13 payer from a State, there is hereby appropriated to the 14 unemployment fund (as defined in section 3306(f)) of such 15 State, an amount equal to the amount of the tax imposed 16 under subsection (a) on such excess unemployment com-17 pensation received in the Treasury.".

18 (2) TAX NOT DEDUCTIBLE.—Section 275(a) of
19 the Internal Revenue Code of 1986 is amended by
20 inserting after paragraph (6) the following new
21 paragraph:

"(7) Tax imposed by section 5895.".

23 (3) CLERICAL AMENDMENT.—The table of
24 chapters for subtitle E of the Internal Revenue Code

1	of 1986 is amended by adding at the end the fol-
2	lowing new item:
	"Chapter 56—Excess Unemployment Compensation".
3	(4) Effective date.—The amendments made
4	by this subsection shall apply to unemployment com-
5	pensation received in taxable years beginning after
6	December 31, 2011.
7	(b) ENDING SUPPLEMENTAL NUTRITION ASSIST-
8	ANCE PROGRAM BENEFITS FOR MILLIONAIRES.—
9	(1) IN GENERAL.—Section 6 of the Food and
10	Nutrition Act of 2008 (7 U.S.C. 2015) is amended
11	by adding at the end the following:
12	"(r) Disqualification for Receipt of Assets of
13	AT LEAST \$1,000,000.—Any household in which a mem-
14	ber receives income or assets with a fair market value of
15	at least \$1,000,000 shall, immediately on the receipt of
16	the assets, become ineligible for further participation in
17	the program until the date on which the household meets
18	the income eligibility and allowable financial resources
19	standards under section 5.".
20	(2) Conforming Amendments.—Section 5(a)
21	of the Food and Nutrition Act of 2008 (7 U.S.C.
22	2014(a)) is amended in the second sentence by strik-
23	ing "sections $6(b)$, $6(d)(2)$, and $6(g)$ " and inserting
24	"subsections (b), (d) (2) , (g), and (r) of section 6".

1	SEC. 202. INCREASE IN THE MEDICARE PART B AND D PRE-
2	MIUMS FOR HIGHER-INCOME MEDICARE
3	BENEFICIARIES.
4	(a) INCREASE.—
5	(1) IN GENERAL.—Section $1839(i)(3)$ of the
6	Social Security Act (42 U.S.C. 1395r(i)(3)) is
7	amended—
8	(A) in subparagraph (A)(i), by inserting
9	"and year" after "individual";
10	(B) in the table specified in subparagraph
11	(C)(i)—
12	(i) in the fourth row, by inserting
13	"but not more than \$750,000" after
14	"\$200,000"; and
15	(ii) by adding at the end the following
16	2 new rows:

 More than \$750,000 but not more than \$1,000,000
 95 percent

 More than \$1,000,000
 100 percent

17 (2) EFFECTIVE DATE.—The amendments made
18 by paragraph (1) shall apply to 2013 and subse19 quent years.
20 (b) EXTENSION OF FREEZE ON INFLATION ADJUST21 MENTS.—Section 1839(i)(6) of the Social Security Act (42)
22 U.S.C. 1395r(i)(6)) is amended, in the matter preceding

subparagraph (A), by striking "December 31, 2019" and 1 2 inserting "December 31, 2022". Subtitle B—Federal Employee 3 **Provisions** 4 5 SEC. 211. REDUCTION IN THE NUMBER OF FEDERAL EM-6 PLOYEES. 7 (a) DEFINITIONS.—In this section— (1) the term "agency" means an executive 8 9 agency as defined under section 105 of title 5, 10 United States Code; and 11 (2) the term "employee" has the meaning given that term under section 2105 of title 5, United 12 13 States Code. 14 (b) DETERMINATION OF NUMBER OF EMPLOYEES.— 15 Not later than 60 days after the date of enactment of this Act, the Director of the Office of Management and Budget 16 17 and the Director of the Office of Personnel Management shall determine the number of full-time employees em-18 ployed in each agency. The head of each agency shall co-19 operate with the Director of the Office of Management 20 21 and Budget and the Director of the Office of Personnel 22 Management in making the determinations. 23 (c) Replacement Hire Rate.— 24 (1) IN GENERAL.—During the period described 25 under paragraph (2), the head of each agency may hire no more than 1 employee in that agency for
 every 3 full-time employees who leave employment in
 that agency.

4 (2) PERIOD OF REPLACEMENT HIRE RATE. 5 Paragraph (1) shall apply to each agency during the 6 period beginning 60 days after the date of enact-7 ment of this Act and ending on the date on which 8 the Director of the Office of Management and Budg-9 et and the Director of the Office of Personnel Man-10 agement make a determination that the number of 11 full-time employees employed in that agency is 10 12 percent less than the number of full-time employees 13 employed in that agency determined under sub-14 section (b).

15 (d) WAIVERS.—

16 (1) IN GENERAL.—This section may be waived
17 upon a written determination by the President
18 that—

19 (A) the existence of a state of war or other20 national security concern so requires; or

(B) the existence of an extraordinary
emergency threatening life, health, public safety, property, or the environment so requires.

1	(2) SUBMISSION TO CONGRESS.—The President
2	shall submit to Congress any written determination
3	under paragraph (1).
4	SEC. 212. EXTENSION OF PAY FREEZE FOR FEDERAL EM-
5	PLOYEES.
6	(a) IN GENERAL.—Section 147 of the Continuing
7	Appropriations Act, 2011 (Public Law 111–242; 5 U.S.C.
8	5303 note) is amended—
9	(1) in subsection (b)(1), by striking "December
10	31, 2012" and inserting "December 31, 2015"; and
11	(2) in subsection (c), by striking "December 31,
12	2012" and inserting "December 31, 2015".
13	(b) Clarification That Freeze Applies to Leg-
14	ISLATIVE BRANCH.—
15	(1) Members of congress.—Notwithstanding
16	any other provision of law, no adjustment shall be
17	made under section 601(a) of the Legislative Reor-
18	ganization Act of 1946 (2 U.S.C. 31) (relating to
19	cost of living adjustments for Members of Congress)
20	during the period beginning on the first day of the
21	first pay period beginning on or after February 1,
22	2013 and ending on December 31, 2015.
23	(2) Legislative branch employees.—
24	(A) DEFINITION.—In this paragraph, the
25	term "legislative branch employee" means—

- 1 (i) an employee whose pay is dis-2 bursed by the Secretary of the Senate or the Chief Administrative Officer of the 3 4 House of Representatives; and (ii) an employee of any agency estab-5 6 lished in the legislative branch. 7 (B) FREEZE.—Notwithstanding any other 8 provision of law, no cost of living adjustment 9 required by statute with respect to a legislative 10 branch employee which (but for this subpara-11 graph) would otherwise take effect during the 12 period beginning on the date of enactment of 13 this Act and ending on December 31, 2015 14 shall be made. 15 SEC. 213. REDUCTION OF REVISED DISCRETIONARY SPEND-16 ING LIMITS TO ACHIEVE SAVINGS FROM FED-17 ERAL EMPLOYEE PROVISIONS. 18 Section 251A(2) of the Balanced Budget and Emer-19 gency Deficit Control Act of 1985 (2 U.S.C. 901a(2)) is 20 amended to read as follows: "(2) REVISED DISCRETIONARY SPENDING LIM-21 22 ITS.—The discretionary spending limits for fiscal 23 years 2013 through 2021 under section 251(c) shall
- 25 "(A) For fiscal year 2013—

be replaced with the following:

"(i) for the revised security category,
\$542,000,000,000 in budget authority; and
"(ii) for the revised nonsecurity cat-
egory, \$493,000,000,000 in budget author-
ity.
"(B) For fiscal year 2014—
"(i) for the revised security category,
\$548,000,000,000 in budget authority; and
"(ii) for the revised nonsecurity cat-
egory, \$497,000,000,000 in budget author-
ity.
"(C) For fiscal year 2015—
"(i) for the revised security category,
\$556,000,000,000 in budget authority; and
"(ii) for the revised nonsecurity cat-
egory, \$503,000,000,000 in budget author-
ity.
"(D) For fiscal year 2016—
"(i) for the revised security category,
\$567,000,000,000 in budget authority; and
"(ii) for the revised nonsecurity cat-
egory, \$512,000,000,000 in budget author-
ity.
"(E) For fiscal year 2017—

1	"(i) for the revised security category,
2	\$579,000,000,000 in budget authority; and
3	"(ii) for the revised nonsecurity cat-
4	egory, \$522,000,000,000 in budget author-
5	ity.
6	"(F) For fiscal year 2018—
7	"(i) for the revised security category,
8	\$592,000,000,000 in budget authority; and
9	"(ii) for the revised nonsecurity cat-
10	egory, \$534,000,000,000 in budget author-
11	ity.
12	"(G) For fiscal year 2019—
13	"(i) for the revised security category,
14	\$605,000,000,000 in budget authority; and
15	"(ii) for the revised nonsecurity cat-
16	egory, \$546,000,000,000 in budget author-
17	ity.
18	"(H) For fiscal year 2020—
19	"(i) for the revised security category,
20	\$618,000,000,000 in budget authority; and
21	"(ii) for the revised nonsecurity cat-
22	egory, \$557,000,000,000 in budget author-
23	ity.
24	"(I) For fiscal year 2021—

"(i) for the revised security category,
\$632,000,000,000 in budget authority; and
"(ii) for the revised nonsecurity category, \$568,000,000 in budget authority.".

6 Subtitle C—Buffett Rule Act of 7 2011

8 SEC. 221. SHORT TITLE.

9 This title may be cited as the "Buffett Rule Act of10 2011".

11 SEC. 222. DONATION TO PAY DOWN NATIONAL DEBT.

(a) IN GENERAL.—Subchapter A of chapter 61 of the
Internal Revenue Code of 1986 is amended by adding at
the end the following new part:

15 **"PART IX—DONATIONS TO PAY DOWN NATIONAL**

16

DEBT

"Sec. 6097. Donation to pay down national debt.

17 "SEC. 6097. DONATION TO PAY DOWN NATIONAL DEBT.

18 "(a) GENERAL RULE.—Every taxpayer who makes a
19 return of the tax imposed by subtitle A for any taxable
20 year may donate an amount (not less than \$1), in addition
21 to any payment of tax for such taxable year, which shall
22 be deposited in the general fund of the Treasury.

23 "(b) MANNER AND TIME OF DESIGNATION.—Any do24 nation under subsection (a) for any taxable year—

1	((1) shall be made at the time of filing the re-
2	turn of the tax imposed by subtitle A for such tax-
3	able year and in such manner as the Secretary may
4	by regulation prescribe, except that—
5	"(A) the designation for such donation
6	shall be either on the first page of the return
7	or on the page bearing the taxpayer's signature,
8	and
9	"(B) the designation shall be by a box
10	added to the return, and the text beside the box
11	shall provide:
	"By checking here, I signify that in addition to my tax liability, I would like to donate the included payment to be used exclusively for the purpose of paying down the national debt.",
12	and
12 13	
	and
13	and "(2) shall be accompanied by a payment of the
13 14	and "(2) shall be accompanied by a payment of the amount so designated.
13 14 15	and "(2) shall be accompanied by a payment of the amount so designated. "(c) TREATMENT OF AMOUNTS DONATED.—For pur-
13 14 15 16	and "(2) shall be accompanied by a payment of the amount so designated. "(c) TREATMENT OF AMOUNTS DONATED.—For pur- poses of this title, the amount donated by any taxpayer
 13 14 15 16 17 	and "(2) shall be accompanied by a payment of the amount so designated. "(c) TREATMENT OF AMOUNTS DONATED.—For pur- poses of this title, the amount donated by any taxpayer under subsection (a) shall be treated as a contribution
 13 14 15 16 17 18 	and "(2) shall be accompanied by a payment of the amount so designated. "(c) TREATMENT OF AMOUNTS DONATED.—For pur- poses of this title, the amount donated by any taxpayer under subsection (a) shall be treated as a contribution made by such taxpayer to the United States on the last
 13 14 15 16 17 18 19 	and "(2) shall be accompanied by a payment of the amount so designated. "(c) TREATMENT OF AMOUNTS DONATED.—For pur- poses of this title, the amount donated by any taxpayer under subsection (a) shall be treated as a contribution made by such taxpayer to the United States on the last date prescribed for filing the return of tax imposed by sub-
 13 14 15 16 17 18 19 20 	and "(2) shall be accompanied by a payment of the amount so designated. "(c) TREATMENT OF AMOUNTS DONATED.—For pur- poses of this title, the amount donated by any taxpayer under subsection (a) shall be treated as a contribution made by such taxpayer to the United States on the last date prescribed for filing the return of tax imposed by sub- title A (determined without regard to extensions) or, if

to the special account established by section 3113(d) of
 title 31, United States Code, amounts equal to the
 amounts donated under this section.".

4 (b) CLERICAL AMENDMENT.—The table of parts for
5 subchapter A of such chapter is amended by adding at
6 the end the following new item:

"PART IX. DONATIONS TO PAY DOWN NATIONAL DEBT".

7 (c) EFFECTIVE DATE.—The amendments made by
8 this section shall apply to returns for taxable years ending
9 after December 31, 2011.

Calendar No. 244

112TH CONGRESS S. 1931

A BILL

To provide eivilian payroll tax relief, to reduce the Federal budget deficit, and for other purposes.

DECEMBER 1, 2011

Read the second time and placed on the calendar