

# Calendar No. 706

118TH CONGRESS  
2D SESSION

# S. 2270

[Report No. 118-300]

To establish and maintain a database within each agency for executive branch ethics records of noncareer appointees.

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## IN THE SENATE OF THE UNITED STATES

JULY 12, 2023

Mr. GRASSLEY (for himself, Mr. PETERS, Mr. PADILLA, Mr. LANKFORD, and Ms. HASSAN) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

DECEMBER 17 (legislative day, DECEMBER 16), 2024

Reported by Mr. PETERS, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To establish and maintain a database within each agency for executive branch ethics records of noncareer appointees.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Executive Branch Ac-  
5       *ccountability and Transparency Act of 2023”.*

## 1 SEC. 2. AGENCY DATABASES FOR PUBLICLY AVAILABLE

## 2 GOVERNMENT ETHICS RECORDS.

3 (a) DEFINITIONS.—In this section:

4 (1) AGENCY.—The term “agency” means each  
5 Executive agency, as defined in section 105 of title  
6 5, United States Code, and each component of the  
7 Executive Office of the President, including those  
8 components established under title 3, United States  
9 Code.

10 (2) COVERED EMPLOYEE.—

11 (A) INCLUSIONS.—The term “covered em-  
12 ployee” includes the following individuals:

13 (i) Each individual who is—

14 (I) a noncareer employee; and  
15 (II) is described in paragraphs  
16 (3) through (8) of section 13103(f) of  
17 title 5, United States Code.18 (ii) Each individual serving in a posi-  
19 tion with respect to which a determination  
20 has been made under section 7511(b)(2) of  
21 title 5, United States Code.22 (iii) Each special Government em-  
23 ployee, as defined in section 202(a) of title  
24 18, United States Code, who is employed  
25 in the Executive Office of the President,  
26 other than a special Government employee

1 serving solely on a Federal advisory com-  
2 mittee or presidential advisory committee.

3 (iv) An individual who previously  
4 served in the Federal Government in a ca-  
5 pacity described in clause (i), (ii), or (iii)  
6 during the preceding 10-year period.

7 (B) EXCLUSION.—The term “covered em-  
8 ployee” excludes any individual described in  
9 section 13107(a)(1) of title 5, United States  
10 Code.

11 (3) COVERED ETHICS RECORD.—

12 (A) INCLUSIONS.—The term “covered eth-  
13 ics record”—

14 (i) with respect to any individual,  
15 means—

16 (I) each approval granted pursu-  
17 ant to subsection (b) or subsection (e)  
18 of section 908 of title 37, United  
19 States Code; and

20 (II) each report to Congress re-  
21 quired under section 908(d) of title  
22 37, United States Code; and

23 (ii) with respect to a covered em-  
24 ployee, means—

- 1                             (I) each public financial disclosure report filed pursuant to section  
2                             13103 or section 13105(l) of title 5,  
3                             United States Code;
- 4                             (II) each amendment to a public financial disclosure report filed pursuant to section 13103 or section 13105(l) of title 5, United States Code;
- 5                             (III) each waiver of—  
6                                 (aa) a post-employment restriction, pursuant to subsection  
7                                 (e)(2)(C) or subsection (k) of section 207 of title 18, United States Code;  
8                                 (bb) section 208(a) of title 18, United States Code, that has been issued pursuant to section 208(b)(1) of title 18, United States Code;  
9                                 (cc) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 10                                 (dd) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 11                                 (ee) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 12                                 (ff) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 13                                 (gg) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 14                                 (hh) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 15                                 (ii) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 16                                 (jj) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 17                                 (kk) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 18                                 (ll) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 19                                 (mm) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 20                                 (nn) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 21                                 (oo) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 22                                 (pp) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 23                                 (qq) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 24                                 (rr) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;
- 25                                 (ss) the cover letter regarding a public financial disclosure requirement, pursuant to section 13103(h)(2)(i) of title 5, United States Code;

1                                 (dd) the cover letter regarding  
 2                                 the requirement to disclose a  
 3                                 gift, pursuant to section  
 4                                 13104(a)(2)(C) of title 5, United  
 5                                 States Code; and

6                                 (ee) a provision of any regulation  
 7                                 of the Office of Government  
 8                                 Ethics, supplemental agency  
 9                                 ethics regulation, or executive  
 10                                 order pertaining to Government  
 11                                 ethics, or any successor thereto;

12                                 (IV) each written authorization  
 13                                 of an individual to participate in a  
 14                                 matter from which recusal would otherwise  
 15                                 be required under any provision  
 16                                 of law, regulation, executive  
 17                                 order, or policy pertaining to Government  
 18                                 ethics and applicable to the individual  
 19                                 as an employee of the executive  
 20                                 branch;

21                                 (V) each written approval or  
 22                                 written authorization permitting an  
 23                                 individual to accept a gift from an  
 24                                 outside source that would otherwise be  
 25                                 prohibited under section 7353 of title

1               5, United States Code, or any other  
2 provision of law, regulation, executive  
3 order, or policy pertaining to govern-  
4 ment ethics and applicable to the indi-  
5 vidual as an employee of the executive  
6 branch;

7               (VI) each written determina-  
8 tion—

9               (aa) that a position may be  
10 excluded from otherwise applica-  
11 ble public financial disclosure re-  
12 quirements, pursuant to section  
13 13103(f)(5) of title 5, United  
14 States Code;

15               (bb) that an employee of the  
16 executive branch, or the spouse  
17 or minor child of an employee of  
18 the executive branch, must divest  
19 a financial interest; or

20               (ee) regarding an individual  
21 that is required to be made pur-  
22 suant to any other provision of  
23 law, regulation, executive order,  
24 or policy pertaining to Govern-  
25 ment ethics and applicable to the

1 individual as an employee or  
2 former employee of the executive  
3 branch;

4 (VII) each written ethics agree-  
5 ment, refusal, or screening arrange-  
6 ment pertaining to employment in the  
7 executive branch;

8 (VIII) each record of the comple-  
9 tion by a presidential appointee of  
10 ethics training required under a regu-  
11 lation of the Office of Government  
12 Ethics;

13 (IX) each certificate of divesti-  
14 ture issued pursuant to section 1043  
15 of the Internal Revenue Code of 1986  
16 and each request that resulted in the  
17 issuance of a certificate of divestiture;

18 (X) each qualified blind trust  
19 agreement and each record described  
20 in section 13104(f)(5)(D) of title 5,  
21 United States Code;

22 (XI) each record submitted pur-  
23 suant to section 13103(b)(1) of title  
24 5, United States Code, for the pur-  
25 pose of making current, with respect

1 to income and honoraria, a financial  
2 disclosure filed pursuant to that para-  
3 graph;

4 (XII) each notice submitted pur-  
5 suant to section 13111 of title 5,  
6 United States Code, and any certifi-  
7 cation by a Senate-confirmed presi-  
8 dential appointee as to compliance  
9 with an ethics agreement, whether  
10 submitted to the respective agency,  
11 the Office of Government Ethics, or  
12 the Senate;

13 (XIII) any written opinion issued  
14 pursuant to section 847 of the Na-  
15 tional Defense Authorization Act for  
16 Fiscal Year 2008 (Public Law 110-  
17 181; 10 U.S.C. 1701 note), except  
18 that the agency may redact the name  
19 of an individual or organization with  
20 whom an individual has not yet ac-  
21 cepted an offer of employment or  
22 compensation;

23 (XIV) any notification filed pur-  
24 suant to section 17 of the STOCK  
25 Act (5 U.S.C. 13103 note), except

1                   that the agency may withhold the  
2                   public release of any such notification  
3                   unless and until such time as the em-  
4                   ployee has accepted an offer of em-  
5                   ployment or compensation from an in-  
6                   dividual or organization that is the  
7                   subject of the notification;

8                   (XV) each certification made  
9                   pursuant to—

10                  (aa) section 203(e) of title  
11                  18, United States Code;

12                  (bb) section 205(f) of title  
13                  18, United States Code; or

14                  (cc) section 207(j)(5) of title  
15                  18, United States Code; and

16                  (XVI) any other category of  
17                  records that the Director of the Office  
18                  of Government Ethics determines is  
19                  appropriate for inclusion in the data-  
20                  base of an agency under this Act.

21                  (B) EXCLUSIONS.—The term “covered eth-  
22                  ics record” excludes—

23                  (i) classified information, as defined  
24                  in section 798 of title 18, United States  
25                  Code;

1                             (ii) the subject of any ongoing law en-  
2                             forcement matter that, in the opinion of  
3                             the agency, requires the information or  
4                             record to be kept confidential;

5                             (iii) information, including any con-  
6                             fidential financial disclosure report, filed  
7                             pursuant to section 13109 of title 5,  
8                             United States Code, except that such ex-  
9                             clusion shall not be construed to exclude  
10                             from inclusion in any database established  
11                             under this Act, or to authorize redaction  
12                             of, any conflict of interest waiver issued to  
13                             the filer of the confidential financial disclo-  
14                             sure report; or

15                             (iv) individualized ethics counseling or  
16                             advice concerning an interpretation of ap-  
17                             plicable legal requirements that has been  
18                             provided by an ethics official to an indi-  
19                             vidual, except that such information or  
20                             record shall not be excluded if such infor-  
21                             mation or record is a covered record under  
22                              subparagraph (A).

23                             (4) NONCAREER EMPLOYEE.—The term “non-  
24                             career employee” means an individual who is—

- 1                   (A) serving in a position to which the  
2 President appointed the individual (without re-  
3 gard to whether the advice and consent of the  
4 Senate was required with respect to that ap-  
5 pointment), other than an individual who is—  
6                   (i) a member of a uniformed service,  
7                   as that term is defined in section 210(m)  
8                   of the Social Security Act (42 U.S.C.  
9                   410(m)); or  
10                  (ii) a member of the Foreign Service  
11                  serving under a career appointment, as de-  
12                  scribed in section 301 of the Foreign Serv-  
13                  ice Act of 1980 (22 U.S.C. 3941);  
14                  (B) a noncareer appointee, as that term is  
15                  defined in section 3132(a) of title 5, United  
16                  States Code;  
17                  (C) serving in a position in a Federal ex-  
18                  ecutive system that is comparable to the Senior  
19                  Executive Service, the appointment to which is  
20                  not made through merit-based procedures, such  
21                  as a position in the Transportation Security  
22                  Executive Service; or  
23                  (D) serving in a position with respect to  
24                  which a determination has been made under

1           section 7511(b)(2) of title 5, United States  
2           Code.

3           **(b) SPECIFICATIONS OF DATABASES.** Not later than  
4 120 days after the date of enactment of this Act, the Di-  
5 rector of the Office of Government Ethics shall publish  
6 guidance for a searchable, sortable database created by  
7 each agency through which members of the public can ac-  
8 cess covered ethics records and that shall each be—

9           (1) hosted on an official website of each agency  
10 without charge and without a requirement that  
11 members of the public register for access;

12           (2) accessible through an application program-  
13 ming interface;

14           (3) fully compliant with—

15                 (A) section 508 of the Rehabilitation Act  
16 of 1973 (29 U.S.C. 794d); and

17                 (B) the most recent Web Content Accessi-  
18 bility Guidelines (or any successor guidelines);  
19 and

20           (4) accessible through the website of each agen-  
21 cy and through a single webpage operated by the Of-  
22 fice of Government Ethics.

23           **(c) ASSEMBLY OF COVERED ETHICS RECORDS.** Ex-  
24 cept as provided in subsection (f), the head of each agency  
25 shall—

1               (1) not later than 270 days after publication of  
2       guidance under subsection (b), compile electronic  
3       copies of covered ethics records that originated with  
4       the agency, in such format and through such means  
5       as is necessary to permit their inclusion in the data-  
6       base of the agency pursuant to the requirements  
7       published under subsection (b); and

8               (2) ensure that the contents of all such records  
9       are machine-readable and compliant with the re-  
10      quirements published under subsection (b).

11               (d) ESTABLISHMENT OF DATABASES.—Not later  
12      than 1 year after the date on which the Director of the  
13      Office of Government Ethics publishes the guidance under  
14      subsection (b), each agency shall create a database that  
15      complies with all requirements under the guidance pub-  
16      lished under subsection (b).

17               (e) APPLICABILITY OF OTHER INSPECTION PROCE-  
18      DURES.—

19               (1) IN GENERAL.—Subject to paragraph (2), no  
20      identifier shall be required to search or sort the data  
21      contained in the databases established pursuant to  
22      subsection (d).

23               (2) DOWNLOADING DATA.—A login protocol  
24      that includes the name of the user shall be utilized

1 by any person downloading data contained in the  
2 records compiled pursuant to subsection (e).

3 (3) INSPECTION OF REPORTS.—For purposes of  
4 this section, section 13107(b) of title 5, United  
5 States Code, shall not apply to any records compiled  
6 pursuant to subsection (e).

7 (f) REDACTIONS.—

8 (1) CONTENTS OF REPORTS.—Nothing in this  
9 section shall be construed to permit the redaction of  
10 any information required to be released pursuant to  
11 section 13104 of title 5, United States Code.

12 (2) PROHIBITIONS.—Covered ethics records  
13 may not be redacted except to the extent necessary  
14 to—

15 (A) ensure the exclusion of information de-  
16 scribed in subsection (a)(3)(B);

17 (B) prevent the release of trade secrets or  
18 commercial information that is privileged or  
19 confidential, unless the disclosure of such infor-  
20 mation is required pursuant to section 13104 of  
21 title 5, United States Code; or

22 (C) prevent the release of information,  
23 other than information required to be reported  
24 under section 13104 of title 5, United States  
25 Code, that, in the opinion of the agency, poses

1           an identifiable risk to the safety of an individual, such as a street address, the name of a minor, or a brokerage account number.

4        (g) RECORDS PREDATING ESTABLISHMENT OF THE  
5        DATABASE.—

6           (1) SEARCH FOR OLDER INFORMATION.—Not later than 18 months after the publication of guidance under subsection (b), each agency shall complete a search reasonably calculated to find covered ethics records that were created during the 9-year period preceding the date of enactment of this Act.

12          (2) INCLUDED INFORMATION AND CERTIFICATION.—Each search carried out pursuant to paragraph (1) shall include all materials in the possession of the ethics office of an agency or readily accessible materials in any other office within the agency that the designated agency ethics official certifies in writing is the most likely office to possess covered ethics records.

20          (3) EXCLUSION FROM SEARCH.—In carrying out this subsection, each agency shall exclude information described in subsection (a)(3)(B) from the search carried out pursuant to paragraph (1).

24          (4) REPORT.—Not later than 30 days after the completion of the search carried out pursuant to

1       paragraph (1), each designated agency ethics official  
2       shall provide the Director of the Office of Govern-  
3       ment Ethics with a report that describes—

4                     (A) the scope of the search and steps un-  
5       dertaken to identify information;

6                     (B) a copy of the certification required  
7       under paragraph (2);

8                     (C) the best estimate as to the comple-  
9       teness of the collection of information provided to  
10      the Director of the Office of Government Eth-  
11      ics;

12                    (D) an identification of any categories of  
13       information known to the agency that the agen-  
14       cy was unable to find; and

15                    (E) a certification signed by the designated  
16       agency ethics official affirming that the agency  
17       made reasonable efforts in good faith to identify  
18       and obtain covered ethics records.

19                    (f) PUBLICATION.—The Director of the Office  
20       of Government Ethics shall publish the report under  
21       paragraph (4) on the official website of the Office of  
22       Government Ethics.

23                    (g) REMOVAL OF RECORDS.—Notwithstanding any  
24       other law regarding the disposition of records or informa-  
25       tion, all covered ethics records relating to noncareer em-

1 employees that are required to be included in the database  
2 of an agency pursuant to this section shall remain publicly  
3 available through the database for a period of not less  
4 than 10 years after the date on which the covered ethics  
5 record is first published in the database.

6 (i) REPORTS.—

7 (1) INITIAL REPORT.—Not later than 30 days  
8 after the establishment of a database under sub-  
9 section (d), the relevant designated agency ethics of-  
10 ficial shall provide the Director of the Office of Gov-  
11 ernment Ethics with a report that certifies the com-  
12 pleteness of records in the database of the agency  
13 and any information that is known to be incomplete  
14 under the guidance published under subsection (b).

15 (2) ANNUAL REPORTS.—Based on the informa-  
16 tion collected under subsection (g)(4), and as nee-  
17 ssary under section 2638.207 of title 5, Code of  
18 Federal Regulations, the Director of the Office of  
19 Government Ethics shall report to the Committee on  
20 Homeland Security and Governmental Affairs of the  
21 Senate and the Committee on Oversight and Ac-  
22 countability of the House of Representatives regard-  
23 ing compliance with the requirements under this Act  
24 each year until each agency has complied with sub-  
25 sections (d) and (g).

1       (j) SEVERABILITY.—If any provision of this Act or  
2 the application of such provision to any person or cir-  
3 umstance is held to be unconstitutional, the remainder  
4 of this Act, and the application of the remaining provisions  
5 of this Act to any person or circumstance, shall not be  
6 affected.

7 **SECTION 1. SHORT TITLE.**

8       *This Act may be cited as the “Executive Branch Ac-  
9 countability and Transparency Act of 2024”.*

10 **SEC. 2. AGENCY DATABASES FOR PUBLICLY AVAILABLE  
11 GOVERNMENT ETHICS RECORDS.**

12       (a) *DEFINITIONS.*—In this section:

13           (1) *AGENCY.*—The term “agency” means each  
14 *Executive agency, as defined in section 105 of title 5,*  
15 *United States Code, and each component of the Exec-  
16 *utive Office of the President, including those compo-**

17 *nents established under title 3, United States Code.*

18           (2) *COVERED EMPLOYEE.*—

19           (A) *INCLUSIONS.*—The term “covered em-  
20 *ployee” includes the following individuals:*

21              (i) *Each individual who is—*

22                  (I) *a noncareer employee; and*

23                  (II) *described in paragraphs (3)*  
24 *through (8) of section 13103(f) of title*  
25 *5, United States Code.*

1                             (ii) Each individual serving in a position  
2                             with respect to which a determination  
3                             has been made under section 7511(b)(2) of  
4                             title 5, United States Code.

5                             (iii) Each special Government employee, as defined in section 202(a) of title  
6                             18, United States Code, who is employed in  
7                             the Executive Office of the President, other  
8                             than a special Government employee serving  
9                             solely on a Federal advisory committee or  
10                            presidential advisory committee.

11                             (iv) An individual who previously  
12                             served in the Federal Government in a capacity described in clause (i), (ii), or (iii)  
13                             during the preceding 6-year period.

14                             (B) EXCLUSION.—The term “covered employee” excludes any individual described in section 13107(a)(1) of title 5, United States Code.

15                             (3) COVERED ETHICS RECORD.—

16                             (A) INCLUSIONS.—The term “covered ethics record”—

17                             (i) with respect to any individual,  
18                             means—

19                             (I) each approval granted pursuant to subsection (b) or subsection (c)

1                   *of section 908 of title 37, United States*  
2                   *Code; and*

3                   *(II) each report to Congress re-*  
4                   *quired under section 908(d) of title 37,*  
5                   *United States Code; and*  
6                   *(ii) with respect to a covered employee,*

7                   *means—*

8                   *(I) each public financial disclo-*  
9                   *sure report filed pursuant to section*  
10                  *13103 or section 13105(l) of title 5,*  
11                  *United States Code;*

12                  *(II) each amendment to a public*  
13                  *financial disclosure report filed pursu-*  
14                  *ant to section 13103 or section*  
15                  *13105(l) of title 5, United States Code;*

16                  *(III) each waiver of—*

17                  *(aa) a post-employment re-*  
18                  *striction, pursuant to subsection*  
19                  *(c)(2)(C) or subsection (k) of sec-*  
20                  *tion 207 of title 18, United States*  
21                  *Code;*

22                  *(bb) section 208(a) of title*  
23                  *18, United States Code, that has*  
24                  *been issued pursuant to section*

1                          *208(b)(1) of title 18, United  
2 States Code;*

3                          *(cc) a publicly available re-  
4 quest for a waiver of any public  
5 financial disclosure requirement  
6 made pursuant to section 13103(i)  
7 of title 5, United States Code; and*

8                          *(dd) a publicly available re-  
9 quest for a waiver of the require-  
10 ment to aggregate a gift for re-  
11 porting purposes made pursuant  
12 to section 13104(a)(2)(C) of title  
13 5, United States Code;*

14                         *(IV) any written authorization, as  
15 applicable, of an individual to partici-  
16 pate in a matter from which recusal  
17 would otherwise be required under any  
18 provision of law, regulation, executive  
19 order, or policy pertaining to Govern-  
20 ment ethics and applicable to the indi-  
21 vidual as an employee of the executive  
22 branch;*

23                         *(V) each written approval or writ-  
24 ten authorization permitting an indi-  
25 vidual to accept a gift from an outside*

1                   *source that would otherwise be prohib-*  
2                   *ited under section 7353 of title 5,*  
3                   *United States Code, or any other pro-*  
4                   *vision of law, regulation, executive*  
5                   *order, or policy pertaining to Govern-*  
6                   *ment ethics and applicable to the indi-*  
7                   *vidual as an employee of the executive*  
8                   *branch;*

9                   *(VI) each written determination—*

10                  *(aa) that a position may be*  
11                  *excluded from otherwise applica-*  
12                  *ble public financial disclosure re-*  
13                  *quirements, pursuant to section*  
14                  *13103(f)(5) of title 5, United*  
15                  *States Code; or*

16                  *(bb) that an employee of the*  
17                  *executive branch, or the spouse or*  
18                  *minor child of an employee of the*  
19                  *executive branch, must divest a fi-*  
20                  *nancial interest;*

21                  *(VII) each written ethics agree-*  
22                  *ment, recusal, or screening arrange-*  
23                  *ment pertaining to employment in the*  
24                  *executive branch;*

1                                     *(VIII) each record of the comple-*  
2                                     *tion by a presidential appointee of eth-*  
3                                     *ics training required under a regula-*  
4                                     *tion of the Office of Government Eth-*  
5                                     *ics;*

6                                     *(IX) each certificate of divestiture*  
7                                     *issued pursuant to section 1043 of the*  
8                                     *Internal Revenue Code of 1986 and*  
9                                     *each request that resulted in the*  
10                                  *issuance of a certificate of divestiture;*

11                                 *(X) each qualified blind trust*  
12                                 *agreement and each record described in*  
13                                 *section 13104(f)(5)(D) of title 5,*  
14                                 *United States Code;*

15                                 *(XI) each record submitted pursu-*  
16                                 *ant to section 13103(b)(1) of title 5,*  
17                                 *United States Code, for the purpose of*  
18                                 *making current, with respect to income*  
19                                 *and honoraria, a financial disclosure*  
20                                 *filed pursuant to that paragraph;*

21                                 *(XII) each notice submitted pur-*  
22                                 *suant to section 13111 of title 5,*  
23                                 *United States Code, and any certifi-*  
24                                 *cation by a Senate-confirmed presi-*  
25                                 *dential appointee as to compliance*

1           *with an ethics agreement, whether sub-*  
2           *mitted to the respective agency, the Of-*  
3           *fice of Government Ethics, or the Sen-*  
4           *ate;*

5           *(XIII) any written opinion issued*  
6           *pursuant to section 847 of the National*  
7           *Defense Authorization Act for Fiscal*  
8           *Year 2008 (Public Law 110–181; 10*  
9           *U.S.C. 1701 note), except that the*  
10          *agency may redact the name of an in-*  
11          *dividual or organization with whom*  
12          *an individual has not yet accepted an*  
13          *offer of employment or compensation;*  
14          *and*

15          *(XIV) any notification filed pur-*  
16          *suant to section 17 of the STOCK Act*  
17          *(5 U.S.C. 13103 note), except that the*  
18          *agency may withhold the public release*  
19          *of any such notification unless and*  
20          *until such time as the employee has ac-*  
21          *cepted an offer of employment or com-*  
22          *pensation from an individual or orga-*  
23          *nization that is the subject of the noti-*  
24          *fication.*

1                             (B) EXCLUSIONS.—The term “covered ethics  
2                             record” excludes—

3                                 (i) classified information, as defined in  
4                             section 798 of title 18, United States Code;

5                                 (ii) the subject of any ongoing law en-  
6                             forcement matter that, in the opinion of the  
7                             agency, requires the information or record  
8                             to be kept confidential;

9                                 (iii) information, including any con-  
10                             fidential financial disclosure report, filed  
11                             pursuant to section 13109 of title 5, United  
12                             States Code, except that such exclusion shall  
13                             not be construed to exclude from inclusion  
14                             in any database established under this Act,  
15                             or to authorize redaction of, any conflict of  
16                             interest waiver issued to the filer of the con-  
17                             fidential financial disclosure report; or

18                                 (iv) individualized ethics counseling or  
19                             advice concerning an interpretation of ap-  
20                             plicable legal requirements that has been  
21                             provided by an ethics official to an indi-  
22                             vidual, except that such information or  
23                             record shall not be excluded if such informa-  
24                             tion or record is a covered record under sub-  
25                             paragraph (A).

1                   (4) *DIRECTOR.*—The term “Director” means the  
2                   *Director of the Office of Government Ethics.*

3                   (5) *NONCAREER EMPLOYEE.*—The term “non-  
4                   career employee” means an individual who is—

5                         (A) serving in a position to which the  
6                         President appointed the individual (without re-  
7                         gard to whether the advice and consent of the  
8                         Senate was required with respect to that ap-  
9                         pointment), other than an individual who is—

10                         (i) a member of a uniformed service, as  
11                         that term is defined in section 210(m) of the  
12                         Social Security Act (42 U.S.C. 410(m)); or

13                         (ii) a member of the Foreign Service  
14                         serving under a career appointment, as de-  
15                         scribed in section 301 of the Foreign Service  
16                         Act of 1980 (22 U.S.C. 3941);

17                         (B) a noncareer appointee, as that term is  
18                         defined in section 3132(a) of title 5, United  
19                         States Code;

20                         (C) serving in a position in a Federal exec-  
21                         utive system that is comparable to the Senior  
22                         Executive Service, the appointment to which is  
23                         not made through merit-based procedures, such  
24                         as a position in the Transportation Security Ex-  
25                         ecutive Service; or

1                             (D) serving in a position with respect to  
2                             which a determination has been made under sec-  
3                             tion 7511(b)(2) of title 5, United States Code.

4                             (b) SPECIFICATIONS OF DATABASES.—Not later than  
5     1 year after the date of the enactment of this Act, the Direc-  
6     tor shall publish guidance for a bulk downloadable database

7     created by each agency through which members of the public  
8     can access covered ethics records and that shall each be—

9                             (1) hosted on an official website of the applicable  
10    agency without charge and without a requirement  
11    that members of the public register for access;

12                             (2) updated quarterly;

13                             (3) accessible through an application program-  
14    ming interface;

15                             (4) fully compliant with—

16                             (A) section 508 of the Rehabilitation Act of  
17    1973 (29 U.S.C. 794d); and

18                             (B) the most recent Web Content Accessi-  
19    bility Guidelines (or any successor guidelines);  
20    and

21                             (5) accessible through the website of each agency  
22    and through a single webpage operated by the Office  
23    of Government Ethics.

24                             (c) ASSEMBLY OF COVERED ETHICS RECORDS.—Ex-  
25    cept as provided in subsection (f), not later than 270 days

1    *after publication of guidance under subsection (b), the head*  
2    *of each agency shall compile electronic copies of covered eth-*  
3    *ics records that originated with the agency in such format*  
4    *and through such means as is necessary to permit their in-*  
5    *clusion in the database of the agency pursuant to the re-*  
6    *quirements published under subsection (b).*

7       (d) *ESTABLISHMENT OF DATABASES.*—Not later than  
8    *3 years after the date on which the Director publishes the*  
9    *guidance under subsection (b), each agency shall create a*  
10   *database that complies with all requirements under the*  
11   *guidance published under subsection (b).*

12       (e) *APPLICABILITY OF OTHER INSPECTION PROCE-*  
13    *DURES.*—

14           (1) *IN GENERAL.*—Subject to paragraph (2), no  
15    *identifier shall be required to search or sort the data*  
16    *contained in the databases established pursuant to*  
17    *subsection (d).*

18           (2) *DOWNLOADING DATA.*—A login protocol that  
19    *includes the information required under section*  
20    *13107(b)(2) of title 5, United States Code, shall be*  
21    *utilized by any person downloading data contained*  
22    *in the records compiled pursuant to subsection (c) of*  
23    *this section.*

24           (3) *INSPECTION OF REPORTS.*—Except as pro-  
25    *vided in paragraph (2), section 13107(b) of title 5,*

1       *United States Code, shall not otherwise apply for pur-*  
2       *poses of this section to any records compiled pursuant*  
3       *to subsection (c).*

4       *(f) REDACTIONS.—*

5           *(1) CONTENTS OF REPORTS.—Nothing in this*  
6       *section shall be construed to permit the redaction of*  
7       *any information required to be released pursuant to*  
8       *section 13104 of title 5, United States Code.*

9           *(2) PROHIBITIONS.—Covered ethics records may*  
10      *not be redacted except to the extent necessary to—*

11           *(A) ensure the exclusion of information de-*  
12      *scribed in subsection (a)(3)(B);*

13           *(B) prevent the release of trade secrets or*  
14      *commercial information that is privileged or*  
15      *confidential, unless the disclosure of such infor-*  
16      *mation is required pursuant to section 13104 of*  
17      *title 5, United States Code; or*

18           *(C) prevent the release of information, other*  
19      *than information required to be reported under*  
20      *section 13104 of title 5, United States Code, that,*  
21      *in the opinion of the agency, poses an identifi-*  
22      *able risk to the safety of an individual, such as*  
23      *a street address, the name of a minor, or a bro-*  
24      *kerage account number.*

1       (g) *REMOVAL OF RECORDS.*—Notwithstanding any  
2 other law regarding the disposition of records or informa-  
3 tion, all covered ethics records relating to noncareer employ-  
4 ees that are required to be included in the database of an  
5 agency pursuant to this section shall remain publicly avail-  
6 able through the database for a period of 6 years after the  
7 date on which the covered ethics record is first published  
8 in the database.

9       (h) *REPORTS.*—

10           (1) *INITIAL REPORT.*—Not later than 30 days  
11 after the establishment of a database under subsection  
12 (d), the relevant designated agency ethics official shall  
13 submit a report to the Director that certifies the com-  
14 pleteness of records in the database of the agency and  
15 any information that is known to be incomplete  
16 under the guidance published under subsection (b).

17           (2) *ANNUAL REPORTS.*—The Director shall sub-  
18 mit a report to the Committee on Homeland Security  
19 and Governmental Affairs of the Senate and the Com-  
20 mittee on Oversight and Accountability of the House  
21 of Representatives regarding compliance with the re-  
22 quirements under this Act each year until each agen-  
23 cy has complied with subsection (d). The Director  
24 may include in any such annual report any informa-  
25 tion contained in any report submitted to the Office

1       *pursuant to section 2638.207 of title 5, Code of Fed-*  
2       *eral Regulations.*

3       *(i) SEVERABILITY.—If any provision of this Act or the*  
4       *application of such provision to any person or circumstance*  
5       *is held to be unconstitutional, the remainder of this Act,*  
6       *and the application of the remaining provisions of this Act*  
7       *to any person or circumstance, shall not be affected.*

**Calendar No. 706**

118TH CONGRESS  
2D SESSION  
**S. 2270**

[Report No. 118-300]

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**A BILL**

To establish and maintain a database within each agency for executive branch ethics records of noncareer appointees.

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DECEMBER 17 (legislative day, DECEMBER 16), 2024

Reported with an amendment