

# Calendar No. 373

118TH CONGRESS  
2D SESSION

# S. 2626

To impose sanctions with respect to the Supreme Leader of Iran and the President of Iran and their respective offices for human rights abuses and support for terrorism.

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## IN THE SENATE OF THE UNITED STATES

JULY 27, 2023

Mr. RUBIO (for himself, Mr. PADILLA, Mr. RISCH, Mr. KAINE, Mr. BLUMENTHAL, Mr. BRAUN, Ms. COLLINS, Ms. ROSEN, Mr. HAGERTY, Mr. BENNET, Ms. BUTLER, Mr. RICKETTS, Mr. HICKENLOOPER, Ms. BALDWYN, and Mr. LANKFORD) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

MAY 7, 2024

Reported by Mr. CARDIN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To impose sanctions with respect to the Supreme Leader of Iran and the President of Iran and their respective offices for human rights abuses and support for terrorism.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1   **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Mahsa Amini Human  
3   rights and Security Accountability Act” or the “MAHSA  
4   Act”.

5   **SEC. 2. IMPOSITION OF SANCTIONS WITH RESPECT TO THE**  
6                   **OFFICES OF THE SUPREME LEADER AND**  
7                   **PRESIDENT OF IRAN AND AFFILIATED PER-**  
8                   **SONS.**

9       (a) **IN GENERAL.—**

10           **(1) DETERMINATION AND REPORT RE-**  
11           **QUIRED.**—Not later than 90 days after the date of  
12           the enactment of this Act, and annually thereafter,  
13           the President shall—

14                   **(A)** determine whether each foreign person  
15                   described in subsection (b) meets the criteria  
16                   for imposition of sanctions under one or more  
17                   of the sanctions programs and authorities listed  
18                   in paragraph (2);

19                   **(B)** impose applicable sanctions with re-  
20                   spect to any foreign person determined to meet  
21                   the criteria for imposition of sanctions pursuant  
22                   to subparagraph (A) under the sanctions pro-  
23                   grams and authorities listed in subparagraph  
24                   (A) or (F) of paragraph (2);

25                   **(C)** pursue applicable sanctions with re-  
26                   spect to any foreign person determined to meet

1           the criteria for imposition of sanctions pursuant  
2           to subparagraph (A) under the sanctions pro-  
3           grams and authorities listed in subparagraph  
4           (B), (C), (D), or (E) of paragraph (2); and

5           (D) submit to the appropriate congressional  
6           committees a report containing—

7               (i) a list of all foreign persons de-  
8               scribed in subsection (b) that meet the cri-  
9               teria for imposition of sanctions under one  
10              or more of the sanctions programs and au-  
11              thorities listed in paragraph (2); and

12               (ii) for each foreign person identified  
13              pursuant to clause (i)—

14                   (I) a list of each sanctions pro-  
15               gram or authority listed in paragraph  
16               (2) for which the person meets the  
17               criteria for imposition of sanctions;

18                   (II) a statement of which, if any,  
19               of the sanctions authorized by any of  
20               the sanctions programs and authori-  
21               ties identified pursuant to subclause  
22               (I) have been imposed or will be im-  
23               posed within 30 days of the submis-  
24               sion of the report; and

1                             (III) with respect to which any of  
2                             the sanctions authorized by any of the  
3                             sanctions programs and authorities  
4                             identified pursuant to subclause (I)  
5                             have not been imposed and will not be  
6                             imposed within 30 days of the submis-  
7                             sion of the report—

8                             (aa) the specific authority  
9                             under which otherwise applicable  
10                            sanctions are being waived, have  
11                            otherwise been determined not to  
12                            apply, or are not being imposed;  
13                            and

14                            (bb) a complete justification  
15                            of the decision to waive or other-  
16                            wise not apply the sanctions au-  
17                            thorized by such sanctions pro-  
18                            grams and authorities.

19                            (2) SANCTIONS PROGRAMS AND AUTHORITIES  
20                            LISTED.—The sanctions programs and authorities  
21                            listed in this paragraph are sanctions programs and  
22                            authorities pursuant to the following:

23                            (A) Section 105(e) of the Comprehensive  
24                            Iran Sanctions, Accountability, and Divestment  
25                            Act of 2010 (22 U.S.C. 8514(e)).

1                         (B) Executive Order 13553 (50 U.S.C.  
 2                         1701 note; relating to blocking property of cer-  
 3                         tain persons with respect to serious human  
 4                         rights abuses by the Government of Iran).

5                         (C) Executive Order 13224 (50 U.S.C.  
 6                         1701 note; relating to blocking property and  
 7                         prohibiting transactions with persons who com-  
 8                         mit, threaten to commit, or support terrorism).

9                         (D) Executive Order 13818 (50 U.S.C.  
 10                         1701 note; relating to blocking the property of  
 11                         persons involved in serious human rights abuse  
 12                         or corruption).

13                         (E) Executive Order 13876 (50 U.S.C.  
 14                         1701 note; relating to imposing sanctions with  
 15                         respect to Iran).

16                         (F) Section 7031(c) of the Department of  
 17                         State, Foreign Operations, and Related Pro-  
 18                         grams Appropriations Act, 2023 (division K of  
 19                         Public Law 117-328).

20                         (3) FORM OF REPORT.—The report required by  
 21                         paragraph (1)(D) shall be submitted in an unclassi-  
 22                         fied form but may contain a classified annex pro-  
 23                         vided separately containing additional contextual in-  
 24                         formation pertaining to justification for the issuance  
 25                         of any waiver issued, as described in paragraph

1       (1)(D)(ii). The unclassified portion of such report  
2       shall be made available on a publicly available inter-  
3       net website of the Federal Government.

4       (b) FOREIGN PERSONS DESCRIBED.—The foreign  
5       persons described in this subsection are the following:

6              (1) The Supreme Leader of Iran and any offi-  
7              cial in the Office of the Supreme Leader of Iran.

8              (2) The President of Iran and any official in  
9              the Office of the President of Iran or the President's  
10             cabinet, including cabinet ministers and executive  
11             vice presidents.

12             (3) Any entity, including foundations and eco-  
13             nomic conglomerates, overseen by the Office of the  
14             Supreme Leader of Iran that is complicit in finance-  
15             ing or resourcing of human rights abuses or support  
16             for terrorism.

17             (4) Any official of any entity owned or con-  
18             trolled by the Supreme Leader of Iran or the Office  
19             of the Supreme Leader of Iran.

20             (5) Any person determined by the President—

21                 (A) to be a person appointed by the Su-  
22                 preme Leader of Iran; the Office of the Su-  
23                 preme Leader of Iran; the President of Iran; or  
24                 the Office of the President of Iran to a position  
25                 as a state official of Iran; or as the head of any

1 entity located in Iran or any entity located out-  
2 side of Iran that is owned or controlled by one  
3 or more entities in Iran;

4 (B) to have materially assisted, sponsored,  
5 or provided financial, material, or technological  
6 support for, or goods or services to or in sup-  
7 port of, any person the property and interests  
8 in property of which are blocked pursuant to  
9 any sanctions program or authority listed in  
10 subsection (a)(2);

11 (C) to be owned or controlled by, or to  
12 have acted or purported to act for or on behalf  
13 of, directly or indirectly, any person the prop-  
14 erty and interests in property of which are  
15 blocked pursuant to any sanctions program or  
16 authority listed in subsection (a)(2); or

17 (D) to be a member of the board of direc-  
18 tors or a senior executive officer of any entity  
19 the property and interests in property of which  
20 are blocked pursuant to any sanctions program  
21 or authority listed in subsection (a)(2).

22 (e) CONGRESSIONAL OVERSIGHT.—

23 (1) IN GENERAL.—Not later than 60 days after  
24 receiving a request from the chairman and ranking  
25 member of one of the appropriate congressional com-

1       mittees with respect to whether a foreign person  
2       meets the criteria of a person described in sub-  
3       section (b)(5), the President shall—

4                     (A) determine if the person meets such cri-  
5                     teria; and

6                     (B) submit an unclassified report, with a  
7                     classified annex provided separately if needed,  
8                     to such chairman and ranking member with re-  
9                     spect to such determination that includes a  
10                  statement of whether or not the President im-  
11                  posed or intends to impose sanctions with re-  
12                  spect to the person pursuant to any sanctions  
13                  program or authority listed in subsection (a)(2).

14                 (2) APPROPRIATE CONGRESSIONAL COMMIT-  
15                 TEES DEFINED.—In this subsection, the term “ap-  
16                 propriate congressional committees” means—

17                     (A) the Committee on Foreign Relations of  
18                     the Senate; and

19                     (B) the Committee on Foreign Affairs of  
20                     the House of Representatives.

21       **SEC. 3. SEVERABILITY.**

22       If any provision of this Act, or the application of such  
23       provision to any person or circumstance, is found to be  
24       unconstitutional, the remainder of this Act, or the applica-

1 tion of that provision to other persons or circumstances,  
2 shall not be affected.

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Mahsa Amini Human  
5 rights and Security Accountability Act” or the “MAHSA  
6 Act”.*

7 **SEC. 2. DEFINITIONS.**

8 *In this Act:*

9           (1) *ADMISSION; ADMITTED; ALIEN; LAWFULLY  
10 ADMITTED FOR PERMANENT RESIDENCE.—The terms  
11 “admission”, “admitted”, “alien”, and “lawfully ad-  
12 mitted for permanent residence” have the meanings  
13 given those terms in section 101 of the Immigration  
14 and Nationality Act (8 U.S.C. 1101).*

15           (2) *APPROPRIATE CONGRESSIONAL COMMIT-  
16 TEES.—The term “appropriate congressional commit-  
17 tees” means—*

18               (A) *the Committee on Foreign Relations  
19 and the Committee on Banking, Housing, and  
20 Urban Affairs of the Senate; and*

21               (B) *the Committee on Foreign Affairs and  
22 the Committee on Financial Services of the  
23 House of Representatives.*

1                   (3) *FOREIGN PERSON*.—The term “foreign person” means an individual or entity that is not a  
2                   United States person.

4                   (4) *KNOWINGLY*.—The term “knowingly”, with  
5                   respect to conduct, a circumstance, or a result, means  
6                   that a person has actual knowledge, or should have  
7                   known, of the conduct, the circumstance, or the result.

8                   (5) *UNITED STATES PERSON*.—The term “United  
9                   States person” means—

10                  (A) a United States citizen or an alien law-  
11                  fully admitted for permanent residence to the  
12                  United States; or

13                  (B) an entity organized under the laws of  
14                  the United States or any jurisdiction within the  
15                  United States, including a foreign branch of  
16                  such an entity.

17                  **SEC. 3. IMPOSITION OF SANCTIONS WITH RESPECT TO THE**  
18                  **OFFICES OF THE SUPREME LEADER AND**  
19                  **PRESIDENT OF IRAN AND AFFILIATED PER-**  
20                  **SONS.**

21                  (a) *IN GENERAL*.—

22                  (1) *DETERMINATIONS AND REPORT REQUIRED*.—  
23                  Not later than 120 days after the date of the enact-  
24                  ment of this Act, and annually thereafter, the Presi-  
25                  dent shall—

1                   (A) determine whether each foreign person  
2 described in subsection (b) meets the criteria, on  
3 or after such date of enactment, for imposition of  
4 sanctions under one or more of the sanctions  
5 programs and authorities listed in paragraph  
6 (2);

7                   (B) determine whether each foreign person  
8 described in subsection (b) meets the criteria for  
9 imposition of sanctions under one or more of the  
10 sanctions programs and authorities listed in  
11 paragraph (2) based on actions taken by that  
12 foreign person in response to the protests sparked  
13 by the death of Jina Mahsa Amini on September  
14 16, 2022; and

15                   (C) submit to the appropriate congressional  
16 committees a report containing—

17                   (i) a list of all foreign persons de-  
18 scribed in subsection (b) that meet the cri-  
19 teria for imposition of sanctions under one  
20 or more of the sanctions programs and au-  
21 thorities listed in paragraph (2); and

22                   (ii) for each foreign person identified  
23 pursuant to clause (i)—

24                   (I) a list of each sanctions pro-  
25 gram or authority listed in paragraph

1                             (2) for which the person meets the cri-  
2                             teria for imposition of sanctions;

3                             (II) a statement of which, if any,  
4                             of the sanctions mandated or author-  
5                             ized by any of the sanctions programs  
6                             and authorities identified pursuant to  
7                             subclause (I) have been imposed or will  
8                             be imposed within 30 days of the sub-  
9                             mission of the report; and

10                             (III) with respect to which any of  
11                             the sanctions mandated or authorized  
12                             by any of the sanctions programs and  
13                             authorities identified pursuant to sub-  
14                             clause (I) have not been imposed and  
15                             will not be imposed within 30 days of  
16                             the submission of the report—

17                             (aa) the specific authority  
18                             under which otherwise applicable  
19                             sanctions are being waived, have  
20                             otherwise been determined not to  
21                             apply, or are not being imposed;  
22                             and

23                             (bb) a complete justification  
24                             of the decision to waive or other-  
25                             wise not apply the sanctions au-

1    *thorized by such sanctions pro-*  
2    *grams and authorities.*

3    *(2) SANCTIONS PROGRAMS AND AUTHORITIES*  
4    *LISTED.—The sanctions programs and authorities*  
5    *listed in this paragraph are sanctions programs and*  
6    *authorities pursuant to the following:*

7    *(A) Section 105(c) of the Comprehensive*  
8    *Iran Sanctions, Accountability, and Divestment*  
9    *Act of 2010 (22 U.S.C. 8514(c)).*

10    *(B) Executive Order 13553 (50 U.S.C. 1701*  
11    *note; relating to blocking property of certain per-*  
12    *sons with respect to serious human rights abuses*  
13    *by the Government of Iran).*

14    *(C) Executive Order 13224 (50 U.S.C. 1701*  
15    *note; relating to blocking property and prohib-*  
16    *iting transactions with persons who commit,*  
17    *threaten to commit, or support terrorism).*

18    *(D) Executive Order 13818 (50 U.S.C. 1701*  
19    *note; relating to blocking the property of persons*  
20    *involved in serious human rights abuse or cor-*  
21    *ruption).*

22    *(E) Executive Order 13876 (50 U.S.C. 1701*  
23    *note; relating to imposing sanctions with respect*  
24    *to Iran).*

1                   (F) *Penalties and visa bans applicable with  
2 respect to a person pursuant to section 7031(c)  
3 of the Department of State, Foreign Operations,  
4 and Related Programs Appropriations Act, 2023  
5 (division K of Public Law 117–328).*

6                   (3) *FORM OF REPORT.*—*The report required by  
7 paragraph (1)(C) shall be submitted in an unclassi-  
8 fied form but may contain a classified annex pro-  
9 vided separately containing additional contextual in-  
10 formation pertaining to justification for the issuance  
11 of any waiver issued, as described in paragraph  
12 (1)(C)(ii). The unclassified portion of such report  
13 shall be made available on a publicly available inter-  
14 net website of the Federal Government.*

15                   (b) *FOREIGN PERSONS DESCRIBED.*—*The foreign per-  
16 sons described in this subsection are the following:*

17                   (1) *The Supreme Leader of Iran and any official  
18 in the Office of the Supreme Leader of Iran.*

19                   (2) *The President of Iran and any official in the  
20 Office of the President of Iran or the President's cabi-  
21 net, including cabinet ministers and executive vice  
22 presidents.*

23                   (3) *Any entity, including foundations and eco-  
24 nomic conglomerates, overseen by the Office of the Su-  
25 preme Leader of Iran that is complicit in financing*

1       *or resourcing of human rights abuses or support for*  
2       *terrorism.*

3           *(4) Any official of any entity owned or con-*  
4       *trolled by the Supreme Leader of Iran or the Office*  
5       *of the Supreme Leader of Iran.*

6           *(5) Any person determined by the President—*

7              *(A) to be a person appointed by the Su-*  
8       *preme Leader of Iran, the Office of the Supreme*  
9       *Leader of Iran, the President of Iran, or the Of-*  
10      *fice of the President of Iran to a position as a*  
11      *state official of Iran, or as the head of any entity*  
12      *located in Iran or any entity located outside of*  
13      *Iran that is owned or controlled by one or more*  
14      *entities in Iran;*

15           *(B) to have knowingly and significantly as-*  
16      *sisted, sponsored, or provided significant finan-*  
17      *cial, material, or technological support for, or*  
18      *goods or services to or in support of, any person*  
19      *the property and interests in property of which*  
20      *are blocked pursuant to any sanctions program*  
21      *or authority listed in subsection (a)(2);*

22           *(C) to be owned or controlled by, or to have*  
23      *acted or purported to act for or on behalf of, di-*  
24      *rectly or indirectly, any person the property and*  
25      *interests in property of which are blocked pursu-*

1           *ant to any sanctions program or authority listed  
2           in subsection (a)(2); or*

3           *(D) to be a member of the board of directors  
4           or a senior executive officer of any entity the  
5           property and interests in property of which are  
6           blocked pursuant to any sanctions program or  
7           authority listed in subsection (a)(2).*

8           *(c) CONGRESSIONAL OVERSIGHT.—Not later than 120  
9           days after receiving a request from the chairman and rank-  
10          ing member of one of the appropriate congressional commit-  
11          tees with respect to whether a foreign person meets the cri-  
12          teria of a person described in subsection (b)(5), the Presi-  
13          dent shall—*

14           *(1) determine if the person meets such criteria;  
15          and*

16           *(2) submit an unclassified report, with a classi-  
17          fied annex provided separately if needed, to such  
18          chairman and ranking member with respect to such  
19          determination that includes a statement of whether or  
20          not the President imposed or intends to impose sanc-  
21          tions with respect to the person pursuant to any sanc-  
22          tions program or authority listed in subsection (a)(2).*

23           *(d) WAIVERS.—*

1                   (1) *IN GENERAL.*—*The President may waive the*  
2                   *application of sanctions under this section for renew-*  
3                   *able periods not to exceed 180 days if the President—*

4                   *(A) determines that such a waiver is in the*  
5                   *national security interests of the United States;*  
6                   *and*

7                   *(B) not less than 15 days before the grant-*  
8                   *ing of the waiver, submits to the appropriate*  
9                   *congressional committees a notice of and jus-*  
10                  *tification for the waiver.*

11                  (2) *FORM.*—*The waiver described in paragraph*  
12                  *(1) may be transmitted in classified form.*

13                  (e) *SUNSET.*—*This section shall cease to have effect on*  
14                  *the date that is 4 years after the date of the enactment of*  
15                  *this Act.*

16                  **SEC. 4. MODIFICATION AND EXTENSION OF SANCTIONING**  
17                  **THE USE OF CIVILIANS AS DEFENSELESS**  
18                  **SHIELDS ACT.**

19                  (a) *IN GENERAL.*—*Section 3 of the Sanctioning the*  
20                  *Use of Civilians as Defenseless Shields Act (Public Law*  
21                  *115–348; 50 U.S.C. 1701 note) is amended—*

22                  (1) *in subsection (b)—*  
23                  *(A) by redesignating paragraph (3) as*  
24                  *paragraph (4); and*

1                             (B) by inserting after paragraph (2) the fol-  
2                             lowing:

3                             “(3) Each foreign person that the President de-  
4                             termines, on or after the date of the enactment of the  
5                             MAHSA Act—

6                             “(A) is a member of Palestine Islamic  
7                             Jihad or is knowingly acting on behalf of Pal-  
8                             estine Islamic Jihad; and

9                             “(B) knowingly orders, controls, or other-  
10                          wise directs the use of civilians protected as such  
11                          by the law of war to shield military objectives  
12                          from attack.”;

13                          (2) by redesignating subsections (e), (f), (g), (h),  
14                          and (i) as subsections (f), (g), (h), (i), and (j), respec-  
15                          tively; and

16                          (3) by inserting after subsection (d) the fol-  
17                          lowing:

18                          “(e) CONGRESSIONAL REQUESTS.—Not later than 120  
19                          days after receiving a request from the chairman and rank-  
20                          ing member of one of the appropriate congressional commit-  
21                          tees with respect to whether a foreign person meets the cri-  
22                          teria of a person described in subsection (b) or (c), the  
23                          President shall—

24                          “(1) determine if the person meets such criteria;  
25                          and

1           “(2) submit a written justification to the chair-  
2 man and ranking member detailing whether or not  
3 the President imposed or intends to impose sanctions  
4 described in subsection (b) or (c) with respect to such  
5 person.”.

6           (b) *DEFINITIONS.*—Section 4 of the Sanctioning the  
7 Use of Civilians as Defenseless Shields Act (Public Law  
8 115–348; 50 U.S.C. 1701 note) is amended—

9           (1) by redesignating paragraph (7) as para-  
10 graph (8); and

11           (2) by inserting after paragraph (6) the fol-  
12 lowing:

13           “(7) PALESTINE ISLAMIC JIHAD.—The term  
14 ‘Palestine Islamic Jihad’ means—

15           “(A) the entity known as Palestine Islamic  
16 Jihad and designated by the Secretary of State  
17 as a foreign terrorist organization pursuant to  
18 section 219 of the Immigration and Nationality  
19 Act (8 U.S.C. 1189); or

20           “(B) any person identified as an agent or  
21 instrumentality of Palestine Islamic Jihad on  
22 the list of specially designated nationals and  
23 blocked persons maintained by the Office of For-  
24 eign Assets Control of the Department of the  
25 Treasury, the property or interests in property of

1           *which are blocked pursuant to the International  
2           Emergency Economic Powers Act (50 U.S.C.  
3           1701 et seq.).”.*

4           *(c) SUNSET.—Section 5 of the Sanctioning the Use of  
5           Civilians as Defenseless Shields Act (Public Law 115–348;  
6           50 U.S.C. 1701 note) is amended by striking “December  
7           31, 2023” and inserting “December 31, 2030”.*

8           **SEC. 5. CONFRONTING ASYMMETRIC AND MALICIOUS  
9           CYBER ACTIVITIES.**

10          *(a) IN GENERAL.—On and after the date that is 180  
11        days after the date of the enactment of this Act, the Presi-  
12        dent may impose the sanctions described in subsection (b)  
13        with respect to any foreign person that the President deter-  
14        mines, on or after such date of enactment—*

15           *(1) is responsible for or complicit in, or has en-  
16        gaged knowingly in, significant cyber-enabled activi-  
17        ties originating from, or directed by persons located,  
18        in whole or in substantial part, outside the United  
19        States that are reasonably likely to result in, or have  
20        materially contributed to, a significant threat to the  
21        national security, foreign policy, or economic health  
22        or financial stability of the United States;*

23           *(2) materially assisted, sponsored, or provided fi-  
24        nancial, material, or technological support for, or  
25        goods or services to or in support of, any activity de-*

1       scribed in this subsection or any person whose prop-  
2       erty and interests in property are blocked pursuant to  
3       this section;

4               (3) is owned or controlled by, or has acted or  
5       purported to act for or on behalf of, directly or indi-  
6       rectly, any person whose property and interests in  
7       property are blocked pursuant to this section; or

8               (4) has attempted to engage in any of the activi-  
9       ties described in paragraph (1), (2), or (3).

10       (b) SANCTIONS DESCRIBED.—The sanctions described  
11      in this subsection are the following:

12               (1) INADMISSIBILITY TO UNITED STATES.—In  
13      the case of an alien—

14                       (A) ineligibility to receive a visa to enter  
15      the United States or to be admitted to the United  
16      States; or

17                       (B) if the individual has been issued a visa  
18      or other documentation, revocation, in accord-  
19      ance with section 221(i) of the Immigration and  
20      Nationality Act (8 U.S.C. 1201(i)), of the visa or  
21      other documentation.

22               (2) BLOCKING OF PROPERTY.—The blocking, in  
23      accordance with the International Emergency Eco-  
24      nomic Powers Act (50 U.S.C. 1701 et seq.), of all  
25      transactions in all property and interests in property

1       *of a foreign person if such property and interests in*  
2       *property are in the United States, come within the*  
3       *United States, or are or come within the possession*  
4       *or control of a United States person.*

5       (c) *REQUESTS BY APPROPRIATE CONGRESSIONAL*  
6 *COMMITTEES.—*

7           (1) *IN GENERAL.—Not later than 120 days after*  
8       *receiving a request that meets the requirements of*  
9       *paragraph (2) with respect to whether a foreign per-*  
10      *son has engaged in an activity described in subsection*  
11      *(a), the President shall—*

12           (A) *determine if that person has engaged in*  
13       *such an activity; and*

14           (B) *submit a classified or unclassified re-*  
15      *port to the chairperson and ranking member of*  
16      *the committee or committees that submitted the*  
17      *request with respect to that determination that*  
18      *includes—*

19           (i) *a statement of whether or not the*  
20       *President imposed or intends to impose*  
21       *sanctions with respect to the person;*

22           (ii) *if the President imposed or intends*  
23       *to impose sanctions, a description of those*  
24       *sanctions; and*

1                             (iii) if the President does not intend to  
2                             impose sanctions, a description of actions  
3                             that meet the threshold for the President to  
4                             impose sanctions.

5                             (2) REQUIREMENTS.—A request under para-  
6                             graph (1) with respect to whether a foreign person has  
7                             engaged in an activity described in subsection (a)  
8                             shall be submitted to the President in writing jointly  
9                             by the chairperson and ranking member of one of the  
10                            appropriate congressional committees.

11                             **SEC. 6. SANCTIONS WITH RESPECT TO THREATS TO CUR-  
12                                 RENT OR FORMER UNITED STATES OFFI-  
13                                 CIALS.**

14                             (a) IN GENERAL.—On and after the date that is 180  
15                             days after the date of the enactment of this Act, the Presi-  
16                             dent shall impose the sanctions described in subsection (b)  
17                             with respect to any foreign person the President determines  
18                             has, on or after such date of enactment, ordered, directed,  
19                             or taken material steps to carry out any use of violence  
20                             or has attempted or threatened to use violence against any  
21                             current or former official of the Government of the United  
22                             States.

23                             (b) SANCTIONS DESCRIBED.—The sanctions described  
24                             in this subsection are the following:

1                   (1) *INADMISSIBILITY TO UNITED STATES.*—*In*  
2                   *the case of a foreign person who is an individual—*

3                   *(A) ineligibility to receive a visa to enter*  
4                   *the United States or to be admitted to the United*  
5                   *States; or*

6                   *(B) if the individual has been issued a visa*  
7                   *or other documentation, revocation, in accord-*  
8                   *ance with section 221(i) of the Immigration and*  
9                   *Nationality Act (8 U.S.C. 1201(i)), of the visa or*  
10                  *other documentation.*

11                  (2) *BLOCKING OF PROPERTY.*—*The blocking, in*  
12                  *accordance with the International Emergency Eco-*  
13                  *nomic Powers Act (50 U.S.C. 1701 et seq.), of all*  
14                  *transactions in all property and interests in property*  
15                  *of a foreign person if such property and interests in*  
16                  *property are in the United States, come within the*  
17                  *United States, or are or come within the possession*  
18                  *or control of a United States person.*

19                  (c) *ENFORCEMENT OF BLOCKING OF PROPERTY.*—*A*  
20                  *person that violates, attempts to violate, conspires to vio-*  
21                  *late, or causes a violation of a sanction described in sub-*  
22                  *section (b)(2) that is imposed by the President or any regu-*  
23                  *lation, license, or order issued to carry out such a sanction*  
24                  *shall be subject to the penalties set forth in subsections (b)*  
25                  *and (c) of section 206 of the International Emergency Eco-*

1 *nomic Powers Act (50 U.S.C. 1705) to the same extent as*  
2 *a person that commits an unlawful act described in sub-*  
3 *section (a) of that section.*

4       (d) *WAIVER.—*

5           (1) *IN GENERAL.—The President may waive the*  
6 *application of sanctions under this section for renew-*  
7 *able periods not to exceed 180 days if the President—*

8               (A) *determines that such a waiver is in the*  
9 *vital national security interests of the United*  
10 *States; and*

11               (B) *not less than 15 days before the grant-*  
12 *ing of the waiver, submits to the appropriate*  
13 *congressional committees a notice of and jus-*  
14 *tification for the waiver.*

15       (e) *TERMINATION AND SUNSET.—*

16           (1) *TERMINATION OF SANCTIONS.—The President*  
17 *may terminate the application of sanctions under this*  
18 *section with respect to a person if the President deter-*  
19 *mines and reports to the appropriate congressional*  
20 *committees not later than 15 days before the termi-*  
21 *nation of the sanctions that—*

22               (A) *credible information exists that the per-*  
23 *son did not engage in the activity for which*  
24 *sanctions were imposed;*

1                   (B) the person has credibly demonstrated a  
2 significant change in behavior, has paid an ap-  
3 propriate consequence for the activity for which  
4 sanctions were imposed, and has credibly com-  
5 mitted to not engage in an activity described in  
6 subsection (a) in the future; or

7                   (C) the termination of the sanctions is in  
8 the vital national security interests of the United  
9 States.

10                  (2) *SUNSET.*—The requirement to impose sanc-  
11 tions under this section shall terminate on the date  
12 that is 4 years after the date of the enactment of this  
13 *Act.*

14 **SEC. 7. RESOURCES FOR SANCTIONS IMPLEMENTATION AT**  
15                   **THE DEPARTMENT OF STATE.**

16                  (a) *SENSE OF CONGRESS.*—It is the sense of Congress  
17 that sanctions are a vital foreign policy and national secu-  
18 rity tool, and as such, it is critical that the Department  
19 of State and other agencies with responsibilities relating to  
20 sanctions across the executive branch—

21                  (1) are fully staffed, including through the  
22 prompt confirmation by the Senate of a qualified  
23 head of the Office of Sanctions Coordination of the  
24 Department of State; and

1                   (2) have the resources and infrastructure nec-  
2                   essary for the successful development and implementa-  
3                   tion of sanctions.

4                   (b) INCREASING RESOURCES AND IMPROVING MOD-  
5                   ERNIZATION FOR SANCTIONS IMPLEMENTATION.—The Sec-  
6                   retary of State shall take steps to modernize the sanctions  
7                   infrastructure and increase resources dedicated to imple-  
8                   menting sanctions, including by—

9                   (1) ensuring the Department of State has nec-  
10                  essary subscriptions and access to open-source data-  
11                  bases for purposes of making determinations to sup-  
12                  port the designation of persons for the imposition of  
13                  sanctions;

14                  (2) equipping bureaus involved in drafting and  
15                  reviewing evidentiary packages to support such des-  
16                  signations with sufficient technical resources to do so,  
17                  including an adequate number of workstations that  
18                  can be used to review classified information; and

19                  (3) increasing the number of personnel dedicated  
20                  to making and reviewing such designations.

21                  (c) REPORT ON MODERNIZATION EFFORTS.—Not later  
22                  than 180 days after the date of the enactment of this Act,  
23                  the Secretary of State shall submit to the Committee on For-  
24                  eign Relations of the Senate and the Committee on Foreign  
25                  Affairs of the House of Representatives a report describing

1 steps the Department of State is taking to address chal-  
2 lenges in the ability of the Department to support the des-  
3 ignation of persons for the imposition of sanctions.

4 (d) AUTHORIZATION OF APPROPRIATION.—There is  
5 authorized to be appropriated to the Secretary of State for  
6 fiscal year 2025 \$15,000,000 to carry out this section.

7 **SEC. 8. REPORT ON IMPACTS ON THE ISLAMIC REPUBLIC  
8 OF IRAN OF SANCTIONS IMPOSED BY THE  
9 UNITED STATES.**

10 (a) IN GENERAL.—Not later than 90 days after the  
11 date of the enactment this Act, the Secretary of State, in  
12 consultation with the Secretary of the Treasury and draw-  
13 ing on subject-matter experts including economists and stat-  
14 isticians from the Department of State and the Department  
15 of the Treasury, shall submit to the appropriate congres-  
16 sional committees a report on the impacts on the Islamic  
17 Republic of Iran of sanctions imposed by the United States.

18 (b) ELEMENTS.—The report required by subsection (a)  
19 shall include an assessment of the following:

20 (1) The impact of sanctions imposed by the  
21 United States on the following:

22 (A) Problematic activities and policies of  
23 the Islamic Republic of Iran, including ballistic  
24 missile development, proliferation of Iranian  
25 drones and missiles to state and non-state actors,

1           uranium enrichment, and funding of terrorist  
2           groups in the “Axis of Resistance”, and how  
3           sanctions have meaningfully impacted the ability  
4           of such groups to operate.

5           (B) Key officials of the Iranian regime, in-  
6           cluding their access to alternative financial mar-  
7           kets, their standard of living, and impacts to  
8           their personal wealth.

9           (C) The operations of independent civil so-  
10          ciety organizations in Iran, including the ability  
11          of such organizations to access products that  
12          would allow them to document and share human  
13          rights abuses, promote democratic norms, and  
14          engage in political dissent.

15          (D) The efficacy of licensing actions aimed  
16          at ensuring the people of Iran have access to cir-  
17          cumvention technologies around Iranian regime  
18          firewalls and censors to promote internet free-  
19          dom, including General License D-2 of the De-  
20          partment of the Treasury.

21          (E) The standard of living of the people of  
22          Iran, including—

23           (i) the impact on the purchasing power  
24           of the people of Iran and their ability to af-  
25           ford and acquire food and medicine; and

1                           (ii) changes in the size of the working  
2                           and middle classes in Iran, including im-  
3                           pacts to the poverty rate in Iran.

4                           (F) The growth of unofficial economies con-  
5                           trolled by officials of the Iranian regime and  
6                           members of the Islamic Revolutionary Guard  
7                           Corps.

8                           (2) What industries in Iran remain unaffected  
9                           by such sanctions.

10 **SEC. 9. EXCEPTIONS.**

11                           (a) EXCEPTION RELATING TO IMPORTATION OF  
12 *GOODS.*—

13                           (1) IN GENERAL.—A requirement to block and  
14                           prohibit all transactions in all property and interests  
15                           in property under this Act shall not include the au-  
16                           thority or a requirement to impose sanctions on the  
17                           importation of goods.

18                           (2) GOOD.—In this subsection, the term “good”  
19                           means any article, natural or manmade substance,  
20                           material, supply, or manufactured product, including  
21                           inspection and test equipment, and excluding tech-  
22                           nical data.

23                           (b) EXCEPTION TO COMPLY WITH UNITED NATIONS  
24 HEADQUARTERS AGREEMENT AND LAW ENFORCEMENT Ac-  
25 TIVITIES.—Sanctions under this Act shall not apply with

1 respect to the admission of an alien to the United States  
2 if admitting or paroling the alien into the United States  
3 is necessary—

4 (1) to permit the United States to comply with  
5 the Agreement regarding the Headquarters of the  
6 United Nations, signed at Lake Success June 26,  
7 1947, and entered into force November 21, 1947, be-  
8 tween the United Nations and the United States, or  
9 other applicable international obligations of the  
10 United States; or

11 (2) to carry out or assist authorized law enforce-  
12 ment activity in the United States.

13 (c) EXCEPTION TO COMPLY WITH INTELLIGENCE AC-  
14 TIVITIES.—Sanctions under this Act shall not apply to any  
15 activity subject to the reporting requirements under title V  
16 of the National Security Act of 1947 (50 U.S.C. 3091 et  
17 seq.) or any authorized intelligence activities of the United  
18 States.

19 (d) HUMANITARIAN ASSISTANCE.—

20 (1) IN GENERAL.—Sanctions under this Act shall  
21 not apply to—

22 (A) the conduct or facilitation of a trans-  
23 action for the provision of agricultural commod-  
24 ities, food, medicine, medical devices, humani-

1           *tarian assistance, or for humanitarian purposes;*

2           *or*

3           *(B) transactions that are necessary for or*  
4           *related to the activities described in subparagraph*  
5           *(A).*

6           *(2) DEFINITIONS.—In this subsection:*

7           *(A) AGRICULTURAL COMMODITY.—The term*  
8           *“agricultural commodity” has the meaning given*  
9           *that term in section 102 of the Agricultural*  
10          *Trade Act of 1978 (7 U.S.C. 5602).*

11          *(B) MEDICAL DEVICE.—The term “medical*  
12          *device” has the meaning given the term “device”*  
13          *in section 201 of the Federal Food, Drug, and*  
14          *Cosmetic Act (21 U.S.C. 321).*

15          *(C) MEDICINE.—The term “medicine” has*  
16          *the meaning given the term “drug” in section*  
17          *201 of the Federal Food, Drug, and Cosmetic Act*  
18          *(21 U.S.C. 321).*

19          *(e) REPORT ON EXCEPTIONS.—Not later than one year*  
20          *after the date of the enactment of this Act, and annually*  
21          *thereafter, the President shall submit to the appropriate*  
22          *congressional committees a report that describes each activi-*  
23          *ty that would be subject to sanctions under this Act if not*  
24          *excepted pursuant to subsection (b) or (c).*



**Calendar No. 373**

118TH CONGRESS  
2D SESSION  
**S. 2626**

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**A BILL**

To impose sanctions with respect to the Supreme Leader of Iran and the President of Iran and their respective offices for human rights abuses and support for terrorism.

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MAY 7, 2024

Reported with an amendment