

118TH CONGRESS
1ST SESSION

S. 3205

To require Federal agencies to use the Artificial Intelligence Risk Management Framework developed by the National Institute of Standards and Technology with respect to the use of artificial intelligence.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 2, 2023

Mr. MORAN (for himself and Mr. WARNER) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To require Federal agencies to use the Artificial Intelligence Risk Management Framework developed by the National Institute of Standards and Technology with respect to the use of artificial intelligence.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Federal Artificial Intel-
5 ligence Risk Management Act of 2023”.

6 **SEC. 2. AGENCY USE OF ARTIFICIAL INTELLIGENCE.**

7 (a) **DEFINITIONS.**—In this section:

1 (1) ADMINISTRATOR.—The term “Adminis-
2 trator” means the Administrator of Federal Pro-
3 curement Policy.

4 (2) AGENCY.—The term “agency” means any
5 department, independent establishment, Government
6 corporation, or other agency of the executive branch
7 of the Federal Government.

8 (3) ARTIFICIAL INTELLIGENCE.—The term “ar-
9 tificial intelligence” has the meaning given the term
10 in section 5002 of the National Artificial Intelligence
11 Initiative Act of 2020 (15 U.S.C. 9401).

12 (4) DIRECTOR.—The term “Director” means
13 the Director of the National Institute of Standards
14 and Technology.

15 (5) FRAMEWORK.—The term “framework”
16 means document number NIST AI 100–1 of the Na-
17 tional Institute of Standards and Technology enti-
18 tled “Artificial Intelligence Risk Management
19 Framework”, or any successor document.

20 (6) PLAYBOOK.—The term “playbook” means
21 the AI RMF Playbook developed by the National In-
22 stitute of Standards and Technology.

23 (7) PROFILE.—The term “profile” means an
24 implementation of the artificial intelligence risk
25 management functions, categories, and subcategories

1 for a specific setting or application based on the re-
2 quirements, risk tolerance, and resources of the
3 framework user.

4 (b) REQUIREMENTS FOR AGENCY USE OF ARTIFI-
5 CIAL INTELLIGENCE.—

6 (1) OMB GUIDANCE.—Not later than 180 days
7 after the date on which the Director of the National
8 Institute of Standards and Technology issues guide-
9 lines under paragraph (2), the Director of the Office
10 of Management and Budget shall issue guidance re-
11 quiring agencies to incorporate the framework and
12 the guidelines into their artificial intelligence risk
13 management efforts, consistent with such guidelines.

14 (2) NIST GUIDELINES.—Not later than 1 year
15 after the date of the enactment of this Act, the Di-
16 rector of the National Institute of Standards and
17 Technology shall, in consultation with the Adminis-
18 trator, issue guidance for agencies to incorporate the
19 framework into the artificial intelligence risk man-
20 agement efforts of the agency, which shall—

21 (A) provide standards, practices, and tools
22 consistent with the framework and how they
23 can leverage the framework to reduce risks to
24 people and the planet for agency implementa-

1 tion in the development, procurement, and use
2 of artificial intelligence;

3 (B) specify appropriate cybersecurity strat-
4 egies and the installation of effective cybersecu-
5 rity tools to improve security of artificial intel-
6 ligence systems;

7 (C) provide standards—

8 (i) that are consistent with the frame-
9 work and Circular A–119 of the Office of
10 Management and Budget;

11 (ii) that are tailored to risks that
12 could endanger people and the planet; and

13 (iii) which a supplier of artificial intel-
14 ligence for the agency must attest to meet
15 before the head of an agency may procure
16 artificial intelligence from that supplier;

17 (D) recommend training on the framework
18 and the guidelines for each agency responsible
19 for procuring artificial intelligence;

20 (E) set minimum requirements for devel-
21 oping profiles for agency use of artificial intel-
22 ligence consistent with the framework; and

23 (F) develop profiles for framework use for
24 an entity that is a small business concern (as

1 defined in section 3 of the Small Business Act
2 (15 U.S.C. 632)).

3 (3) ADDITIONAL REQUIREMENTS.—

4 (A) DRAFT CONTRACT LANGUAGE.—The
5 Administrator shall, in consultation with the
6 Director, provide draft contract language for
7 each agency to use in procurement that requires
8 a supplier of artificial intelligence—

9 (i) to adhere to certain actions that
10 are consistent with the framework; and

11 (ii) to provide appropriate access to
12 data, models, and parameters, as defined
13 by the Director, to enable sufficient test
14 and evaluation, verification, and validation.

15 (B) TEMPLATES.—The Director of the Of-
16 fice of Management and Budget shall, in con-
17 sultation with the Director, provide a template
18 for agency use on the guidance issued under
19 paragraph (1) that includes recommended pro-
20 cedures for implementation.

21 (4) CONFORMING REQUIREMENT.—The head of
22 each agency shall conform any policy, principle,
23 practice, procedure, or guideline governing the de-
24 sign, development, implementation, deployment, use,
25 or evaluation of an artificial intelligence system by

1 the agency to the framework and to the guidance
2 issued under paragraph (1).

3 (5) SUPPORTING MATERIAL.—In carrying out
4 paragraph (4), the head of each agency may use the
5 supporting materials of the framework, including the
6 playbook.

7 (6) STUDY.—Not later than 1 year after the
8 date of enactment of this Act, the Comptroller Gen-
9 eral of the United States shall conduct a study on
10 the impact of the application of the framework on
11 agency use of artificial intelligence.

12 (7) REPORTING REQUIREMENT.—Not later than
13 1 year after the date of the enactment of this Act,
14 and not less frequently than once every 3 years
15 thereafter, the Director of the Office of Management
16 and Budget shall submit to Congress a report on
17 agency implementation of and conformity to the
18 framework.

19 (8) EXCEPTION FOR NATIONAL SECURITY SYS-
20 TEMS.—Nothing in this subsection shall apply to a
21 national security system (as defined in section 3552
22 of title 44, United States Code).

23 (c) REQUIREMENTS FOR AGENCY PROCUREMENT OF
24 ARTIFICIAL INTELLIGENCE.—Not later than 1 year after
25 the issuance of guidance pursuant to subsection (b)(1), the

1 Federal Acquisition Regulatory Council shall promulgate
2 regulations that provide for—

3 (1) the requirements for the acquisition of arti-
4 ficial intelligence products, services, tools, and sys-
5 tems, to include risk-based compliance with the
6 framework; and

7 (2) solicitation provisions and contract clauses
8 that include references to the requirements described
9 in paragraph (1) and the framework for use in arti-
10 ficial intelligence acquisitions.

11 (d) ARTIFICIAL INTELLIGENCE WORKFORCE.—

12 (1) IN GENERAL.—Not later than 180 days
13 after the date of the enactment of this Act, the Di-
14 rector of the Office of Management and Budget
15 shall, in consultation with the Administrator of the
16 General Services Administration, establish an initia-
17 tive to provide to agencies expertise on artificial in-
18 telligence pursuant to requests for such expertise by
19 the heads of such agencies.

20 (2) ELEMENTS.—The initiative established pur-
21 suant to paragraph (1) shall include the following:

22 (A) The recruitment and hiring of inter-
23 disciplinary experts who can assist agencies in
24 the development, procurement, use, and assess-
25 ment of artificial intelligence tools.

1 (B) A process for establishing development
2 and deployment guidelines and tools for man-
3 aging artificial intelligence risks under which
4 the initiative can assist agencies.

5 (C) Consultation with existing initiatives,
6 including United States Digital Service and the
7 technology transformation services of the Gen-
8 eral Services Administration, to incorporate
9 best practices for assisting agencies in the de-
10 velopment, procurement, use, and assessment of
11 artificial intelligence tools.

12 (e) TESTING AND EVALUATION OF ARTIFICIAL IN-
13 TELLIGENCE.—

14 (1) STUDY.—Not later than 90 days after the
15 date of the enactment of this Act, the Director of
16 the National Institute of Standards and Technology
17 shall complete a study to review the existing and
18 forthcoming voluntary consensus standards for the
19 test, evaluation, verification, and validation of artifi-
20 cial intelligence acquisitions.

21 (2) DEVELOPMENT OF VOLUNTARY CONSENSUS
22 STANDARDS.—Not later than 90 days after the date
23 of the completion of the study required by paragraph
24 (1), the Director shall—

1 (A) convene relevant stakeholders to de-
2 velop voluntary consensus standards for the
3 test, evaluation, verification, and validation of
4 artificial intelligence acquisitions;

5 (B) upon completion of the standards de-
6 scribed in subparagraph (A) or within 1 year,
7 whichever is sooner—

8 (i) develop methods and principles,
9 based on the standards described in sub-
10 subparagraph (A), for the conduct of test,
11 evaluation, verification, and validation of
12 artificial intelligence acquisitions;

13 (ii) establish the resources for the
14 conduct of test, evaluation, verification,
15 and validation of artificial intelligence ac-
16 quisitions;

17 (iii) monitor and review all test, eval-
18 uation, verification, and validation of artifi-
19 cial intelligence acquisitions; and

20 (iv) review and make recommenda-
21 tions to the head of each agency of risks
22 to people and the plant on relevant artifi-
23 cial intelligence acquisitions; and

24 (C) continuously update the methods and
25 principles described in subparagraph (B)(i)

- 1 based on evolving voluntary consensus stand-
- 2 ards.

