

118TH CONGRESS
2D SESSION

S. 4534

To establish a national human trafficking database at the Federal Bureau of Investigation, and to incentivize certain State law enforcement agencies to report data to the database.

IN THE SENATE OF THE UNITED STATES

JUNE 13, 2024

Mrs. BLACKBURN (for herself and Ms. KLOBUCHAR) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To establish a national human trafficking database at the Federal Bureau of Investigation, and to incentivize certain State law enforcement agencies to report data to the database.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “National Human Traf-
5 ficking Database Act”.

1 **SEC. 2. NATIONAL HUMAN TRAFFICKING DATABASE.**

2 Title I of the Omnibus Crime Control and Safe
3 Streets Act of 1968 (34 U.S.C. 10101 et seq.) is amended
4 by adding at the end the following:

5 **“PART PP—NATIONAL HUMAN TRAFFICKING**
6 **DATABASE**

7 **“SEC. 3061. NATIONAL HUMAN TRAFFICKING DATABASE.**

8 “(a) DEFINITIONS.—In this section:

9 “(1) ANTI-HUMAN TRAFFICKING ORGANIZA-
10 TION.—The term ‘anti-human trafficking organiza-
11 tion’ means an organization whose main objective is
12 to address and combat human trafficking, including
13 by—

14 “(A) supporting populations known to be
15 at a higher risk of human trafficking;

16 “(B) raising awareness of human traf-
17 ficking; and

18 “(C) providing services to survivors of
19 human trafficking.

20 “(2) COVERED STATE LAW ENFORCEMENT
21 AGENCY.—The term ‘covered State law enforcement
22 agency’ means a State bureau of investigation or
23 equivalent State law enforcement agency.

24 “(3) DIRECTOR OF THE BUREAU.—The term
25 ‘Director of the Bureau’ means the Director of the
26 Federal Bureau of Investigation.

1 “(4) DIRECTOR OF THE OFFICE.—The term
2 ‘Director of the Office’ means the Director of the
3 Office for Victims of Crime.

4 “(5) HUMAN TRAFFICKING.—The term ‘human
5 trafficking’ means labor trafficking or sex traf-
6 ficking.

7 “(6) HUMAN TRAFFICKING RISK ASSESSMENT
8 SCORE.—The term ‘human trafficking risk assess-
9 ment score’ means a score for a county that indi-
10 cates the presence and prevalence of the known risk
11 factors and vulnerabilities that human traffickers ex-
12 ploit, including the following criteria:

13 “(A) The presence and prevalence of cases
14 of labor trafficking or sex trafficking, specifi-
15 cally indicated by—

16 “(i) the number of prosecutions, ar-
17 rests, or convictions for human trafficking;

18 “(ii) aggregated and anonymized data
19 from State-level human trafficking hot-
20 lines;

21 “(iii) aggregated and anonymized data
22 from State-level children’s services agen-
23 cies; and

24 “(iv) aggregated and anonymized
25 human trafficking data from the Missing

1 and Murdered Unit of the Office of Justice
2 Services of the Bureau of Indian Affairs.

3 “(B) The presence and prevalence of crimi-
4 nal activity known to be correlated with human
5 trafficking, including crimes of drug distribu-
6 tion, sexual assault, and gang-related violence.

7 “(C) The number of survivors of human
8 trafficking who have been served by nongovern-
9 mental human trafficking victim service organi-
10 zations.

11 “(7) LABOR TRAFFICKING.—The term ‘labor
12 trafficking’ means conduct described in section
13 103(11)(B) of the Trafficking Victims Protection
14 Act of 2000 (22 U.S.C. 7102(11)(B)).

15 “(8) PRIMARY SERVICE.—With respect to an
16 anti-human trafficking organization, the term ‘pri-
17 mary service’ means the essential function of the or-
18 ganization, which may be—

19 “(A) preventing human trafficking;

20 “(B) identifying survivors of human traf-
21 ficking;

22 “(C) recovering survivors from human
23 trafficking situations; or

24 “(D) providing support for survivors to
25 exit human trafficking situations.

1 “(9) SEX TRAFFICKING.—The term ‘sex traf-
2 ficking’ has the meaning given the term in section
3 103 of the Trafficking Victims Protection Act of
4 2000 (22 U.S.C. 7102).

5 “(b) DUTIES OF OFFICE FOR VICTIMS OF CRIME.—

6 “(1) GRANTS.—

7 “(A) IN GENERAL.—For each fiscal year
8 for which amounts are made available to carry
9 out this section, the Director of the Office shall
10 award grants to covered State law enforcement
11 agencies to collect and report to the Director of
12 the Bureau human trafficking data, directly or
13 by contract with a private or nonprofit organi-
14 zation with expertise and experience in the col-
15 lection of human trafficking data, in accordance
16 with subsection (c).

17 “(B) APPLICATION.—A covered State law
18 enforcement agency seeking a grant under this
19 subsection shall submit an application to the
20 Director of the Office at such time, in such
21 manner, and containing such information as the
22 Director of the Office may reasonably require.

23 “(C) GRANT CONDITION.—A covered State
24 law enforcement agency may not receive a grant
25 under subparagraph (A) unless the agency cer-

1 tifies to the Director of the Office that, not
 2 later than 180 days after the date on which the
 3 agency receives the grant, the agency will iden-
 4 tify how the agency will collect or ensure the
 5 collection and reporting of human trafficking
 6 data described in subsection (c)(1)(A).

7 “(D) USE OF GRANT.—A covered State
 8 law enforcement agency may only use a grant
 9 received under subparagraph (A) to collect and
 10 report the data described in section (c)(1)(A).

11 “(2) GUIDANCE FOR RISK ASSESSMENT SCORE
 12 AND USE OF GRANT FUNDS.—Not later than 180
 13 days after the date of enactment of the National
 14 Human Trafficking Database Act, the Director of
 15 the Office shall issue guidance that includes—

16 “(A) the formula that a covered State law
 17 enforcement agency shall use to calculate the
 18 human trafficking risk assessment score for
 19 each county in the State; and

20 “(B) goals and guidelines for the use of
 21 grants awarded under paragraph (1).

22 “(c) DATABASE.—

23 “(1) ESTABLISHMENT.—

24 “(A) INITIAL SUBMISSION OF STATE
 25 DATA.—Not later than 1 year after the date of

1 enactment of the National Human Trafficking
2 Database Act, each covered State law enforce-
3 ment agency that has received a grant under
4 subsection (b)(1) shall report to the Director of
5 the Bureau, for the most recently ended fiscal
6 year (as of that date of enactment) for the
7 State—

8 “(i) where such data is available—

9 “(I) the human trafficking risk
10 assessment index score for each coun-
11 ty in the State;

12 “(II) the name and primary serv-
13 ice of each anti-human trafficking or-
14 ganization operating in each county in
15 the State; and

16 “(III) the total number of State-
17 level human trafficking prosecutions,
18 which the covered State law enforce-
19 ment agency shall compile by col-
20 lecting the necessary information from
21 the prosecutor’s office for each county
22 in the State, categorized by sex, race,
23 citizenship, and prior convictions; and

1 “(ii) if any data described in clause (i)
2 is not available, a statement explaining
3 why the data is not available.

4 “(B) ESTABLISHMENT.—Not later than 18
5 months after the date of enactment of the Na-
6 tional Human Trafficking Database Act, the
7 Director of the Bureau shall publish on the
8 internet website of the Federal Bureau of In-
9 vestigation a database that includes, for each
10 State—

11 “(i) the human trafficking risk assess-
12 ment index score for each county in the
13 State, as reported by the covered State law
14 enforcement agency under subparagraph
15 (A)(i)(I);

16 “(ii) the name and primary service of
17 each anti-human trafficking organization
18 operating in each county in the State, as
19 reported by the covered State law enforce-
20 ment agency under subparagraph
21 (A)(i)(II);

22 “(iii) the total number of State-level
23 human trafficking prosecutions, as re-
24 ported by the covered State law enforce-

1 ment agency under subparagraph
2 (A)(i)(III);

3 “(iv) any statement from the covered
4 State law enforcement agency of the State
5 described in subparagraph (A)(ii); and

6 “(v)(I) except as provided in sub-
7 clause (II)—

8 “(aa) the 10 counties in the
9 State with the highest human traf-
10 ficking risk assessment index scores;
11 and

12 “(bb) the 10 counties in the
13 State with the lowest human traf-
14 ficking risk assessment index scores;

15 or

16 “(II) if the State has fewer than 20
17 counties, a list of the counties in the State,
18 ranked by human trafficking risk assess-
19 ment index score from highest to lowest.

20 “(C) COLLECTION OF DATA ABOUT ANTI-
21 HUMAN TRAFFICKING ORGANIZATIONS.—In car-
22 rying out subparagraph (A)(ii), a covered State
23 law enforcement agency may coordinate with—

24 “(i) the Administration for Children
25 and Families, in its capacity as the oper-

1 ator of the National Human Trafficking
2 Hotline;

3 “(ii) the Office for Victims of Crime;
4 and

5 “(iii) the Bureau of Justice Statistics.

6 “(2) ADMINISTRATION.—

7 “(A) SUBMISSION OF STATE DATA.—Not
8 later than 90 days after the last day of a fiscal
9 year, beginning with fiscal year 2025, each cov-
10 ered State law enforcement agency that received
11 a grant under subsection (b)(1) for that fiscal
12 year shall report to the Director the data de-
13 scribed in paragraph (1)(A) of this subsection
14 (and any statement described in clause (ii) of
15 that paragraph, if applicable) for that fiscal
16 year for the State.

17 “(B) UPDATING DATABASE.—Not later
18 than 180 days after the last day of a fiscal
19 year, beginning with fiscal year 2025, the Di-
20 rector of the Bureau shall update the database
21 established under paragraph (1)(B) using the
22 data provided by covered State law enforcement
23 agencies for that fiscal year under paragraph
24 (1)(A) (and including any statements described
25 in clause (ii) of that paragraph, if applicable).

1 “(3) REPORT.—Not later than 180 days after
2 the last day of a fiscal year, beginning with fiscal
3 year 2025, the Director of the Bureau shall report
4 to Congress the contents of the database established
5 under paragraph (1)(B) for that fiscal year.

6 “(d) SURVIVOR CONFIDENTIALITY.—In order to en-
7 sure the safety of adult, youth, and child survivors of
8 human trafficking and their families, a covered State law
9 enforcement agency that receives a grant under subsection
10 (b)(1), in collecting and reporting data under this section,
11 shall protect the confidentiality and privacy of those sur-
12 vivors and their families.

13 “(e) AUTHORIZATION OF APPROPRIATIONS.—There
14 are authorized to be appropriated—

15 “(1) \$50,000,000 to the Director of the Office
16 for each of fiscal years 2025 through 2028 to carry
17 out subsection (b); and

18 “(2) \$1,000,000 to the Director of the Bureau
19 for each of fiscal years 2025 through 2028 to carry
20 out subsection (c).”.

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