

118TH CONGRESS  
2D SESSION

# S. 4819

To require an annual report on the unfunded programs, activities, and mission requirements within the Department of State and the United States Agency for International Development.

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IN THE SENATE OF THE UNITED STATES

JULY 29, 2024

Mr. KAINE (for himself and Mr. YOUNG) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To require an annual report on the unfunded programs, activities, and mission requirements within the Department of State and the United States Agency for International Development.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Fully Funding our Na-  
5 tional Security Priorities Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1           (1) A report issued by the Department of State  
2           in 2023 identified a \$41,300,000,000 gap between  
3           the resources made available to the Department of  
4           State and the United States Agency for Inter-  
5           national Development and the resources required to  
6           effectively counter the People’s Republic of China in  
7           the Indo-Pacific region.

8           (2) While the Department of State and the  
9           United States Agency for International Development  
10          remain less than fully funded, the PRC has provided  
11          some \$1,340,000,000,000 in grants and loans over  
12          the past 22 years. In October 2023, the PRC and  
13          President Xi announced an additional  
14          \$100,000,000,000 for China’s development banks.

15          (3) As competitors like the PRC and Russia ex-  
16          pand their global diplomatic footprints, the Depart-  
17          ment of State today has, on average, a 13 percent  
18          staffing gap.

19 **SEC. 3. SENSE OF CONGRESS.**

20          It is the sense of Congress that—

21               (1) the United States is a beacon of democracy  
22               and freedom in an increasingly fraught world;

23               (2) the Department of State, as a critical na-  
24               tional security agency, remains chronically under-  
25               staffed and underfunded at a time when geopolitical

1 rivals, including the People’s Republic of China, are  
2 rapidly expanding their global diplomatic presences;  
3 and

4 (3) it is imperative to empower the Department  
5 of State and the United States Agency for Inter-  
6 national Development to ensure the United States  
7 can—

8 (A) effectively advance the national secu-  
9 rity interests of the United States;

10 (B) respond strategically to emerging tech-  
11 nologies; and

12 (C) respond with flexibility to metasta-  
13 sizing global threats.

14 **SEC. 4. ANNUAL REPORT.**

15 (a) **DEFINED TERM.**—In this section, the term “un-  
16 funded priority”, with respect to a fiscal year, means a  
17 program, activity, or mission requirement of an element  
18 of the Department of State or the United States Agency  
19 for International Development (referred to in this section  
20 as “USAID”) that—

21 (1) is not funded in the budget for such fiscal  
22 year submitted by the President to Congress pursu-  
23 ant to section 1105 of title 31, United States Code;

24 (2) is necessary to fulfill a foreign policy or na-  
25 tional security objective or to satisfy an information

1 requirement associated with a goal or objective out-  
2 lined in the Joint Strategic Plan agreed upon by the  
3 Department of State and USA/ID; and

4 (3) would have been recommended for funding  
5 by the Secretary of State or the USAID Adminis-  
6 trator if—

7 (A) additional resources had been available  
8 for such budget to fund such program, activity,  
9 or mission requirement; or

10 (B) the program, activity, or mission re-  
11 quirement has emerged since such budget was  
12 formulated.

13 (b) IN GENERAL.—Not later than 10 days after the  
14 date on which the budget for any fiscal year is submitted  
15 by the President to Congress, the Secretary of State and  
16 USAID Administrator shall each prepare and submit a re-  
17 port to the Committee on Foreign Relations of the Senate,  
18 the Committee on Appropriations of the Senate, the Com-  
19 mittee on Foreign Affairs of the House of Representatives,  
20 and the Committee on Appropriations of the House of  
21 Representatives the unfunded priorities of the programs  
22 under the jurisdiction of the Secretary or the Adminis-  
23 trator, as applicable.

24 (c) ELEMENTS.—

1           (1) IN GENERAL.—Each report submitted to  
2 Congress pursuant to subsection (b) shall include,  
3 with respect to each unfunded priority covered by  
4 such report—

5           (A) a summary description of such pri-  
6 ority, including the objectives to be achieved if  
7 such priority is funded (whether in whole or in  
8 part);

9           (B) the additional amount of funds rec-  
10 ommended to be made available to achieve the  
11 objectives referred to in subparagraph (A); and

12           (C) budget information with respect to  
13 such priority, including—

14                   (i) the appropriation account;

15                   (ii) the expenditure center; and

16                   (iii) the project and, if applicable, any  
17 subprojects.

18           (2) PRIORITIZATION.—Each report submitted  
19 to Congress pursuant to subsection (b) shall present  
20 the unfunded priorities covered by such report in  
21 overall order of urgency of priority among unfunded  
22 priorities.

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