

116TH CONGRESS  
1ST SESSION

# S. 673

To amend the Small Business Act to eliminate the inclusion of option years in the award price for sole source contracts, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 6, 2019

Ms. ERNST (for herself and Ms. BALDWIN) introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

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## A BILL

To amend the Small Business Act to eliminate the inclusion of option years in the award price for sole source contracts, and for other purposes.

1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Expanding Contracting Opportunities for Small Businesses Act of 2019”.

**6 SEC. 2. DEFINITIONS.**

7       In this Act—

1                         (1) the terms “Administration” and “Adminis-  
2                         trator” mean the Small Business Administration  
3                         and the Administrator thereof;

4                         (2) the term “small business concern owned  
5                         and controlled by service-disabled veterans” has the  
6                         meaning given the term in section 3(q) of the Small  
7                         Business Act (15 U.S.C. 632(q)); and

8                         (3) the term “small business concern owned  
9                         and controlled by women” has the meaning given the  
10                         term in section 8(m) of the Small Business Act (15  
11                         U.S.C. 637(m)).

12                         **SEC. 3. AMENDMENTS TO CONTRACTING AUTHORITY FOR**  
13                         **CERTAIN SMALL BUSINESS CONCERNS.**

14                         (a) **QUALIFIED HUBZONE SMALL BUSINESS CON-**  
15                         **CERNS.**—Section 31(b)(2)(A) of the Small Business Act  
16                         (15 U.S.C. 657a(b)(2)(A)) is amended to read as follows:

17                         “(A) **SOLE SOURCE CONTRACTS.**—A con-  
18                         tracting officer may award sole source contracts  
19                         under this section to any qualified HUBZone  
20                         small business concern, if—

21                         “(i) the qualified HUBZone small  
22                         business concern is determined to be a re-  
23                         sponsible contractor with respect to per-  
24                         formance of the contract opportunity;

1                 “(ii) the contracting officer does not  
2 have a reasonable expectation that 2 or  
3 more qualified HUBZone small business  
4 concerns will submit offers for the contract  
5 opportunity;

6                 “(iii) the anticipated award price of  
7 the contract will not exceed—

8                         “(I) \$7,000,000, in the case of a  
9 contract opportunity assigned a stand-  
10 ard industrial classification code for  
11 manufacturing; or

12                         “(II) \$4,000,000, in the case of  
13 all other contract opportunities;

14                 “(iv) in the estimation of the con-  
15 tracting officer, the contract award can be  
16 made at a fair and reasonable price; and

17                         “(v) the base and each of the option  
18 years of the award, if any, are of similar  
19 value.”.

20                 (b) SMALL BUSINESS CONCERN OWNED AND CON-  
21 TROLLED BY SERVICE-DISABLED VETERANS.—Section  
22 36(a) of the Small Business Act (15 U.S.C. 657f(a)) is  
23 amended to read as follows:

24                 “(a) SOLE SOURCE CONTRACTS.—In accordance with  
25 this section, a contracting officer may award a sole source

1 contract to any small business concern owned and con-  
2 trolled by service-disabled veterans if—

3 “(1) the concern is determined to be a respon-  
4 sible contractor with respect to performance of the  
5 contract opportunity;

6 “(2) the contracting officer does not have a rea-  
7 sonable expectation that 2 or more small business  
8 concerns owned and controlled by service-disabled  
9 veterans will submit offers for the contract oppor-  
10 tunity;

11 “(3) the anticipated award price of the contract  
12 will not exceed—

13 “(A) \$7,000,000, in the case of a contract  
14 opportunity assigned a standard industrial clas-  
15 sification code for manufacturing; or

16 “(B) \$4,000,000, in the case of any other  
17 contract opportunity;

18 “(4) in the estimation of the contracting officer,  
19 the contract award can be made at a fair and rea-  
20 sonable price;

21 “(5) the contracting officer has notified the Ad-  
22 ministration of the intent to make the award and re-  
23 quested that the Administration determine the eligi-  
24 bility of the concern for the award;

1           “(6) the base and each of the option years of  
2       the award, if any, are of similar value; and

3           “(7) the Administration has determined that  
4       the concern is eligible for the award.”.

5       (c) CERTAIN SMALL BUSINESS CONCERNS OWNED  
6 AND CONTROLLED BY WOMEN.—Section 8(m) of the  
7 Small Business Act (15 U.S.C. 637(m)) is amended—

8           (1) by amending paragraph (7) to read as fol-  
9       lows:

10          “(7) AUTHORITY FOR SOLE SOURCE CON-  
11       TRACTS FOR ECONOMICALLY DISADVANTAGED  
12       SMALL BUSINESS CONCERNS OWNED AND CON-  
13       TROLLED BY WOMEN.—A contracting officer may  
14       award a sole source contract under this subsection  
15       to any small business concern owned and controlled  
16       by women described in paragraph (2)(A) and cer-  
17       tified under paragraph (2)(E) if—

18           “(A) the concern is determined to be a re-  
19       sponsible contractor with respect to perform-  
20       ance of the contract opportunity;

21           “(B) the contracting officer does not have  
22       a reasonable expectation that 2 or more small  
23       business concerns owned and controlled by  
24       women described in paragraph (2)(A) will sub-  
25       mit offers for the contract opportunity;

1                 “(C) the anticipated award price of the  
2 contract will not exceed—

3                     “(i) \$7,000,000, in the case of a con-  
4 tract opportunity assigned a standard in-  
5 dustrial classification code for manufac-  
6 turing; or

7                     “(ii) \$4,000,000, in the case of any  
8 other contract opportunity;

9                 “(D) in the estimation of the contracting  
10 officer, the contract award can be made at a  
11 fair and reasonable price;

12                 “(E) the contracting officer has notified  
13 the Administration of the intent to make the  
14 award and requested that the Administration  
15 determine the eligibility of the concern for the  
16 award;

17                 “(F) the base and each of the option years  
18 of the award, if any, are of similar value; and

19                 “(G) the Administration has determined  
20 that the concern is eligible for the award.”; and

21                 (2) by amending paragraph (8) to read as fol-  
22 lows:

23                 “(8) AUTHORITY FOR SOLE SOURCE CON-  
24 TRACTS FOR SMALL BUSINESS CONCERN OWNED  
25 AND CONTROLLED BY WOMEN IN SUBSTANTIALLY

1       UNDERREPRESENTED INDUSTRIES.—A contracting  
2       officer may award a sole source contract under this  
3       subsection to any small business concern owned and  
4       controlled by women certified under paragraph  
5       (2)(E) that is in an industry in which small business  
6       concerns owned and controlled by women are sub-  
7       stantially underrepresented (as determined by the  
8       Administrator under paragraph (3)) if—

9                 “(A) the concern is determined to be a re-  
10         ponsible contractor with respect to perform-  
11          ance of the contract opportunity;

12                 “(B) the contracting officer does not have  
13          a reasonable expectation that 2 or more busi-  
14          nesses in an industry that has received a waiver  
15          under paragraph (3) will submit offers for the  
16          contract opportunity;

17                 “(C) the anticipated award price of the  
18          contract will not exceed—

19                         “(i) \$7,000,000, in the case of a con-  
20          tract opportunity assigned a standard in-  
21          dustrial classification code for manufac-  
22          turing; or

23                         “(ii) \$4,000,000, in the case of any  
24          other contract opportunity;

1               “(D) in the estimation of the contracting  
2               officer, the contract award can be made at a  
3               fair and reasonable price;

4               “(E) the contracting officer has notified  
5               the Administration of the intent to make the  
6               award and requested that the Administration  
7               determine the eligibility of the concern for the  
8               award;

9               “(F) the base and each of the option years  
10              of the award, if any, are of similar value; and

11              “(G) the Administration has determined  
12              that the concern is eligible for the award.”.

13              (d) SOCIALLY AND ECONOMICALLY DISADVANTAGED  
14  SMALL BUSINESS CONCERNS.—Section 8(a)(1)(D)(i) of  
15  the Small Business Act (15 U.S.C. 637(a)(1)(D)(i)) is  
16  amended to read as follows:

17              “(D)(i) A contracting officer may award sole  
18              source contracts under this subsection to any qualifi-  
19              fied socially and economically disadvantaged small  
20              business concern, as defined in paragraph (4)(A),  
21              if—

22              “(I) the qualified socially and economically  
23              disadvantaged small business concern is deter-  
24              mined to be a responsible contractor with re-

1                   spect to performance of the contract oppor-  
2                   tunity;

3                   “(II) the contracting officer does not have  
4                   a reasonable expectation that 2 or more quali-  
5                   fied socially and economically disadvantaged  
6                   small business concerns will submit offers for  
7                   the contract opportunity;

8                   “(III) the anticipated award price of the  
9                   contract will not exceed—

10                  “(aa) \$7,000,000, in the case of a  
11                  contract opportunity assigned a standard  
12                  industrial classification code for manufac-  
13                  turing; or

14                  “(bb) \$4,000,000, in the case of any  
15                  other contract opportunity;

16                  “(IV) in the estimation of the contracting  
17                  officer, the contract award can be made at a  
18                  fair and reasonable price; and

19                  “(V) the base and each of the option years  
20                  of the award, if any, are of similar value.”.

21 **SEC. 4. SBA CERTIFICATION PROGRAM NOTIFICATION.**

22                  (a) IN GENERAL.—The Administrator shall notify  
23                  the Committee on Small Business and Entrepreneurship  
24                  of the Senate and the Committee on Small Business of

1 the House of Representatives when the Administrator has  
2 implemented each of the following:

3                 (1) A program to certify small business con-  
4 cerns owned and controlled by women.

5                 (2) A program to certify small business con-  
6 cerns owned and controlled by service-disabled vet-  
7 erans.

8                 (b) ADDITIONAL NOTICE.—The Administrator shall  
9 submit a copy of a notification required under subsection  
10 (a) to the Law Revision Counsel of the House of Rep-  
11 resentatives so that the Law Revision Counsel may execute  
12 the amendments required under section 5.

13 **SEC. 5. REMOVAL OF ELIGIBILITY DETERMINATION UPON**  
14 **IMPLEMENTATION OF CERTIFICATION PRO-**  
15 **GRAMS.**

16                 Effective upon the notification described in section 4,  
17 the Small Business Act (15 U.S.C. 631 et seq.), as amend-  
18 ed by section 3 of this Act, is amended—

19                 (1) in section 8(m) (15 U.S.C. 637(m))—

20                         (A) in paragraph (7)—

21                                 (i) in subparagraph (D), by adding  
22                                     “and” at the end;

23                                 (ii) by striking subparagraphs (E) and  
24                                     (G);

- 1                             (iii) by redesignating subparagraph  
2                             (F) as subparagraph (E); and  
3                             (iv) in subparagraph (E), as so redes-  
4                             gnated, by striking “; and” and inserting  
5                             a period; and  
6                             (B) in paragraph (8)—  
7                                 (i) in subparagraph (D), by adding  
8                             “and” at the end;  
9                                 (ii) by striking subparagraphs (E) and  
10                             (G);  
11                                 (iii) by redesignating subparagraph  
12                             (F) as subparagraph (E); and  
13                                 (iv) in subparagraph (E), as so redes-  
14                             gnated, by striking “; and” and inserting  
15                             a period; and  
16                             (2) in section 36(a) (15 U.S.C. 657f(a))—  
17                                 (A) in paragraph (3), by adding “and” at  
18                             the end;  
19                                 (B) in paragraph (4), by striking the semi-  
20                             colon at the end and inserting a period; and  
21                                 (C) by striking paragraphs (5), (6), and  
22                             (7).

23 **SEC. 6. GAO REPORT.**

- 24                             (a) STUDY.—With respect to the procurement pro-  
25                             grams of the Administration for small business concerns

1 owned and controlled by women and for small business  
2 concerns owned and controlled by service-disabled vet-  
3 erans, the Comptroller General of the United States shall  
4 conduct an evaluation of the policies and practices used  
5 by the Administration and other Federal agencies to pro-  
6 vide assurances that—

7                 (1) contracting officers are properly classifying  
8                 sole source awards under those programs in the  
9                 Federal Procurement Data System; and

10                (2) sole source contracts awarded under those  
11                programs are being awarded to eligible concerns.

12               (b) REPORT.—Not later than 18 months after the  
13 date on which the Administration implements the certifi-  
14 cation programs described in section 4(a), the Comptroller  
15 General of the United States shall submit to the Com-  
16 mittee on Small Business and Entrepreneurship of the  
17 Senate and the Committee on Small Business of the  
18 House of Representatives a report containing the findings  
19 made in carrying out the study required under subsection  
20 (a).

21               (c) SBA CONSIDERATION OF GAO REPORT.—

22               (1) IN GENERAL.—The Administrator shall re-  
23 view the report issued under subsection (b) and take  
24 such actions as the Administrator may determine  
25 appropriate to address any concerns raised in the re-

1 port and any recommendations contained in the re-  
2 port.

3 (2) REPORT TO CONGRESS.—After the review  
4 described under paragraph (1), the Administrator  
5 shall submit to Congress a report—

6 (A) stating that no additional actions were  
7 necessary to address any concerns or rec-  
8 ommendations contained in the report; or

9 (B) describing the actions taken by the  
10 Administrator to resolve those concerns or im-  
11 plement those recommendations.

