

115TH CONGRESS  
1ST SESSION

# S. 717

To promote pro bono legal services as a critical way in which to empower survivors of domestic violence.

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## IN THE SENATE OF THE UNITED STATES

MARCH 23, 2017

Mr. SULLIVAN (for himself, Ms. HEITKAMP, Mrs. SHAHEEN, Ms. MURKOWSKI, Mrs. CAPITO, Mr. CORNYN, and Mr. DAINES) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To promote pro bono legal services as a critical way in which to empower survivors of domestic violence.

1       *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Pro bono Work to Em-  
5 power and Represent Act of 2017” or the “POWER Act”.

6 **SEC. 2. FINDINGS.**

7       Congress finds the following:

8           (1) Extremely high rates of domestic violence,  
9       dating violence, sexual assault, and stalking exist at  
10       the local, State, and national levels and such vio-

1 lence or behavior harms the most vulnerable mem-  
2 bers of our society.

3 (2) According to a study commissioned by the  
4 Department of Justice, nearly 25 percent of women  
5 suffer from domestic violence during their lifetime.

6 (3) Proactive efforts should be made available  
7 in all forums to provide pro bono legal services and  
8 eliminate the violence that destroys lives and shat-  
9 ters families.

10 (4) A variety of factors cause domestic violence,  
11 dating violence, sexual assault, and stalking, and a  
12 variety of solutions at the local, State, and national  
13 levels are necessary to combat such violence or be-  
14 havior.

15 (5) According to the National Network to End  
16 Domestic Violence, which conducted a census includ-  
17 ing almost 1,700 assistance programs, over the  
18 course of 1 day in September 2014, more than  
19 10,000 requests for services, including legal rep-  
20 resentation, were not met.

21 (6) Pro bono assistance can help fill this need  
22 by providing not only legal representation, but also  
23 access to emergency shelter, transportation, and  
24 childcare.

1           (7) Research and studies have demonstrated  
2           that the provision of legal assistance to victims of  
3           domestic violence, dating violence, sexual assault,  
4           and stalking reduces the probability of such violence  
5           or behavior reoccurring in the future and can help  
6           survivors move forward.

7           (8) Legal representation increases the possi-  
8           bility of successfully obtaining a protective order  
9           against an attacker, which prevents further mental  
10          and physical injury to a victim and his or her family,  
11          as demonstrated by a study that found that 83 per-  
12          cent of victims represented by an attorney were able  
13          to obtain a protective order, whereas only 32 percent  
14          of victims without an attorney were able to do so.

15          (9) The American Bar Association Model Rules  
16          include commentary stating that “every lawyer, re-  
17          gardless of professional prominence or professional  
18          workload, has a responsibility to provide legal serv-  
19          ices to those unable to pay, and personal involve-  
20          ment in the problems of the disadvantaged can be  
21          one of the most rewarding experiences in the life of  
22          a lawyer”.

23          (10) As representatives of the Department of  
24          Justice, the duty of United States Attorneys is to  
25          present “equal and impartial justice to all its citi-

1 zens”, which should include, especially, survivors of  
2 domestic violence, dating violence, sexual assault,  
3 and stalking who might not otherwise know how to  
4 seek advice and protection.

5 (11) As Federal leaders who have knowledge of  
6 domestic violence, dating violence, sexual assault,  
7 and stalking in their localities, United States Attor-  
8 neys should encourage lawyers to provide pro bono  
9 resources in an effort to help victims of such vio-  
10 lence or behavior escape the cycle of abuse.

11 (12) A dedicated army of pro bono attorneys fo-  
12 cused on this mission will inspire others to devote ef-  
13 forts to this cause and will raise awareness of the  
14 scourge of domestic violence, dating violence, sexual  
15 assault, and stalking throughout the country.

16 (13) Communities, by providing awareness of  
17 pro bono legal services and assistance to survivors of  
18 domestic violence, dating violence, sexual assault,  
19 and stalking, will empower those survivors to move  
20 forward with their lives.

21 **SEC. 3. U.S. ATTORNEYS TO PROMOTE EMPOWERMENT**  
22 **EVENTS.**

23 (a) IN GENERAL.—Not later than 1 year after the  
24 date of enactment of this Act, and not less often than once  
25 each year thereafter, each United States Attorney, or his

1 or her designee, for each judicial district shall lead not  
2 less than 1 public event, in partnership with a State, local,  
3 tribal, or territorial domestic violence service provider or  
4 coalition and a State or local volunteer lawyer project, pro-  
5 moting pro bono legal services as a critical way in which  
6 to empower survivors of domestic violence, dating violence,  
7 sexual assault, and stalking and engage citizens in assist-  
8 ing those survivors.

9 (b) DISTRICTS CONTAINING INDIAN TRIBES AND  
10 TRIBAL ORGANIZATIONS.—During each 3-year period, a  
11 United States Attorney, or his or her designee, for a judi-  
12 cial district that contains an Indian tribe or tribal organi-  
13 zation (as those terms are defined in section 4 of the In-  
14 dian Self-Determination and Education Assistance Act  
15 (25 U.S.C. 5304)) shall lead not less than 1 public event  
16 promoting pro bono legal services under subsection (a) of  
17 this section in partnership with an Indian tribe or tribal  
18 organization with the intent of increasing the provision of  
19 pro bono legal services for Indian or Alaska Native victims  
20 of domestic violence, dating violence, sexual assault, and  
21 stalking.

22 (c) REQUIREMENTS.—Each United States Attorney  
23 shall—

1           (1) have discretion as to the design, organiza-  
2           tion, and implementation of the public events re-  
3           quired under subsection (a); and

4           (2) in conducting a public event under sub-  
5           section (a), seek to maximize the local impact of the  
6           event and the provision of access to high-quality pro  
7           bono legal services by survivors of domestic violence,  
8           dating violence, sexual assault, and stalking.

9   **SEC. 4. REPORTING REQUIREMENTS.**

10          (a) REPORT TO THE ATTORNEY GENERAL.—Not  
11          later than October 30 of each year, each United States  
12          Attorney shall submit to the Attorney General a report  
13          detailing each public event conducted under section 3 dur-  
14          ing the previous fiscal year.

15          (b) REPORT TO CONGRESS.—

16               (1) IN GENERAL.—Not later than January 1 of  
17               each year, the Attorney General shall submit to Con-  
18               gress a compilation and summary of each report re-  
19               ceived under subsection (a) for the previous fiscal  
20               year.

21               (2) REQUIREMENT.—Each comprehensive re-  
22               port submitted under paragraph (1) shall include an  
23               analysis of how each public event meets the goals set  
24               forth in this Act, as well as suggestions on how to  
25               improve future public events.

1 **SEC. 5. FUNDING.**

2       The Department of Justice shall use existing funds  
3 to carry out the requirements of this Act.

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