

115TH CONGRESS  
1ST SESSION

# S. 717

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## AN ACT

To promote pro bono legal services as a critical way in  
which to empower survivors of domestic violence.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Pro bono Work to Em-  
3 power and Represent Act of 2017” or the “POWER Act”.

4 **SEC. 2. FINDINGS.**

5 Congress finds the following:

6 (1) Extremely high rates of domestic violence,  
7 dating violence, sexual assault, and stalking exist at  
8 the local, State, and national levels and such vio-  
9 lence or behavior harms the most vulnerable mem-  
10 bers of our society.

11 (2) According to a study commissioned by the  
12 Department of Justice, nearly 25 percent of women  
13 suffer from domestic violence during their lifetime.

14 (3) Proactive efforts should be made available  
15 in all forums to provide pro bono legal services and  
16 eliminate the violence that destroys lives and shat-  
17 ters families.

18 (4) A variety of factors cause domestic violence,  
19 dating violence, sexual assault, and stalking, and a  
20 variety of solutions at the local, State, and national  
21 levels are necessary to combat such violence or be-  
22 havior.

23 (5) According to the National Network to End  
24 Domestic Violence, which conducted a census includ-  
25 ing almost 1,700 assistance programs, over the  
26 course of 1 day in September 2014, more than

1 10,000 requests for services, including legal rep-  
2 resentation, were not met.

3 (6) Pro bono assistance can help fill this need  
4 by providing not only legal representation, but also  
5 access to emergency shelter, transportation, and  
6 childcare.

7 (7) Research and studies have demonstrated  
8 that the provision of legal assistance to victims of  
9 domestic violence, dating violence, sexual assault,  
10 and stalking reduces the probability of such violence  
11 or behavior reoccurring in the future and can help  
12 survivors move forward.

13 (8) Legal representation increases the possi-  
14 bility of successfully obtaining a protective order  
15 against an attacker, which prevents further mental  
16 and physical injury to a victim and his or her family,  
17 as demonstrated by a study that found that 83 per-  
18 cent of victims represented by an attorney were able  
19 to obtain a protective order, whereas only 32 percent  
20 of victims without an attorney were able to do so.

21 (9) The American Bar Association Model Rules  
22 include commentary stating that “every lawyer, re-  
23 gardless of professional prominence or professional  
24 workload, has a responsibility to provide legal serv-  
25 ices to those unable to pay, and personal involve-

1       ment in the problems of the disadvantaged can be  
2       one of the most rewarding experiences in the life of  
3       a lawyer”.

4           (10) As representatives of the Department of  
5       Justice, the duty of United States Attorneys is to  
6       present “equal and impartial justice to all its citi-  
7       zens”, which should include, especially, survivors of  
8       domestic violence, dating violence, sexual assault,  
9       and stalking who might not otherwise know how to  
10      seek advice and protection.

11          (11) As Federal leaders who have knowledge of  
12      domestic violence, dating violence, sexual assault,  
13      and stalking in their localities, United States Attor-  
14      neys should encourage lawyers to provide pro bono  
15      resources in an effort to help victims of such vio-  
16      lence or behavior escape the cycle of abuse.

17          (12) A dedicated army of pro bono attorneys fo-  
18      cused on this mission will inspire others to devote ef-  
19      forts to this cause and will raise awareness of the  
20      scourge of domestic violence, dating violence, sexual  
21      assault, and stalking throughout the country.

22          (13) Communities, by providing awareness of  
23      pro bono legal services and assistance to survivors of  
24      domestic violence, dating violence, sexual assault,

1 and stalking, will empower those survivors to move  
2 forward with their lives.

3 **SEC. 3. U.S. ATTORNEYS TO PROMOTE EMPOWERMENT**  
4 **EVENTS.**

5 (a) IN GENERAL.—Not later than 1 year after the  
6 date of enactment of this Act, and not less often than once  
7 each year thereafter, each United States Attorney, or his  
8 or her designee, for each judicial district shall lead not  
9 less than 1 public event, in partnership with a State, local,  
10 tribal, or territorial domestic violence service provider or  
11 coalition and a State or local volunteer lawyer project, pro-  
12 moting pro bono legal services as a critical way in which  
13 to empower survivors of domestic violence, dating violence,  
14 sexual assault, and stalking and engage citizens in assist-  
15 ing those survivors.

16 (b) DISTRICTS CONTAINING INDIAN TRIBES AND  
17 TRIBAL ORGANIZATIONS.—During each 3-year period, a  
18 United States Attorney, or his or her designee, for a judi-  
19 cial district that contains an Indian tribe or tribal organi-  
20 zation (as those terms are defined in section 4 of the In-  
21 dian Self-Determination and Education Assistance Act  
22 (25 U.S.C. 5304)) shall lead not less than 1 public event  
23 promoting pro bono legal services under subsection (a) of  
24 this section in partnership with an Indian tribe or tribal  
25 organization with the intent of increasing the provision of

1 pro bono legal services for Indian or Alaska Native victims  
2 of domestic violence, dating violence, sexual assault, and  
3 stalking.

4 (c) REQUIREMENTS.—Each United States Attorney  
5 shall—

6 (1) have discretion as to the design, organiza-  
7 tion, and implementation of the public events re-  
8 quired under subsection (a); and

9 (2) in conducting a public event under sub-  
10 section (a), seek to maximize the local impact of the  
11 event and the provision of access to high-quality pro  
12 bono legal services by survivors of domestic violence,  
13 dating violence, sexual assault, and stalking.

14 **SEC. 4. REPORTING REQUIREMENTS.**

15 (a) REPORT TO THE ATTORNEY GENERAL.—Not  
16 later than October 30 of each year, each United States  
17 Attorney shall submit to the Attorney General a report  
18 detailing each public event conducted under section 3 dur-  
19 ing the previous fiscal year.

20 (b) REPORT TO CONGRESS.—

21 (1) IN GENERAL.—Not later than January 1 of  
22 each year, the Attorney General shall submit to Con-  
23 gress a compilation and summary of each report re-  
24 ceived under subsection (a) for the previous fiscal  
25 year.

1           (2) REQUIREMENT.—Each comprehensive re-  
2           port submitted under paragraph (1) shall include an  
3           analysis of how each public event meets the goals set  
4           forth in this Act, as well as suggestions on how to  
5           improve future public events.

6 **SEC. 5. FUNDING.**

7           The Department of Justice shall use existing funds  
8           to carry out the requirements of this Act.

          Passed the Senate August 1, 2017.

Attest:

*Secretary.*

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