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ENTERPRISE ZONE AMENDMENTS
2016 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Scott D. Sandall
Senate Sponsor: Ralph Okerlund
LONG TITLE
General Description:
This bill amends provisions related to the Enterprise Zone Act.
Highlighted Provisions:
This bill:
<ul><li>defines terms;</li></ul>
<ul> <li>modifies the population requirements for a county or a municipality to qualify for</li> </ul>
designation as an enterprise zone;
<ul> <li>modifies the requirements to receive an enterprise zone tax credit, including</li> </ul>
requirements related to obtaining a tax credit certificate from the Governor's Office
of Economic Development (GOED);
<ul> <li>grants certain rulemaking authority to GOED related to enterprise zone tax credit</li> </ul>
certificates;
<ul> <li>modifies GOED's reporting requirements related to enterprise zone tax credits; and</li> </ul>
makes technical changes.
Money Appropriated in this Bill:
None
Other Special Clauses:
This bill provides a special effective date.
This bill provides retrospective operation.
<b>Utah Code Sections Affected:</b>
AMENDS:
63N-2-202, as renumbered and amended by Laws of Utah 2015, Chapter 283

30	63N-2-203, as renumbered and amended by Laws of Utah 2015, Chapter 283
31	63N-2-204, as renumbered and amended by Laws of Utah 2015, Chapter 283
32	63N-2-210, as renumbered and amended by Laws of Utah 2015, Chapter 283
33	63N-2-211, as renumbered and amended by Laws of Utah 2015, Chapter 283
34	63N-2-213, as renumbered and amended by Laws of Utah 2015, Chapter 283
35	ENACTS:
36	<b>59-7-614.10</b> , Utah Code Annotated 1953
37	<b>59-10-1036</b> , Utah Code Annotated 1953
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39	Be it enacted by the Legislature of the state of Utah:
40	Section 1. Section <b>59-7-614.10</b> is enacted to read:
41	59-7-614.10. Nonrefundable enterprise zone tax credit.
42	(1) As used in this section:
43	(a) "Business entity" means a corporation that meets the definition of "business entity"
14	as that term is defined in Section 63N-2-202.
45	(b) "Office" means the Governor's Office of Economic Development created in Section
46	<u>63N-1-201.</u>
<b>4</b> 7	(2) Subject to the provisions of this section, a business entity may claim a
48	nonrefundable enterprise zone tax credit as described in Section 63N-2-213.
19	(3) The enterprise zone tax credit under this section is the amount listed as the tax
50	credit amount on the tax credit certificate that the office issues to the business entity for the
51	taxable year.
52	(4) A business entity may carry forward a tax credit under this section for a period that
53	does not exceed the next three taxable years, if the amount of the tax credit exceeds the
54	business entity's tax liability under this chapter for that taxable year.
55	(5) A business entity may not claim or carry forward a tax credit available under this
56	part for a taxable year during which the business entity has claimed the targeted business
57	income tax credit available under Section 63N-2-305.

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H.B. 31

58	(6) (a) On or before October 1, 2018, and every five years after October 1, 2018, the
59	Revenue and Taxation Interim Committee shall study the tax credit allowed by this section and
60	make recommendations to the Legislative Management Committee concerning whether the tax
61	credit should be continued, modified, or repealed.
62	(b) For purposes of the study required by this Subsection (6), the office shall provide
63	by electronic means the following information for each calendar year to the Revenue and
64	Taxation Interim Committee:
65	(i) the amount of tax credits provided in each development zone;
66	(ii) the number of new full-time employee positions reported to obtain tax credits in
67	each development zone;
68	(iii) the amount of tax credits awarded for rehabilitating a building in each
69	development zone;
70	(iv) the amount of tax credits awarded for investing in a plant, equipment, or other
71	depreciable property in each development zone;
72	(v) the information related to the tax credit contained in the office's latest report to the
73	Legislature under Section 63N-1-301; and
74	(vi) other information as requested by the Revenue and Taxation Interim Committee.
75	(c) The Revenue and Taxation Interim Committee shall ensure that its
76	recommendations under Subsection (6)(a) include an evaluation of:
77	(i) the cost of the tax credit to the state;
78	(ii) the purpose and effectiveness of the tax credit; and
79	(iii) the extent to which the state benefits from the tax credit.
80	Section 2. Section <b>59-10-1036</b> is enacted to read:
81	59-10-1036. Nonrefundable enterprise zone tax credit.
82	(1) As used in this section:
83	(a) "Business entity" means a claimant, estate, or trust that meets the definition of
84	"business entity" as that term is defined in Section 63N-2-202.
85	(b) "Office" means the Governor's Office of Economic Development created in Section

86	<u>63N-1-201.</u>
87	(2) Subject to the provisions of this section, a business entity may claim a
88	nonrefundable enterprise zone tax credit as described in Section 63N-2-213.
89	(3) The enterprise zone tax credit under this section is the amount listed as the tax
90	credit amount on the tax credit certificate that the office issues to the business entity for the
91	taxable year.
92	(4) A business entity may carry forward a tax credit under this section for a period that
93	does not exceed the next three taxable years, if the amount of the tax credit exceeds the
94	business entity's tax liability under this chapter for that taxable year.
95	(5) A business entity may not claim or carry forward a tax credit available under this
96	part for a taxable year during which the business entity has claimed the targeted business
97	income tax credit available under Section 63N-2-305.
98	(6) (a) On or before October 1, 2018, and every five years after October 1, 2018, the
99	Revenue and Taxation Interim Committee shall study the tax credit allowed by this section and
100	make recommendations to the Legislative Management Committee concerning whether the tax
101	credit should be continued, modified, or repealed.
102	(b) For purposes of the study required by this Subsection (6), the office shall provide
103	by electronic means the following information for each calendar year to the Revenue and
104	<u>Taxation Interim Committee:</u>
105	(i) the amount of tax credits provided in each development zone;
106	(ii) the number of new full-time employee positions reported to obtain tax credits in
107	each development zone;
108	(iii) the amount of tax credits awarded for rehabilitating a building in each
109	development zone;
110	(iv) the amount of tax credits awarded for investing in a plant, equipment, or other
111	depreciable property in each development zone;
112	(v) the information related to the tax credit contained in the office's latest report to the
113	Legislature under Section 63N-1-301; and

114	(vi) other information as requested by the Revenue and Taxation Interim Committee.
115	(c) The Revenue and Taxation Interim Committee shall ensure that its
116	recommendations under Subsection (6)(a) include an evaluation of:
117	(i) the cost of the tax credit to the state;
118	(ii) the purpose and effectiveness of the tax credit; and
119	(iii) the extent to which the state benefits from the tax credit.
120	Section 3. Section 63N-2-202 is amended to read:
121	63N-2-202. Definitions.
122	As used in this part:
123	(1) "Business entity" means an entity, sole proprietorship, or individual:
124	(a) including a claimant, estate, or trust; and
125	(b) under which or by whom business is conducted or transacted.
126	(2) "Claimant" means a resident or nonresident person that has:
127	(a) Utah taxable income as defined in Section 59-7-101; or
128	(b) state taxable income under Title 59, Chapter 10, Part 1, Determination and
129	Reporting of Tax Liability and Information.
130	(3) "County applicant" means the governing authority of a county that meets the
131	requirements for designation as an enterprise zone under Section 63N-2-204.
132	(4) "Estate" means a nonresident estate or a resident estate that has state taxable
133	income under Title 59, Chapter 10, Part 2, Trusts and Estates.
134	(5) "Municipal applicant" means the governing authority of a city or town that meets
135	the requirements for designation as an enterprise zone under Section 63N-2-204.
136	(6) "New full-time employee position" means a position that has been newly created in
137	addition to the highest baseline count of employment positions that existed within the business
138	entity during the previous three taxable years and [then] is filled by an employee working at
139	least 30 hours per week:
140	(a) for a period of [not less than] at least six consecutive months; and
141	(b) where the period ends in the tax year for which the credit is claimed.

142	(7) "Nonrefundable tax credit" or "tax credit" means a tax credit that a business entity
143	may:
144	(a) claim:
145	(i) as provided by statute; and
146	(ii) in an amount that does not exceed the business entity's tax liability for a taxable
147	year under:
148	(A) Title 59, Chapter 7, Corporate Franchise and Income Taxes; or
149	(B) Title 59, Chapter 10, Individual Income Tax Act; and
150	(b) carry forward or carry back:
151	(i) if allowed by statute; and
152	(ii) to the extent that the amount of the tax credit exceeds the business entity's tax
153	liability for a taxable year under:
154	(A) Title 59, Chapter 7, Corporate Franchise and Income Taxes; or
155	(B) Title 59, Chapter 10, Individual Income Tax Act.
156	(8) "Tax incentives" or "tax benefits" means the nonrefundable tax credits described in
157	Section 63N-2-213.
158	(9) "Trust" means a nonresident trust or a resident trust that has state taxable income
159	under Title 59, Chapter 10, Part 2, Trusts and Estates.
160	Section 4. Section 63N-2-203 is amended to read:
161	63N-2-203. Powers of the office.
162	The office shall:
163	(1) monitor the implementation and operation of this part and conduct a continuing
164	evaluation of the progress made in the enterprise zones;
165	(2) evaluate an application for designation as an enterprise zone from a county
166	applicant or a municipal applicant and determine if the applicant qualifies for that designation;
167	(3) provide technical assistance to county applicants and municipal applicants in
168	developing applications for designation as enterprise zones;
169	(4) assist county applicants and municipal applicants designated as enterprise zones in

170	obtaining assistance from the federal government and agencies of the state;
171	(5) assist a qualified business entity in obtaining the benefits of an incentive or
172	inducement program authorized by this part; and
173	(6) as part of the annual written report described in Section [63N-2-301] 63N-1-301,
174	prepare an annual evaluation [based, in part, on data provided by the State Tax Commission
175	that evaluates the] that provides:
176	(a) based on data from the State Tax Commission, the total amount of tax credits
177	claimed under this part;
178	(b) the total amount awarded in tax credits for each development zone;
179	(c) the number of new full-time employee positions reported to obtain tax credits in
180	each development zone;
181	(d) the amount of tax credits awarded for rehabilitating a building in each development
182	zone;
183	(e) the amount of tax credits awarded for investing in a plant, equipment, or other
184	depreciable property in each development zone; and
185	(f) recommendations regarding the effectiveness of the program and any suggestions
186	for legislation.
187	Section 5. Section 63N-2-204 is amended to read:
188	63N-2-204. Criteria for designation of enterprise zones Application.
189	(1) A county applicant seeking designation as an enterprise zone shall file an
190	application with the office that, in addition to complying with the other requirements of this
191	part:
192	(a) verifies that the county has a population of not more than $[50,000]$ $70,000$ ; and
193	(b) provides clear evidence of the need for development in the county.
194	(2) A municipal applicant seeking designation as an enterprise zone shall file an
195	application with the office that, in addition to complying with other requirements of this part:
196	(a) verifies that the municipality has a population that does not exceed [15,000]
197	20.000:

198	(b) verifies that the municipality is within a county that has a population of not more
199	than [ <del>50,000</del> ] <u>70,000</u> ; and
200	(c) provides clear evidence of the need for development in the municipality.
201	(3) An application filed under Subsection (1) or (2) shall be in a form and in
202	accordance with procedures approved by the office, and shall include the following
203	information:
204	(a) a plan developed by the county applicant or municipal applicant that identifies local
205	contributions meeting the requirements of Section 63N-2-205;
206	(b) the county applicant or municipal applicant has a development plan that outlines:
207	(i) the types of investment and development within the zone that the county applicant
208	or municipal applicant expects to take place if the incentives specified in this part are provided;
209	(ii) the specific investment or development reasonably expected to take place;
210	(iii) any commitments obtained from businesses;
211	(iv) the projected number of jobs that will be created and the anticipated wage level of
212	those jobs;
213	(v) any proposed emphasis on the type of jobs created, including any affirmative action
214	plans; and
215	(vi) a copy of the county applicant's or municipal applicant's economic development
216	plan to demonstrate coordination between the zone and overall county or municipal goals;
217	(c) the county applicant's or municipal applicant's proposed means of assessing the
218	effectiveness of the development plan or other programs within the zone once they have been
219	implemented within the zone;
220	(d) any additional information required by the office; and
221	(e) any additional information the county applicant or municipal applicant considers
222	relevant to its designation as an enterprise zone.
223	Section 6. Section 63N-2-210 is amended to read:
224	63N-2-210. Revocation of designations.
225	(1) The office may revoke the designation of an enterprise zone[5] if no businesses

**Enrolled Copy** H.B. 31 226 utilize the tax incentives during [any] a calendar year. 227 (2) Prior to that action, the office shall conduct a public hearing to determine reasons for inactivity and explore possible alternative actions. 228 229 Section 7. Section **63N-2-211** is amended to read: 230 63N-2-211. Disqualifying transfers. Except in [counties] a county of the first or second class, tax incentives provided by this 231 232 part are not available to [companies] a business entity that [close] closes or permanently 233 [curtail] curtails operations in another part of the state in connection with a transfer of any part 234 of its business operations to an enterprise zone, if the closure or permanent curtailment is 235 reasonably expected to diminish employment in that part of the state. 236 Section 8. Section 63N-2-213 is amended to read: 237 63N-2-213. State tax credits. (1) The office shall certify a business entity's eligibility for a tax credit described in this 238 239 section. (2) A business entity seeking to receive a tax credit as provided in this section shall 240 provide the office with: 241 242 (a) an application for a tax credit certificate in a form approved by the office, including 243 a certification, by an officer of the business entity, of a signature on the application; and 244 (b) documentation that demonstrates the business entity has met the requirements to 245 receive the tax credit. (3) If, after review of an application and documentation provided by a business entity 246 as described in Subsection (2), the office determines that the application and documentation are 247 inadequate to provide a reasonable justification for authorizing the tax credit, the office shall: 248 249 (a) deny the tax credit; or

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(b) inform the business entity that the application or documentation was inadequate

(4) If, after review of an application and documentation provided by a business entity

as described in Subsection (2), the office determines that the application and documentation

and ask the business entity to submit additional documentation.

254	provide reasonable justification for authorizing a tax credit, the office shall:
255	(a) determine the amount of the tax credit to be granted to the business entity;
256	(b) issue a tax credit certificate to the business entity; and
257	(c) provide a duplicate copy of the tax credit certificate to the State Tax Commission.
258	(5) A business entity may not claim a tax credit under this section unless the business
259	entity has a tax credit certificate issued by the office.
260	(6) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
261	office shall make rules describing:
262	(a) the form and content of an application for a tax credit under this section;
263	(b) the documentation requirements for a business entity to receive a tax credit
264	certificate under this section; and
265	(c) administration of the program, including relevant timelines and deadlines.
266	[(1)] (7) Subject to the limitations of Subsections $[(2)]$ (8) through $[(4)]$ (10), and if the
267	requirements of this part are met, the following nonrefundable tax credits against a tax under
268	Title 59, Chapter 7, Corporate Franchise and Income Taxes, or Title 59, Chapter 10, Individual
269	Income Tax Act, are applicable in an enterprise zone:
270	(a) a tax credit of \$750 may be claimed by a business entity for each new full-time
271	employee position created within the enterprise zone;
272	(b) an additional \$500 tax credit may be claimed if the new full-time employee position
273	created within the enterprise zone pays at least 125% of:
274	(i) the county average monthly nonagricultural payroll wage for the respective industry
275	as determined by the Department of Workforce Services; or
276	(ii) if the county average monthly nonagricultural payroll wage is not available for the
277	respective industry, the total average monthly nonagricultural payroll wage in the respective
278	county where the enterprise zone is located;
279	(c) an additional tax credit of \$750 may be claimed if the new full-time employee
280	position created within the enterprise zone is in a business entity that adds value to agricultural
281	commodities through manufacturing or processing;

282	(d) an additional tax credit of \$200 may be claimed for two consecutive years for each
283	new full-time employee position created within the enterprise zone that is filled by an
284	employee who is insured under an employer-sponsored health insurance program if the
285	employer pays at least 50% of the premium cost for the year for which the credit is claimed;
286	[(e) a tax credit of 50% of the value of a cash contribution to a private nonprofit
287	corporation, except that the credit claimed may not exceed \$100,000:]
288	[(i) that is exempt from federal income taxation under Section 501(c)(3), Internal
289	Revenue Code;
290	[(ii) whose primary purpose is community and economic development; and]
291	[(iii) that has been accredited by the Governor's Rural Partnership Board;]
292	[(f)] (e) a tax credit of 25% of the first \$200,000 spent on rehabilitating a building in
293	the enterprise zone that has been vacant for two years or more; and
294	$[\frac{g}{g}]$ an annual investment tax credit of 10% of the first \$250,000 in investment,
295	and 5% of the next \$1,000,000 qualifying investment in plant, equipment, or other depreciable
296	property.
297	[(2)] (8) (a) Subject to the limitations of Subsection $[(2)]$ (8)(b), a business entity
298	claiming [tax credits] a tax credit under Subsections [(1)] $(7)$ (a) through (d) may claim the tax
299	[eredits for up to] credit for no more than 30 full-time employee positions [per] in a taxable
300	year.
301	(b) A business entity that received a tax credit for one or more new full-time employee
302	positions under Subsections $[(1)]$ $(7)$ (a) through (d) in a prior taxable year may claim a tax
303	credit for a new full-time employee position in a subsequent taxable year under Subsections
304	[ <del>(1)</del> ] <u>(7)</u> (a) through (d) if:
305	(i) the business entity has created a new full-time position within the enterprise zone;
306	and
307	(ii) the total number of full-time employee positions at the business entity at any point
308	during the tax year for which the tax credit is being claimed is greater than the highest number
309	of full-time employee positions that existed at the business entity [at any point during the

310 taxable year immediately preceding the taxable year for which the credit is being claimed in 311 the previous three taxable years. (c) Construction jobs are not eligible for the tax credits under Subsections [(1)] (7)(a) 312 313 through (d). 314 [(3)] (9) If the amount of a tax credit under this section exceeds a business entity's tax 315 liability under this chapter for a taxable year, the business entity may carry forward the amount 316 of the tax credit exceeding the liability for a period that does not exceed the next three taxable 317 years. 318 [(4)] (10) Tax credits under Subsections [(1)] (7)(a) through [(g)] (f) may not be 319 claimed by a business entity primarily engaged in retail trade or by a public utilities business. [(5)] (11) A business entity that has no employees: 320 321 (a) may not claim tax credits under Subsections [(1)] (7)(a) through (d); and 322 (b) may claim tax credits under Subsections [(1)] (7)(e) through [(g)] (f). 323 (6) A business entity may not claim or carry forward a tax credit available under this 324 part for a taxable year during which the business entity has claimed the targeted business 325 income tax credit available under Section 63N-2-305. 326 Section 9. Effective date. 327 If approved by two-thirds of all the members elected to each house, this bill takes effect 328 upon approval by the governor, or the day following the constitutional time limit of Utah Constitution, Article VII, Section 8, without the governor's signature, or in the case of a veto, 329 330 the date of veto override. 331 Section 10. Retrospective operation.

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H.B. 31

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This bill has retrospective operation for a taxable year beginning on or after January 1,