1	CLEAN AIR PROGRAMS
2	2014 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Patrice M. Arent
5	Senate Sponsor:
6 7	LONG TITLE
8	General Description:
9	This bill modifies Title 19, Environmental Quality Code, by modifying the Clean Fuels
10	and Vehicle Technology Program Act and enacting the Clean Air Retrofit,
11	Replacement, and Off-road Technology Program.
12	Highlighted Provisions:
13	This bill:
14	 defines terms;
15	 amends definitions;
16	 modifies the process for the Department of Environmental Quality to make a loan or
17	grant from the Clean Fuels and Vehicle Technology Program, including:
18	• allowing electric-hybrids to be eligible for the program; and
19	• removing the state match requirements for a grant for refueling infrastructure;
20	 describes the requirements for receiving a grant from the Division of Air Quality;
21	 authorizes the Air Quality Board to make rules; and
22	 makes technical changes.
23	Money Appropriated in this Bill:
24	This bill appropriates in fiscal year 2015:
25	 to the Department of Environmental Quality - Clean Air Retrofit, Replacement, and
26	Off-road Technology, as an ongoing appropriation:
27	• from the General Fund, \$200,000.

28	Other Special Clauses:
29	None
30	Utah Code Sections Affected:
31	AMENDS:
32	19-1-402, as last amended by Laws of Utah 2006, Chapter 136
33	19-1-403, as last amended by Laws of Utah 2011, Chapter 303
34	19-1-404, as last amended by Laws of Utah 2008, Chapter 382
35	19-1-405, as last amended by Laws of Utah 2008, Chapter 382
36	ENACTS:
37	19-2-201, Utah Code Annotated 1953
38	19-2-202, Utah Code Annotated 1953
39	19-2-203, Utah Code Annotated 1953
40	19-2-204, Utah Code Annotated 1953
41	
42	Be it enacted by the Legislature of the state of Utah:
43	Section 1. Section 19-1-402 is amended to read:
44	19-1-402. Definitions.
45	As used in this part:
46	(1) "Clean fuel" means:
47	(a) propane, natural gas, or electricity; <u>or</u>
48	[(b) other fuel the Air Quality Board certifies, as authorized by Subsection
49	19-1-405(1)(d), to be at least as effective in reducing air pollution as fuels under Subsection
50	(1)(a); or]
51	[(c)] (b) other fuel that meets the clean fuel vehicle standards in the federal Clean Air
52	Act Amendments of 1990, 42 U.S.C. Sec. 7521 et seq.
53	(2) "Clean [fuel] vehicle" means a vehicle that:
54	(a) uses a clean fuel; [and] or
55	[(b) meets clean fuel vehicle standards in the federal Clean Air Act Amendments of
56	1990, 42 U.S.C. Sec. 7521 et seq.]
57	(b) is an electric-hybrid vehicle.
58	(3) "Electric-hybrid vehicle" means a vehicle:

59	(a) primarily powered by an electric motor that draws current from:
60	(i) rechargeable storage batteries;
61	(ii) fuel cells; or
62	(iii) other sources of electric current; and
63	(b) that also operates on or is capable of operating on a nonelectrical source of power.
64	[(4) "Fuel system" means tanks, pumps, hoses, injectors, electronic controls, and
65	related components that deliver fuel or energy or both to a motor used to propel a vehicle.]
66	[(5)] (4) "Fund" means the Clean Fuels and Vehicle Technology Fund created in
67	Section 19-1-403.
68	[(6)] (a) "Government vehicle" means a motor vehicle:
69	(i) registered in Utah; and
70	(ii) owned and operated by:
71	(A) the state;
72	(B) a public trust authority;
73	(C) a school district;
74	(D) a county; or
75	(E) a municipality.
76	(b) "Government vehicle" includes a metropolitan rapid transit motor vehicle, bus,
77	truck, law enforcement vehicle, or emergency vehicle.
78	[(7)] (6) "Incremental cost" means the difference between the cost of the OEM vehicle
79	and the same vehicle model manufactured without the clean fuel fueling system.
80	[(8)] (7) "OEM vehicle" means a vehicle manufactured by the original vehicle
81	manufacturer or its contractor [to use a clean fuel] as a clean vehicle.
82	[(9)] (8) "Private sector business vehicle" means a motor vehicle registered in Utah that
83	is owned and operated solely in the conduct of a private business enterprise.
84	[(10)] (9) "Refueling equipment" means compressors when used separately,
85	compressors used in combination with cascade tanks, and other equipment that constitute a
86	central refueling system capable of dispensing vehicle fuel.
87	[(11) "Retrofit" means conversion or augmentation of an existing motor, fuel system,
88	exhaust system, or related components to systems that lead to a reduction in air pollution.]
89	Section 2. Section 19-1-403 is amended to read:

90	19-1-403. Clean Fuels and Vehicle Technology Fund Contents Loans or
91	grants made with fund money.
92	(1) (a) There is created a revolving fund known as the Clean Fuels and Vehicle
93	Technology Fund.
94	(b) The fund consists of:
95	(i) appropriations to the fund;
96	(ii) other public and private contributions made under Subsection (1)(c);
97	(iii) interest earnings on cash balances; and
98	(iv) all money collected for loan repayments and interest on loans.
99	(c) The department may accept contributions from other public and private sources for
100	deposit into the fund.
101	(2) (a) [Except as provided in Subsection (3), the] The department may make a loan or
102	a grant with money available in the fund for:
103	(i) the conversion of a private sector business vehicle or a government vehicle to use a
104	clean fuel, if certified by the Air Quality Board under Subsection 19-1-405(1)(a); or
105	(ii) the purchase of $[: (A)]$ an OEM vehicle for use as a private sector business vehicle
106	or government vehicle[; or].
107	[(B) a vehicle, certified by the Air Quality Board under Subsection 19-1-405(1)(d), for
108	use as a private sector business vehicle or government vehicle;]
109	[(iii) the retrofit, certified by the Air Quality Board under Subsection 19-1-405(1)(d),
110	of a private sector business vehicle or government vehicle;]
111	[(iv) a fuel system, certified by the Air Quality Board under Subsection 19-1-405(1)(d),
112	for a private sector business vehicle or government vehicle; or]
113	[(v) a state match of a federal or nonfederal grant for any item under this Subsection
114	(2)(a).]
115	(b) The amount of a loan for any vehicle under Subsection (2)(a)[(i) or (2)(a)(ii)(A)]
116	may not exceed:
117	(i) the actual cost of the vehicle conversion;
118	(ii) the incremental cost of purchasing the OEM vehicle; or
119	(iii) the cost of purchasing the OEM vehicle if there is no documented incremental
120	cost.

121	(c) The amount of a grant for any vehicle under Subsection $(2)(a)[(i) \text{ or } (2)(a)(i)(A)]$
122	may not exceed:
123	(i) 50% of the actual cost of the vehicle conversion minus the amount of any tax credit
124	claimed under Section 59-7-605 or 59-10-1009 for the vehicle for which a grant is requested;
125	or
126	(ii) 50% of the incremental cost of purchasing an OEM vehicle minus the amount of
127	any tax credit claimed under Section 59-7-605 or 59-10-1009 for the vehicle for which a grant
128	is requested.
129	(d) (i) [Except as provided in Subsection (3) and subject] Subject to the availability of
130	money in the fund, the department may make a loan or grant for the purchase of vehicle
131	refueling equipment for a private sector business vehicle or a government vehicle.
132	(ii) The maximum amount loaned or granted per installation of refueling equipment
133	may not exceed the actual cost of the refueling equipment.
134	[(iii) Except as provided in Subsection (3) and subject to the availability of money in
135	the fund, the department may make a grant for a state match of a federal or nonfederal grant for
136	the purchase of vehicle refueling equipment for a private sector business vehicle or a
137	government vehicle.]
137 138	government vehicle.] [(3) The department may not make a loan or grant under this part for an electric-hybrid
138	[(3) The department may not make a loan or grant under this part for an electric-hybrid
138 139	[(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle.]
138 139 140	[(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle.] [(4)] (3) The department may:
138 139 140 141	 [(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle.] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the
138 139 140 141 142	[(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle.] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and
138 139 140 141 142 143	 [(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle.] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and [(a)] (b) reimburse itself for the costs incurred in administering the fund from:
138 139 140 141 142 143 144	 [(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle:] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and [(a)] (b) reimburse itself for the costs incurred in administering the fund from: (i) the fund; or
 138 139 140 141 142 143 144 145 	 [(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle:] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and [(a)] (b) reimburse itself for the costs incurred in administering the fund from: (i) the fund; or (ii) application fees[; and] established under Subsection (3)(a).
 138 139 140 141 142 143 144 145 146 	[(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle:] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and [(a)] (b) reimburse itself for the costs incurred in administering the fund from: (i) the fund; or (ii) application fees[; and] established under Subsection (3)(a). [(b) establish an application fee for a loan or grant from the fund by following the
 138 139 140 141 142 143 144 145 146 147 	 [(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle:] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and [(a)] (b) reimburse itself for the costs incurred in administering the fund from: (i) the fund; or (ii) application fees[; and] established under Subsection (3)(a). [(b) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504;]
 138 139 140 141 142 143 144 145 146 147 148 	 [(3) The department may not make a loan or grant under this part for an electric-hybrid vehicle.] [(4)] (3) The department may: (a) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504; and [(a)] (b) reimburse itself for the costs incurred in administering the fund from: (i) the fund; or (ii) application fees[; and] established under Subsection (3)(a). [(b) establish an application fee for a loan or grant from the fund by following the procedures and requirements of Section 63J-1-504;

151 [(6)] (a) Loans made from money in the fund shall be supported by loan documents

152	evidencing the intent of the borrower to repay the loan.
153	(b) The original loan documents shall be filed with the Division of Finance and a copy
154	shall be filed with the department.
155	Section 3. Section 19-1-404 is amended to read:
156	19-1-404. Department duties Rulemaking Loan repayment.
157	(1) The department shall:
158	(a) administer the fund created in Section 19-1-403 to encourage government officials
159	and private sector business vehicle owners and operators to obtain and use clean fuel vehicles;
160	and
161	(b) by following the procedures and requirements of Title 63G, Chapter 3, Utah
162	Administrative Rulemaking Act, make rules:
163	(i) specifying the amount of money in the fund to be dedicated annually for grants;
164	(ii) limiting the amount of a grant given to any person claiming a tax credit under
165	Section 59-7-605 or 59-10-1009 for the motor vehicle for which a grant is requested to assure
166	that the sum of the tax credit and grant does not exceed:
167	(A) 50% of the incremental cost of the OEM vehicle; or
168	(B) 50% of the cost of conversion equipment;
169	(iii) limiting the number of motor vehicles per fleet operator that may be eligible for a
170	grant in a year;
171	(iv) specifying criteria the department shall consider in prioritizing and awarding loans
172	and grants;
173	(v) specifying repayment periods;
174	(vi) specifying procedures for:
175	(A) awarding loans and grants; and
176	(B) collecting loans; and
177	(vii) requiring all loan and grant applicants to:
178	(A) apply on forms provided by the department;
179	(B) agree in writing to use the clean fuel for which each vehicle is converted or
180	purchased using loan or grant proceeds for a minimum of 70% of the vehicle miles traveled
181	beginning from the time of conversion or purchase of the vehicle;
182	(C) agree in writing to notify the department if a vehicle converted or purchased using

183	loan or grant proceeds becomes inoperable through mechanical failure or accident and to
184	pursue a remedy outlined in department rules;
185	(D) provide reasonable data to the department on a vehicle converted or purchased
186	with loan or grant proceeds; and
187	(E) submit a vehicle converted or purchased with loan or grant proceeds to inspections
188	by the department as required in department rules and as necessary for administration of the
189	loan and grant program[; and].
190	[(viii) specifying the criteria for awarding a state match under Subsection 19-1-403(2).]
191	(2) (a) When developing repayment schedules for the loans, the department shall
192	consider the projected savings from use of the clean [fuel] vehicle.
193	(b) A repayment schedule may not exceed 10 years.
194	(c) The department shall make a loan from the fund for a private sector vehicle at an
195	interest rate equal to the annual return earned in the state treasurer's Public Treasurer's Pool as
196	determined the month immediately preceding the closing date of the loan.
197	(d) The department shall make a loan from the fund for a government vehicle with no
198	interest rate.
199	(3) The Division of Finance shall:
200	(a) collect and account for the loans; and
201	(b) have custody of all loan documents, including all notes and contracts, evidencing
202	the indebtedness of the fund.
203	Section 4. Section 19-1-405 is amended to read:
204	19-1-405. Air Quality Board duties Rulemaking.
205	(1) By following the procedures and requirements of Title 63G, Chapter 3, Utah
206	Administrative Rulemaking Act, the Air Quality Board may make rules to:
207	(a) certify a motor vehicle on which conversion equipment has been installed if:
208	(i) before the installation of conversion equipment, the motor vehicle does not exceed
209	the emission cut points for:
210	(A) a transient test driving cycle, as specified in 40 CFR 51, Appendix E to Subpart S;
211	or
212	(B) an equivalent test for the make, model, and year of the motor vehicle; and
213	(ii) the motor vehicle's emissions of regulated pollutants, when operating with clean

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214	fuel, is less than the emissions were before the installation of conversion equipment;
215	(b) recognize a test or standard that demonstrates a reduction in emissions; or
216	(c) recognize a certification standard from another state[;].
217	[(d) certify a fuel, vehicle, retrofit, or fuel system if it is at least as effective in reducing
218	air pollution as fuels under Subsection 19-1-402(1)(a) or vehicles under Subsection
219	19-1-402(2); or]
220	[(e) establish criteria for determining the effectiveness of a fuel, vehicle, retrofit, or
221	fuel system in reducing air pollution.]
222	(2) A reduction in emissions under Subsection $(1)(a)(ii)$ is demonstrated by:
223	(a) certification of the conversion equipment by the federal Environmental Protection
224	Agency or by a state whose certification standards are recognized by the Air Quality Board;
225	(b) testing the motor vehicle, before and after the installation of the conversion
226	equipment, in accordance with 40 CFR 86, Control of Air Pollution from New and In-use
227	Motor Vehicle Engines: Certification and Test Procedures, using all fuel the motor vehicle is
228	capable of using; or
229	(c) any other test or standard recognized by the Air Quality Board in rule.
230	Section 5. Section 19-2-201 is enacted to read:
231	Part 2. Clean Air Retrofit, Replacement, and Off-road Technology Program
232	<u>19-2-201.</u> Title.
233	This part is known as the "Clean Air Retrofit, Replacement, and Off-road Technology
234	Program."
235	Section 6. Section 19-2-202 is enacted to read:
236	<u>19-2-202.</u> Definitions.
237	As used in this part:
238	(1) "Board" means the Air Quality Board.
239	(2) "Certified" means certified by the United States Environmental Protection Agency
240	or the California Air Resources Board to meet appropriate emission standards.
241	(3) "Cost" means the total reasonable cost of a project eligible for a grant under the
242	fund, including the cost of labor.
243	(4) "Director" means the director of the Division of Air Quality.

244 (5) "Division" means the Division of Air Quality, created in Subsection <u>19-1-105(1)(a)</u>.

245	(6) "Eligible equipment" means equipment with engines, including stationary
246	generators and pumps, operated and, if applicable, permitted in Utah.
247	(7) "Eligible vehicle" means a vehicle operated and, if applicable, registered in Utah
248	that is:
249	(a) a medium-duty or heavy-duty transit bus;
250	(b) a school bus as defined in Subsection 53-3-102(33);
251	(c) a medium-duty or heavy-duty truck with a gross vehicle weight rating of at least
252	<u>16,001 GVWR;</u>
253	(d) a locomotive; or
254	(e) another type of vehicle identified by the board in rule as being a significant
255	potential source of air pollution, as defined in Subsection 19-2-102(3).
256	(8) "Verified" means verified by the United States Environmental Protection Agency or
257	the California Air Resources Board to reduce air emissions and meet durability requirements.
258	Section 7. Section 19-2-203 is enacted to read:
259	<u>19-2-203.</u> Grants and programs Conditions.
260	(1) The director may make grants for implementing:
261	(a) verified technologies for eligible vehicles or equipment; and
262	(b) certified vehicles, engines, or equipment.
263	(2) (a) The division may develop programs, including exchange, rebate, or low-cost
264	purchase programs, to encourage replacement of:
265	(i) landscaping and maintenance equipment with equipment that is lower in emissions;
266	and
267	(ii) other equipment or products identified by the board in rule as being a significant
268	potential source of air pollution, as defined in Subsection 19-2-102(3).
269	(b) The division may enter into agreements with local health departments to administer
270	the programs described in Subsection (2)(a).
271	(3) As a condition for receiving the grant, a person receiving a grant under Subsection
272	(1) or receiving a grant under this Subsection (3) shall agree to:
273	(a) provide information to the division about the vehicles, equipment, or technology
274	acquired with the grant proceeds;
275	(b) allow inspections by the division to ensure compliance with the terms of the grant;

276	(c) permanently disable replaced vehicles, engines, and equipment from use; and
277	(d) comply with the conditions for the grant.
278	(4) Grants and programs under Subsections (1) and (2) may be administered using a
279	rebate program.
280	(5) Grants issued under this section may not exceed the actual cost of the project.
281	Section 8. Section 19-2-204 is enacted to read:
282	<u>19-2-204.</u> Duties and authorities Rulemaking.
283	(1) The board may, by following the procedures and requirements of Title 63G,
284	Chapter 3, Utah Administrative Rulemaking Act, make rules:
285	(a) specifying the amount of money to be dedicated annually for grants;
286	(b) specifying criteria the director shall consider in prioritizing and awarding grants,
287	including:
288	(i) a preference for awarding a grant to an individual who has already secured some
289	other source of funding; and
290	(ii) a limitation on the types of vehicles that are eligible for funds;
291	(c) specifying the terms of a grant or exchange under Subsections 19-2-203(2), (3), and
292	<u>(4);</u>
293	(d) specifying the procedures to be used in the grant and exchange programs authorized
294	in Subsections 19-2-203(2), (3), and (5); and
295	(e) requiring all grant applicants to apply on forms provided by the division.
296	(2) The division shall:
297	(a) administer funds to encourage vehicle and equipment owners and operators to
298	reduce emissions from vehicles and equipment;
299	(b) provide forms for application for a grant or exchange under Subsection 19-2-203(2)
300	<u>or (3); and</u>
301	(c) provide information about which vehicles, engines, or equipment are certified and
302	which technology is verified as provided in this part.
303	(3) The division may inspect vehicles, equipment, or technology for which a grant was
304	made to ensure compliance with the terms of the grant.
305	Section 9. Appropriation.
306	Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures Act, the

307	following sums of money are appropriated from resources not otherwise appropriated, or
308	reduced from amounts previously appropriated, out of the funds or fund accounts indicated for
309	the fiscal year beginning July 1, 2014 and ending June 30, 2015. These are in addition to
310	amounts previously appropriated for fiscal year 2015.
311	To the Department of Environmental Quality - Clean Air Retrofit, Replacement, and
312	Off-road Technology
313	From General Fund \$200,000
314	Schedule of Programs:
315	Clean Air Retrofit, Replacement, and
316	Off-road Technology \$200,000
317	The Legislature intends that the appropriation under this section is ongoing, subject to
318	availability of funds, for fiscal years 2015, 2016, and 2017, to be used by the Division of Air
319	Quality to provide grants for clean air projects, consistent with Title 19, Chapter 2, Part 2,
320	Clean Air Retrofit, Replacement, and Off-road Technology Program.

Legislative Review Note as of 1-16-14 1:03 PM

Office of Legislative Research and General Counsel