Representative Jennifer Dailey-Provost proposes the following substitute bill:

1	R	ETAIL TOBACCO AMENDN	MENTS
2		2020 GENERAL SESSION	
3		STATE OF UTAH	
4	Cl	nief Sponsor: Jennifer Dailey-	Provost
5		Senate Sponsor: Evan J. Vick	xers
6	Cosponsors:	Brian S. King	Lawanna Shurtliff
7	Patrice M. Arent	Karen Kwan	Andrew Stoddard
8	Melissa G. Ballard	Carol Spackman Moss	Norman K. Thurston
9	Joel K. Briscoe	Derrin R. Owens	Steve Waldrip
10	Susan Duckworth	Lee B. Perry	Elizabeth Weight
11	Steve Eliason	Stephanie Pitcher	Mark A. Wheatley
12	Suzanne Harrison	Marie H. Poulson	Logan Wilde
13	Sandra Hollins	Paul Ray	Mike Winder
14	Eric K. Hutchings	Angela Romero	
	Marsha Judkins		
15			
16	LONG TITLE		
17	General Description:		
18	This bill amends pro-	visions relating to the sale of certain to	obacco products.
19	Highlighted Provisions:		
20	This bill:		
21	defines terms;		
22	► amends the defin	ition of a retail tobacco specialty busin	ness to include any retailer
23	that sells a flavored electron	ic cigarette product;	



24	 authorizes regulation and testing of manufacturer sealed electronic cigarette
25	substances;
26	 requires a tobacco retailer to maintain certain records;
27	 prohibits a manufacturer, wholesaler, or retailer from providing certain discounts or
28	giveaways for tobacco products; and
29	makes technical changes.
30	Money Appropriated in this Bill:
31	None
32	Other Special Clauses:
33	This bill provides a coordination clause.
34	Utah Code Sections Affected:
35	AMENDS:
36	10-8-41.6, as last amended by Laws of Utah 2018, Chapter 231
37	17-50-333, as last amended by Laws of Utah 2018, Chapter 231
38	26-57-103, as enacted by Laws of Utah 2015, Chapter 132
39	76-10-111, as last amended by Laws of Utah 2010, Chapter 114
40	76-10-112, as enacted by Laws of Utah 1989, Chapter 193
41	ENACTS:
42	26-62-206 , Utah Code Annotated 1953
43	Utah Code Sections Affected by Coordination Clause:
44	10-8-41.6, as last amended by Laws of Utah 2018, Chapter 231
45	17-50-333, as last amended by Laws of Utah 2018, Chapter 231
46 47	Be it enacted by the Legislature of the state of Utah:
48	Section 1. Section 10-8-41.6 is amended to read:
49	10-8-41.6. Regulation of retail tobacco specialty business.
50	(1) As used in this section:
51	(a) "Community location" means:
52	(i) a public or private kindergarten, elementary, middle, junior high, or high school;
53	(ii) a licensed child-care facility or preschool;
54	(iii) a trade or technical school;

55	(iv) a church;
56	(v) a public library;
57	(vi) a public playground;
58	(vii) a public park;
59	(viii) a youth center or other space used primarily for youth oriented activities;
60	(ix) a public recreational facility;
61	(x) a public arcade; or
62	(xi) for a new license issued on or after July 1, 2018, a homeless shelter.
63	(b) "Department" means the Department of Health, created in Section 26-1-4.
64	(c) "Electronic cigarette product" means the same as that term is defined in Section
65	<u>59-14-802.</u>
66	(d) (i) "Flavored electronic cigarette product" means an electronic cigarette product
67	that has a taste or smell that is distinguishable by an ordinary consumer either before or during
68	use or consumption of the electronic cigarette product.
69	(ii) "Flavored electronic cigarette product" includes an electronic cigarette product that
70	has a taste or smell of any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic
71	beverage, herb, mint, or spice.
72	(iii) "Flavored electronic cigarette product" does not include an electronic cigarette
73	product that:
74	(A) has a taste or smell of only tobacco or menthol; or
75	(B) has received a modified risk tobacco product order from the United States Food
76	and Drug Administration under 21 U.S.C. Sec. 387k(g).
77	[(e)] (e) "Local health department" means the same as that term is defined in Section
78	26A-1-102.
79	[(d)] (f) "Permittee" means a person licensed under this section to conduct business as
80	a retail tobacco specialty business.
81	[(e)] (g) "Retail tobacco specialty business" means a commercial establishment in
82	which:
83	(i) the sale of tobacco products accounts for more than 35% of the total quarterly gross
84	receipts for the establishment;
85	(ii) 20% or more of the public retail floor space is allocated to the offer, display, or

86	storage of tobacco products;
87	(iii) 20% or more of the total shelf space is allocated to the offer, display, or storage of
88	tobacco products; [or]
89	(iv) the retail space features a self-service display for tobacco products[-]; or
90	(v) any flavored electronic cigarette product is sold.
91	[(f)] (h) "Self-service display" means the same as that term is defined in Section
92	76-10-105.1.
93	[(g)] <u>(i)</u> "Tobacco product" means:
94	(i) any cigar, cigarette, or electronic cigarette, as those terms are defined in Section
95	76-10-101;
96	(ii) a tobacco product, as that term is defined in Section 59-14-102, including:
97	(A) chewing tobacco; or
98	(B) any substitute for a tobacco product, including flavoring or additives to tobacco;
99	and
100	(iii) tobacco paraphernalia, as that term is defined in Section 76-10-104.1.
101	(2) The regulation of a retail tobacco specialty business is an exercise of the police
102	powers of the state, and through delegation, to other governmental entities.
103	(3) (a) A person may not operate a retail tobacco specialty business in a municipality
104	unless the person obtains a license from the municipality in which the retail tobacco specialty
105	business is located.
106	(b) A municipality may only issue a retail tobacco specialty business license to a
107	person if the person complies with the provisions of Subsections (4) and (5).
108	(4) (a) Except as provided in Subsection (7), a municipality may not issue a license for
109	a person to conduct business as a retail tobacco specialty business if the retail tobacco specialty
110	business is located within:
111	(i) 1,000 feet of a community location;
112	(ii) 600 feet of another retail tobacco specialty business; or
113	(iii) 600 feet from property used or zoned for:
114	(A) agriculture use; or
115	(B) residential use.
116	(b) For purposes of Subsection (4)(a), the proximity requirements shall be measured in

a straight line from the nearest entrance of the retail tobacco specialty business to the nearest
property boundary of a location described in Subsections (4)(a)(i) through (iii), without regard
to intervening structures or zoning districts.

- (5) (a) Except as provided in Subsection (5)(b), beginning July 1, 2018, a municipality may not issue or renew a license for a person to conduct business as a retail tobacco specialty business until the person provides the municipality with proof that the retail tobacco specialty business has:
- (i) a valid permit for a retail tobacco specialty business issued under Title 26, Chapter 62, Tobacco Retail Permit, by the local health department having jurisdiction over the area in which the retail tobacco specialty business is located; and
 - (ii) a valid license to sell tobacco products from the State Tax Commission.
- (b) A person that was licensed to conduct business as a retail tobacco specialty business in a municipality before July 1, 2018, shall obtain a permit from a local health department under Title 26, Chapter 62, Tobacco Retail Permit, on or before January 1, 2019.
 - (6) (a) Nothing in this section:
 - (i) requires a municipality to issue a retail tobacco specialty business license; or
- (ii) prohibits a municipality from adopting more restrictive requirements on a person seeking a license or renewal of a license to conduct business as a retail tobacco specialty business.
- (b) A municipality may suspend or revoke a retail tobacco specialty business license issued under this section:
- (i) if a licensee engages in a pattern of unlawful activity under Title 76, Chapter 10, Part 16, Pattern of Unlawful Activity Act;
- (ii) if a licensee violates the regulations restricting the sale and distribution of cigarettes and smokeless tobacco to protect children and adolescents issued by the United States Food and Drug Administration, 21 C.F.R. Part 1140;
- (iii) upon the recommendation of the department or a local health department under Title 26, Chapter 62, Tobacco Retail Permit; or
 - (iv) under any other provision of state law or local ordinance.
- 146 (7) (a) In accordance with Subsection (7)(b), a retail tobacco specialty business that has 147 a business license and is operating in a municipality in accordance with all applicable laws

148	except for the requirement in Subsection (4), on or before December 31, 2015, is exempt from
149	Subsection (4).
150	(b) A retail tobacco specialty business may maintain an exemption under Subsection
151	(7)(a) if:
152	(i) the retail tobacco specialty business license is renewed continuously without lapse
153	or permanent revocation;
154	(ii) the retail tobacco specialty business does not close for business or otherwise
155	suspend the sale of tobacco products for more than 60 consecutive days;
156	(iii) the retail tobacco specialty business does not substantially change the business
157	premises or business operation; and
158	(iv) the retail tobacco specialty business maintains the right to operate under the terms
159	of other applicable laws, including:
160	(A) Title 26, Chapter 38, Utah Indoor Clean Air Act;
161	(B) zoning ordinances;
162	(C) building codes; and
163	(D) the requirements of a retail tobacco specialty business license issued before
164	December 31, 2015.
165	Section 2. Section 17-50-333 is amended to read:
166	17-50-333. Regulation of retail tobacco specialty business.
167	(1) As used in this section:
168	(a) "Community location" means:
169	(i) a public or private kindergarten, elementary, middle, junior high, or high school;
170	(ii) a licensed child-care facility or preschool;
171	(iii) a trade or technical school;
172	(iv) a church;
173	(v) a public library;
174	(vi) a public playground;
175	(vii) a public park;
176	(viii) a youth center or other space used primarily for youth oriented activities;
177	(ix) a public recreational facility;
178	(x) a public arcade; or

179	(xi) for a new license issued on or after July 1, 2018, a homeless shelter.
180	(b) "Department" means the Department of Health, created in Section 26-1-4.
181	(c) "Electronic cigarette product" means the same as that term is defined in Section
182	<u>59-14-802.</u>
183	(d) (i) "Flavored electronic cigarette product" means an electronic cigarette product
184	that has a taste or smell that is distinguishable by an ordinary consumer either before or during
185	use or consumption of the electronic cigarette product.
186	(ii) "Flavored electronic cigarette product" includes an electronic cigarette product that
187	has a taste or smell of any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic
188	beverage, herb, mint, or spice.
189	(iii) "Flavored electronic cigarette product" does not include an electronic cigarette
190	product that:
191	(A) has a taste or smell of only tobacco or menthol; or
192	(B) has received a modified risk tobacco product order from the United States Food
193	and Drug Administration under 21 U.S.C. Sec. 387k(g).
194	[(e)] (e) "Licensee" means a person licensed under this section to conduct business as a
195	retail tobacco specialty business.
196	[(d)] (f) "Local health department" means the same as that term is defined in Section
197	26A-1-102.
198	[(e)] (g) "Retail tobacco specialty business" means a commercial establishment in
199	which:
200	(i) the sale of tobacco products accounts for more than 35% of the total quarterly gross
201	receipts for the establishment;
202	(ii) 20% or more of the public retail floor space is allocated to the offer, display, or
203	storage of tobacco products;
204	(iii) 20% or more of the total shelf space is allocated to the offer, display, or storage of
205	tobacco products; [or]
206	(iv) the retail space features a self-service display for tobacco products[:]; or
207	(v) any flavored electronic cigarette product is sold.
208	[(f)] (h) "Self-service display" means the same as that term is defined in Section
209	76-10-105.1.

210	[(g)] (1) "Tobacco product" means:
211	(i) any cigar, cigarette, or electronic cigarette as those terms are defined in Section
212	76-10-101;
213	(ii) a tobacco product as that term is defined in Section 59-14-102, including:
214	(A) chewing tobacco; or
215	(B) any substitute for a tobacco product, including flavoring or additives to tobacco;
216	and
217	(iii) tobacco paraphernalia as that term is defined in Section 76-10-104.1.
218	(2) The regulation of a retail tobacco specialty business is an exercise of the police
219	powers of the state, and through delegation, to other governmental entities.
220	(3) (a) A person may not operate a retail tobacco specialty business in a county unless
221	the person obtains a license from the county in which the retail tobacco specialty business is
222	located.
223	(b) A county may only issue a retail tobacco specialty business license to a person if
224	the person complies with the provisions of Subsections (4) and (5).
225	(4) (a) Except as provided in Subsection (7), a county may not issue a license for a
226	person to conduct business as a retail tobacco specialty business if the retail tobacco specialty
227	business is located within:
228	(i) 1,000 feet of a community location;
229	(ii) 600 feet of another retail tobacco specialty business; or
230	(iii) 600 feet from property used or zoned for:
231	(A) agriculture use; or
232	(B) residential use.
233	(b) For purposes of Subsection (4)(a), the proximity requirements shall be measured in
234	a straight line from the nearest entrance of the retail tobacco specialty business to the nearest
235	property boundary of a location described in Subsections (4)(a)(i) through (iii), without regard
236	to intervening structures or zoning districts.
237	(5) (a) Except as provided in Subsection (5)(b), beginning July 1, 2018, a county may
238	not issue or renew a license for a person to conduct business as a retail tobacco specialty
239	business until the person provides the county with proof that the retail tobacco specialty
240	business has:

271

	ob ob 20 12.07 11.12
241	(i) a valid permit for a retail tobacco specialty business issued under Title 26, Chapter
242	62, Tobacco Retail Permit, by the local health department having jurisdiction over the area in
243	which the retail tobacco specialty business is located; and
244	(ii) a valid license to sell tobacco products from the State Tax Commission.
245	(b) A person that was licensed to conduct business as a retail tobacco specialty
246	business in a county before July 1, 2018, shall obtain a permit from a local health department
247	under Title 26, Chapter 62, Tobacco Retail Permit, on or before January 1, 2019.
248	(6) (a) Nothing in this section:
249	(i) requires a county to issue a retail tobacco specialty business license; or
250	(ii) prohibits a county from adopting more restrictive requirements on a person seeking
251	a license or renewal of a license to conduct business as a retail tobacco specialty business.
252	(b) A county may suspend or revoke a retail tobacco specialty business license issued
253	under this section:
254	(i) if a licensee engages in a pattern of unlawful activity under Title 76, Chapter 10,
255	Part 16, Pattern of Unlawful Activity Act;
256	(ii) if a licensee violates the regulations restricting the sale and distribution of
257	cigarettes and smokeless tobacco to protect children and adolescents issued by the United
258	States Food and Drug Administration, 21 C.F.R. Part 1140;
259	(iii) upon the recommendation of the department or a local health department under
260	Title 26, Chapter 62, Tobacco Retail Permit; or
261	(iv) under any other provision of state law or local ordinance.
262	(7) (a) In accordance with Subsection (7)(b), a retail tobacco specialty business that has
263	a business license and is operating in a county in accordance with all applicable laws except for
264	the requirement in Subsection (4), on or before December 31, 2015, is exempt from Subsection
265	(4).
266	(b) A retail tobacco specialty business may maintain an exemption under Subsection
267	(7)(a) if:

- (i) the retail tobacco specialty business license is renewed continuously without lapse 268 269 or permanent revocation;
- 270 (ii) the retail tobacco specialty business does not close for business or otherwise suspend the sale of tobacco products for more than 60 consecutive days;

272	(iii) the retail tobacco specialty business does not substantially change the business
273	premises or business operation; and
274	(iv) the retail tobacco specialty business maintains the right to operate under the terms
275	of other applicable laws, including:
276	(A) Title 26, Chapter 38, Utah Indoor Clean Air Act;
277	(B) zoning ordinances;
278	(C) building codes; and
279	(D) the requirements of a retail tobacco specialty business license issued before
280	December 31, 2015.
281	Section 3. Section 26-57-103 is amended to read:
282	26-57-103. Electronic cigarette products Labeling Manufacturing and
283	quality control standards Advertising.
284	(1) The department shall, in consultation with a local health department, as defined in
285	Section 26A-1-102, and with input from members of the public, establish, no later than January
286	1, 2016, by rule made in accordance with Title 63G, Chapter 3, Utah Administrative
287	Rulemaking Act, standards for electronic cigarette substance:
288	(a) labeling;
289	(b) nicotine content;
290	(c) packaging; and
291	(d) product quality.
292	[(2) The standards established by the department under Subsection (1) do not apply to a
293	manufacturer sealed electronic eigarette substance.]
294	(2) On or before January 1, 2021, the department shall, in consultation with a local
295	health department, as defined in Section 26A-1-102, and with input from members of the
296	public, establish by rule made in accordance with Title 63G, Chapter 3, Utah Administrative
297	Rulemaking Act, standards for manufacturer sealed electronic cigarette substance:
298	(a) labeling;
299	(b) nicotine content;
300	(c) packaging; and
301	(d) product quality.
302	(3) (a) Beginning on July 1, 2016, a person may not sell an electronic cigarette

303	substance unless the electronic cigarette substance complies with the standards established by
304	the department under Subsection (1).
305	(b) Beginning July 1, 2021, a person may not sell a manufacturer sealed electronic
306	cigarette substance unless the manufacturer sealed electronic cigarette substance complies with
307	the standards established by the department under Subsection (2).
308	(4) (a) Beginning on July 1, 2016, a local health department may not enact a rule or
309	regulation regarding electronic cigarette substance labeling, nicotine content, packaging, or
310	product quality that is not identical to the standards established by the department under
311	[Subsection (1)] Subsections (1) and (2).
312	(b) Except as provided in Subsection (4)(c), a local health department may enact a rule
313	or regulation regarding electronic cigarette substance manufacturing.
314	(c) A local health department may not enact a rule or regulation regarding a
315	manufacturer sealed electronic cigarette substance.
316	(5) Beginning on July 1, 2016, a person may not advertise an electronic cigarette
317	product:
318	(a) as a tobacco cessation device;
319	(b) if the person is not licensed to sell an electronic cigarette product under Section
320	59-14-803; or
321	(c) during a period of time when the person's license to sell an electronic cigarette
322	product under Section 59-14-803 has been suspended or revoked.
323	Section 4. Section 26-62-206 is enacted to read:
324	26-62-206. Permit requirements for the sale of tobacco products.
325	(1) A tobacco retailer shall:
326	(a) for each sale of a tobacco product, provide the customer with an itemized receipt
327	for each sale of a tobacco product that separately identifies:
328	(i) the name of the tobacco product;
329	(ii) the amount charged for each tobacco product; and
330	(iii) the time and date of the sale; and
331	(b) maintain an itemized transaction log for each sale of a tobacco product that
332	separately identifies:
333	(i) the name of the tobacco product;

334	(ii) the amount charged for each tobacco product; and
335	(iii) the date and time of the sale.
336	(2) The itemized transaction log described in Subsection (1)(b) shall be:
337	(a) maintained for at least one year from the date of each transaction in the itemized
338	transaction log; and
339	(b) made available to an enforcing agency or peace officer at the request of the
340	enforcing agency or peace officer that is no less restrictive than the provisions in this part.
341	Section 5. Section 76-10-111 is amended to read:
342	76-10-111. Prohibition of gift or free distribution of smokeless tobacco or
343	electronic cigarettes Exceptions.
344	(1) The Legislature finds that:
345	(a) smokeless tobacco, or chewing tobacco, is harmful to the health of individuals who
346	use those products because research indicates that they may cause mouth or oral cancers;
347	(b) the use of smokeless tobacco among juveniles in this state is increasing rapidly;
348	(c) the use of electronic cigarettes may lead to unhealthy behavior such as the use of
349	tobacco products; and
350	(d) it is necessary to restrict the gift of the products described in this Subsection (1) in
351	the interest of the health of the citizens of this state.
352	(2) (a) Except as provided in Subsection (3), it is unlawful for a manufacturer,
353	wholesaler, and retailer to:
354	(i) give or distribute without charge any smokeless tobacco, chewing tobacco, or
355	electronic cigarette in this state[:];
356	(ii) except as provided in Subsection (2)(b), sell, offer for sale, or furnish any
357	smokeless tobacco, chewing tobacco, or electronic cigarette at less than 90% of the cost of the
358	product to the manufacturer, wholesaler, or retailer; or
359	(iii) give, distribute, sell, offer for sale, or furnish any smokeless tobacco, chewing
360	tobacco, or electronic cigarette for free or at a lower price because the recipient of the
361	electronic cigarette product makes another purchase.
362	(b) The price that a manufacturer, wholesaler, or retailer may charge under Subsection
363	(2)(a)(ii) does not include a discount for:
364	(i) a physical manufacturer coupon:

365	(A) that is surrendered to the wholesaler or retailer at the time of sale; and
366	(B) for which the manufacturer will reimburse the wholesaler or the retailer for the full
367	amount of the discount described in the manufacturer coupon and provided to the purchaser;
368	(ii) a rebate that will be paid to the manufacturer, the wholesaler, or the retailer for the
369	full amount of the rebate provided to the purchaser; or
370	(iii) a promotional fund that will be paid to the manufacturer, the wholesaler, or the
371	retailer for the full amount of the promotional fund provided to the purchaser.
372	(c) Any person who violates this section is guilty of a class C misdemeanor for the first
373	offense, and is guilty of a class B misdemeanor for any subsequent offense.
374	(3) [(a)] Smokeless tobacco, chewing tobacco, or an electronic cigarette may be
375	distributed to adults without charge at professional conventions where the general public is
376	excluded.
377	[(b) Subsection (2) does not apply to a retailer, manufacturer, or distributor who gives
378	smokeless tobacco, chewing tobacco, or an electronic cigarette to a person of legal age upon
379	the person's purchase of another tobacco product or electronic cigarette.]
380	Section 6. Section 76-10-112 is amended to read:
381	76-10-112. Prohibition of distribution of cigarettes or other tobacco products
382	Exceptions.
383	(1) (a) Except as provided in Subsection [(2)] (3), it is unlawful for a manufacturer,
384	wholesaler, or retailer to:
385	(i) give or distribute cigarettes or other tobacco products in this state without charge[-];
386	(ii) except as provided in Subsection (2)(b), sell, offer for sale, or furnish any cigarettes
387	or other tobacco products at less than the cost of the product to the manufacturer, wholesaler,
388	or retailer; or
389	(iii) give, distribute, sell, offer for sale, or furnish any cigarettes or other tobacco
390	products for free or at a lower price because the purchaser makes another purchase.
391	(b) The price that a manufacturer, wholesaler, or retailer may charge under Subsection
392	(2)(a)(ii) does not include a discount for:
393	(i) a manufacturer coupon:
394	(A) that is surrendered to the tobacco retailer at the time of sale; and
395	(B) for which the manufacturer will reimburse the wholesaler or retailer for the full

396	amount of the discount described in the manufacturer coupon and provided to the purchaser;
397	(ii) a rebate that will be paid to the manufacturer, wholesaler, or retailer for the full
398	amount of the rebate provided to the purchaser; or
399	(iii) a promotional fund that will be paid to the manufacturer, wholesaler, or retailer for
400	the full amount of the promotional fund provided to the purchaser.
401	(2) Any person who violates this [subsection] section is guilty of a class C
402	misdemeanor for the first offense and a class B misdemeanor for any subsequent offense.
403	[(2)] (3) Cigarettes and other tobacco products may be distributed to adults without
404	charge at professional conventions where the general public is excluded.
405	[(3) The prohibition described in Subsection (1) does not apply to retailers,
406	manufacturers, or distributors who give cigarettes or other tobacco products to persons of legal
407	age upon their purchase of cigarettes or other tobacco products.]
408	Section 7. Coordinating H.B. 118 with S.B. 37 Technical amendments.
409	If this H.B. 118 and S.B. 37, Electronic Cigarette and Other Nicotine Product
410	Amendments, both pass and become law, it is the intent of the Legislature that the Office of
411	Legislative Research and General Counsel shall prepare the Utah Code database for publication
412	by amending:
413	(1) Subsection 10-8-41.6(1)(c) to read:
414	"(c) "Electronic cigarette product" means the same as that term is defined in Section
415	76-10-101."; and
416	(2) Subsection 17-50-333(1)(c) to read:
417	"(c) "Electronic cigarette product" means the same as that term is defined in Section
418	76-10-101."