MODIFICATIONS TO VOTING LAW
2015 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Fred C. Cox
Senate Sponsor: Gene Davis
LONG TITLE
General Description:
This bill amends provisions related to absentee ballots and voter registration.
Highlighted Provisions:
This bill:
• establishes that a voter's absentee status does not expire, unless the voter designates
otherwise;
 describes the action that a county clerk is required to take if an individual does not
designate a party affiliation on a voter registration form;
 modifies a voter registration deadline; and
 makes technical changes.
Money Appropriated in this Bill:
None
Other Special Clauses:
None
Utah Code Sections Affected:
AMENDS:
20A-2-107, as last amended by Laws of Utah 2008, Chapter 329
20A-2-201, as last amended by Laws of Utah 2014, Chapters 98, 231 and last amended
by Coordination Clause, Laws of Utah 2014, Chapter 231
20A-3-304, as last amended by Laws of Utah 2013, Chapters 198, 218 and last
amended by Coordination Clause, Laws of Utah 2013, Chapter 198
20A-4-108, as enacted by Laws of Utah 2014, Chapter 231 and last amended by

С	Coordination Clause, Laws of Utah 2014, Chapter 231
В	e it enacted by the Legislature of the state of Utah:
	Section 1. Section 20A-2-107 is amended to read:
	20A-2-107. Designating or changing party affiliation Times permitted.
	(1) The county clerk shall:
	(a) record the party affiliation designated by the voter on the voter registration form as
th	ne voter's party affiliation; or
	(b) if no political party affiliation is designated by the voter on the voter registration
fc	orm[,]:
	(i) except as provided in Subsection (1)(b)(ii), record the voter's party affiliation as the
pa	arty that the voter designated the last time that the voter designated a party on a voter
re	egistration form, unless the voter more recently registered as "unaffiliated"; or
	(ii) record the voter's party affiliation as "unaffiliated[-]" if the voter:
	(A) did not previously designate a party;
	(B) most recently designated the voter's party affiliation as "unaffiliated"; or
	(C) did not previously register.
	(2) (a) Any registered voter may designate or change the voter's political party
af	ffiliation by complying with the procedures and requirements of this Subsection (2).
	(b) A registered voter may designate or change the voter's political party affiliation by
fi	ling a signed form with the county clerk that identifies the registered political party with
W	which the voter chooses to affiliate, during any period except the following:
	(i) the period beginning on the day after the voter registration deadline and continuing
th	brough the date of the regular primary election; and
	(ii) the period beginning on the day after the voter registration deadline and continuing
th	prough the date of the Western States Presidential Primary.
	Section 2. Section 20A-2-201 is amended to read:
	20A-2-201. Registering to vote at office of county clerk.

(1) Except as provided in Subsection (3), the county clerk shall register to vote each
individual who registers in person at the county clerk's office during designated office hours if
the individual will, on the date of the election, be legally eligible to vote in a voting precinct in
the county in accordance with Section 20A-2-101.

(2) If an individual submits a registration form in person at the office of the county
clerk during the period beginning on the date after the voter registration deadline and ending on
the date that is 15 calendar days before the date of the election, the county clerk shall:

(a) accept a registration form from each individual who submits a registration form in
person at the clerk's office during designated office hours if the individual, on the date of the
election, will be legally qualified and entitled to vote in a voting precinct in the county; and

(b) inform the individual that the individual will be registered to vote in the pendingelection.

(3) If an individual who will be legally qualified and entitled to vote in a voting
precinct in the county on the date of an election appears in person, during designated office
hours, and submits a registration form on the date of the election or during the 14 calendar days
before an election, the county clerk shall:

74

(a) accept the registration form; and

75 (b) (i) if it is [more than] seven <u>or more</u> calendar days before the date of an election:

(A) inform the individual that the individual is registered to vote in the pendingelection; and

(B) for the pending election, the individual must vote on the day of the election and is
not eligible to vote using early voting under Chapter 3, Part 6, Early Voting, because the
individual registered too late; or

(ii) except as provided in Subsection 20A-4-108(5), if it is on the date of an election or
during the [seven] six calendar days before an election, inform the individual that the
individual will be registered to vote but may not vote in the pending election because the
individual registered too late.

85 Section 3. Section **20A-3-304** is amended to read:

86	20A-3-304. Application for absentee ballot Time for filing and voting.
87	(1) (a) Any registered voter who wishes to vote an absentee ballot may either:
88	(i) file an absentee ballot application:
89	(A) on the electronic system maintained by the lieutenant governor under Section
90	20A-2-206; or
91	(B) with the appropriate election officer for an official absentee ballot as provided in
92	this section; or
93	(ii) vote in person at the office of the appropriate election officer as provided in Section
94	20A-3-306.
95	(b) A person that collects a completed absentee ballot application from a registered
96	voter shall file the completed absentee ballot application with the appropriate election official
97	before the earlier of:
98	(i) 14 days after the day on which the registered voter signed the absentee ballot form;
99	or
100	(ii) the Thursday before the next election.
101	(2) As it relates to an absentee ballot application to be filled out entirely by the voter:
102	(a) except as provided in Subsection (2)(b), the lieutenant governor or election officer
103	shall approve an application form for absentee ballot applications:
104	(i) in substantially the following form:
105	"I,, a qualified elector, residing at Street, City, County, Utah
106	apply for an official absentee ballot to be voted by me at the election.
107	Date (month\day\year) Signed
108	Voter"; and
109	(ii) that asks the voter to indicate whether the voter wishes to maintain absentee voter
110	status:
111	(A) until the voter requests otherwise at a future date; or
111	(<i>T</i>) until the voter requests otherwise at a rutare date, or
111	(B) until a date specified by the voter in the application form; and

115 (i) in substantially the following form: 116 "I,, a qualified elector, residing atStreet,City,County, Utah 117 apply for an official absentee ballot for thepolitical party to be voted by me 118 at the primary election. 119 I understand that I must be affiliated with or authorized to vote the political party's 120 ballot that I request. 121 Dated(month\day\year)Signed	114	regular primary elections and for the Western States Presidential Primary:
117 apply for an official absentee ballot for the political party to be voted by me 118 at the primary election. 119 I understand that I must be affiliated with or authorized to vote the political party's 120 ballot that I request. 121 Dated(month'day'year)Signed 122 Voter": and 123 (ii) that asks the voter to indicate whether the voter wishes to maintain absentee voter 124 status: 125 (A) until the voter requests otherwise at a future date; or 126 (B) until a date specified by the voter in the application form. 127 [(c)] (3) If requested by the applicant, the election officer shall: 128 [(f)] (a) mail or fax the application form to the absentee voter; or 129 [(fii)] (b) deliver the application form to any voter who personally applies for it at the 130 office of the election officer. 131 [(f*)] (4) As it relates to an absentee ballot application to be filled out for, and finished 132 (a) except as provided in Subsection [(3)] (4)(b), the licutenant governor or election 133 (a) except as provided in Subsection [(3)] (4)(b), the licutenant governor or election 134 officer shall approve an application form for absentee ba	115	(i) in substantially the following form:
118 at the primary election. 119 I understand that I must be affiliated with or authorized to vote the political party's 120 ballot that I request. 121 Dated(month'day'year)Signed 122 Voter"; and 123 (ii) that asks the voter to indicate whether the voter wishes to maintain absentee voter 124 status: 125 (A) until the voter requests otherwise at a future date; or 126 (B) until a date specified by the voter in the application form. 127 [t+] (a) mail or fax the application form to the absentee voter; or 128 [t+] (b) deliver the application form to any voter who personally applies for it at the 130 office of the election officer. 131 [t+] (f+) (f) (A) as it relates to an absentee ballot application to be filled out for, and finished 132 (a) except as provided in Subsection [(f+)] (A)(b), the lieutenant governor or election 133 (a) except as provided in Subsection [(f+)] (A)(b), the lieutenant governor or election 134 officer shall approve an application form for absentee ballot applications; 135 (j) in substantially the following form: 136 "1,, a qualified elector, residing atStreet, City, County, Utah <	116	"I,, a qualified elector, residing at Street, City, County, Utah
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140 which I sign the application or the Thursday before the next election.	138	I understand that a person that collects this absentee ballot application is required to file
	139	it with the appropriate election official before the earlier of fourteen days after the day on
141 This form is provided by (insert name of person or organization).	140	which I sign the application or the Thursday before the next election.
	141	This form is provided by (insert name of person or organization).

142	I have verified that the information on this application is correct.
143	I understand that I will receive a ballot at the following address: (insert address and an
144	adjacent check box);
145	OR
146	I request that the ballot be mailed to the following address: (insert blank space for an
147	address and an adjacent check box).
148	Date (month\day\year) Signed
149	Voter"; and
150	(ii) that asks the voter to indicate whether the voter wishes to maintain absentee voter
151	status:
152	(A) until the voter requests otherwise at a future date; or
153	(B) until a date specified by the voter in the application form; and
154	(b) the lieutenant governor or election officer shall approve an application form for
155	regular primary elections and for the Western States Presidential Primary:
156	(i) in substantially the following form:
157	"I,, a qualified elector, residing at Street, City, County, Utah
158	apply for an official absentee ballot for the political party to be voted by me
159	at the primary election.
160	I understand that I must be affiliated with or authorized to vote the political party's
161	ballot that I request. I understand that a person that collects this absentee ballot application is
162	required to file it with the appropriate election official before the earlier of fourteen days after
163	the day on which I sign the application or the Thursday before the next primary election.
164	This form is provided by (insert name of person or organization).
165	I have verified that the information on this application is correct.
166	I understand that I will receive a ballot at the following address: (insert address and an
167	adjacent check box);
168	OR
169	I request that the ballot be mailed to the following address: (insert blank space for an

170	address and an adjacent check box).
171	Dated (month\day\year) Signed
172	Voter"; and
173	(ii) that asks the voter to indicate whether the voter wishes to maintain absentee voter
174	<u>status:</u>
175	(A) until the voter requests otherwise at a future date; or
176	(B) until a date specified by the voter in the application form.
177	[(4)] (5) The forms described in Subsections (2) and $[(3)]$ (4) shall contain instructions
178	on how a voter may cancel an absentee ballot application.
179	[(5)] (6) Except as provided in Subsection 20A-3-306(2)(a), a voter who wishes to vote
180	by absentee ballot shall file the application for an absentee ballot with the lieutenant governor
181	or appropriate election officer no later than the Thursday before election day.
182	[(6)] (1) (a) A county clerk $[may]$ shall establish $[a permanent]$ an absentee voter list [:
183	(b) The clerk shall place on the list] containing the name of [any person] each voter who:
184	(i) requests [permanent] absentee voter status; and
185	(ii) meets the requirements of this section.
186	(b) A county clerk may not remove a voter's name from the list described in Subsection
187	<u>(7)(a) unless:</u>
188	(i) the voter is no longer listed in the official register;
189	(ii) the voter cancels the voter's absentee status; or
190	(iii) the voter's name is removed on the date specified by the voter on the absentee
191	ballot application form.
192	(c) (i) Each year, the clerk shall mail a questionnaire to each [person] voter whose
193	name is on the absentee voter list.
194	(ii) The questionnaire shall allow the [absentee person to] voter to:
195	(A) verify the voter's residence[-]; or
196	(B) cancel the voter's absentee status.

197 [(iii) The clerk may remove the names of any voter from the absentee voter registration

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198	list if:]
199	[(A) the voter is no longer listed in the official register; or]
200	[(B) the voter fails to verify the voter's residence and absentee status.]
201	(d) The clerk shall provide a copy of the [permanent] absentee voter list to election
202	officers for use in elections.
203	Section 4. Section 20A-4-108 is amended to read:
204	20A-4-108. Election day voter registration pilot project.
205	(1) There is created, beginning on June 1, 2014, and ending on January 1, 2017, an
206	election day voter registration pilot project, as described in this section.
207	(2) A county may participate in the pilot project if the county clerk submits to the
208	lieutenant governor a written application to participate in the pilot project that contains:
209	(a) the name of the county;
210	(b) a request that the county be permitted to participate in the pilot project;
211	(c) an estimate of the extent to which election day voter registration may increase voter
212	participation; and
213	(d) any other reasons that the county desires to participate in the project.
214	(3) A municipality may participate in the pilot project for a municipal election if the
215	municipal clerk submits to the lieutenant governor a written application to participate in the
216	pilot project that contains:
217	(a) the name of the municipality;
218	(b) a request that the municipality be permitted to participate in the pilot project;
219	(c) an estimate of the extent to which election day voter registration may increase voter
220	participation; and
221	(d) any other reasons that the municipality desires to participate in the project.
222	(4) Within 10 business days after the day on which the lieutenant governor receives an
223	application described in Subsection (2) or (3), the lieutenant governor shall approve the
224	application if:
225	(a) the application complies with the requirements described in Subsection (2) or (3),

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as applicable; and

(b) the lieutenant governor determines, based on the information contained in theapplication, that implementing the pilot project in the county or municipality:

(i) will yield valuable information to determine whether election day voter registrationshould be implemented on a permanent, statewide basis; and

231 (ii) will not adversely affect the rights of voters or candidates.

(5) For a county or municipality that is approved by the lieutenant governor to
participate in the pilot project, if, under Subsection 20A-2-201(3)(b)(ii), a registration form is
submitted to the county clerk on the date of the election or during the [seven] six calendar days
before an election, the county clerk shall:

(a) if the person desires to vote in the pending election, inform the person that the
person must, on election day, register to vote by casting a provisional ballot in accordance with
Subsection (10); or

239

(b) if the person does not desire to vote in the pending election:

(i) accept a registration form from the person if, on the date of the election, the person
will be legally qualified and entitled to vote in a voting precinct in the county or municipality;
and

(ii) inform the person that the person will be registered to vote but may not vote in the
pending election because the person registered too late and chose not to register and vote as
described in Subsection (5)(a).

(6) For a county or municipality that is approved by the lieutenant governor to
participate in the pilot project, if, under Subsection 20A-2-202(3)(a), the county clerk receives
a correctly completed by-mail voter registration form that is postmarked after the voter
registration deadline, the county clerk shall:

(a) unless the applicant registers on election day by casting a provisional ballot in
accordance with Subsection (10), register the applicant for the next election; and

(b) if possible, promptly phone, mail, or email a notice to the applicant before theelection, informing the applicant that:

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254 (i) the applicant's registration will not be effective until after the election; and 255 (ii) the applicant may register to vote on election day by casting a provisional ballot in 256 accordance with Subsection (10). 257 (7) For a county or municipality that is approved by the lieutenant governor to participate in the pilot project, if, under Subsection 20A-2-204(5)(a), the county clerk receives 258 259 a correctly completed voter registration form that is dated after the voter registration deadline. 260 the county clerk shall: 261 (a) unless the applicant registers to vote on election day by casting a provisional ballot 262 in accordance with Subsection (10), register the applicant after the next election; and 263 (b) if possible, promptly phone, mail, or email a notice to the applicant before the election, informing the applicant that: 264 265 (i) the applicant's registration will not be effective until after the election; and (ii) the applicant may register to vote on election day by casting a provisional ballot in 266 accordance with Subsection (10). 267 268 (8) For a county or municipality that is approved by the lieutenant governor to 269 participate in the pilot project, if, under Subsection 20A-2-205(7)(a), the county clerk receives 270 a correctly completed voter registration form that is dated after the voter registration deadline, 271 the county clerk shall: 272 (a) unless the applicant registers to vote on election day by casting a provisional ballot 273 in accordance with Subsection (10), register the applicant after the next election; and 274 (b) if possible, promptly phone, mail, or email a notice to the applicant before the election, informing the applicant that: 275 276 (i) the applicant's registration will not be effective until after the election; and 277 (ii) the applicant may register to vote on election day by casting a provisional ballot in 278 accordance with Subsection (10). 279 (9) For a county or municipality that is approved by the lieutenant governor to participate in the pilot project, if, under Subsection 20A-2-206(8)(c), an individual applies to 280 register under this section during the six calendar days before an election, the county clerk 281

282	shall:
283	(a) if the individual desires to vote in the pending election, inform the individual that
284	the individual must, on election day, register to vote by casting a provisional ballot in
285	accordance with Subsection (10); or
286	(b) if the individual does not desire to vote in the pending election:
287	(i) accept the application for registration if the individual, on the date of the election,
288	will be legally qualified and entitled to vote in a voting precinct in the state; and
289	(ii) inform the individual that the individual is registered to vote but may not vote in
290	the pending election because the individual registered too late and chose not to register and
291	vote as described in Subsection (9)(a).
292	(10) For a county or municipality that is approved by the lieutenant governor to
293	participate in the pilot project:
294	(a) the election officer shall take the action described in Subsection (10)(b) in relation
295	to a provisional ballot if the election officer determines that:
296	(i) the person who voted the ballot is not registered to vote, but is otherwise legally
297	entitled to vote the ballot;
298	(ii) the ballot that the person voted is identical to the ballot for the precinct in which
299	the person resides;
300	(iii) the information on the ballot is complete; and
301	(iv) the person provided valid voter identification and proof of residence to the poll
302	worker;
303	(b) if a provisional ballot and the person who voted the provisional ballot comply with
304	the requirements described in Subsection (10)(a), the election officer shall:
305	(i) consider the provisional ballot a voter registration form;
306	(ii) place the ballot with the absentee ballots, to be counted with those ballots at the
307	canvass; and
308	(iii) as soon as reasonably possible, register the person to vote; and
309	(c) except as provided in Subsection (11), the election officer shall retain a provisional

310 ballot envelope, unopened, for the period specified in Section 20A-4-202, if the election officer 311 determines that the person who voted the ballot: (i) (A) is not registered to vote in this state; and 312 313 (B) is not eligible for registration under Subsection (10); or 314 (ii) is not legally entitled to vote the ballot that the person voted. 315 (11) Subsection (10)(c) does not apply if a court orders the election officer to produce 316 or count the provisional ballot. 317 (12) For a county or municipality that is approved by the lieutenant governor to 318 participate in the pilot project, if, under Subsection 20A-4-107(4), the election officer 319 determines that the person is not registered to vote in this state, that the information on the provisional ballot envelope is complete, and that the provisional ballot and the person who 320 voted the provisional ballot do not comply with the requirements described in Subsection 321 322 (10)(a), the election officer shall: 323 (a) consider the provisional ballot envelope a voter registration form for the person's 324 county of residence; and 325 (b) (i) register the person if the voter's county of residence is within the county; or 326 (ii) forward the voter registration form to the election officer of the person's county of residence, which election officer shall register the person. 327 328 (13) (a) The county clerk of a county that is approved to participate in the pilot project. 329 and the municipal clerk of a municipality that is approved to participate in the pilot project, 330 shall provide training for the poll workers of the county or municipality on administering the pilot program. 331 332 (b) The lieutenant governor shall, for a county or municipality that is approved to 333 participate in the pilot project, provide information relating to the pilot project in accordance 334 with the provisions of Subsection 67-1a-2(2)(a)(iv). 335 (14) The lieutenant governor and each county and municipality that is approved by the 336 lieutenant governor to participate in the pilot project shall: 337 (a) report to the Government Operations Interim Committee, on or before October 31

- 338 of each year that the pilot project is in effect, regarding:
- (i) the implementation of the pilot project;
- 340 (ii) the number of ballots cast by voters who registered on election day;
- 341 (iii) any difficulties resulting from the pilot project; and
- 342 (iv) whether, in the opinion of the lieutenant governor, the county, or the municipality,
- the state would benefit from implementing election day voter registration permanently and on astatewide basis; and
- 345 (b) on or before December 31, 2016, report to the Legislative Management Committee
 346 regarding the matters described in Subsection (14)(a).
- 347 (15) During the 2016 interim, the Government Operations Interim Committee shall
- 348 study and make a recommendation to the Legislature regarding whether to implement statewide
- 349 election day voter registration on a permanent, statewide basis.