1	PROPERTY AND FINANCIAL OFFENSE AMENDMENTS
2	2022 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Brady Brammer
5	Senate Sponsor: Michael K. McKell
6	Cosponsor:
7	Travis M. Seegmiller
8	
9	LONG TITLE
10	General Description:
11	This bill concerns penalties and evidence relating to property and financial offenses.
12	Highlighted Provisions:
13	This bill:
14	defines terms;
15	 requires the Sentencing Commission to create and publish for public comment
16	guidelines relating to certain financial and property offenses;
17	► increases the penalty for a violation of a written false statement on a financial
18	declaration completed by a defendant;
19	 provides that a prosecuting attorney may subpoen certain information regarding
20	property that may be necessary to satisfy a future restitution order, and that a court
21	may consider this information when establishing a defendant's payment schedule on
22	a criminal accounts receivable; and
23	makes technical and conforming changes.
24	Money Appropriated in this Bill:
25	None
26	Other Special Clauses:
27	None

28	Utah Code Sections Affected:
29	AMENDS:
30	63G-12-402, as last amended by Laws of Utah 2021, Chapter 402
31	63M-7-404, as last amended by Laws of Utah 2021, Chapter 173
32	76-8-504, as enacted by Laws of Utah 1973, Chapter 196
33	77-32b-103, as enacted by Laws of Utah 2021, Chapter 260
34	77-38b-204, as renumbered and amended by Laws of Utah 2021, Chapter 260
35	77-38b-402, as renumbered and amended by Laws of Utah 2021, Chapter 260
36	
37	Be it enacted by the Legislature of the state of Utah:
38	Section 1. Section 63G-12-402 is amended to read:
39	63G-12-402. Receipt of state, local, or federal public benefits Verification
40	Exceptions Fraudulently obtaining benefits Criminal penalties Annual report.
41	(1) (a) Except as provided in Subsection (3) or when exempted by federal law, an
42	agency or political subdivision of the state shall verify the lawful presence in the United States
43	of an individual at least 18 years [of age] old who applies for:
44	(i) a state or local public benefit as defined in 8 U.S.C. Sec. 1621; or
45	(ii) a federal public benefit as defined in 8 U.S.C. Sec. 1611, that is administered by an
46	agency or political subdivision of this state.
47	(b) For purpose of a license issued under Title 58, Chapter 55, Utah Construction
48	Trades Licensing Act, to an applicant that is an unincorporated entity, the Department of
49	Commerce shall verify in accordance with this Subsection (1) the lawful presence in the United
50	States of each individual who:
51	(i) owns an interest in the contractor that is an unincorporated entity; and
52	(ii) engages, or will engage, in a construction trade in Utah as an owner of the
53	contractor described in Subsection (1)(b)(i).
54	(2) This section shall be enforced without regard to race, religion, gender, ethnicity, or

55	national origin.
56	(3) Verification of lawful presence under this section is not required for:
57	(a) any purpose for which lawful presence in the United States is not restricted by law,
58	ordinance, or regulation;
59	(b) assistance for health care items and services that:
60	(i) are necessary for the treatment of an emergency medical condition, as defined in 42
61	U.S.C. Sec. 1396b(v)(3), of the individual involved; and
62	(ii) are not related to an organ transplant procedure;
63	(c) short-term, noncash, in-kind emergency disaster relief;
64	(d) public health assistance for immunizations with respect to immunizable diseases
65	and for testing and treatment of symptoms of communicable diseases whether or not the
66	symptoms are caused by the communicable disease;
67	(e) programs, services, or assistance such as soup kitchens, crisis counseling and
68	intervention, and short-term shelter, specified by the United States Attorney General, in the
69	sole and unreviewable discretion of the United States Attorney General after consultation with
70	appropriate federal agencies and departments, that:
71	(i) deliver in-kind services at the community level, including through public or private
72	nonprofit agencies;
73	(ii) do not condition the provision of assistance, the amount of assistance provided, or
74	the cost of assistance provided on the income or resources of the individual recipient; and
75	(iii) are necessary for the protection of life or safety;
76	(f) the exemption for paying the nonresident portion of total tuition as set forth in
77	Section 53B-8-106;
78	(g) an applicant for a license under Section 61-1-4, if the applicant:
79	(i) is registered with the Financial Industry Regulatory Authority; and
80	(ii) files an application with the state Division of Securities through the Central
81	Registration Depository;

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82	(h) a state public benefit to be given to an individual under Title 49, Utah State
83	Retirement and Insurance Benefit Act;
84	(i) a home loan that will be insured, guaranteed, or purchased by:
85	(i) the Federal Housing Administration, the Veterans Administration, or any other
86	federal agency; or
87	(ii) an enterprise as defined in 12 U.S.C. Sec. 4502;
88	(j) a subordinate loan or a grant that will be made to an applicant in connection with a
89	home loan that does not require verification under Subsection (3)(i);
90	(k) an applicant for a license issued by the Department of Commerce or individual
91	described in Subsection (1)(b), if the applicant or individual provides the Department of
92	Commerce:
93	(i) certification, under penalty of perjury, that the applicant or individual is:
94	(A) a United States citizen;
95	(B) a qualified alien as defined in 8 U.S.C. Sec. 1641; or
96	(C) lawfully present in the United States; and
97	(ii) (A) the number assigned to a driver license or identification card issued under Title
98	53, Chapter 3, Uniform Driver License Act; or
99	(B) the number assigned to a driver license or identification card issued by a state other
100	than Utah if, as part of issuing the driver license or identification card, the state verifies an
101	individual's lawful presence in the United States; and
102	(l) an applicant for:
103	(i) an Opportunity scholarship described in Title 53B, Chapter 8, Part 2, Regents'
104	Scholarship Program;
105	(ii) a New Century scholarship described in Section 53B-8-105;
106	(iii) a promise scholarship described in Section 53B-8-303; or
107	(iv) a scholarship:
108	(A) for an individual who is a graduate of a high school located within Utah; and

109	(B) administered by an institution of higher education as defined in Section 53B-2-101.
110	(4) (a) An agency or political subdivision required to verify the lawful presence in the
111	United States of an applicant under this section shall require the applicant to certify under
112	penalty of perjury that:
113	(i) the applicant is a United States citizen; or
114	(ii) the applicant is:
115	(A) a qualified alien as defined in 8 U.S.C. Sec. 1641; and
116	(B) lawfully present in the United States.
117	(b) The certificate required under this Subsection (4) shall include a statement advising
118	the signer that providing false information subjects the signer to penalties for perjury.
119	(5) An agency or political subdivision shall verify a certification required under
120	Subsection (4)(a)(ii) through the federal SAVE program.
121	(6) (a) An individual who knowingly and willfully makes a false, fictitious, or
122	fraudulent statement or representation in a certification under Subsection (3)(k) or (4) is subject
123	to the criminal penalties applicable in this state for:
124	(i) making a written false statement under [Subsection 76-8-504(2)] Section 76-8-504;
125	and
126	(ii) fraudulently obtaining:
127	(A) public assistance program benefits under Sections 76-8-1205 and 76-8-1206; or
128	(B) unemployment compensation under Section 76-8-1301.
129	(b) If the certification constitutes a false claim of United States citizenship under 18
130	U.S.C. Sec. 911, the agency or political subdivision shall file a complaint with the United
131	States Attorney General for the applicable district based upon the venue in which the
132	application was made.
133	(c) If an agency or political subdivision receives verification that a person making an
134	application for a benefit, service, or license is not a qualified alien, the agency or political
135	subdivision shall provide the information to the Office of the Attorney General unless

136	prohibited by federal mandate.
137	(7) An agency or political subdivision may adopt variations to the requirements of this
138	section that:
139	(a) clearly improve the efficiency of or reduce delay in the verification process; or
140	(b) provide for adjudication of unique individual circumstances where the verification
141	procedures in this section would impose an unusual hardship on a legal resident of Utah.
142	(8) It is unlawful for an agency or a political subdivision of this state to provide a state,
143	local, or federal benefit, as defined in 8 U.S.C. Sec. 1611 and 1621, in violation of this section.
144	(9) A state agency or department that administers a program of state or local public
145	benefits shall:
146	(a) provide an annual report to the governor, the president of the Senate, and the
147	speaker of the House regarding its compliance with this section; and
148	(b) (i) monitor the federal SAVE program for application verification errors and
149	significant delays;
150	(ii) provide an annual report on the errors and delays to ensure that the application of
151	the federal SAVE program is not erroneously denying a state or local benefit to a legal resident
152	of the state; and
153	(iii) report delays and errors in the federal SAVE program to the United States
154	Department of Homeland Security.
155	Section 2. Section 63M-7-404 is amended to read:
156	63M-7-404. Purpose Duties.
157	(1) The purpose of the commission is to develop guidelines and propose
158	recommendations to the Legislature, the governor, and the Judicial Council regarding:
159	(a) the sentencing and release of juvenile and adult offenders in order to:
160	(i) respond to public comment;
161	(ii) relate sentencing practices and correctional resources;
162	(iii) increase equity in criminal sentencing;

163	(iv) better define responsibility in criminal sentencing; and
164	(v) enhance the discretion of sentencing judges while preserving the role of the Board
165	of Pardons and Parole and the Youth Parole Authority;
166	(b) the length of supervision of adult offenders on probation or parole in order to:
167	(i) increase equity in criminal supervision lengths;
168	(ii) respond to public comment;
169	(iii) relate the length of supervision to an offender's progress;
170	(iv) take into account an offender's risk of offending again;
171	(v) relate the length of supervision to the amount of time an offender has remained
172	under supervision in the community; and
173	(vi) enhance the discretion of the sentencing judges while preserving the role of the
174	Board of Pardons and Parole;
175	(c) appropriate, evidence-based probation and parole supervision policies and services
176	that assist individuals in successfully completing supervision and reduce incarceration rates
177	from community supervision programs while ensuring public safety, including:
178	(i) treatment and intervention completion determinations based on individualized case
179	action plans;
180	(ii) measured and consistent processes for addressing violations of conditions of
181	supervision;
182	(iii) processes that include using positive reinforcement to recognize an individual's
183	progress in supervision;
184	(iv) engaging with social services agencies and other stakeholders who provide
185	services that meet offender needs; and
186	(v) identifying community violations that may not warrant revocation of probation or
187	parole.
188	(2) (a) The commission shall modify the sentencing guidelines and supervision length
189	guidelines for adult offenders to implement the recommendations of the Commission on

- 190 Criminal and Juvenile Justice for reducing recidivism.
 - (b) The modifications under Subsection (2)(a) shall be for the purposes of protecting the public and ensuring efficient use of state funds.
 - (3) (a) The commission shall modify the criminal history score in the sentencing guidelines for adult offenders to implement the recommendations of the Commission on Criminal and Juvenile Justice for reducing recidivism.
 - (b) The modifications to the criminal history score under Subsection (3)(a) shall include factors in an offender's criminal history that are relevant to the accurate determination of an individual's risk of offending again.
 - (4) (a) The commission shall establish sentencing guidelines for periods of incarceration for individuals who are on probation and:
 - (i) who have violated one or more conditions of probation; and
 - (ii) whose probation has been revoked by the court.
 - (b) The guidelines shall consider the seriousness of the violation of the conditions of probation, the probationer's conduct while on probation, and the probationer's criminal history.
 - (5) (a) The commission shall establish sentencing guidelines for periods of incarceration for individuals who are on parole and:
 - (i) who have violated a condition of parole; and
 - (ii) whose parole has been revoked by the Board of Pardons and Parole.
 - (b) The guidelines shall consider the seriousness of the violation of the conditions of parole, the individual's conduct while on parole, and the individual's criminal history.
 - (6) The commission shall establish graduated and evidence-based processes to facilitate the prompt and effective response to an individual's progress in or violation of the terms of probation or parole by the adult probation and parole section of the Department of Corrections, or other supervision services provider, in order to implement the recommendations of the Commission on Criminal and Juvenile Justice for reducing recidivism and incarceration, including:

217	(a) responses to be used when an individual violates a condition of probation or parole;
218	(b) responses to recognize positive behavior and progress related to an individual's case
219	action plan;
220	(c) when a violation of a condition of probation or parole should be reported to the
221	court or the Board of Pardons and Parole; and
222	(d) a range of sanctions that may not exceed a period of incarceration of more than:
223	(i) three consecutive days; and
224	(ii) a total of five days in a period of 30 days.
225	(7) The commission shall establish graduated incentives to facilitate a prompt and
226	effective response by the adult probation and parole section of the Department of Corrections
227	to an offender's:
228	(a) compliance with the terms of probation or parole; and
229	(b) positive conduct that exceeds those terms.
230	(8) (a) The commission shall establish guidelines, including sanctions and incentives,
231	to appropriately respond to negative and positive behavior of juveniles who are:
232	(i) nonjudicially adjusted;
233	(ii) placed on diversion;
234	(iii) placed on probation;
235	(iv) placed on community supervision;
236	(v) placed in an out-of-home placement; or
237	(vi) placed in a secure care facility.
238	(b) In establishing guidelines under this Subsection (8), the commission shall consider:
239	(i) the seriousness of the negative and positive behavior;
240	(ii) the juvenile's conduct post-adjudication; and
241	(iii) the delinquency history of the juvenile.
242	(c) The guidelines shall include:
243	(i) responses that are swift and certain;

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244	(11) a continuum of community-based options for juveniles living at home;
245	(iii) responses that target the individual's criminogenic risk and needs; and
246	(iv) incentives for compliance, including earned discharge credits.
247	(9) The commission shall establish supervision length guidelines in accordance with
248	this section before October 1, 2018.
249	(10) (a) The commission shall create sentencing guidelines and supervision length
250	guidelines for the following financial and property offenses for which a pecuniary loss to a
251	victim may exceed \$50,000:
252	(i) securities fraud, Sections 61-1-1 and 61-1-21;
253	(ii) sale by an unlicensed broker-dealer, agent, investment adviser, or investment
254	adviser representative, Sections 61-1-3 and 61-1-21;
255	(iii) offer or sale of unregistered security, Sections 61-1-7 and 61-1-21;
256	(iv) abuse or exploitation of a vulnerable adult under Title 76, Chapter 5, Part 1,
257	Assault and Related Offenses;
258	(v) arson, Section 76-6-102;
259	(vi) burglary, Section 76-6-202;
260	(vii) theft, Section 76-6-412;
261	(viii) forgery, Section 76-6-501;
262	(ix) unlawful dealing of property by a fiduciary, Section 76-6-513;
263	(x) fraudulent insurance act, Section 76-6-521;
264	(xi) computer crimes, Section 76-6-703;
265	(xii) mortgage fraud, Sections 76-6-1203 and 76-6-1204;
266	(xiii) pattern of unlawful activity, Sections 76-10-1603 and 76-10-1603.5;
267	(xiv) communications fraud, Section 76-10-1801;
268	(xv) money laundering, Section 76-10-1904; and
269	(xvi) other offenses in the discretion of the commission.
270	(b) The guidelines described in Subsection (10)(a) shall include a sentencing matrix

271	with proportionate escalating sanctions based on the amount of a victim's loss.
272	(c) On or before August 1, 2022, the commission shall publish for public comment the
273	guidelines described in Subsection (10)(a).
274	Section 3. Section 76-8-504 is amended to read:
275	76-8-504. Written false statement.
276	[A person is guilty of a class B misdemeanor if:]
277	(1) [He makes a] An actor commits the offense of written false statement [which he] if:
278	(a) the actor makes a statement that the actor does not believe to be true on or [pursuant
279	to] <u>under</u> a form bearing a notification authorized by law to the effect that false statements
280	made therein are punishable; or
281	$[\frac{(2)}{b}]$ $[\frac{b}{b}]$ $[\frac{b}{b}]$ intent to deceive a public servant in the performance of $[\frac{b}{b}]$ $[\frac{b}{b}]$
282	<u>public servant's</u> official function, [he] <u>the actor</u> :
283	[(a)] (i) [Makes any] makes a written false statement [which he] that the actor does not
284	believe to be true; [or]
285	[(b)] (ii) [Knowingly] knowingly creates a false impression in a written application for
286	[any] <u>a</u> pecuniary or other benefit by omitting information necessary to prevent [statements
287	therein] a statement in the application from being misleading; [or]
288	[(c)] (iii) [Submits] submits or invites reliance on [any writing which he] a writing that
289	the actor knows to be lacking in authenticity; or
290	[(d)] (iv) [Submits] submits or invites reliance on [any] a sample, specimen, map,
291	boundary mark, or other object [which he] that the actor knows to be false.
292	(2) (a) Except as provided in Subsection (2)(b), a violation of Subsection (1) is a class
293	B misdemeanor.
294	(b) A violation of Subsection (1) is a third degree felony if the false statement is on a
295	financial declaration described in Section 77-38b-204.
296	[(3)] (3) [No person shall be guilty under this section if he] It is not an offense under
297	this section if the actor retracts the falsification before it becomes manifest that the falsification

298	was or would be exposed.
299	Section 4. Section 77-32b-103 is amended to read:
300	77-32b-103. Establishment of a criminal accounts receivable Responsibility
301	Payment schedule Delinquency or default.
302	(1) (a) Except as provided in Subsection (1)(b) and (c), at the time of sentencing or
303	acceptance of a plea in abeyance, the court shall enter an order to establish a criminal accounts
304	receivable for the defendant.
305	(b) The court is not required to create a criminal accounts receivable for the defendant
306	under Subsection (1)(a) if the court finds that the defendant does not owe restitution and there
307	are no other fines or fees to be assessed against the defendant.
308	(c) Subject to Subsection 77-38b-205(5), if the court does not create a criminal
309	accounts receivable for a defendant under Subsection (1)(a), the court shall enter an order to
310	establish a criminal accounts receivable for the defendant at the time the court enters an order
311	for restitution under Section 77-38b-205.
312	(2) After establishing a criminal accounts receivable for a defendant, the court shall:
313	(a) if a prison sentence is imposed and not suspended for the defendant:
314	(i) accept any payment for the criminal accounts receivable that is tendered on the date
315	of sentencing; and
316	(ii) transfer the responsibility of receiving, distributing, and processing payments for
317	the criminal accounts receivable to the Office of State Debt Collection; and
318	(b) for all other cases:
319	(i) retain the responsibility for receiving, processing, and distributing payments for the
320	criminal accounts receivable until the court enters a civil accounts receivable or civil judgment
321	of restitution on the civil judgment docket under Subsection 77-18-114(1) or (2); and
322	(ii) record each payment by the defendant on the case docket.
323	(c) For a criminal accounts receivable that a court retains responsibility for receiving,
324	processing, and distributing payments under Subsection (2)(b)(i), the Judicial Council may

establish rules to require a defendant to pay the cost, or a portion of the cost, that is charged by a financial institution for the use of a credit or debit card by the defendant to make payments towards the criminal accounts receivable.

(3) (a) Upon entering an order for a criminal accounts receivable, the court shall establish a payment schedule for the defendant to make payments towards the criminal accounts receivable.

- (b) In establishing the payment schedule for the defendant, the court shall consider:
- (i) the needs of the victim if the criminal accounts receivable includes an order for restitution under Section 77-38b-205;
- (ii) the financial resources of the defendant, as disclosed in the financial declaration under Section 77-38b-204 or in evidence obtained by subpoena under Subsection 77-38b-402(1)(b);
- (iii) the burden that the payment schedule will impose on the defendant regarding the other reasonable obligations of the defendant;
- (iv) the ability of the defendant to pay restitution on an installment basis or on other conditions fixed by the court;
- (v) the rehabilitative effect on the defendant of the payment of restitution and method of payment; and
 - (vi) any other circumstance that the court determines is relevant.
- (4) A payment schedule for a criminal accounts receivable does not limit the ability of a judgment creditor to pursue collection by any means allowable by law.
- (5) If the court orders restitution under Section 77-38b-205, or makes another financial decision, after sentencing that increases the total amount owed in a defendant's case, the defendant's criminal accounts receivable balance shall be adjusted to include any new amount ordered by the court.
- (6) (a) If a defendant is incarcerated in a county jail or a secure correctional facility, as defined in Section 64-13-1, or the defendant is involuntarily committed under Section

352	62A-15-631:
353	(i) all payments for a payment schedule shall be suspended for the period of time that
354	the defendant is incarcerated or involuntarily committed, unless the court, or the board if the
355	defendant is under the jurisdiction of the board, expressly orders the defendant to make
356	payments according to the payment schedule; and
357	(ii) the defendant shall provide the court with notice of the incarceration or involuntary
358	commitment.
359	(b) A suspension under Subsection (6)(a) shall remain in place for 60 days after the day
360	in which the defendant is released from incarceration or commitment.
361	Section 5. Section 77-38b-204 is amended to read:
362	77-38b-204. Financial declaration by defendant.
363	(1) (a) The Judicial Council shall design and publish a financial declaration form to be
364	completed by a defendant before the sentencing court establishes a payment schedule under
365	Section 77-38b-205.
366	(b) The financial declaration form shall:
367	(i) require a defendant to disclose all assets, income, and financial liabilities of the
368	defendant, including:
369	(A) real property;
370	(B) vehicles;
371	(C) precious metals or gems;
372	(D) jewelry with a value of \$1,000 or more;
373	(E) other personal property with a value of \$1,000 or more;
374	(F) the balance of any bank account and the name of the financial institution for the
375	bank account;
376	(G) cash;
377	(H) salary, wages, commission, tips, and business income, including the name of any
378	employer or entity from which the defendant receives a salary, wage, commission, tip, or

379	business income;
380	(I) pensions and annuities;
381	(J) intellectual property;
382	(K) accounts receivable;
383	(L) accounts payable;
384	(M) mortgages, loans, and other debts; and
385	(N) restitution that has been ordered, and not fully paid, in other cases; and
386	(ii) state that a false statement made in the financial declaration form is punishable as
387	[a class B misdemeanor] a third degree felony under Section 76-8-504.
388	(2) After a plea disposition or conviction has been entered but before sentencing, a
389	defendant shall complete the financial declaration form described in Subsection (1).
390	(3) When a civil judgment of restitution or a civil accounts receivable is entered for a
391	defendant on the civil judgment docket under Section 77-18-114, the court shall provide the
392	Office of State Debt Collection with the defendant's financial declaration form.
393	Section 6. Section 77-38b-402 is amended to read:
394	77-38b-402. Preservation of assets.
395	(1) (a) Before, or at the time, a criminal information, indictment charging a violation,
396	or a petition alleging delinquency is filed, or at any time during the prosecution of the case, a
397	prosecuting attorney may, if in the prosecuting attorney's best judgment there is a substantial
398	likelihood that a conviction will be obtained and restitution will be ordered in the case, petition
399	the court to:
400	[(a)] (i) enter a temporary restraining order, an injunction, or both;
401	[(b)] (ii) require the execution of a satisfactory performance bond; or
402	[(c)] (iii) take any other action to preserve the availability of property that may be
403	necessary to satisfy an anticipated order for restitution.
404	(b) A prosecuting attorney may subpoena a document, witness, or other evidence that,
405	in the prosecuting attorney's best judgment, may provide evidence relevant to the property

described in Subsection (1)(a)(iii).

- (2) (a) Upon receiving a request from a prosecuting attorney under Subsection (1)(a), and after notice to a person appearing to have an interest in the property and affording the person an opportunity to be heard, the court may take action as requested by the prosecuting attorney if the court determines:
- (i) there is probable cause to believe that an offense has been committed and that the defendant committed the offense, and that failure to enter the order will likely result in the property being sold, distributed, exhibited, destroyed, or removed from the jurisdiction of the court, or otherwise be made unavailable for restitution; and
- (ii) the need to preserve the availability of the property or prevent the property's sale, distribution, exhibition, destruction, or removal through the entry of the requested order outweighs the hardship on any party against whom the order is to be entered.
- (b) In a hearing conducted in accordance with this section, a court may consider reliable hearsay as defined in Utah Rules of Evidence, Rule 1102.
- (c) An order for an injunction entered under this section is effective for the period of time given in the order.
- (3) (a) Upon receiving a request for a temporary restraining order from a prosecuting attorney under this section, a court may enter a temporary restraining order against an owner with respect to specific property without notice or opportunity for a hearing if:
- (i) the prosecuting attorney demonstrates that there is a substantial likelihood that the property with respect to which the order is sought appears to be necessary to satisfy an anticipated restitution order under this chapter; and
- (ii) provision of notice would jeopardize the availability of the property to satisfy any judgment or order for restitution.
- (b) The temporary order in this Subsection (3) expires no later than 10 days after the day on which the temporary order is entered unless extended for good cause shown or the party against whom the temporary order is entered consents to an extension.

433 (4) A hearing concerning an order entered under this section shall be held as soon as 434 possible, and before the expiration of the temporary order.