	FACTUAL INNOCENCE AMENDMENTS
	2012 GENERAL SESSION
	STATE OF UTAH
	Chief Sponsor: Brad L. Dee
	Senate Sponsor: Todd Weiler
Cosponso	rs: V. Lowry Snow
Richard A	. Greenwood
LONG T	ITLE
General I	Description:
Th	is bill makes clarifying amendments to factual innocence provisions.
Highlight	ed Provisions:
Th	is bill:
•	clarifies the requirement of a hearing if the state does not stipulate to factual
innocence	,
•	clarifies that all proceedings are governed by Utah Rules of Civil Procedure, Rule
65C;	
•	sets a standard for the court's determination of factual innocence;
•	disallows prejudgment interest on payments made to a person after a finding of
factual inr	nocence; and
•	provides that assistance payments on a claim of factual innocence are extinguished
upon the d	leath of the petitioner.
Money A	ppropriated in this Bill:
No	one
Other Sp	ecial Clauses:
No	one
Utah Cod	e Sections Affected:
AMENDS	S:

29 **78B-9-402**, as last amended by Laws of Utah 2010, Chapter 153 30 **78B-9-404**, as last amended by Laws of Utah 2010, Chapter 153 31 **78B-9-405**, as last amended by Laws of Utah 2011, Chapter 131 32 33 *Be it enacted by the Legislature of the state of Utah:* Section 1. Section **78B-9-402** is amended to read: 34 78B-9-402. Petition for determination of factual innocence -- Sufficient 35 36 allegations -- Notification of victim. (1) A person who has been convicted of a felony offense may petition the district court 37 38 in the county in which the person was convicted for a hearing to establish that the person is 39 factually innocent of the crime or crimes of which the person was convicted. 40 (2) (a) The petition shall contain an assertion of factual innocence under oath by the petitioner, and shall aver, with supporting affidavits or other credible documents, that: 41 (i) newly discovered material evidence exists that, if credible, establishes that the 42 43 petitioner is factually innocent; 44 (ii) the specific evidence identified by the petitioner in the petition establishes 45 innocence: (iii) the material evidence is not merely cumulative of evidence that was known; 46 47 (iv) the material evidence is not merely impeachment evidence; and 48 (v) viewed with all the other evidence, the newly discovered evidence demonstrates 49 that the petitioner is factually innocent. 50 (b) The court shall review the petition in accordance with the procedures in Subsection 51 (9)(b), and make a finding that the petition has satisfied the requirements of Subsection (2)(a). 52 If the court finds the petition does not meet all the requirements of Subsection (2)(a), it shall 53 dismiss the petition without prejudice and send notice of the dismissal to the petitioner and the 54 attorney general. 55 (3) (a) The petition shall also contain an averment that: 56 (i) neither the petitioner nor petitioner's counsel knew of the evidence at the time of

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trial or sentencing or in time to include the evidence in any previously filed post-trial motion or postconviction motion, and the evidence could not have been discovered by the petitioner or the petitioner's counsel through the exercise of reasonable diligence; or

- (ii) a court has found ineffective assistance of counsel for failing to exercise reasonable diligence in uncovering the evidence.
- (b) Upon entry of a finding that the petition is sufficient under Subsection (2)(a), the court shall then review the petition to determine if Subsection (3)(a) has been satisfied. If the court finds that the requirements of Subsection (3)(a) have not been satisfied, it may dismiss the petition without prejudice and give notice to the petitioner and the attorney general of the dismissal, or the court may [enter a finding that based upon the strength of the petition, the requirements of Subsection (3)(a) are waived in the interest of justice.] waive the requirements of Subsection (3)(a) if the court finds the petition should proceed to hearing based upon the strength of the petition, and that there is other evidence that could have been discovered through the exercise of reasonable diligence by petitioner or petitioner's counsel at trial, and the other evidence:
 - (i) was not discovered by petitioner or petitioner's counsel;
 - (ii) is material upon the issue of factual innocence; and
 - (iii) has never been presented to a court.

- (4) If the conviction for which the petitioner asserts factual innocence was based upon a plea of guilty, the petition shall contain the specific nature and content of the evidence that establishes factual innocence. The court shall review the evidence and may dismiss the petition at any time in the course of the proceedings, if the court finds that the evidence of factual innocence relies solely upon the recantation of testimony or prior statements made by a witness against the petitioner, and the recantation appears to the court to be equivocal or self-serving.
- (5) A person who has already obtained postconviction relief that vacated or reversed the person's conviction or sentence may also file a petition under this part in the same manner and form as described above, if no retrial or appeal regarding this offense is pending.
 - (6) If some or all of the evidence alleged to be exonerating is biological evidence

subject to DNA testing, the petitioner shall seek DNA testing pursuant to Section 78B-9-301.

(7) Except as provided in Subsection (9), the petition <u>and all subsequent proceedings</u> shall be in compliance with and governed by Rule 65C, Utah Rules of Civil Procedure, and shall include the underlying criminal case number.

- (8) After a petition is filed under this section, prosecutors, law enforcement officers, and crime laboratory personnel shall cooperate in preserving evidence and in determining the sufficiency of the chain of custody of the evidence which is the subject of the petition.
- (9) (a) A person who files a petition under this section shall serve notice of the petition and a copy of the petition upon the office of the prosecutor who obtained the conviction and upon the Utah attorney general.
- (b) The assigned judge shall conduct an initial review of the petition. If it is apparent to the court that the petitioner is either merely relitigating facts, issues, or evidence presented in previous proceedings or presenting issues that appear frivolous or speculative on their face, the court shall dismiss the petition, state the basis for the dismissal, and serve notice of dismissal upon the petitioner and the attorney general. If, upon completion of the initial review, the court does not dismiss the petition, it shall order the attorney general to file a response to the petition. The attorney general shall, within 30 days after receipt of the court's order, or within any additional period of time the court allows, answer or otherwise respond to all proceedings initiated under this part.
- (c) After the time for response by the attorney general under Subsection (9)(b) has passed, the court shall order a hearing if it finds the petition meets the requirements of Subsections (2) and (3) and finds there is a bona fide and compelling issue of factual innocence regarding the charges of which the petitioner was convicted. No bona fide and compelling issue of factual innocence exists if the petitioner is merely relitigating facts, issues, or evidence presented in a previous proceeding or if the petitioner is unable to identify with sufficient specificity the nature and reliability of the newly discovered evidence that establishes the petitioner's factual innocence.
 - (d) If the parties stipulate that the evidence establishes that the petitioner is factually

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innocent, the court may find the petitioner is factually innocent without holding a hearing. If the state will not stipulate that the evidence establishes that the petitioner is factually innocent, no determination of factual innocence may be made by the court without first holding a hearing under this part. (10) The court may not grant a petition for a hearing under this part during the period in which criminal proceedings in the matter are pending before any trial or appellate court, unless stipulated to by the parties. (11) Any victim of a crime that is the subject of a petition under this part, and who has elected to receive notice under Section 77-38-3, shall be notified by the state's attorney of any hearing regarding the petition. (12) A petition to determine factual innocence under this part, or Part 3, Postconviction Testing of DNA, shall be filed separately from any petition for postconviction relief under Part 1, General Provisions. Separate petitions may be filed simultaneously in the same court. (13) The procedures governing the filing and adjudication of a petition to determine factual innocence apply to all petitions currently filed or pending in the district court and any new petitions filed on or after [the effective date of this amendment] June 1, 2012. (14) A claim for determination of factual innocence under this part is not extinguished upon the death of the petitioner. The assistance payment provisions of Section 78B-9-405 may not apply, and financial payments may not be made, if the finding of factual innocence occurs after the death of the petitioner. In addition, any payments already being made under Section 78B-9-405 shall cease upon the death of the petitioner. Section 2. Section **78B-9-404** is amended to read: 78B-9-404. Hearing upon petition -- Procedures -- Court determination of factual innocence. (1) (a) In any hearing conducted under this part, the Utah attorney general shall

- 137 (1) (a) In any hearing conducted under this part, the Utah attorney general shall represent the state.
- 139 (b) The burden is upon the petitioner to establish the petitioner's factual innocence by clear and convincing evidence.

141	(2) The court may consider:
142	(a) evidence that was suppressed or would be suppressed at a criminal trial; and
143	(b) hearsay evidence, and may consider that the evidence is hearsay in evaluating its
144	weight and credibility.
145	(3) In making its determination the court shall consider, in addition to the evidence
146	presented at the hearing under this part, the record of the original criminal case and at any
147	postconviction proceedings in the case.
148	(4) If the court, after considering all the evidence, determines by clear and convincing
149	evidence that the petitioner:

- (a) is factually innocent of one or more offenses of which the petitioner was convicted, the court shall order that those convictions:
 - (i) be vacated with prejudice; and

- (ii) be expunged from the petitioner's record; or
- (b) did not commit one or more offenses of which the petitioner was convicted, but the court does not find by clear and convincing evidence that the petitioner did not commit any lesser included offenses relating to those offenses, the court shall modify the original conviction and sentence of the petitioner as appropriate for the lesser included offense, whether or not the lesser included offense was originally submitted to the trier of fact.
- (5) (a) If the court, after considering all the evidence, does not determine by clear and convincing evidence that the petitioner is factually innocent of the offense or offenses the petitioner is challenging and does not find that Subsection (4)(b) applies, the court shall deny the petition regarding the offense or offenses.
- (b) If the court finds that the petition was brought in bad faith, it shall enter the finding on the record, and the petitioner may not file a second or successive petition under this section without first applying to and obtaining permission from the court which denied the prior petition.
- (6) At least 30 days prior to a hearing on a petition to determine factual innocence, the petitioner and the respondent shall exchange information regarding the evidence each intends

169	to present at the hearing. This information shall include:
170	(a) a list of witnesses to be called at the hearing; and
171	(b) a summary of the testimony or other evidence to be introduced through each
172	witness, including any expert witnesses.
173	(7) Each party is entitled to a copy of any expert report to be introduced or relied upon
174	by that expert or another expert at least 30 days prior to hearing.
175	(8) The court, after considering all the evidence, may not find the petitioner to be
176	factually innocent unless:
177	(a) the court determines by clear and convincing evidence that the petitioner did not
178	commit one or more of the offenses of which the petitioner was convicted, as defined in
179	Subsection 78B-9-401.5(2); and
180	(b) the determination is based upon the newly discovered material evidence described
181	in the petition, pursuant to Section 78B-9-402, and as defined in Subsection 78B-9-401.5(3).
182	Section 3. Section 78B-9-405 is amended to read:
183	78B-9-405. Judgment and assistance payment.
183 184	78B-9-405. Judgment and assistance payment.(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part
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184	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part
184 185	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period
184 185 186	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall
184 185 186 187	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of
184 185 186 187 188	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of 15 years, the monetary equivalent of the average annual nonagricultural payroll wage in Utah,
184 185 186 187 188 189	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of 15 years, the monetary equivalent of the average annual nonagricultural payroll wage in Utah, as determined by the data most recently published by the Department of Workforce Services at
184 185 186 187 188 189	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of 15 years, the monetary equivalent of the average annual nonagricultural payroll wage in Utah, as determined by the data most recently published by the Department of Workforce Services at the time of the petitioner's release from prison.
184 185 186 187 188 189 190	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of 15 years, the monetary equivalent of the average annual nonagricultural payroll wage in Utah, as determined by the data most recently published by the Department of Workforce Services at the time of the petitioner's release from prison. (b) As used in this Subsection (1), "petitioner" means a United States citizen or an
184 185 186 187 188 189 190 191	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of 15 years, the monetary equivalent of the average annual nonagricultural payroll wage in Utah, as determined by the data most recently published by the Department of Workforce Services at the time of the petitioner's release from prison. (b) As used in this Subsection (1), "petitioner" means a United States citizen or an individual who was otherwise lawfully present in this country at the time of the incident that
184 185 186 187 188 189 190 191 192 193	(1) (a) If a court finds a petitioner factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or under this part, and if the petitioner has served a period of incarceration, the court shall order that, as provided in Subsection (2), the petitioner shall receive for each year or portion of a year the petitioner was incarcerated, up to a maximum of 15 years, the monetary equivalent of the average annual nonagricultural payroll wage in Utah, as determined by the data most recently published by the Department of Workforce Services at the time of the petitioner's release from prison. (b) As used in this Subsection (1), "petitioner" means a United States citizen or an individual who was otherwise lawfully present in this country at the time of the incident that gave rise to the underlying conviction.

equal to either 20% of the total financial assistance payment as determined under Subsection (1) or an amount equal to two years of incarceration, whichever is greater, but not to exceed the total amount owed.

- (b) The Legislature shall appropriate as nonlapsing funds from the General Fund, and no later than the next general session following the issuance of the court order under Subsection (1):
- (i) to the Crime Victim Reparations Fund, the amount that was paid out of the fund under Subsection (2)(a); and
- (ii) to the Commission on Criminal and Juvenile Justice, as a separate line item, the amount ordered by the court for payments under Subsection (1), minus the amount reimbursed to the Crime Victim Reparations Fund under Subsection (2)(b)(i).
- (c) Payments to the petitioner under this section, other than the payment under Subsection (2)(a), shall be made by the Commission on Criminal and Juvenile Justice quarterly on or before the last day of the month next succeeding each calendar quarterly period.
 - (d) Payments under Subsection (2)(c) shall:

- (i) commence no later than one year after the effective date of the appropriation for the payments;
- (ii) be made to the petitioner for the balance of the amount ordered by the court after the initial payment under Subsection (2)(a); and
- (iii) be allocated so that the entire amount due to the petitioner under this section has been paid no later than 10 years after the effective date of the appropriation made under Subsection (2)(b).
- (3) (a) Payments pursuant to this section shall be reduced to the extent that the period of incarceration for which the petitioner seeks payment was attributable to a separate and lawful conviction.
- (b) (i) Payments pursuant to this section shall be tolled upon the commencement of any period of incarceration due to the petitioner's subsequent conviction of a felony and shall resume upon the conclusion of that period of incarceration.

(ii) As used in this section, "felony" means a criminal offense classified as a felony under Title 76, Chapter 3, Punishments, or conduct that would constitute a felony if committed in Utah.

- (c) The reduction of payments pursuant to Subsection (3)(a) or the tolling of payments pursuant to Subsection (3)(b) shall be determined by the same court that finds a petitioner to be factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or this part.
- (4) (a) A person is ineligible for any payments under this part if the person was already serving a prison sentence in another jurisdiction at the time of the conviction of the crime for which that person has been found factually innocent pursuant to [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or this part, and that person is to be returned to that other jurisdiction upon release for further incarceration on the prior conviction.
- (b) Ineligibility for any payments pursuant to this Subsection (4) shall be determined by the same court that finds a person to be factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or this part.
 - (5) Payments pursuant to this section:

- (a) are not subject to any Utah state taxes; and
- (b) may not be offset by any expenses incurred by the state or any political subdivision of the state, including expenses incurred to secure the petitioner's custody, or to feed, clothe, or provide medical services for the petitioner.
- (6) If a court finds a petitioner to be factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or this part, the court shall also:
- (a) issue an order of expungement of the petitioner's criminal record for all acts in the charging document upon which the payment under this part is based; and
- (b) provide a letter to the petitioner explaining that the petitioner's conviction has been vacated on the grounds of factual innocence and indicating that the petitioner did not commit the crime or crimes for which the petitioner was convicted and was later found to be factually innocent under [Title 78B, Chapter 9,] Part 3, Postconviction Testing of DNA, or this part.

(7) A petitioner found to be factually innocent under [Title 78B, Chapter 9,] Part 3,
Postconviction Testing of DNA, or this part shall have access to the same services and
programs available to Utah citizens generally as though the conviction for which the petitioner
was found to be factually innocent had never occurred.
(8) Payments pursuant to this part constitute a full and conclusive resolution of the

(8) Payments pursuant to this part constitute a full and conclusive resolution of the petitioner's claims on the specific issue of factual innocence. <u>Pre-judgment interest may not be awarded in addition to the payments provided under this part.</u>