1	HEALTH CARE PATIENT PRIVACY AMENDMENTS
2	2017 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Francis D. Gibson
5	Senate Sponsor:
6 7	LONG TITLE
8	General Description:
9	This bill amends provisions related to the use of body worn cameras by law
10	enforcement in health care settings.
11	Highlighted Provisions:
12	This bill:
13	<ul> <li>amends the Government Records Access and Management Act to classify an audio</li> </ul>
14	or video recording created by a body worn camera in a health care setting as a
15	protected record under the Government Records Access and Management Act; and
16	▶ amends Title 77, Chapter 7a, Law Enforcement Use of Body-Worn Cameras, to:
17	<ul> <li>require certain notice to a health care provider if a body worn camera is</li> </ul>
18	activated in a health care setting; and
19	<ul> <li>prohibits the activation of a body worn camera in a health care setting unless the</li> </ul>
20	body worn camera is activated for a law enforcement encounter.
21	Money Appropriated in this Bill:
22	None
23	Other Special Clauses:
24	None
25	<b>Utah Code Sections Affected:</b>
26	AMENDS:
27	63G-2-305, as last amended by Laws of Utah 2015, Chapters 147, 283, and 411



H.B. 435 02-23-17 11:21 AM

77-7a-102, as enacted by Laws of Utah 2016, Chapter 410
<b>77-7a-104</b> , as enacted by Laws of Utah 2016, Chapter 410
77-7a-105, as enacted by Laws of Utah 2016, Chapter 410
Be it enacted by the Legislature of the state of Utah:
Section 1. Section <b>63G-2-305</b> is amended to read:
63G-2-305. Protected records.
The following records are protected if properly classified by a governmental entity:
(1) trade secrets as defined in Section 13-24-2 if the person submitting the trade secret
has provided the governmental entity with the information specified in Section 63G-2-309;
(2) commercial information or nonindividual financial information obtained from a
person if:
(a) disclosure of the information could reasonably be expected to result in unfair
competitive injury to the person submitting the information or would impair the ability of the
governmental entity to obtain necessary information in the future;
(b) the person submitting the information has a greater interest in prohibiting access
than the public in obtaining access; and
(c) the person submitting the information has provided the governmental entity with
the information specified in Section 63G-2-309;
(3) commercial or financial information acquired or prepared by a governmental entity
to the extent that disclosure would lead to financial speculations in currencies, securities, or
commodities that will interfere with a planned transaction by the governmental entity or cause
substantial financial injury to the governmental entity or state economy;
(4) records, the disclosure of which could cause commercial injury to, or confer a
competitive advantage upon a potential or actual competitor of, a commercial project entity as
defined in Subsection 11-13-103(4);
(5) test questions and answers to be used in future license, certification, registration,
employment, or academic examinations;
(6) records, the disclosure of which would impair governmental procurement

proceedings or give an unfair advantage to any person proposing to enter into a contract or

agreement with a governmental entity, except, subject to Subsections (1) and (2), that this

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of the property; or

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59 Subsection (6) does not restrict the right of a person to have access to, after the contract or 60 grant has been awarded and signed by all parties, a bid, proposal, application, or other 61 information submitted to or by a governmental entity in response to: 62 (a) an invitation for bids; 63 (b) a request for proposals; 64 (c) a request for quotes; 65 (d) a grant; or 66 (e) other similar document: 67 (7) information submitted to or by a governmental entity in response to a request for 68 information, except, subject to Subsections (1) and (2), that this Subsection (7) does not restrict 69 the right of a person to have access to the information, after: 70 (a) a contract directly relating to the subject of the request for information has been 71 awarded and signed by all parties; or 72 (b) (i) a final determination is made not to enter into a contract that relates to the 73 subject of the request for information; and 74 (ii) at least two years have passed after the day on which the request for information is 75 issued; 76 (8) records that would identify real property or the appraisal or estimated value of real 77 or personal property, including intellectual property, under consideration for public acquisition 78 before any rights to the property are acquired unless: 79 (a) public interest in obtaining access to the information is greater than or equal to the 80 governmental entity's need to acquire the property on the best terms possible; 81 (b) the information has already been disclosed to persons not employed by or under a 82 duty of confidentiality to the entity; 83 (c) in the case of records that would identify property, potential sellers of the described 84 property have already learned of the governmental entity's plans to acquire the property; 85 (d) in the case of records that would identify the appraisal or estimated value of 86 property, the potential sellers have already learned of the governmental entity's estimated value

(e) the property under consideration for public acquisition is a single family residence

and the governmental entity seeking to acquire the property has initiated negotiations to acquire

the property as required under Section 78B-6-505;

- (9) records prepared in contemplation of sale, exchange, lease, rental, or other compensated transaction of real or personal property including intellectual property, which, if disclosed prior to completion of the transaction, would reveal the appraisal or estimated value of the subject property, unless:
- (a) the public interest in access is greater than or equal to the interests in restricting access, including the governmental entity's interest in maximizing the financial benefit of the transaction; or
- (b) when prepared by or on behalf of a governmental entity, appraisals or estimates of the value of the subject property have already been disclosed to persons not employed by or under a duty of confidentiality to the entity;
- (10) records created or maintained for civil, criminal, or administrative enforcement purposes or audit purposes, or for discipline, licensing, certification, or registration purposes, if release of the records:
- (a) reasonably could be expected to interfere with investigations undertaken for enforcement, discipline, licensing, certification, or registration purposes;
- (b) reasonably could be expected to interfere with audits, disciplinary, or enforcement proceedings;
- (c) would create a danger of depriving a person of a right to a fair trial or impartial hearing;
- (d) reasonably could be expected to disclose the identity of a source who is not generally known outside of government and, in the case of a record compiled in the course of an investigation, disclose information furnished by a source not generally known outside of government if disclosure would compromise the source; or
- (e) reasonably could be expected to disclose investigative or audit techniques, procedures, policies, or orders not generally known outside of government if disclosure would interfere with enforcement or audit efforts;
- (11) records the disclosure of which would jeopardize the life or safety of an individual;
- (12) records the disclosure of which would jeopardize the security of governmental property, governmental programs, or governmental recordkeeping systems from damage, theft,

121	or other	appropriation	or use contrar	y to law or	public 1	policy

- (13) records that, if disclosed, would jeopardize the security or safety of a correctional facility, or records relating to incarceration, treatment, probation, or parole, that would interfere with the control and supervision of an offender's incarceration, treatment, probation, or parole;
- (14) records that, if disclosed, would reveal recommendations made to the Board of Pardons and Parole by an employee of or contractor for the Department of Corrections, the Board of Pardons and Parole, or the Department of Human Services that are based on the employee's or contractor's supervision, diagnosis, or treatment of any person within the board's jurisdiction;
- (15) records and audit workpapers that identify audit, collection, and operational procedures and methods used by the State Tax Commission, if disclosure would interfere with audits or collections;
- (16) records of a governmental audit agency relating to an ongoing or planned audit until the final audit is released;
  - (17) records that are subject to the attorney client privilege;
- (18) records prepared for or by an attorney, consultant, surety, indemnitor, insurer, employee, or agent of a governmental entity for, or in anticipation of, litigation or a judicial, quasi-judicial, or administrative proceeding;
- (19) (a) (i) personal files of a state legislator, including personal correspondence to or from a member of the Legislature; and
- (ii) notwithstanding Subsection (19)(a)(i), correspondence that gives notice of legislative action or policy may not be classified as protected under this section; and
- (b) (i) an internal communication that is part of the deliberative process in connection with the preparation of legislation between:
  - (A) members of a legislative body;
  - (B) a member of a legislative body and a member of the legislative body's staff; or
  - (C) members of a legislative body's staff; and
- (ii) notwithstanding Subsection (19)(b)(i), a communication that gives notice of legislative action or policy may not be classified as protected under this section;
- 150 (20) (a) records in the custody or control of the Office of Legislative Research and 151 General Counsel, that, if disclosed, would reveal a particular legislator's contemplated

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152	legislation or contemplated course of action before the legislator has elected to support the
153	legislation or course of action, or made the legislation or course of action public; and
154	(b) notwithstanding Subsection (20)(a), the form to request legislation submitted to the
155	Office of Legislative Research and General Counsel is a public document unless a legislator
156	asks that the records requesting the legislation be maintained as protected records until such
157	time as the legislator elects to make the legislation or course of action public;
158	(21) research requests from legislators to the Office of Legislative Research and
159	General Counsel or the Office of the Legislative Fiscal Analyst and research findings prepared
160	in response to these requests;
161	(22) drafts, unless otherwise classified as public;
162	(23) records concerning a governmental entity's strategy about:
163	(a) collective bargaining; or
164	(b) imminent or pending litigation;
165	(24) records of investigations of loss occurrences and analyses of loss occurrences that
166	may be covered by the Risk Management Fund, the Employers' Reinsurance Fund, the
167	Uninsured Employers' Fund, or similar divisions in other governmental entities;
168	(25) records, other than personnel evaluations, that contain a personal recommendation
169	concerning an individual if disclosure would constitute a clearly unwarranted invasion of
170	personal privacy, or disclosure is not in the public interest;
171	(26) records that reveal the location of historic, prehistoric, paleontological, or
172	biological resources that if known would jeopardize the security of those resources or of
173	valuable historic, scientific, educational, or cultural information;
174	(27) records of independent state agencies if the disclosure of the records would
175	conflict with the fiduciary obligations of the agency;
176	(28) records of an institution within the state system of higher education defined in
177	Section 53B-1-102 regarding tenure evaluations, appointments, applications for admissions,

(29) records of the governor's office, including budget recommendations, legislative

retention decisions, and promotions, which could be properly discussed in a meeting closed in accordance with Title 52, Chapter 4, Open and Public Meetings Act, provided that records of

the final decisions about tenure, appointments, retention, promotions, or those students

admitted, may not be classified as protected under this section;

proposals, and policy statements, that if disclosed would reveal the governor's contemplated policies or contemplated courses of action before the governor has implemented or rejected those policies or courses of action or made them public;

- (30) records of the Office of the Legislative Fiscal Analyst relating to budget analysis, revenue estimates, and fiscal notes of proposed legislation before issuance of the final recommendations in these areas;
- (31) records provided by the United States or by a government entity outside the state that are given to the governmental entity with a requirement that they be managed as protected records if the providing entity certifies that the record would not be subject to public disclosure if retained by it;
- (32) transcripts, minutes, or reports of the closed portion of a meeting of a public body except as provided in Section 52-4-206;
- (33) records that would reveal the contents of settlement negotiations but not including final settlements or empirical data to the extent that they are not otherwise exempt from disclosure;
- (34) memoranda prepared by staff and used in the decision-making process by an administrative law judge, a member of the Board of Pardons and Parole, or a member of any other body charged by law with performing a quasi-judicial function;
- (35) records that would reveal negotiations regarding assistance or incentives offered by or requested from a governmental entity for the purpose of encouraging a person to expand or locate a business in Utah, but only if disclosure would result in actual economic harm to the person or place the governmental entity at a competitive disadvantage, but this section may not be used to restrict access to a record evidencing a final contract;
- (36) materials to which access must be limited for purposes of securing or maintaining the governmental entity's proprietary protection of intellectual property rights including patents, copyrights, and trade secrets;
- (37) the name of a donor or a prospective donor to a governmental entity, including an institution within the state system of higher education defined in Section 53B-1-102, and other information concerning the donation that could reasonably be expected to reveal the identity of the donor, provided that:
  - (a) the donor requests anonymity in writing;

214	(b) any terms, conditions, restrictions, or privileges relating to the donation may not be
215	classified protected by the governmental entity under this Subsection (37); and
216	(c) except for an institution within the state system of higher education defined in
217	Section 53B-1-102, the governmental unit to which the donation is made is primarily engaged
218	in educational, charitable, or artistic endeavors, and has no regulatory or legislative authority
219	over the donor, a member of the donor's immediate family, or any entity owned or controlled
220	by the donor or the donor's immediate family;
221	(38) accident reports, except as provided in Sections 41-6a-404, 41-12a-202, and
222	73-18-13;
223	(39) a notification of workers' compensation insurance coverage described in Section
224	34A-2-205;
225	(40) (a) the following records of an institution within the state system of higher
226	education defined in Section 53B-1-102, which have been developed, discovered, disclosed to,
227	or received by or on behalf of faculty, staff, employees, or students of the institution:
228	(i) unpublished lecture notes;
229	(ii) unpublished notes, data, and information:
230	(A) relating to research; and
231	(B) of:
232	(I) the institution within the state system of higher education defined in Section
233	53B-1-102; or
234	(II) a sponsor of sponsored research;
235	(iii) unpublished manuscripts;
236	(iv) creative works in process;
237	(v) scholarly correspondence; and
238	(vi) confidential information contained in research proposals;
239	(b) Subsection (40)(a) may not be construed to prohibit disclosure of public
240	information required pursuant to Subsection 53B-16-302(2)(a) or (b); and
241	(c) Subsection (40)(a) may not be construed to affect the ownership of a record;
242	(41) (a) records in the custody or control of the Office of Legislative Auditor General
243	that would reveal the name of a particular legislator who requests a legislative audit prior to the
244	date that audit is completed and made public; and

245	(b) notwithstanding Subsection (41)(a), a request for a legislative audit submitted to the
246	Office of the Legislative Auditor General is a public document unless the legislator asks that
247	the records in the custody or control of the Office of Legislative Auditor General that would
248	reveal the name of a particular legislator who requests a legislative audit be maintained as
249	protected records until the audit is completed and made public;
250	(42) records that provide detail as to the location of an explosive, including a map or
251	other document that indicates the location of:
252	(a) a production facility; or
253	(b) a magazine;
254	(43) information:
255	(a) contained in the statewide database of the Division of Aging and Adult Services
256	created by Section 62A-3-311.1; or
257	(b) received or maintained in relation to the Identity Theft Reporting Information
258	System (IRIS) established under Section 67-5-22;
259	(44) information contained in the Management Information System and Licensing
260	Information System described in Title 62A, Chapter 4a, Child and Family Services;
261	(45) information regarding National Guard operations or activities in support of the
262	National Guard's federal mission;
263	(46) records provided by any pawn or secondhand business to a law enforcement
264	agency or to the central database in compliance with Title 13, Chapter 32a, Pawnshop and
265	Secondhand Merchandise Transaction Information Act;
266	(47) information regarding food security, risk, and vulnerability assessments performed
267	by the Department of Agriculture and Food;
268	(48) except to the extent that the record is exempt from this chapter pursuant to Section
269	63G-2-106, records related to an emergency plan or program, a copy of which is provided to or
270	prepared or maintained by the Division of Emergency Management, and the disclosure of
271	which would jeopardize:
272	(a) the safety of the general public; or
273	(b) the security of:
274	(i) governmental property;
275	(ii) governmental programs; or

276	(iii) the property of a private person who provides the Division of Emergency
277	Management information;
278	(49) records of the Department of Agriculture and Food that provides for the
279	identification, tracing, or control of livestock diseases, including any program established under
280	Title 4, Chapter 24, Utah Livestock Brand and Anti-Theft Act or Title 4, Chapter 31, Control
281	of Animal Disease;
282	(50) as provided in Section 26-39-501:
283	(a) information or records held by the Department of Health related to a complaint
284	regarding a child care program or residential child care which the department is unable to
285	substantiate; and
286	(b) information or records related to a complaint received by the Department of Health
287	from an anonymous complainant regarding a child care program or residential child care;
288	(51) unless otherwise classified as public under Section 63G-2-301 and except as
289	provided under Section 41-1a-116, an individual's home address, home telephone number, or
290	personal mobile phone number, if:
291	(a) the individual is required to provide the information in order to comply with a law,
292	ordinance, rule, or order of a government entity; and
293	(b) the subject of the record has a reasonable expectation that this information will be
294	kept confidential due to:
295	(i) the nature of the law, ordinance, rule, or order; and
296	(ii) the individual complying with the law, ordinance, rule, or order;
297	(52) the name, home address, work addresses, and telephone numbers of an individual
298	that is engaged in, or that provides goods or services for, medical or scientific research that is:
299	(a) conducted within the state system of higher education, as defined in Section
300	53B-1-102; and
301	(b) conducted using animals;
302	(53) an initial proposal under Title 63N, Chapter 13, Part 2, Government Procurement
303	Private Proposal Program, to the extent not made public by rules made under that chapter;
304	(54) in accordance with Section 78A-12-203, any record of the Judicial Performance
305	Evaluation Commission concerning an individual commissioner's vote on whether or not to
306	recommend that the voters retain a judge:

30/	(55) information collected and a report prepared by the Judicial Performance
308	Evaluation Commission concerning a judge, unless Section 20A-7-702 or Title 78A, Chapter
309	12, Judicial Performance Evaluation Commission Act, requires disclosure of, or makes public,
310	the information or report;
311	(56) records contained in the Management Information System created in Section
312	62A-4a-1003;
313	(57) records provided or received by the Public Lands Policy Coordinating Office in
314	furtherance of any contract or other agreement made in accordance with Section 63J-4-603;
315	(58) information requested by and provided to the 911 Division under Section
316	63H-7a-302;
317	(59) in accordance with Section 73-10-33:
318	(a) a management plan for a water conveyance facility in the possession of the Division
319	of Water Resources or the Board of Water Resources; or
320	(b) an outline of an emergency response plan in possession of the state or a county or
321	municipality;
322	(60) the following records in the custody or control of the Office of Inspector General
323	of Medicaid Services, created in Section 63A-13-201:
324	(a) records that would disclose information relating to allegations of personal
325	misconduct, gross mismanagement, or illegal activity of a person if the information or
326	allegation cannot be corroborated by the Office of Inspector General of Medicaid Services
327	through other documents or evidence, and the records relating to the allegation are not relied
328	upon by the Office of Inspector General of Medicaid Services in preparing a final investigation
329	report or final audit report;
330	(b) records and audit workpapers to the extent they would disclose the identity of a
331	person who, during the course of an investigation or audit, communicated the existence of any
332	Medicaid fraud, waste, or abuse, or a violation or suspected violation of a law, rule, or
333	regulation adopted under the laws of this state, a political subdivision of the state, or any
334	recognized entity of the United States, if the information was disclosed on the condition that
335	the identity of the person be protected;
336	(c) before the time that an investigation or audit is completed and the final
337	investigation or final audit report is released, records or drafts circulated to a person who is not

000	an employee of head of a governmental entity for the person's response of information;
339	(d) records that would disclose an outline or part of any investigation, audit survey
340	plan, or audit program; or
341	(e) requests for an investigation or audit, if disclosure would risk circumvention of an
342	investigation or audit;
343	(61) records that reveal methods used by the Office of Inspector General of Medicaid
344	Services, the fraud unit, or the Department of Health, to discover Medicaid fraud, waste, or
345	abuse;
346	(62) information provided to the Department of Health or the Division of Occupational
347	and Professional Licensing under Subsection 58-68-304(3) or (4);
348	(63) a record described in Section 63G-12-210;
349	(64) captured plate data that is obtained through an automatic license plate reader
350	system used by a governmental entity as authorized in Section 41-6a-2003; [and]
351	(65) any record in the custody of the Utah Office for Victims of Crime relating to a
352	victim, including:
353	(a) a victim's application or request for benefits;
354	(b) a victim's receipt or denial of benefits; and
355	(c) any administrative notes or records made or created for the purpose of, or used to,
356	evaluate or communicate a victim's eligibility for or denial of benefits from the Crime Victim
357	Reparations Fund[-]; and
358	(66) an audio or video recording created by a body-worn camera, as that term is
359	defined in Section 77-7a-103, that records sound or images inside a hospital or health care
360	facility as those terms are defined in Section 78B-3-403, or inside a clinic of a health care
361	provider, as that term is defined in Section 78B-3-403, except for recordings that:
362	(a) depict the commission of an alleged crime;
363	(b) record any encounter between a law enforcement officer and a person that results in
364	death or bodily injury, or includes an instance when an officer fires a weapon;
365	(c) record any encounter that is the subject of a complaint or a legal proceeding against
366	a law enforcement officer or law enforcement agency;
367	(d) contain an officer involved critical incident as defined in Subsection
368	76-2-408(1)(d); or

369	(e) have been requested for reclassification as a public record by a subject or
370	authorized agent of a subject featured in the recording.
371	Section 2. Section 77-7a-102 is amended to read:
372	77-7a-102. Body-worn cameras Written policies and procedures.
373	(1) Any law enforcement agency that uses body-worn cameras shall have a written
374	policy governing the use of body-worn cameras that is consistent with the provisions of this
375	chapter.
376	(2) (a) Any written policy regarding the use of body-worn cameras by a law
377	enforcement agency shall, at a minimum:
378	(i) comply with and include the requirements in this chapter; and
379	(ii) address the security, storage, and maintenance of data collected from body-worn
380	cameras.
381	(b) [This] Except as provided in Subsection 77-7a-104(11), this chapter does not
382	prohibit a law enforcement agency from adopting body-worn camera policies that are more
383	expansive than the minimum guidelines provided in this chapter.
384	(3) This chapter does not require an officer to jeopardize the safety of the public, other
385	law enforcement officers, or himself or herself in order to activate or deactivate a body-worn
386	camera.
387	Section 3. Section 77-7a-104 is amended to read:
388	77-7a-104. Activation and use of body-worn cameras.
389	(1) An officer using a body-worn camera shall verify that the equipment is properly
390	functioning as is reasonably within the officer's ability.
391	(2) An officer shall report any malfunctioning equipment to the officer's supervisor if:
392	(a) the body-worn camera issued to the officer is not functioning properly upon initial
393	inspection; or
394	(b) an officer determines that the officer's body-worn camera is not functioning
395	properly at any time while the officer is on duty.
396	(3) An officer shall wear the body-worn camera so that it is clearly visible to the person
397	being recorded.
398	(4) An officer shall activate the body-worn camera prior to any law enforcement
399	encounter, or as soon as reasonably possible.

400	(5) An officer shall record in an uninterrupted manner until after the conclusion of a
401	law enforcement encounter, except as an interruption of a recording is allowed under this
402	section.
403	(6) When going on duty and off duty, an officer who is issued a body-worn camera
404	shall record the officer's name, identification number, and the current time and date, unless the
405	information is already available due to the functionality of the body-worn camera.
406	(7) If a body-worn camera was present during a law enforcement encounter, the officer
407	shall document the presence of the body-worn camera in any report or other official record of a
408	contact.
409	(8) When a body-worn camera has been activated, the officer may not deactivate the
410	body-worn camera until the officer's direct participation in the law enforcement encounter is
411	complete, except as provided in Subsection (9).
412	(9) An officer may deactivate a body-worn camera:
413	(a) to consult with a supervisor or another officer;
414	(b) during a significant period of inactivity; and
415	(c) during a conversation with a sensitive victim of crime, a witness of a crime, or an
416	individual who wishes to report or discuss criminal activity if:
417	(i) the individual who is the subject of the recording requests that the officer deactivate
418	the officer's body-worn camera; and
419	(ii) the officer believes that the value of the information outweighs the value of the
420	potential recording and records the request by the individual to deactivate the body-worn
421	camera.
422	(10) If an officer deactivates a body-worn camera, the officer shall document the
423	reason for deactivating a body-worn camera in a written report.
424	(11) (a) For purposes of this Subsection (11):
425	(i) "Health care facility" means the same as that term is defined in Section 78B-3-403.
426	(ii) "Health care provider" means the same as that term is defined in Section
427	<u>78B-3-403.</u>
428	(iii) "Hospital" means the same as that term is defined in Section 78B-3-403.
429	(b) An officer may not activate a body-worn camera in a hospital, health care facility,
430	or the clinic of a health care provider, except during a law enforcement encounter, and with

431	notice under Section 77-7a-105.
432	Section 4. Section 77-7a-105 is amended to read:
433	77-7a-105. Notice and privacy.
434	(1) [When an] An officer with a body-worn camera [enters a private residence, the
435	officer] shall give notice, when reasonable under the circumstances[-,]:
436	<u>(a)</u> to:
437	(i) the occupants of [the] a private residence [that] in which the officer enters and in
438	which a body-worn camera is in use; or
439	(ii) a health care provider present at a hospital, a health care facility, or a health care
440	provider's clinic in which the officer enters and in which a body-worn camera is in use; and
441	(b) either by:
442	[(a)] (i) wearing a body-worn camera in a clearly visible manner; or
443	[(b)] (ii) giving an audible notice that the officer is using a body-worn camera.
444	(2) An agency shall make the agency's policies regarding the use of body-worn cameras
445	available to the public, and shall place the policies on the agency's public website when
446	possible.

Legislative Review Note Office of Legislative Research and General Counsel