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1	LEGISLATIVE FISCAL ANALYST AMENDMENTS
2	2018 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Brad R. Wilson
5	Senate Sponsor: Kevin T. Van Tassell
6 7	LONG TITLE
8	General Description:
9	This bill modifies the statutory duties of the legislative fiscal analyst.
10	Highlighted Provisions:
11	This bill:
12	requires the legislative fiscal analyst to evaluate current and long-term trends
13	relating to taxes and federal fund receipts;
14	 modifies fiscal estimate requirements;
15	 modifies revenue estimate review requirements; and
16	requires the legislative fiscal analyst to prepare a three-year cycle of analysis on
17	revenue volatility and budget matters.
18	Money Appropriated in this Bill:
19	None
20	Other Special Clauses:
21	None
22	Utah Code Sections Affected:
23	AMENDS:
24	36-12-13, as last amended by Laws of Utah 2017, Chapters 255 and 466
25	
26	Be it enacted by the Legislature of the state of Utah:
27	Section 1. Section 36-12-13 is amended to read:
28	36-12-13. Office of the Legislative Fiscal Analyst established Powers, functions,
29	and duties Qualifications.

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30	(1) There is established an Office of the Legislative Fiscal Analyst as a permanent staff
31	office for the Legislature.
32	(2) The powers, functions, and duties of the Office of the Legislative Fiscal Analyst
33	under the supervision of the fiscal analyst are:
34	(a) (i) to estimate general revenue collections, including comparisons of:
35	(A) current estimates for each major tax type to long-term trends for that tax type;
36	(B) current estimates for federal fund receipts to long-term federal fund trends; and
37	(C) current estimates for tax collections and federal fund receipts to long-term trends
38	deflated for the inflationary effects of debt monetization; and
39	(ii) to report the analysis required under Subsection (2)(a)(i) to the Legislature's
40	Executive Appropriations Committee before each annual general session of the Legislature;
41	[(a)] (b) to analyze in detail the state budget before the convening of each legislative
42	session and make recommendations to the Legislature on each item or program appearing in
43	the budget, including:
44	(i) funding for and performance of programs, acquisitions, and services currently
45	undertaken by state government to determine whether each department, agency, institution, or
46	program should:
47	(A) continue at its current level of expenditure;
48	(B) continue at a different level of expenditure; or
49	(C) be terminated; and
50	(ii) increases or decreases to spending authority and other resource allocations for the
51	current and future fiscal years;
52	[(b) to prepare cost estimates on all proposed bills that anticipate state government
53	expenditures;
54	[(c) to prepare cost estimates on all proposed bills that anticipate expenditures by
55	county, municipal, local district, or special service district governments;]
56	[(d) to prepare cost estimates on all proposed bills that anticipate direct expenditures by
57	any Utah resident or business, and the cost to the overall impacted Utah resident or business

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58	population;]
59	(c) to prepare on all proposed bills fiscal estimates that reflect:
60	(i) potential state government revenue impacts;
61	(ii) anticipated state government expenditure changes;
62	(iii) anticipated expenditure changes for county, municipal, local district, or special
63	service district governments; and
64	(iv) anticipated direct expenditure by Utah residents and businesses, including the unit
65	cost, number of units, and total cost to all impacted residents and businesses;
66	[(e)] (d) to indicate whether each proposed bill will impact the regulatory burden for
67	Utah residents or businesses, and if so:
68	(i) whether the impact increases or decreases the regulatory burden; and
69	(ii) whether the change in burden is high, medium, or low;
70	[(f) to prepare a review and analysis of revenue estimates for existing and proposed
71	revenue acts, which shall include a comparison of:]
72	[(i) current estimates to 15-year trends by tax type; and]
73	[(ii) current federal fund receipt estimates to 15-year trends;]
74	(e) beginning in 2017 and repeating every three years after 2017, to prepare the
74 75	(e) beginning in 2017 and repeating every three years after 2017, to prepare the following cycle of analyses of long-term fiscal sustainability:
75	following cycle of analyses of long-term fiscal sustainability:
75 76	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205;
75 76 77	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205; (ii) in year two, a long-term budget for programs appropriated from major funds and
75 76 77 78	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205; (ii) in year two, a long-term budget for programs appropriated from major funds and tax types; and
75 76 77 78 79	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205; (ii) in year two, a long-term budget for programs appropriated from major funds and tax types; and (iii) in year three, a budget stress test comparing estimated future revenue to and
75 76 77 78 79 80	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205; (ii) in year two, a long-term budget for programs appropriated from major funds and tax types; and (iii) in year three, a budget stress test comparing estimated future revenue to and expenditure from major funds and tax types under various potential economic conditions;
75 76 77 78 79 80 81	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205; (ii) in year two, a long-term budget for programs appropriated from major funds and tax types; and (iii) in year three, a budget stress test comparing estimated future revenue to and expenditure from major funds and tax types under various potential economic conditions; [(g)] (f) to report instances in which the administration may be failing to carry out the
75 76 77 78 79 80 81 82	following cycle of analyses of long-term fiscal sustainability: (i) in year one, the joint revenue volatility report required under Section 63J-1-205; (ii) in year two, a long-term budget for programs appropriated from major funds and tax types; and (iii) in year three, a budget stress test comparing estimated future revenue to and expenditure from major funds and tax types under various potential economic conditions; [(g)] (f) to report instances in which the administration may be failing to carry out the expressed intent of the Legislature;

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86	showing the current status of the following as compared to the past nine fiscal years:
87	(i) debt;
88	(ii) long-term liabilities;
89	(iii) contingent liabilities;
90	(iv) General Fund borrowing;
91	(v) reserves;
92	(vi) fund and nonlapsing balances; and
93	(vii) cash funded capital investments;
94	[(j)] (i) to make recommendations for addressing the items described in Subsection
95	(2)(h) in the upcoming annual general session of the Legislature;
96	[(k)] (j) to prepare, after each session of the Legislature, a summary showing the effect
97	of the final legislative program on the financial condition of the state;
98	[(1)] (k) to conduct organizational and management improvement studies;
99	[(m)] (1) to prepare and deliver upon request of any interim committee or the
100	Legislative Management Committee, reports on the finances of the state and on anticipated or
101	proposed requests for appropriations;
102	$[\frac{m}{m}]$ to recommend areas for research studies by the executive department or the
103	interim committees;
104	[(o)] (n) to appoint and develop a professional staff within budget limitations;
105	[(p)] (o) to prepare and submit the annual budget request for the office;
106	[(q)] <u>(p)</u> to develop a taxpayer receipt:
107	(i) available to taxpayers through a website; and
108	(ii) that allows a taxpayer to view on the website an estimate of how the taxpayer's tax
109	dollars are expended for government purposes; and
110	$[\frac{(r)}{q}]$ to publish or provide other information on taxation and government
111	expenditures that may be accessed by the public.
112	[(3) The Office of the Legislative Fiscal Analyst shall report the review and analysis
113	required under Subsection (2)(f) to the Executive Appropriations Committee of the Legislature

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114	before each upcoming annual general session of the Legislature.]
115	[(4)] (3) The legislative fiscal analyst shall have a master's degree in public
116	administration, political science, economics, accounting, or the equivalent in academic or
117	practical experience.
118	$[\frac{5}{2}]$ (4) In carrying out the duties provided for in this section, the legislative fiscal
119	analyst may obtain access to all records, documents, and reports necessary to the scope of the
120	legislative fiscal analyst's duties according to the procedures contained in Title 36, Chapter 14
121	Legislative Subpoena Powers.