

**Representative Jason B. Kyle** proposes the following substitute bill:

**FALLOW LAND AMENDMENTS**

2024 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Jason B. Kyle**

Senate Sponsor: Daniel McCay

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**LONG TITLE**

**General Description:**

This bill addresses the applicability of fallow land to agricultural and urban farming property tax assessment.

**Highlighted Provisions:**

This bill:

- ▶ defines terms;
- ▶ allows for certain fallow land to qualify for agricultural and urban farming assessment;
- ▶ requires owners of fallow land to provide written notice to the county assessor;
- ▶ allows county assessors to require the owner of fallow land to submit a land management plan;
- ▶ requires county assessors to notify landowners upon determining that fallow land is ineligible for agricultural or urban farming assessment; and
- ▶ makes technical changes.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

None



26 **Utah Code Sections Affected:**

27 AMENDS:

28 **59-2-502**, as last amended by Laws of Utah 2017, Chapter 319

29 **59-2-503**, as last amended by Laws of Utah 2023, Chapter 72

30 **59-2-1702**, as last amended by Laws of Utah 2021, Chapter 384

31 **59-2-1703**, as last amended by Laws of Utah 2023, Chapter 189

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33 *Be it enacted by the Legislature of the state of Utah:*

34 Section 1. Section **59-2-502** is amended to read:

35 **59-2-502. Definitions.**

36 As used in this part:

37 (1) "Actively devoted to agricultural use" means that the land in agricultural use  
38 produces in excess of 50% of the average agricultural production per acre:

39 (a) as determined under Section **59-2-503**; and

40 (b) for:

41 (i) the given type of land; and

42 (ii) the given county or area.

43 (2) "Conservation easement rollback tax" means the tax imposed under Section  
44 **59-2-506.5**.

45 (3) "Fallow land" means land in agricultural use that is allowed to lay fallow or  
46 uncultivated during one or more growing seasons.

47 [~~3~~] (4) "Identical legal ownership" means legal ownership held by:

48 (a) identical legal parties; or

49 (b) identical legal entities.

50 [~~4~~] (5) "Land in agricultural use" means:

51 (a) land devoted to the raising of useful plants and animals with a reasonable  
52 expectation of profit, including:

53 (i) forages and sod crops;

54 (ii) grains and feed crops;

55 (iii) livestock as defined in Section **59-2-102**;

56 (iv) trees and fruits; or

57 (v) vegetables, nursery, floral, and ornamental stock; or  
58 (b) land devoted to and meeting the requirements and qualifications for payments or  
59 other compensation under a crop-land retirement program with an agency of the state or federal  
60 government.

61 [~~5~~] (6) "Other eligible acreage" means land that is:

- 62 (a) five or more contiguous acres;
- 63 (b) eligible for assessment under this part; and
- 64 (c) (i) located in the same county as land described in Subsection 59-2-503(1)(a); or
- 65 (ii) contiguous across county lines with land described in Subsection 59-2-503(1)(a) as  
66 provided in Section 59-2-512.

67 [~~6~~] (7) "Platted" means land in which:

- 68 (a) parcels of ground are laid out and mapped by their boundaries, course, and extent;
- 69 and
- 70 (b) the plat has been approved as provided in Section 10-9a-604 or 17-27a-604.

71 [~~7~~] (8) "Rollback tax" means the tax imposed under Section 59-2-506.

72 [~~8~~] (9) "Withdrawn from this part" means that land that has been assessed under this  
73 part is no longer assessed under this part or eligible for assessment under this part for any  
74 reason including that:

- 75 (a) an owner voluntarily requests that the land be withdrawn from this part;
- 76 (b) the land is no longer actively devoted to agricultural use;
- 77 (c) (i) the land has a change in ownership; and
- 78 (ii) (A) the new owner fails to apply for assessment under this part as required by  
79 Section 59-2-509; or
- 80 (B) (I) an owner applies for assessment under this part as required by Section  
81 59-2-509; and
- 82 (II) the land does not meet the requirements of this part to be assessed under this part;
- 83 (d) (i) the legal description of the land changes; and
- 84 (ii) (A) an owner fails to apply for assessment under this part as required by Section  
85 59-2-509; or
- 86 (B) (I) an owner applies for assessment under this part as required by Section  
87 59-2-509; and

- 88 (II) the land does not meet the requirements of this part to be assessed under this part;
- 89 (e) if required by the county assessor, the owner of the land:
- 90 (i) fails to file a new application as provided in Subsection 59-2-508(5); or
- 91 (ii) fails to file a signed statement as provided in Subsection 59-2-508(5); or
- 92 (f) except as provided in Section 59-2-503, the land fails to meet a requirement of
- 93 Section 59-2-503.

94 Section 2. Section 59-2-503 is amended to read:

95 **59-2-503. Qualifications for agricultural use assessment.**

96 (1) For general property tax purposes, land may be assessed on the basis of the value

97 that the land has for agricultural use if the land:

98 (a) is not less than five contiguous acres in area, except that land may be assessed on

99 the basis of the value that the land has for agricultural use:

100 (i) if:

101 (A) the land is devoted to agricultural use in conjunction with other eligible acreage;

102 and

103 (B) the land and the other eligible acreage described in Subsection (1)(a)(i)(A) have

104 identical legal ownership; or

105 (ii) as provided under Subsections (4) and (5); and

106 (b) except as provided in Subsection (6) or (7):

107 (i) is actively devoted to agricultural use; and

108 (ii) has been actively devoted to agricultural use for at least two successive years

109 immediately preceding the tax year for which the land is being assessed under this part.

110 (2) In determining whether land is actively devoted to agricultural use, production per

111 acre for a given county or area and a given type of land shall be determined by using the first

112 applicable of the following:

113 (a) production levels reported in the current publication of the Utah Agricultural

114 Statistics;

115 (b) current crop budgets developed and published by Utah State University; and

116 (c) other acceptable standards of agricultural production designated by the commission

117 by rule adopted in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking

118 Act.

- 119 (3) Land may be assessed on the basis of the land's agricultural value if the land:  
120 (a) is subject to the privilege tax imposed by Section 59-4-101;  
121 (b) is owned by the state or any of the state's political subdivisions; and  
122 (c) meets the requirements of Subsection (1).  
123 (4) Notwithstanding Subsection (1)(a), the commission or a county board of  
124 equalization may grant a waiver of the acreage limitation for land upon:  
125 (a) appeal by the owner; and  
126 (b) submission of proof that 80% or more of the owner's, purchaser's, or lessee's  
127 income is derived from agricultural products produced on the property in question.  
128 (5) Notwithstanding Subsection (1)(a), the commission or a county board of  
129 equalization shall grant a waiver of the acreage limitation for land upon:  
130 (a) appeal by the owner; and  
131 (b) submission of proof that:  
132 (i) the failure to meet the acreage requirement arose solely as a result of an acquisition  
133 by a public utility or a governmental entity by:  
134 (A) eminent domain; or  
135 (B) the threat or imminence of an eminent domain proceeding; and  
136 (ii) the land is actively devoted to agricultural use.  
137 (6) (a) The commission or a county board of equalization may grant a waiver of the  
138 requirement that the land is actively devoted to agricultural use for the tax year for which the  
139 land is being assessed under this part upon:  
140 (i) appeal by the owner; and  
141 (ii) submission of proof that:  
142 (A) the land was assessed on the basis of agricultural use for at least two years  
143 immediately preceding that tax year; and  
144 (B) the failure to meet the agricultural production requirements for that tax year was  
145 due to no fault or act of the owner, purchaser, or lessee.  
146 (b) As used in Subsection (6)(a), "fault" does not include:  
147 (i) intentional planting of crops or trees which, because of the maturation period, do  
148 not give the owner, purchaser, or lessee a reasonable opportunity to satisfy the production  
149 levels required for land actively devoted to agricultural use; or

150 (ii) implementation of a bona fide range improvement program, crop rotation program,  
151 or other similar accepted cultural practices which do not give the owner, purchaser, or lessee a  
152 reasonable opportunity to satisfy the production levels required for land actively devoted to  
153 agricultural use.

154 (7) Land that otherwise qualifies for assessment under this part qualifies for assessment  
155 under this part in the first year the land resumes being actively devoted to agricultural use if:

156 (a) the land becomes ineligible for assessment under this part only as a result of a split  
157 estate mineral rights owner exercising the right to extract a mineral; and

158 (b) the land qualified for assessment under this part in the year immediately preceding  
159 the year the land became ineligible for assessment under this part only as a result of a split  
160 estate mineral rights owner exercising the right to extract a mineral.

161 (8) Land that otherwise qualifies under Subsection (1) to be assessed on the basis of the  
162 value that the land has for agricultural use does not lose that qualification by becoming subject  
163 to a forest stewardship plan developed under Section 65A-8a-106 under which the land is  
164 subject to a temporary period of limited use or nonuse.

165 (9) (a) Notwithstanding Subsection (1)(a), fallow land qualifies for assessment under  
166 this part if the fallowing is conducted:

167 (i) during periods of limited water supply;

168 (ii) as part of a prudent farm management practice, including crop rotation, rotational  
169 grazing, and soil water management; or

170 (iii) to facilitate voluntary participation in an agricultural water optimization program.

171 (b) (i) Before an owner begins to fallow land as provided in Subsection (9)(a), the  
172 owner shall provide to the county assessor written notice of the owner's intent to fallow the  
173 land.

174 (ii) The written notice shall:

175 (A) identify the land intended for fallowing, including the number of acres;

176 (B) describe how the land qualifies under Subsection (9)(a); and

177 (C) identify the length of the fallowing period.

178 (c) (i) Within 45 days of receiving written notice from an owner under Subsection  
179 (9)(b), the county assessor may require the owner to submit to the county assessor a land  
180 management plan that:

- 181 (A) identifies the owner's objectives in fallowing the land;
- 182 (B) provides adequate assurances to the county assessor that the fallow land will
- 183 become actively devoted to agricultural use in a later growing season; and
- 184 (C) includes any other information required by the county assessor.
- 185 (ii) If the county assessor requires a land management plan and the owner submits a
- 186 land management plan meeting the requirements of Subsection (9)(b)(i), the county assessor
- 187 may not require the owner to submit a new or additional land management plan for the same
- 188 land within three years from the day on which the land management plan was submitted.

- 189 (d) (i) Fallow land is ineligible for assessment under this part if:
- 190 (A) the county assessor determines that the land does not qualify under Subsection
- 191 (9)(a);
- 192 (B) the owner fails to comply with the requirements of Subsection (9)(b) or (c); or
- 193 (C) the owner fails to return the land to active agricultural use after the fallowing
- 194 period ends, as identified in the written notice under Subsection (9)(b).

195 (ii) If the county assessor determines that fallow land is ineligible for assessment under  
 196 this part, the county assessor shall notify the owner of the land within 30 days from the day on  
 197 which the county assessor makes the ineligibility determination.

198 (e) A county assessor may prescribe and make available suitable forms and instructions  
 199 for owners to comply with the requirements of this Subsection (9).

200 Section 3. Section **59-2-1702** is amended to read:

201 **59-2-1702. Definitions.**

202 As used in this part:

- 203 (1) "Actively devoted to urban farming" means that:
- 204 (a) land is devoted to active urban farming activities; and
- 205 (b) the land produces greater than 50% of the average agricultural production per acre:
- 206 (i) as determined under Section [59-2-1703](#); and
- 207 (ii) for the given type of land and the given county or area.

208 (2) "Fallow land" means land for urban farming that is allowed to lay fallow or  
 209 uncultivated during one or more growing seasons.

210 ~~[(2)]~~ (3) "Rollback tax" means the tax imposed under Section [59-2-1705](#).

211 ~~[(3)]~~ (4) "Urban farming" means:

212 (a) cultivating food or other marketable crop or engaging in livestock production,  
213 including grazing; and

214 (b) performing the activity described in Subsection [~~(3)~~(a)] (4)(a) with a reasonable  
215 expectation of profit and from irrigated land located in a county that has adopted an ordinance  
216 governing urban farming in accordance with Section 59-2-1714.

217 [~~(4)~~] (5) "Withdrawn from this part" means that land that has been assessed under this  
218 part is no longer assessed under this part or eligible for assessment under this part for any  
219 reason including that:

220 (a) an owner voluntarily requests that the land be withdrawn from this part;

221 (b) the land is no longer actively devoted to urban farming;

222 (c) (i) the land has a change in ownership; and

223 (ii) (A) the new owner fails to apply for assessment under this part as required by  
224 Section 59-2-1707; or

225 (B) an owner applies for assessment under this part, as required by Section 59-2-1707,  
226 but the land does not meet the requirements of this part to be assessed under this part;

227 (d) (i) the legal description of the land changes; and

228 (ii) (A) an owner fails to apply for assessment under this part, as required by Section  
229 59-2-1707; or

230 (B) an owner applies for assessment under this part, as required by Section 59-2-1707,  
231 but the land does not meet the requirements of this part to be assessed under this part;

232 (e) the owner of the land fails to file an application as provided in Section 59-2-1707;

233 or

234 (f) except as provided in Section 59-2-1703, the land fails to meet a requirement of  
235 Section 59-2-1703.

236 Section 4. Section 59-2-1703 is amended to read:

237 **59-2-1703. Qualifications for urban farming assessment.**

238 (1) (a) For general property tax purposes, land may be assessed on the basis of the  
239 value that the land has for agricultural use if the land:

240 (i) is actively devoted to urban farming;

241 (ii) is at least one contiguous acre, but less than five acres, in size; and

242 (iii) (A) has been actively devoted to urban farming for at least two successive years



243 immediately preceding the tax year for which the land is assessed under this part; or

244 (B) was assessed under Part 5, Farmland Assessment Act, for the preceding tax year.

245 (b) Land that is not actively devoted to urban farming may not be assessed as provided  
246 in Subsection (1)(a), even if the land is part of a parcel that includes land actively devoted to  
247 urban farming.

248 (2) (a) In determining whether land is actively devoted to urban farming, production  
249 per acre for a given county or area and a given type of land shall be determined by using the  
250 first applicable of the following:

251 (i) production levels reported in the current publication of Utah Agricultural Statistics;

252 (ii) current crop budgets developed and published by Utah State University; or

253 (iii) the highest per acre value used for land assessed under the Farmland Assessment  
254 Act for the county in which the property is located.

255 (b) A county assessor may not assess land actively devoted to urban farming on the  
256 basis of the value that the land has for agricultural use under this part unless an owner annually  
257 files documentation with the county assessor:

258 (i) on a form provided by the county assessor;

259 (ii) demonstrating to the satisfaction of the county assessor that the land meets the  
260 production levels required under this part; and

261 (iii) except as provided in Subsection 59-2-1707(2)(c)(i), no later than January 30 for  
262 each tax year in which the owner applies for assessment under this part.

263 (3) Notwithstanding Subsection (1)(a)(ii), a county board of equalization may grant a  
264 waiver of the acreage requirements of Subsection (1)(a)(ii):

265 (a) on appeal by an owner; and

266 (b) if the owner submits documentation to the county assessor demonstrating to the  
267 satisfaction of the county assessor that:

268 (i) the failure to meet the acreage requirements of Subsection (1)(a)(ii) arose solely as a  
269 result of an acquisition by a governmental entity by:

270 (A) eminent domain; or

271 (B) the threat or imminence of an eminent domain proceeding;

272 (ii) the land is actively devoted to urban farming; and

273 (iii) no change occurs in the ownership of the land.

274 (4) (a) Notwithstanding Subsection (1), fallow land qualifies for assessment under this  
275 part if the fallowing is conducted:

276 (i) during periods of limited water supply;

277 (ii) as part of a prudent farm management practice, including crop rotation, rotational  
278 grazing, and soil water management; or

279 (iii) to facilitate voluntary participation in an agricultural water optimization program.

280 (b) (i) Before an owner begins to fallow land as provided in Subsection (4)(a), the  
281 owners shall provide to the county assessor written notice of the owner's intent to fallow the  
282 land.

283 (ii) The written notice shall:

284 (A) identify the land intended for fallowing, including the number of acres;

285 (B) describe how the land qualifies under Subsection (4)(a); and

286 (C) identify the length of the fallowing period.

287 (c) (i) Within 45 days of receiving written notice from an owner under Subsection  
288 (4)(b), the county assessor may require the owner to submit to the county assessor a land  
289 management plan that:

290 (A) identifies the owner's objectives in fallowing the land;

291 (B) provides adequate assurances to the county assessor that the fallow land will  
292 become actively devoted to urban farming in a later growing season; and

293 (C) includes any other information required by the county assessor.

294 (ii) If the county assessor requires a land management plan and the owner submits a  
295 land management plan meeting the requirements of Subsection (4)(c)(i), the county assessor  
296 may not require the owner to submit a new or additional land management plan for the same  
297 land within three years from the day on which the land management plan was submitted.

298 (d) (i) Fallow land is ineligible for assessment under this part if:

299 (A) the county assessor determines that the land does not qualify under Subsection  
300 (4)(a);

301 (B) the owner fails to comply with the requirements of Subsection (4)(b) or (c); or

302 (C) the owner fails to return the land to active urban farming after the fallowing period  
303 ends, as identified in the written notice under Subsection (4)(b).

304 (ii) If the county assessor determines that fallow land is ineligible for assessment under

305 this part, the county assessor shall notify the owner of the land within 30 days from the day on  
306 which the county assessor makes the ineligibility determination.

307 (e) A county assessor may prescribe and make available suitable forms and instructions  
308 for owners to comply with the requirements of this Subsection (4).

309 Section 5. **Effective date.**

310 This bill takes effect on May 1, 2024.