Evan J. Vickers proposes the following substitute bill:

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Certified Public Accountant Licensing Amendments

2025 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Evan J. Vickers

House Sponsor: Steve Eliason

2	
3	LONG TITLE
1	General Description:
5	This bill amends provisions relating to certified public accountants.
5	Highlighted Provisions:
7	This bill:
3	 removes the hours requirement for a certified public accountant (CPA) to become
)	licensed;
)	• adds a requirement that an applicant for licensure as a CPA have a bachelor's degree with
l	a concentration in accounting and business;
2	• allows an individual with a valid CPA license from a state other than Utah to practice in
3	this state under certain conditions;
1	 authorizes the Division of Professional Licensing to make a citation and assess a fine for
5	a person engaging in unlawful conduct relating to CPAs; and
5	 makes technical and conforming changes.
7	Money Appropriated in this Bill:
3	None
)	Other Special Clauses:
)	This bill provides a special effective date.
l	Utah Code Sections Affected:
2	AMENDS:
3	58-26a-102, as last amended by Laws of Utah 2017, Chapter 229
1	58-26a-201, as enacted by Laws of Utah 2000, Chapter 261
5	58-26a-302, as last amended by Laws of Utah 2020, Chapter 339
5	58-26a-305, as last amended by Laws of Utah 2020, Chapter 339
7	58-26a-306, as last amended by Laws of Utah 2020, Chapter 339
3	58-26a-501, as last amended by Laws of Utah 2016, Chapter 238

Be it e	nacted by the Legislature of the state of Utah:
	Section 1. Section 58-26a-102 is amended to read:
-	58-26a-102 . Definitions.
In	addition to the definitions in Section 58-1-102, as used in this chapter:
(1) "A	ccounting experience" means applying accounting and auditing skills and principles
tha	at are taught as a part of the professional education qualifying a person for licensure
un	der this chapter and generally accepted by the profession, under the supervision of a
lic	ensed certified public accountant.
(2) "A	ICPA" means the American Institute of Certified Public Accountants.
(3)(a)	"Attest and attestation engagement" means providing any or all of the following [
fin	ancial statement]services:
	(i) an audit or other engagement to be performed in accordance with the Statements
	on Auditing Standards (SAS);
	(ii) a review of a financial statement to be performed in accordance with the
	Statements on Standards for Accounting and Review Services (SSARS);
	(iii) an examination of prospective financial information to be performed in
	accordance with the Statements on Standards for Attestation Engagements
	(SSAE);
	(iv) an examination, review, or agreed upon procedures engagement to be performed
	in accordance with the Statements on Standards for Attestation Engagements
	(SSAE), other than an examination described in Subsection (3)(a)(iii); or
	(v) an engagement to be performed in accordance with the standards of the PCAOB.
(b)	The <u>division shall adopt the standards specified in this definition[-shall be adopted] :</u>
	(i) that are developed for general application by recognized national accountancy
	organizations such as the AICPA and the PCAOB; and
	(ii) by reference [by the division] under [its] the division's rulemaking authority in
	accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act[, and
	shall be those developed for general application by recognized national
	accountancy organizations such as the AICPA and the PCAOB].
(4) "B	oard" means the Utah Board of Accountancy created in Section 58-26a-201.
(5) "C	ertified Public Accountant" or "CPA" means an individual currently licensed by this
sta	te or any other state, district, or territory of the United States of America to practice
pu	blic accountancy or who has been granted a license as a certified public accountant

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63	under prior law or this chapter.
64	(6) "Certified Public Accountant firm" or "CPA firm" means a qualified business entity
65	holding a valid registration as a Certified Public Accountant firm under this chapter.
66	(7)(a) "Client" means the person who retains a licensee for the performance of one or
67	more of the services included in the definition of the practice of public accountancy.
68	(b) "Client" does not include a CPA's employer when the licensee works in a salaried or
69	hourly rate position.
70	(8) "Compilation" means providing a service to be performed in accordance with
71	Statements on Standards for Accounting and Review Services (SSARS) that is
72	presenting, in the form of financial statements, information that is the representation of
73	management or owners, without undertaking to express any assurance on the statements.
74	(9) "Experience" means:
75	(a) accounting experience; or
76	(b) professional experience.
77	(10) "Licensee" means the holder of a current valid license issued under this chapter.
78	(11) "NASBA" means the National Association of State Boards of Accountancy.
79	(12) "PCAOB" means the Public Company Accounting Oversight Board.
80	(13) "Practice of public accounting" means, while holding oneself out as a certified public
81	accountant, offering to perform or performing one or more kinds of services involving
82	the use of auditing or accounting skills, including issuing reports or opinions on
83	financial statements, performing attestation engagements, performing one or more kinds
84	of advisory or consulting services, preparing tax returns, or furnishing advice on tax
85	matters for a client.
86	(14) "Peer review" means a board approved study, appraisal, or review of one or more
87	aspects of the attest and compilation services rendered by a licensee in the practice of
88	public accounting, performed by a licensee holding an active license in this or another
89	state who is not affiliated with the licensee being reviewed.
90	(15) "Principal place of business" means the office location designated by the licensee for
91	purposes of [substantial equivalency and]licensure by endorsement.
92	(16) "Professional experience" means experience lawfully obtained while licensed as a
93	certified public accountant in another state, recognized by rule, in the practice of public
94	accountancy performed for a client, which includes expression of assurance or opinion.
95	(17) "Qualified business entity" means a sole proprietorship, corporation, limited liability
96	company, or partnership engaged in the practice of public accountancy.

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97	(18) "Qualified continuing professional education" means a formal program of education
98	that contributes directly to the professional competence of a certified public accountant.
99	(19) "Qualifying examinations" means:
100	(a) the AICPA Uniform CPA Examination;
101	(b) the AICPA Examination of Professional Ethics for CPAs;
102	(c) the Utah Laws and Rules Examination; and
103	(d) any other examination approved by the board and adopted by the division by rule in
104	accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act.
105	(20)(a) "Report," when used with reference to financial statements, means:
106	(i) an opinion, report, or other form of language that:
107	(A) states or implies assurance as to the reliability of the attested information or
108	compiled financial statements; or
109	(B) implies that the [person] individual or firm issuing the report has special
110	knowledge or competence in accounting or auditing and specifically includes
111	compilations and reviews; such an implication of special knowledge or
112	competence may arise from use by the issuer of the report of names or titles
113	indicating that the person or firm is a public accountant or auditor, or from the
114	language of the report itself; or
115	(ii) any disclaimer of opinion:
116	(A) [when it] that is conventionally understood to imply any positive assurance as
117	to the reliability of the attested information or compiled financial statements
118	referred to or language suggesting special competence on the part of the [person]
119	individual or firm issuing such language; and
120	(B) the report includes any other form of language that is conventionally
121	understood to imply such assurance or such special knowledge or competence.
122	(b) "Report" does not include a financial statement prepared by an unlicensed person if:
123	(i) that financial statement has a cover page [which] that includes essentially the
124	following language: "I (we) have prepared the accompanying financial statements
125	of (name of entity) as of (time period) for the (period) then ended. This
126	presentation is limited to preparing, in the form of financial statements,
127	information that is the representation of management (owners). I (we) have not
128	audited or reviewed the accompanying financial statements and accordingly do
129	not express an opinion or any other form of assurance on them."; and
130	(ii) the cover page and any related footnotes do not use the terms "compilation,"

131	"review," "audit," "generally accepted auditing standards," "generally accepted
132	accounting principles," or other similar terms.
133	(21) "Review of financial statements" means providing a service in accordance with the
134	Statements on Standards for Accounting and Review Services [(SSARS)] in which the
135	accountant obtains limited assurance as a basis for reporting whether the accountant is
136	aware of any material modifications that should be made to the financial statements for [
137	them] the financial statements to be in accordance with the applicable financial reporting
138	framework, primarily through the performance of inquiry and analytical procedures.
139	[(22)(a) "Substantial equivalency" means a determination by the division in
140	collaboration with the board or the board's designee that:]
141	[(i) the education, examination, and experience requirements set forth in the statutes
142	and administrative rules of another state are comparable to or exceed the
143	education, examination, and experience requirements set forth in the Uniform
144	Accountancy Act; or]
145	[(ii) an individual CPA's education, examination, and experience qualifications are
146	comparable to or exceed the education, examination, and experience requirements
147	set forth in the Uniform Accountancy Act.]
148	[(b) In ascertaining whether an individual's qualifications are substantially equivalent as
149	used in this chapter, the division in collaboration with the board shall take into
150	account the qualifications without regard to the sequence in which the education,
151	examination, and experience requirements were attained.]
152	[(23)] (22) "Uniform Accountancy Act" means the model public accountancy legislation
153	developed and promulgated by national accounting and regulatory associations that
154	contains standardized definitions and regulations for the practice of public accounting as
155	recognized by the division in collaboration with the board.
156	[(24)] (23) "Unlawful conduct" [is as] means the same as that term is defined in Sections
157	58-1-501 and 58-26a-501.
158	[(25)] (24) "Unprofessional conduct" [is as] means the same as that term is defined in
159	Sections 58-1-501 and 58-26a-502 and as may be further defined by rule.
160	[(26)] (25) "Year of experience" means 2,000 hours of experience:
161	(a) generally accepted by the profession; and
162	(b) under the supervision of a licensed certified public accountant.
163	Section 2. Section 58-26a-201 is amended to read:
164	58-26a-201 . Board.

165	(1) There is created the Utah Board of Accountancy consisting of four licensed certified
166	public accountants and one member of the general public.
167	(2) The board shall be appointed and shall serve in accordance with Section 58-1-201.
168	(3)(a) [The duties and responsibilities of the board shall be in accordance with] The
169	board shall perform the duties and responsibilities described in Sections 58-1-202 and
170	58-1-203.[-]
171	(b) [In addition, the] The board shall designate one of [its] the board's members on a
172	permanent or rotating basis to:
173	[(a)] (i) assist the division in reviewing complaints concerning the unlawful or
174	unprofessional conduct of a licensee; and
175	[(b)] (ii) advise the division in [its] the division's investigation of these complaints.
176	(4) A board member who has, under Subsection (3), reviewed a complaint or advised in [its]
177	the investigation of the complaint may be disqualified from participating with the board
178	when the board serves as a presiding officer of an administrative proceeding concerning
179	the complaint.
180	Section 3. Section 58-26a-302 is amended to read:
181	58-26a-302 . Qualifications for licensure and registration Licensure by
182	endorsement.
183	(1) Each applicant for licensure under this chapter as a certified public accountant shall:
184	(a) submit an application in a form [prescribed by the division] the division approves by
185	<u>rule;</u>
186	(b) pay a fee determined by the department under Section 63J-1-504;
187	(c) submit a certified transcript of credits from an accredited institution acceptable to the
188	board showing:
189	[(i) successful completion of a total of 150 semester hours or 225 quarter hours of
190	collegiate level education with a concentration in accounting, auditing, and
191	business;]
192	[(ii)] (i) successful completion of a [baccalaureate] bachelor's degree or its equivalent
193	with a concentration of accounting and business at a college or university
194	approved by the board; and
195	[(iii)] (ii) compliance with any other education requirements established by rule by the
196	division in collaboration with the board in accordance with Title 63G, Chapter 3,
197	Utah Administrative Rulemaking Act;
198	(d) submit evidence of [one year of]accounting experience in a form [prescribed by the

199	division] the division approves by rule of at least:
200	(i) one year of accounting experience for an individual with a master's degree with a
201	concentration of accounting and business; or
202	(ii) two years of accounting experience for an individual with a bachelor's degree
203	with a concentration of accounting and business;
204	(e) submit evidence of having successfully completed the qualifying examinations in
205	accordance with Section 58-26a-306; and
206	(f) submit to an interview by the board, if requested, for the purpose of examining the
207	applicant's competence and qualifications for licensure.
208	(2)(a) The division may issue a license under this chapter to [a person] an individual who
209	holds a license as a certified public accountant issued by [any other state of the
210	United States of America] another state if the applicant for licensure by endorsement:
211	(i) submits an application in a form [prescribed by the division] the division approves
212	by rule;
213	(ii) pays a fee determined by the department under Section 63J-1-504;
214	(iii) submits to an interview by the board, if requested, for the purpose of examining
215	the applicant's competence and qualifications for licensure; and
216	(iv)(A)(I) shows evidence of having passed the qualifying examinations; and
217	(II)(Aa) meets the requirements for licensure [which] that were applicable in
218	this state at the time of the issuance of the applicant's license by the state
219	from which the original licensure by satisfactorily passing the AICPA
220	Uniform CPA Examination was issued; or
221	(Bb) had four years of professional experience after passing the AICPA
222	Uniform CPA Examination upon which the original license was based,
223	within the 10 years immediately preceding the application for licensure
224	by endorsement; or
225	(B) shows evidence that the applicant's education, examination record, and
226	experience are substantially equivalent to the requirements of Subsection (1),
227	as provided by rule.
228	(b) This Subsection (2) applies only to [a person] an individual seeking to obtain a
229	license issued by this state and does not apply to [a person] an individual practicing as
230	a certified public accountant in the state under Subsection 58-26a-305(1).
231	(3)(a) Each applicant for registration as a Certified Public Accountant firm shall:
232	(i) submit an application in a form [prescribed by the division] the division approves

233	by rule;
234	(ii) pay a fee determined by the department under Section 63J-1-504;
235	(iii) have, notwithstanding any other provision of law, a simple majority of the
236	ownership of the Certified Public Accountant firm, in terms of financial interests
237	and voting rights of all partners, officers, shareholders, members, or managers,
238	held by individuals who are certified public accountants, licensed under this
239	chapter or another state of the United States of America, and the partners, officers,
240	shareholders, members, or managers, whose principal place of business is in this
241	state, and who perform professional services in this state hold a valid license
242	issued under Subsection 58-26a-301(2) or the corresponding provisions of prior
243	law; and
244	(iv) meet any other requirements established by rule by the division in collaboration
245	with the board in accordance with Title 63G, Chapter 3, Utah Administrative
246	Rulemaking Act.
247	(b) Each separate location of a qualified business entity within the state seeking
248	registration as a Certified Public Accountant firm shall register separately.
249	(c) A Certified Public Accountant firm may include owners who are not licensed under
250	this chapter as outlined in Subsection (3)(a)(iii), provided that:
251	(i) the firm designates a licensee of this state who is responsible for the proper
252	registration of the Certified Public Accountant firm and identifies that individual
253	to the division; and
254	(ii) all nonlicensed owners are active individual participants in the CPA firm.
255	Section 4. Section 58-26a-305 is amended to read:
256	58-26a-305 . Exemptions from licensure.
257	(1) In addition to the exemptions from licensure in Section 58-1-307, the following may
258	engage in acts included within the definition of the practice of public accountancy,
259	subject to the stated circumstances and limitations, without being licensed under this
260	chapter:
261	[(a) a person licensed by any other state, district, or territory of the United States as a
262	certified public accountant or its equivalent under any other title while practicing in
263	this state if:]
264	[(i) the person's principal place of business is not in this state; and]
265	[(A) the person's license as a certified public accountant is from any state which
266	the National Association of State Boards of Accountancy (NASBA) National

267	Qualification Appraisal Service has verified to be substantially equivalent to
268	the CPA licensure requirements of the Uniform Accountancy Act; or]
269	[(B) the person's license as a certified public accountant is from a state which the
270	NASBA National Qualification Appraisal Service has not verified to be
271	substantially equivalent to the CPA licensure requirements of the Uniform
272	Accountancy Act and the person obtains from the NASBA National
273	Qualification Appraisal Service verification that the person's CPA
274	qualifications are substantially equivalent to the CPA licensure requirements of
275	the Uniform Accountancy Act and Subsection 58-26a-302(1)(c)(i); and]
276	(a) an individual that:
277	(i) holds a valid license or permit in good standing as a certified public accountant or
278	equivalent issued by another state, if at the time the individual was licensed, the
279	individual showed evidence of having successfully completed the equivalent of
280	qualifying examinations required for that state; and
281	(ii) [the person-]consents, as a condition of the grant of [this] the privilege described
282	in Subsection (1)(a)(i):
283	(A) to personal and subject matter jurisdiction and disciplinary authority of the
284	division;
285	(B) to comply with this chapter and the rules made under this chapter;
286	(C) that in the event the license from the state of the [person's] individual's
287	principal place of business becomes invalid, the [person] individual shall cease
288	offering or rendering professional services in this state both individually and on
289	behalf of the firm; and
290	(D) to the appointment of the state board which issued the [person's] individual's
291	license as the [person's] individual's agent upon whom process may be served in
292	an action or proceeding brought by the division against the [licensee] individual;
293	[(b) through December 31, 2012, a person licensed by any other state, district, or
294	territory of the United States as a certified public accountant or its equivalent under
295	another title while practicing in this state if:]
296	[(i) the person does not qualify for a practice privilege under Subsection (1)(a);]
297	[(ii) the practice is incidental to the person's regular practice outside of this state; and]
298	[(iii) the person's temporary practice within the state is in conformity with this
299	chapter and the rules established under this chapter;]
300	[(e)] (b) an officer, member, partner, or employee of any entity or organization who signs

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301	any statement or report in reference to the financial affairs of the entity or
302	organization with a designation of that [person's] individual's position within the
303	entity or organization;
304	[(d)] (c) a public official or employee while performing [his] the public official's or
305	employee's official duties;
306	[(e)] (d) [a person] an individual using accounting or auditing skills, including the
307	preparation of tax returns, management advisory services, and the preparation of
308	financial statements without the issuance of reports; or
309	[(f)] (e) an employee of a CPA firm registered under this chapter or an assistant to a
310	person licensed under this chapter, working under the supervision of a licensee, if:
311	(i) neither the employee or assistant nor the licensed employer or registered CPA firm
312	represents that the unlicensed [person] individual is a certified public accountant;
313	and
314	(ii) no accounting or financial statements are issued [over] in the unlicensed [person's]
315	<u>individual's</u> name.
316	(2)(a) Notwithstanding any other provision of law, [a person] an individual who qualifies
317	under Subsection (1)(a) has all the privileges of a licensee of this state and may
318	engage in acts included within the definition of the practice of public accountancy,
319	whether in person or by mail, telephone, or electronic means, based on a practice
320	privilege in this state, and no notice, fee, or other submission shall be provided by
321	that person.
322	(b) The division may revoke, suspend, or restrict an exemption granted under Subsection
323	(1)(a)[-or (b)], or place on probation or issue a public or private reprimand to a person
324	exempted under those subsections for the reasons set forth in Subsection 58-1-401(2).
325	Section 5. Section 58-26a-306 is amended to read:
326	58-26a-306 . Examination requirements.
327	(1) Before taking the qualifying examinations, an applicant shall:
328	(a) submit an application in a form approved by the division;
329	(b) pay a fee determined by the department under Section 63J-1-504;
330	(c) [demonstrate completion of at least 120 semester hours or 180 quarter hours of the
331	education requirement] demonstrate completion of at least a bachelor's degree as
332	described in Subsection 58-26a-302(1)(c); and
333	(d) be approved by the board, or an organization designated by the board, to take the
334	qualifying examinations.

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335	(2) [A person must] An individual shall sit for and meet the conditioning requirements of
336	the AICPA Uniform CPA Examination as established by the AICPA.
337	Section 6. Section 58-26a-501 is amended to read:
338	58-26a-501 . Unlawful conduct.
339	(1) "Unlawful conduct" includes:
340	[(1)] (a) using "certified public accountant," "public accountant," "CPA," or any other
341	title, designation, words, letters, abbreviation, sign, card, or device tending to indicate
342	that the [person] individual is a certified public accountant, unless that [person]
343	individual:
344	[(a)] (i) has a current license as a certified public accountant issued under this chapter;
345	or
346	[(b)] (ii) [qualifies for a practice privilege as provided in] is exempt from licensure
347	<u>under</u> Subsection 58-26a-305(1)(a);
348	[(2)] (b) a firm assuming or using "certified public accountant," "CPA," or any other title,
349	designation, words, letters, abbreviation, sign, card, or device tending to indicate that
350	the firm is composed of certified public accountants unless each office of the firm in
351	this state:
352	[(a)] (i) is registered with the division; and
353	[(b)] (ii) meets the requirements of Subsections 58-26a-302(3)(a)(iii) and (iv);
354	[(3)] (c) signing or affixing to any accounting or financial statement the person's name or
355	any trade or assumed name used in that person's profession or business, with any
356	wording indicating that the person is an auditor, or with any wording indicating that
357	the person has expert knowledge in accounting or auditing, unless that person is
358	licensed under this chapter and all of the person's offices in this state for the practice
359	of public accountancy are maintained and registered as provided in this chapter; and
360	[(4)] (d) except as provided in Section 58-26a-305, engaging in the following conduct if
361	not licensed under this chapter to practice public accountancy:
362	[(a)] (i) issuing a report on financial statements of any other person, firm,
363	organization, or governmental unit; or
364	[(b)] (ii) issuing a report using any form of language substantially similar to
365	conventional language used by licensees respecting:
366	[(i)] (A) a review of financial statements; or
367	[(ii)] (B) a compilation of financial statements.
368	(2)(a) Except as provided in Subsection (2)(c), if, upon inspection or investigation, the

369	division concludes that a person has engaged in unlawful conduct and that
370	disciplinary action is appropriate, the division shall promptly issue a citation to the
371	person in accordance with this chapter and any pertinent division rules.
372	(b) A citation issued under Subsection (2)(a) shall:
373	(i) be in writing;
374	(ii) describe with particularity the nature of the violation, including a reference to the
375	statute or rule alleged to have been violated;
376	(iii) state that the recipient must notify the division in writing within 20 calendar days
377	from the day on which the recipient receives the citation if the recipient intends to
378	contest the citation at a hearing conducted under Title 63G, Chapter 4,
379	Administrative Procedures Act; and
380	(iv) explain the consequences of failure to timely contest the citation or make
381	payment of any fine assessed by citation within the time specified by the citation.
382	(c) The division may issue a notice instead of a citation.
383	(d) A citation issued as described in Subsection (2)(a) may be served:
384	(i)(A) upon a person upon whom a summons may be served in accordance with
385	the Utah Rules of Civil Procedure; and
386	(B) may be made personally or upon the person's agent by a division investigator
387	or by any person designated by the director; or
388	(ii) by mail.
389	(e) If, within 20 calendar days from the date of the service of the citation described in
390	Subsection (2)(a), the recipient of the citation fails to request a hearing to contest the
391	citation, the citation becomes the final order of the division and is not subject to
392	further agency review.
393	(f) The division may extend the time period described in Subsection (2)(e) for cause.
394	(g) The division may refuse to issue or renew, suspend, revoke, or place on probation the
395	license of a licensee who fails to comply with a citation after the citation becomes
396	<u>final.</u>
397	(h) The failure of an applicant for licensure to comply with a citation after the citation
398	becomes final is grounds for denial of a license.
399	(i) The division may not issue a citation more than one year after the day on which the
400	violation that is the subject of the citation is reported to the division.
401	(3)(a) The division shall assess a fine under Subsection (2) according to the following:
402	(i) for a first offense, a fine of up to \$1,000;

403	(ii) for a second offense, a fine of up to \$2,000; and
404	(iii) for any subsequent offense, a fine of up to \$2,000 for each day of continued
405	offense.
406	(b) An action the division initiates for a first or second offense that has not resulted in a
407	final order of the division may not preclude the initiation of any subsequent action for
408	a second or subsequent offense during the pendency of the preceding action.
409	(4)(a) The division may collect a fine that is not paid by:
410	(i) referring the matter to a collection agency; or
411	(ii) bringing an action in a court with jurisdiction.
412	(b) A county attorney or the attorney general shall provide legal assistance and advice to
413	the director in an action to collect a fine.
414	(c) A court shall award reasonable attorney fees and costs to the prevailing party in an
415	action brought by the division to collect a fine.
416	Section 7. Effective Date.
417	This bill takes effect on July 1, 2026.