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HOUSE BILL 1060

State of Washington 64th Legislature 2015 Regular Session

By Representatives Fitzgibbon, Short, Farrell, and Pike

Prefiled 12/31/14.

- AN ACT Relating to directing state investments of existing litter tax revenues under chapter 82.19 RCW in material waste management efforts without increasing the tax rate; amending RCW 70.93.020, 70.93.180, 70.93.200, 82.19.040, and 82.19.040; reenacting and amending RCW 70.93.180; providing an effective date; and providing an expiration date.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 **Sec. 1.** RCW 70.93.020 and 1998 c 257 s 2 are each amended to 9 read as follows:
- 10 <u>(1)</u> The purpose of this chapter is to accomplish litter control, 11 increase waste reduction, and stimulate all components of recycling 12 <u>and composting</u> throughout this state by delegating to the department 13 of ecology the authority to:
- $((\frac{1}{1}))$ (a) Conduct a permanent and continuous program to control and remove litter from this state to the maximum practical extent possible;
- 17 $((\frac{2}{2}))$ (b) Recover and recycle waste materials related to litter 18 and littering;
- 19 $((\frac{3}{3}))$ (c) Foster public and private recycling of recyclable 20 materials and composting of compostable materials;

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 $((\frac{4}{}))$ <u>(d)</u> Increase public awareness of the need for waste reduction, recycling, $(\frac{and}{})$ litter control, and composting; $(\frac{and}{})$

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- (5))) (e) Coordinate the litter collection efforts ((and expenditure of funds for litter collection)) by other agencies identified in this chapter; and
 - (f) Coordinate and expend funds collected under chapter 82.19 RCW with priority given to products identified under RCW 82.19.020 and solely for the purposes of waste reduction, recycling, composting, and litter collection and control programs.
- 10 (2) It is further the intent and purpose of this chapter to: (a) 11 Create jobs for employment of youth in litter cleanup and related 12 activities ((and to)); (b) stimulate and encourage ((small, private)) recycling ((centers)); and (c) encourage proper and appropriate 13 composting. This program shall include the compatible goal of 14 recovery of recyclable materials to conserve energy and natural 15 16 resources wherever practicable. Every other department of state 17 government and all local governmental units and agencies of this 18 state shall cooperate with the department of ecology in the 19 administration and enforcement of this chapter. The intent of this chapter is to add to and to coordinate existing recycling and litter 20 21 control and removal efforts and not terminate or supplant such 22 efforts.
- 23 **Sec. 2.** RCW 70.93.180 and 2013 2nd sp.s. c 15 s 6 and 2013 2nd sp.s. c 4 s 989 are each reenacted and amended to read as follows:
 - (1) There is hereby created an account within the state treasury to be known as the waste reduction, recycling, and litter control account. Moneys in the account may be spent only after appropriation. Expenditures from the waste reduction, recycling, and litter control account shall be used as follows:
- 30 (a) Fifty percent to the department of ecology, for use by the departments of ecology, natural resources, revenue, transportation, 31 and corrections, and the parks and recreation commission, for use in 32 litter collection programs, to be distributed under RCW 70.93.220. 33 The amount to the department of ecology shall also be used for a 34 central coordination function for litter control efforts statewide; 35 for the ((biennial)) periodic statewide litter survey under RCW 36 70.93.200(8); for statewide public awareness programs under RCW 37 70.93.200(7); and ((during the 2013-2015 biennium,)) to 38 39 employment of youth in litter clean up as intended in RCW 70.93.020,

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and for litter pick up using other authorized agencies. The amount to the department shall also be used to defray the costs of administering the funding, coordination, and oversight of local government programs for waste reduction, litter control, ((and)) recycling, and composting, so that local governments can apply one hundred percent of their funding to achieving program goals. The amount to the department of revenue shall be used to enforce compliance with the litter tax imposed in chapter 82.19 RCW;

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(b) Twenty percent to the department: (i) For local government funding programs for waste reduction, litter control, ((and)) recycling activities, and composting activities by cities and counties under RCW 70.93.250, to be administered by the department of ecology; and (ii) ((during the 2013-2015 biennium, to create a matching fund competitive grant program to be used by local governments and nonprofit organizations for local or statewide education programs designed to help the public with litter reduction, and recycling of primarily the products taxed under chapter 82.19 RCW. Unspent)) to create a matching fund competitive grant program to provide funding to qualified local governments and nonprofit organizations for local or statewide education programs designed to help the public with litter control, waste reduction, recycling, and composting of primarily the products taxed under chapter 82.19 RCW. Grants must adhere to the following requirements: (A) No grant may exceed sixty thousand dollars; (B) grant recipients shall match the grant funding allocated by the department by an amount equal to twenty-five percent of eligible expenses. A local government's share of these costs may be met by cash or contributed services; (C) the obligation of the department to make grant payments is contingent upon the availability of the amount of money appropriated for this subsection (1)(b); (D) grants are managed under the guidelines for existing grant programs; and (E) unspent funds from (a) and (c) of this subsection may be applied to the competitive grant program; and

(c) Thirty percent to the department of ecology ((for waste reduction and recycling efforts)) to: (i) Implement activities under RCW 70.93.200 for waste reduction, recycling, and composting efforts, except for the periodic statewide litter survey under RCW 70.93.200(8) and the public awareness programs under RCW 70.93.200(7); (ii) provide technical assistance to local governments for commercial business and residential recycling and composting programs primarily for the products taxed under chapter 82.19 RCW

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- designed to educate the public about waste reduction, litter control, and recyclable and compostable products and programs; and (iii) increase access to waste reduction, composting, and recycling programs, particularly for food packaging and plastic bags and appropriate composting techniques. ((During the 2013-2015 biennium, these funds are to be used to: (i) Implement activities under RCW 70.93.200 for waste reduction, recycling efforts; (ii) provide technical assistance to local governments for commercial business and residential recycling programs primarily for the products taxed under chapter 82.19 RCW designed to educate citizens about waste and litter reduction and recyclable products and programs; and (iii) increase access to recycling programs, particularly for food packaging and plastic bags and appropriate techniques of discarding products.))
 - (2) All moneys directed to the waste reduction, recycling, and litter control account under RCW 82.19.040 and fines and bail forfeitures collected or received pursuant to this chapter shall be deposited in the account and used for the programs under subsection (1) of this section.

- (3) Not less than five percent and no more than ten percent of the amount appropriated into the waste reduction, recycling, and litter control account every biennium shall be reserved for capital needs, including the purchase of vehicles for transporting crews and for collecting litter and solid waste. Capital funds shall be distributed among state agencies and local governments according to the same criteria provided in RCW 70.93.220 for the remainder of the funds, so that the most effective waste reduction, litter control, ((and)) recycling, and composting programs receive the most funding. The intent of this subsection is to provide funds for the purchase of equipment that will enable the department to account for the greatest return on investment in terms of reaching a zero litter goal.
- $((\frac{5)}{(4)}]$ During the 2013-2015 biennium,)) (4) Funds in the waste reduction, recycling, and litter control account, collected under chapter 82.19 RCW, must be prioritized for the products identified under RCW 82.19.020 solely for the purposes of recycling, composting, and litter collection, reduction, and control programs.
- (((6) [(5)] During the 2013-2015 biennium, the legislature may appropriate funds from the waste reduction, recycling, and litter control account to the state parks and recreation commission for parks operation and maintenance.))

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1 **Sec. 3.** RCW 70.93.180 and 2013 2nd sp.s. c 4 s 989 are each 2 amended to read as follows:

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- (1) There is hereby created an account within the state treasury to be known as the waste reduction, recycling, and litter control account. Moneys in the account may be spent only after appropriation. Expenditures from the waste reduction, recycling, and litter control account shall be used as follows:
- (a) Fifty percent to the department of ecology, for use by the 8 departments of ecology, natural resources, revenue, transportation, 9 and corrections, and the parks and recreation commission, for use in 10 11 litter collection programs, to be distributed under RCW 70.93.220. 12 The amount to the department of ecology shall also be used for a central coordination function for litter control efforts statewide; 13 for the ((biennial)) periodic statewide litter survey under RCW 14 70.93.200(8); for statewide public awareness programs under RCW 15 16 70.93.200(7); and ((during the 2013-2015 biennium,)) to support 17 employment of youth in litter clean up as intended in RCW 70.93.020, and for litter pick up using other authorized agencies. The amount to 18 19 department shall also be used to defray the costs administering the funding, coordination, and oversight of local 20 government programs for waste reduction, litter control, ((and)) 21 recycling, and composting so that local governments can apply one 22 hundred percent of their funding to achieving program goals. The 23 24 amount to the department of revenue shall be used to 25 compliance with the litter tax imposed in chapter 82.19 RCW;
 - (b) Twenty percent to the department: (i) For local government funding programs for waste reduction, litter control, ((and)) recycling activities, and composting activities by cities and counties under RCW 70.93.250, to be administered by the department of ecology; and (ii) ((during the 2013-2015 biennium,)) to create a matching fund competitive grant program to be used by governments and nonprofit organizations for local or education programs designed to help the public with litter control, waste reduction, ((and)) recycling, and composting of primarily the products taxed under chapter 82.19 RCW. Grants must adhere to the following requirements: (A) No grant may exceed sixty thousand dollars; (B) grant recipients shall match the grant funding allocated by the department by an amount equal to twenty-five percent of eligible expenses. A local government's share of these costs may be met by cash or contributed services; (C) the obligation of the

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department to make grant payments is contingent upon the availability of the amount of money appropriated for this subsection (1)(b); (D) grants are managed under the guidelines for existing grant programs; and (E) unspent funds from (a) and (c) of this subsection may be applied to the competitive grant program; and

- (c) Thirty percent to the department of ecology ((for waste reduction and recycling efforts. During the 2013-2015 biennium, these funds are to be used)) to: (i) Implement activities under RCW 70.93.200 for waste reduction, recycling, and composting efforts, except for the periodic statewide litter survey under RCW 70.93.200(8) and the public awareness programs under RCW 70.93.200(7); (ii) provide technical assistance to local governments for commercial business and residential recycling programs primarily for the products taxed under chapter 82.19 RCW designed to educate citizens about waste ((and litter reduction)) reduction, litter control, and recyclable and compostable products and programs; and (iii) increase access to waste reduction, composting, and recycling programs, particularly for food packaging and plastic bags and appropriate composting techniques ((of discarding products)).
 - (2) All taxes imposed in RCW 82.19.010 and fines and bail forfeitures collected or received pursuant to this chapter shall be deposited in the waste reduction, recycling, and litter control account and used for the programs under subsection (1) of this section.
 - (3) Not less than five percent and no more than ten percent of the amount appropriated into the waste reduction, recycling, and litter control account every biennium shall be reserved for capital needs, including the purchase of vehicles for transporting crews and for collecting litter and solid waste. Capital funds shall be distributed among state agencies and local governments according to the same criteria provided in RCW 70.93.220 for the remainder of the funds, so that the most effective waste reduction, litter control, ((and)) recycling, and composting programs receive the most funding. The intent of this subsection is to provide funds for the purchase of equipment that will enable the department to account for the greatest return on investment in terms of reaching a zero litter goal.
 - (4) ((During the 2011-2013 fiscal biennium, the legislature may transfer from the waste reduction, recycling, and litter control account to the state general fund such amounts as reflect the excess fund balance of the account. Additionally, during the 2011-2013

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- 1 fiscal biennium, subsection (1)(a), (b), and (c) of this section is 2 suspended.
- 3 (5) During the 2013-2015 biennium,)) Funds in the waste reduction, recycling, and litter control account, collected under chapter 82.19 RCW, must be prioritized for the products identified under RCW 82.19.020 solely for the purposes of recycling, composting, and litter collection, reduction, and control programs.
- 8 (((6) During the 2013-2015 biennium, the legislature may 9 appropriate funds from the waste reduction, recycling, and litter 10 control account to the state parks and recreation commission for 11 parks operation and maintenance.))
- 12 **Sec. 4.** RCW 70.93.200 and 2014 c 76 s 2 are each amended to read 13 as follows:
- ((In addition to the foregoing,)) The department of ecology shall use the moneys from RCW 70.93.180 of the waste reduction, recycling, and litter control account to:
- 17 (1) Serve as the coordinating agency between the various industry 18 organizations seeking to aid in the waste reduction, anti-litter, 19 ((and)) recycling, and composting efforts;

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- (2) Serve as the coordinating and administrating agency for all state agencies and local governments receiving funds for waste reduction, litter control, ((and)) recycling, and composting under this chapter;
- (3) Recommend to the governing bodies of all local governments that they adopt ordinances similar to the provisions of this chapter;
- 26 (4) Cooperate with all local governments to accomplish 27 coordination of local waste reduction, anti-litter, ((and)) 28 recycling, and composting efforts;
 - (5) Encourage, organize, and coordinate all voluntary local waste reduction, anti-litter, and recycling campaigns seeking to focus the attention of the public on the programs of this state to reduce waste, control and remove litter, and foster recycling and composting;
- 34 (6) Investigate the availability of, and apply for funds 35 available from any private or public source to be used in the program 36 outlined in this chapter;
- 37 (7) Develop statewide programs by working with local governments, 38 payers of the waste reduction, recycling, and litter control tax, and

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- industry organizations that are active in waste reduction, antilitter, ((and)) recycling, and composting efforts to:
- 3 <u>(a) Increase public awareness of and participation in recycling</u>
 4 <u>and composting;</u> and ((to))
- 5 <u>(b) Stimulate</u> and encourage local private recycling <u>and</u>
 6 <u>composting</u> centers, public participation in recycling <u>and composting</u>,
 7 and research and development in the field of litter control, and
 8 recycling, removal, and disposal of litter-related recycling
 9 materials, and composting;
- 10 (8) Conduct a periodic statewide litter survey targeted at litter 11 composition, sources, demographics, and geographic trends; and
- 12 (9) Provide on the department's web site a summary of all waste 13 reduction, litter control, ((and)) recycling, and composting efforts 14 statewide including those of the department and other state agencies 15 and local governments funded for such programs under this chapter.
- 16 **Sec. 5.** RCW 82.19.040 and 2013 2nd sp.s. c 15 s 5 are each 17 amended to read as follows:
- 18 (1) To the extent applicable, all of the definitions of chapter 19 82.04 RCW and all of the provisions of chapter 82.32 RCW apply to the 20 tax imposed in this chapter.
- 21 (2) <u>Until June 30, 2017, taxes</u> collected under this chapter shall 22 be distributed as follows: (a) Five million dollars per fiscal year 23 must be deposited in equal monthly amounts to the state parks renewal 24 and stewardship account under RCW 79A.05.215; and (b) the remainder 25 to the waste reduction, recycling, and litter control account under 26 RCW 70.93.180.
- 27 **Sec. 6.** RCW 82.19.040 and 2001 c 118 s 6 are each amended to 28 read as follows:
- 29 (1) To the extent applicable, all of the definitions of chapter 30 82.04 RCW and all of the provisions of chapter 82.32 RCW apply to the 31 tax imposed in this chapter.
- 32 (2) <u>Beginning June 30, 2017, taxes</u> collected under this chapter 33 shall be deposited in the waste reduction, recycling, and litter 34 control account under RCW 70.93.180.
- NEW SECTION. Sec. 7. Sections 2 and 5 of this act expire June 30, 2017.

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- 1 <u>NEW SECTION.</u> **Sec. 8.** Sections 3 and 6 of this act take effect
- 2 June 30, 2017.

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