H-1139.1

## HOUSE BILL 1909

State of Washington 69th Legislature 2025 Regular Session

By Representatives Taylor, Goodman, Hill, Bernbaum, Farivar, Simmons, Peterson, Macri, Ortiz-Self, Walen, Ramel, Ryu, Thomas, Salahuddin, Duerr, Reed, Zahn, Entenman, Fey, Wylie, Richards, Cortes, Berry, Tharinger, Parshley, Berg, and Santos

- 1 AN ACT Relating to establishing the court unification task force;
- 2 adding a new chapter to Title 2 RCW; creating a new section; and
- 3 providing an expiration date.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 NEW SECTION. Sec. 1. (1) The legislature finds that:
- 6 (a) Washingtonians seeking legal help encounter barriers
  7 navigating disparate local court rules or incur increased costs for
  8 legal practitioners to navigate these systems;
  - (b) Specific groups of Washingtonians, such as those living in rural areas or in poverty, may be inequitably impacted by courts' disparate adoption of technology to create remote filing, record sharing, processes, procedures, and hearings;
  - (c) Disparate local rules and adoption of technology make it difficult for lawyers, including those engaging in pro bono and legal aid work, to practice in multiple jurisdictions, exacerbating Washington's "legal deserts";
- (d) Washingtonians seeking legal help may encounter inequitable outcomes due to disparate funding levels and standards from jurisdiction to jurisdiction;
- (e) City and county leaders have expressed significant and urgent concerns with their ability to fund and implement the Washington

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state bar association's new standards for indigent defense, which derive from a constitutional mandate; and

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- (f) Disparate funding between the state's court systems can cause inequitable and inconsistent means for jurisdictions to implement and uphold best legal practices and standards.
- (2) The legislature further finds that potential solutions to these issues warrant further study, including data collection to better understand the impact to the public and the legal profession of disparate local rules, technology, and funding between Washington's court systems.
- 11 (3) Therefore, the legislature intends to convene and 12 meaningfully engage stakeholders across Washington state, especially 13 those in rural areas, and to study the inefficiencies and inequities 14 resulting from disparate local court rules, funding, and technology.
- 15 NEW SECTION. Sec. 2. The court unification task force is 16 established to conduct a comprehensive analysis of the current Washington state court system, including the review of the structure, 17 18 policies, practices, and procedures of the state courts, and identify areas where a more unified or centralized approach to court 19 20 operations may improve efficiency and uniformity in the delivery of court and judicial services, as well as consistency in outcomes and 21 22 ease of access for those who use the court system, including victims, defendants, litigants, and counsel. 23
- NEW SECTION. Sec. 3. (1) The court unification task force must include the following voting members:
  - (a) Two legislative members, one from each of the two largest caucuses of the house of representatives, appointed by the speaker of the house of representatives. Of the members appointed under this subsection (1)(a), one member must be the current chair of the civil rights and judiciary committee of the house of representatives;
  - (b) Two legislative members, one from each of the two largest caucuses of the senate, appointed by the president of the senate. Of the members appointed under this subsection (1)(b), one must be the current chair of the law and justice committee of the senate;
- 35 (c) One person representing the governor's office, appointed by 36 the governor;
- 37 (d) One person representing the attorney general's office, 38 appointed by the attorney general;

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1 (e) One person representing cities, appointed by the association 2 of Washington cities;

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- (f) One person who is an elected county councilmember representing counties, appointed by the Washington state association of counties;
- (g) One person representing court clerks, appointed by the Washington state association of county clerks;
- (h) 12 members from the judicial branch, appointed by the chief 8 justice in consultation with the board of judicial administration, 9 supreme court, court of appeals, superior court judges association, 10 association of Washington superior court administrators, Washington 11 12 association of juvenile court administrators, district and municipal court judges association, district and municipal court management 13 association, misdemeanant probation association, and access to 14 justice board. Of the members appointed under this subsection (1)(h): 15 16 (i) Two members must be appointed to represent the superior court judges association, with one member representing western Washington 17 18 and the other member representing eastern Washington; and (ii) two 19 members must be appointed to represent the district and municipal court judges association, with one member representing western 20 21 Washington and the other member representing eastern Washington;
- 22 (i) One person appointed by and representing the tribal state 23 court consortium;
- 24 (j) One person appointed by and representing the office of public defense;
- 26 (k) One person appointed by and representing the office of civil legal aid;
- 28 (1) One person appointed by and representing the administrative 29 office of the courts;
- 30 (m) One person appointed by and representing the Washington state 31 bar association;
- 32 (n) One person appointed by and representing the Washington association of prosecuting attorneys;
- 34 (o) One person appointed by and representing the Washington state paralegal association;
- 36 (p) One person employed by and representing a community-based 37 nonprofit organization that provides advocacy and support services, 38 but not including legal representation, to court-involved 39 individuals;

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(q) One person appointed by and representing the Washington association of sheriffs and police chiefs;

- (r) One person appointed by and representing an organization that represents survivors of gender-based violence;
- (s) Two people who have lived experience as a litigant in a civil court matter and who are appointed by the office of civil legal aid. Of the members appointed under this subsection (1)(s): (i) One person must be from one of the five largest counties; and (ii) the other person must be someone who was unrepresented in their civil legal matter; and
- 11 (t) One formerly incarcerated person appointed by the office of 12 public defense.
  - (2) The task force shall have two cochairs. One cochair must be the chair of the civil rights and judicial committee of the house of representatives and the other cochair must be the chief justice of the supreme court. The cochairs shall set the agenda and provide leadership and direction for the task force.
  - (3) Members of the task force shall be reimbursed for travel expenses. Legislative members of the task force shall be reimbursed for travel expenses in accordance with RCW 44.04.120. Reimbursement for nonlegislative members is subject to chapter 43.03 RCW. To ensure that the task force has diverse and inclusive representation of those affected by its work, task force members, including work group members, whose participation in the task force may be hampered by financial hardship may be compensated as provided in RCW 43.03.220.
- NEW SECTION. Sec. 4. The court unification task force has the following powers:
  - (1) (a) The task force may form issue-specific subcommittees to focus on issues relevant to the work of the task force including, but not limited to: Information technology in courts; court capacity and funding; small and rural courts; facilities and personnel; court provided services; and the impact of legislative changes on court resources and processes.
- 34 (b) The task force shall define the scope of activity and subject 35 matter focus required of each subcommittee.
- 36 (c) A subcommittee may set its own agenda and terminate upon 37 completion of the subcommittee's work. Subcommittee meetings may 38 occur in person or in a virtual or hybrid format.

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(2) The voting membership of each subcommittee is composed of a subset of members appointed to the task force, as determined by majority vote of the task force. A subcommittee may invite persons with relevant expertise to participate in the subcommittee's work as nonvoting members on an ongoing, recurring, or one-time basis.

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- 6 (3) Consistent with funds appropriated specifically for this 7 purpose, the task force may hire staff or contract for professional 8 assistance.
- 9 <u>NEW SECTION.</u> **Sec. 5.** (1) The court unification task force shall 10 hold its first meeting by October 1, 2025, and shall complete its work by December 31, 2028. The task force shall hold no fewer than 12 two meetings of the full membership of the task force each calendar year.
- 14 (2) By June 30, 2026, the task force shall submit a preliminary 15 report to the interbranch advisory committee created in chapter 2.76 16 RCW and to the relevant committees of the legislature.
  - (3) By June 30, 2027, the task force shall submit its final report to the interbranch advisory committee created in chapter 2.76 RCW and to the relevant committees of the legislature. The final report must propose specific solutions for the efficient use of resources, including harmonizing any conflicting court policies, practices, and procedures, and include a long-term strategic plan to implement the proposed solutions.
- 24 (4) After the task force submits its final report and before June 25 30, 2028, the task force shall hold at least one meeting of the full 26 membership of the task force.
- NEW SECTION. Sec. 6. This chapter expires December 31, 2028.
- NEW SECTION. Sec. 7. Sections 2 through 6 of this act constitute a new chapter in Title 2 RCW.

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