## SUBSTITUTE HOUSE BILL 2334

State of Washington 64th Legislature 2016 Regular Session

**By** House Finance (originally sponsored by Representatives Ryu, Sawyer, Walkinshaw, Peterson, Santos, Pollet, Wilson, Stokesbary, and Van Werven)

AN ACT Relating to the excise taxation of martial arts; amending RCW 82.04.050; creating a new section; providing an effective date; and declaring an emergency.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 82.04.050 and 2015 3rd sp.s. c 6 s 1105 are each 6 amended to read as follows:

(1)(a) "Sale at retail" or "retail sale" means every sale of 7 tangible personal property (including articles produced, fabricated, 8 9 or imprinted) to all persons irrespective of the nature of their business and including, among others, without limiting the scope 10 who install, repair, clean, alter, 11 hereof, persons improve, 12 construct, or decorate real or personal property of or for consumers 13 other than a sale to a person who:

(i) Purchases for the purpose of resale as tangible personal
property in the regular course of business without intervening use by
such person, but a purchase for the purpose of resale by a regional
transit authority under RCW 81.112.300 is not a sale for resale; or

(ii) Installs, repairs, cleans, alters, imprints, improves,
 constructs, or decorates real or personal property of or for
 consumers, if such tangible personal property becomes an ingredient

or component of such real or personal property without intervening
 use by such person; or

3 (iii) Purchases for the purpose of consuming the property 4 purchased in producing for sale as a new article of tangible personal 5 property or substance, of which such property becomes an ingredient 6 or component or is a chemical used in processing, when the primary 7 purpose of such chemical is to create a chemical reaction directly 8 through contact with an ingredient of a new article being produced 9 for sale; or

10 (iv) Purchases for the purpose of consuming the property 11 purchased in producing ferrosilicon which is subsequently used in 12 producing magnesium for sale, if the primary purpose of such property 13 is to create a chemical reaction directly through contact with an 14 ingredient of ferrosilicon; or

(v) Purchases for the purpose of providing the property to consumers as part of competitive telephone service, as defined in RCW 82.04.065; or

18 (vi) Purchases for the purpose of satisfying the person's 19 obligations under an extended warranty as defined in subsection (7) 20 of this section, if such tangible personal property replaces or 21 becomes an ingredient or component of property covered by the 22 extended warranty without intervening use by such person.

(b) The term includes every sale of tangible personal property that is used or consumed or to be used or consumed in the performance of any activity defined as a "sale at retail" or "retail sale" even though such property is resold or used as provided in (a)(i) through (vi) of this subsection following such use.

(c) The term also means every sale of tangible personal property persons engaged in any business that is taxable under RCW 82.04.280(1) (a), (b), and (g), 82.04.290, and 82.04.2908.

31 (2) The term "sale at retail" or "retail sale" includes the sale 32 of or charge made for tangible personal property consumed and/or for 33 labor and services rendered in respect to the following:

(a) The installing, repairing, cleaning, altering, imprinting, or
improving of tangible personal property of or for consumers,
including charges made for the mere use of facilities in respect
thereto, but excluding charges made for the use of self-service
laundry facilities, and also excluding sales of laundry service to
nonprofit health care facilities, and excluding services rendered in
respect to live animals, birds and insects;

1 (b) The constructing, repairing, decorating, or improving of new or existing buildings or other structures under, upon, or above real 2 property of or for consumers, including the installing or attaching 3 of any article of tangible personal property therein or thereto, 4 whether or not such personal property becomes a part of the realty by 5 б virtue of installation, and also includes the sale of services or 7 charges made for the clearing of land and the moving of earth excepting the mere leveling of land used in commercial farming or 8 9 agriculture;

10 (c) The constructing, repairing, or improving of any structure 11 upon, above, or under any real property owned by an owner who conveys 12 the property by title, possession, or any other means to the person 13 performing such construction, repair, or improvement for the purpose 14 of performing such construction, repair, or improvement and the 15 property is then reconveyed by title, possession, or any other means 16 to the original owner;

17 (d) The cleaning, fumigating, razing, or moving of existing buildings or structures, but does not include the charge made for 18 janitorial services; and for purposes of this section the term 19 "janitorial services" means those cleaning and caretaking services 20 21 ordinarily performed by commercial janitor service businesses including, but not limited to, wall and window washing, floor 22 cleaning and waxing, and the cleaning in place of rugs, drapes and 23 upholstery. The term "janitorial services" does not include painting, 24 25 papering, repairing, furnace or septic tank cleaning, snow removal or 26 sandblasting;

(e) Automobile towing and similar automotive transportation
services, but not in respect to those required to report and pay
taxes under chapter 82.16 RCW;

(f) The furnishing of lodging and all other services by a hotel, 30 31 rooming house, tourist court, motel, trailer camp, and the granting of any similar license to use real property, as distinguished from 32 the renting or leasing of real property, and it is presumed that the 33 occupancy of real property for a continuous period of one month or 34 35 more constitutes a rental or lease of real property and not a mere 36 license to use or enjoy the same. For the purposes of this subsection, it is presumed that the sale of and charge made for the 37 furnishing of lodging for a continuous period of one month or more to 38 a person is a rental or lease of real property and not a mere license 39 40 to enjoy the same;

1 (g) The installing, repairing, altering, or improving of digital
2 goods for consumers;

(h) Persons taxable under (a), (b), (c), (d), (e), (f), and (g) 3 of this subsection when such sales or charges are for property, labor 4 and services which are used or consumed in whole or in part by such 5 6 persons in the performance of any activity defined as a "sale at retail or "retail sale" even though such property, labor and 7 services may be resold after such use or consumption. Nothing 8 contained in this subsection may be construed to modify subsection 9 (1) of this section and nothing contained in subsection (1) of this 10 11 section may be construed to modify this subsection.

12 (3) The term "sale at retail" or "retail sale" includes the sale 13 of or charge made for personal, business, or professional services 14 including amounts designated as interest, rents, fees, admission, and 15 other service emoluments however designated, received by persons 16 engaging in the following business activities:

(a) Abstract, title insurance, and escrow services;

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(b) Credit bureau services;

19 (c) Automobile parking and storage garage services;

(d) Landscape maintenance and horticultural services but excluding (i) horticultural services provided to farmers and (ii) pruning, trimming, repairing, removing, and clearing of trees and brush near electric transmission or distribution lines or equipment, if performed by or at the direction of an electric utility;

25 (e) Service charges associated with tickets to professional 26 sporting events;

(f) The following personal services: Tanning salon services,
tattoo parlor services, steam bath services, turkish bath services,
escort services, and dating services; and

30 (g)(i) Operating an athletic or fitness facility, including all 31 charges for the use of such a facility or for any associated services 32 and amenities, except as provided in (g)(ii) of this subsection.

33 (ii) Notwithstanding anything to the contrary in (g)(i) of this 34 subsection (3), the term "sale at retail" and "retail sale" under 35 this subsection does not include:

(A) Separately stated charges for the use of an athletic or
 fitness facility where such use is primarily for a purpose other than
 engaging in or receiving instruction in a physical fitness activity;

(B) Separately stated charges for the use of a discrete portionof an athletic or fitness facility, other than a pool, where such

1 discrete portion of the facility does not by itself meet the 2 definition of "athletic or fitness facility" in this subsection;

(C) Separately stated charges for services, such as advertising, 3 massage, nutritional consulting, and body composition testing, that 4 do not require the customer to engage in physical fitness activities 5 б to receive the service. The exclusion in this subsection 7 (3)(q)(ii)(C) does not apply to personal training services and instruction in a physical fitness activity; 8

(D) Separately stated charges for physical therapy provided by a 9 physical therapist, as those terms are defined in RCW 18.74.010, or 10 11 occupational therapy provided by an occupational therapy 12 practitioner, as those terms are defined in RCW 18.59.020, when performed pursuant to a referral from an authorized health care 13 practitioner or in consultation with an authorized health care 14 practitioner. For the purposes of this subsection (3)(q)(ii)(D), an 15 16 authorized health care practitioner means a health care practitioner 17 licensed under chapter 18.83, 18.25, 18.36A, 18.57, 18.57A, 18.71, or 18 18.71A RCW;

(E) Rent or association fees charged by a landlord or residential association to a tenant or residential owner with access to an athletic or fitness facility maintained by the landlord or residential association, unless the rent or fee varies depending on whether the tenant or owner has access to the facility;

(F) Services provided in the regular course of employment by an employee with access to an athletic or fitness facility maintained by the employer for use without charge by its employees or their family members;

28 (G) The provision of access to an athletic or fitness facility by an educational institution to its students and staff. However, 29 charges made by an educational institution to its alumni or other 30 31 members of the public for the use of any of the educational 32 institution's athletic or fitness facilities are a retail sale under 33 subsection (3)(q). this this For purposes of subsection (3)(g)(ii)(G), "educational institution" has the same meaning as in 34 RCW 82.04.170; ((and)) 35

(H) Yoga, ((tai chi, or)) chi gong, or martial arts classes,
training, or events held at a community center, park, school
gymnasium, college or university, hospital or other medical facility,
private residence, or any other facility that is not ((primarily used
for physical fitness activities other than yoga, tai chi, or chi gong

1 classes)) operated within and as part of an athletic or fitness
2 facility.

3 (iii) Nothing in (g)(ii) of this subsection (3) may be construed 4 to affect the taxation of sales made by the operator of an athletic 5 or fitness facility, where such sales are defined as a retail sale 6 under any provision of this section other than this subsection (3).

7 (iv) For the purposes of this subsection (3)(g), the following 8 definitions apply:

(A) "Athletic or fitness facility" means an indoor or outdoor 9 facility or portion of a facility that is primarily used for: 10 Exercise classes; strength and conditioning programs; personal 11 12 training services; tennis, racquetball, handball, squash, or pickleball; ((yoga; boxing, kickboxing, wrestling, martial arts, or 13 mixed martial arts training;)) or other activities requiring the use 14 of exercise or strength training equipment, such as treadmills, 15 16 elliptical machines, stair climbers, stationary cycles, rowing 17 machines, pilates equipment, balls, climbing ropes, jump ropes, and 18 weightlifting equipment.

(B) <u>"Martial arts" means any of the various systems of training</u> for physical combat or self-defense. "Martial arts" includes, but is not limited to, karate, kung fu, tae kwon do, Krav Maga, boxing, kickboxing, jujitsu, shootfighting, wrestling, aikido, judo, hapkido, Kendo, tai chi, and mixed martial arts.

24 (C) "Physical fitness activities" means activities that involve 25 physical exertion for the purpose of improving or maintaining the 26 general fitness, strength, flexibility, conditioning, or health of 27 the participant. "Physical fitness activities" includes participating 28 in yoga, chi gong, or martial arts.

29 (4)(a) The term also includes the renting or leasing of tangible 30 personal property to consumers.

(b) The term does not include the renting or leasing of tangible personal property where the lease or rental is for the purpose of sublease or subrent.

34 (5) The term also includes the providing of "competitive 35 telephone service," "telecommunications service," or "ancillary 36 services," as those terms are defined in RCW 82.04.065, to consumers.

37 (6)(a) The term also includes the sale of prewritten computer 38 software to a consumer, regardless of the method of delivery to the 39 end user. For purposes of (a) and (b) of this subsection, the sale of 40 prewritten computer software includes the sale of or charge made for 1 a key or an enabling or activation code, where the key or code is 2 required to activate prewritten computer software and put the 3 software into use. There is no separate sale of the key or code from 4 the prewritten computer software, regardless of how the sale may be 5 characterized by the vendor or by the purchaser.

6 (b) The term "retail sale" does not include the sale of or charge 7 made for:

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(i) Custom software; or

(ii) The customization of prewritten computer software.

10 (c)(i) The term also includes the charge made to consumers for 11 the right to access and use prewritten computer software, where 12 possession of the software is maintained by the seller or a third 13 party, regardless of whether the charge for the service is on a per 14 use, per user, per license, subscription, or some other basis.

(ii)(A) The service described in (c)(i) of this subsection (6) includes the right to access and use prewritten computer software to perform data processing.

(B) For purposes of this subsection (6)(c)(ii), "data processing" means the systematic performance of operations on data to extract the required information in an appropriate form or to convert the data to usable information. Data processing includes check processing, image processing, form processing, survey processing, payroll processing, claim processing, and similar activities.

24 (7) The term also includes the sale of or charge made for an 25 extended warranty to a consumer. For purposes of this subsection, 26 "extended warranty" means an agreement for a specified duration to 27 perform the replacement or repair of tangible personal property at no additional charge or a reduced charge for tangible personal property, 28 29 labor, or both, or to provide indemnification for the replacement or repair of tangible personal property, based on the occurrence of 30 31 specified events. The term "extended warranty" does not include an agreement, otherwise meeting the definition of extended warranty in 32 this subsection, if no separate charge is made for the agreement and 33 the value of the agreement is included in the sales price of the 34 35 tangible personal property covered by the agreement. For purposes of 36 this subsection, "sales price" has the same meaning as in RCW 82.08.010. 37

(8)(a) The term also includes the following sales to consumers of
 digital goods, digital codes, and digital automated services:

(i) Sales in which the seller has granted the purchaser the right
 of permanent use;

3 (ii) Sales in which the seller has granted the purchaser a right4 of use that is less than permanent;

5 (iii) Sales in which the purchaser is not obligated to make 6 continued payment as a condition of the sale; and

7 (iv) Sales in which the purchaser is obligated to make continued 8 payment as a condition of the sale.

9 (b) A retail sale of digital goods, digital codes, or digital 10 automated services under this subsection (8) includes any services 11 provided by the seller exclusively in connection with the digital 12 goods, digital codes, or digital automated services, whether or not a 13 separate charge is made for such services.

14 (c) For purposes of this subsection, "permanent" means perpetual 15 or for an indefinite or unspecified length of time. A right of 16 permanent use is presumed to have been granted unless the agreement 17 between the seller and the purchaser specifies or the circumstances 18 surrounding the transaction suggest or indicate that the right to use 19 terminates on the occurrence of a condition subsequent.

(9) The term also includes the charge made for providing tangible personal property along with an operator for a fixed or indeterminate period of time. A consideration of this is that the operator is necessary for the tangible personal property to perform as designed. For the purpose of this subsection (9), an operator must do more than maintain, inspect, or set up the tangible personal property.

26 (10) The term does not include the sale of or charge made for labor and services rendered in respect to the building, repairing, or 27 improving of any street, place, road, highway, easement, right-of-28 way, mass public transportation terminal or parking facility, bridge, 29 tunnel, or trestle which is owned by a municipal corporation or 30 31 political subdivision of the state or by the United States and which is used or to be used primarily for foot or vehicular traffic 32 including mass transportation vehicles of any kind. 33

(11) The term also does not include sales of chemical sprays or washes to persons for the purpose of postharvest treatment of fruit for the prevention of scald, fungus, mold, or decay, nor does it include sales of feed, seed, seedlings, fertilizer, agents for enhanced pollination including insects such as bees, and spray materials to: (a) Persons who participate in the federal conservation reserve program, the environmental quality incentives program, the

wetlands reserve program, and the wildlife habitat incentives 1 program, or their successors administered by the United States 2 department of agriculture; (b) farmers for the purpose of producing 3 for sale any agricultural product; (c) farmers for the purpose of 4 providing bee pollination services; and (d) farmers acting under 5 cooperative habitat development or access contracts 6 with an organization exempt from federal income tax under 26 U.S.C. Sec. 7 501(c)(3) of the federal internal revenue code or the Washington 8 state department of fish and wildlife to produce or improve wildlife 9 10 habitat on land that the farmer owns or leases.

(12) The term does not include the sale of or charge made for 11 12 labor and services rendered in respect to the constructing, repairing, decorating, or improving of new or existing buildings or 13 14 other structures under, upon, or above real property of or for the United States, any instrumentality thereof, or a county or city 15 16 housing authority created pursuant to chapter 35.82 RCW, including 17 the installing, or attaching of any article of tangible personal property therein or thereto, whether or not such personal property 18 19 becomes a part of the realty by virtue of installation. Nor does the term include the sale of services or charges made for the clearing of 20 21 land and the moving of earth of or for the United States, any instrumentality thereof, or a county or city housing authority. Nor 22 does the term include the sale of services or charges made for 23 cleaning up for the United States, or its 24 instrumentalities, 25 radioactive waste and other by-products of weapons production and 26 nuclear research and development.

(13) The term does not include the sale of or charge made for labor, services, or tangible personal property pursuant to agreements providing maintenance services for bus, rail, or rail fixed guideway equipment when a regional transit authority is the recipient of the labor, services, or tangible personal property, and a transit agency, as defined in RCW 81.104.015, performs the labor or services.

33 (14) The term does not include the sale for resale of any service 34 described in this section if the sale would otherwise constitute a 35 "sale at retail" and "retail sale" under this section.

36 (15)(a) The term "sale at retail" or "retail sale" includes 37 amounts charged, however labeled, to consumers to engage in any of 38 the activities listed in this subsection (15)(a), including the 39 furnishing of any associated equipment or, except as otherwise 40 provided in this subsection, providing instruction in such

1 activities, where such charges are not otherwise defined as a "sale 2 at retail" or "retail sale" in this section:

(i)(A) Golf, including any variant in which either golf balls or 3 golf clubs are used, such as miniature golf, hitting golf balls at a 4 driving range, and golf simulators, and including fees charged by a 5 б golf course to a player for using his or her own cart. However, 7 charges for golf instruction are not a retail sale, provided that if the instruction involves the use of a golfing facility that would 8 otherwise require the payment of a fee, such as green fees or driving 9 range fees, such fees, including the applicable retail sales tax, 10 11 must be separately identified and charged by the golfing facility 12 operator to the instructor or the person receiving the instruction.

(B) Notwithstanding (a)(i)(A) of this subsection (15) and except 13 as otherwise provided in this subsection (15)(a)(i)(B), the term 14 "sale at retail" or "retail sale" does not include amounts charged to 15 16 participate in, or conduct, a golf tournament or other competitive 17 event. However, amounts paid by event participants to the golf facility operator are retail sales under this subsection (15)(a)(i). 18 Likewise, amounts paid by the event organizer to the golf facility 19 are retail sales under this subsection (15)(a)(i), if such amounts 20 21 vary based on the number of event participants;

(ii) Ballooning, hang gliding, indoor or outdoor sky diving,
paragliding, parasailing, and similar activities;

(iii) Air hockey, billiards, pool, foosball, darts, shuffleboard,ping pong, and similar games;

26 (iv) Access to amusement park, theme park, and water park facilities, including but not limited to charges for admission and 27 locker or cabana rentals. Discrete charges for rides or other 28 29 attractions or entertainment that are in addition to the charge for admission are not a retail sale under this subsection (15)(a)(iv). 30 31 For the purposes of this subsection, an amusement park or theme park is a location that provides permanently affixed amusement rides, 32 games, and other entertainment, but does not include parks or zoos 33 for which the primary purpose is the exhibition of wildlife, or 34 fairs, carnivals, and festivals as defined in (b)(i) of this 35 36 subsection;

37 (v) Batting cage activities;

38 (vi) Bowling, but not including competitive events, except that 39 amounts paid by the event participants to the bowling alley operator 40 are retail sales under this subsection (15)(a)(vi). Likewise, amounts

1 paid by the event organizer to the operator of the bowling alley are 2 retail sales under this subsection (15)(a)(vi), if such amounts vary 3 based on the number of event participants;

4 (vii) Climbing on artificial climbing structures, whether indoors 5 or outdoors;

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(viii) Day trips for sightseeing purposes;

7 (ix) Bungee jumping, zip lining, and riding inside a ball,
8 whether inflatable or otherwise;

9 (x) Horseback riding offered to the public, where the seller 10 furnishes the horse to the buyer and providing instruction is not the 11 primary focus of the activity, including guided rides, but not 12 including therapeutic horseback riding provided by an instructor 13 certified by a nonprofit organization that offers national or 14 international certification for therapeutic riding instructors;

15 (xi) Fishing, including providing access to private fishing areas 16 and charter or guided fishing, except that fishing contests and 17 license fees imposed by a government entity are not a retail sale 18 under this subsection;

19 (xii) Guided hunting and hunting at game farms and shooting 20 preserves, except that hunting contests and license fees imposed by a 21 government entity are not a retail sale under this subsection;

(xiii) Swimming, but only in respect to (A) recreational or 22 fitness swimming that is open to the public, such as open swim, lap 23 24 swimming, and special events like kids night out and pool parties 25 during open swim time, and (B) pool parties for private events, such 26 as birthdays, family gatherings, and employee outings. Fees for 27 swimming lessons, to participate in swim meets and other competitions, or to join a swim team, club, or aquatic facility are 28 not retail sales under this subsection (15)(a)(xiii); 29

30 (xiv) Go-karting, bumper cars, and other motorized activities 31 where the seller provides the vehicle and the premises where the 32 buyer will operate the vehicle;

(xv) Indoor or outdoor playground activities, such as inflatable 33 bounce structures and other inflatables; mazes; trampolines; slides; 34 ball pits; games of tag, including laser tag and soft-dart tag; and 35 36 human gyroscope rides, regardless of whether such activities occur at seller's place of business, but not including playground 37 the activities provided for children by a licensed child day care center 38 or licensed family day care provider as those terms are defined in 39 40 RCW 43.215.010;

1 (xvi) Shooting sports and activities, such as target shooting, skeet, trap, sporting clays, "5" stand, and archery, but only in 2 respect to discrete charges to members of the public to engage in 3 these activities, but not including fees to enter a competitive 4 event, instruction that is entirely or predominately classroom based, 5 or to join or renew a membership at a club, range, or other facility; б 7

(xvii) Paintball and airsoft activities;

(xviii) Skating, including ice skating, roller skating, and 8 9 inline skating, but only in respect to discrete charges to members of the public to engage in skating activities, but not including skating 10 11 lessons, competitive events, team activities, or fees to join or 12 renew a membership at a skating facility, club, or other 13 organization;

14 (xix) Nonmotorized snow sports and activities, such as downhill and cross-country skiing, snowboarding, ski jumping, sledding, snow 15 16 tubing, snowshoeing, and similar snow sports and activities, whether 17 engaged in outdoors or in an indoor facility with or without snow, but only in respect to discrete charges to the public for the use of 18 land or facilities to engage in nonmotorized snow sports and 19 activities, such as fees, however labeled, for the use of ski lifts 20 21 and tows and daily or season passes for access to trails or other areas where nonmotorized snow sports and activities are conducted. 22 However, fees for the following are not retail sales under this 23 24 subsection (15)(a)(xix): (A) Instructional lessons; (B) permits 25 issued by a governmental entity to park a vehicle on or access public 26 lands; and (C) permits or leases granted by an owner of private timberland for recreational access to areas used primarily for 27 growing and harvesting timber; and 28

29 Scuba diving; snorkeling; river rafting; surfing;  $(\mathbf{x}\mathbf{x})$ kiteboarding; flyboarding; water slides; inflatables, such as water 30 31 pillows, water trampolines, and water rollers; and similar water sports and activities. 32

(b) Notwithstanding anything to the contrary in this subsection 33 (15), the term "sale at retail" or "retail sale" does not include 34 35 charges:

36 (i) Made for admission to, and rides or attractions at, fairs, carnivals, and festivals. For the purposes of this subsection, fairs, 37 carnivals, and festivals are events that do not exceed twenty-one 38 days and a majority of the amusement rides, if any, are not affixed 39 40 to real property;

(ii) Made by an educational institution to its students and staff for activities defined as retail sales by (a)(i) through (xx) of this subsection. However, charges made by an educational institution to its alumni or other members of the general public for these activities are a retail sale under this subsection (15). For purposes of this subsection (15)(b)(ii), "educational institution" has the same meaning as in RCW 82.04.170;

8 (iii) Made by a vocational school for commercial diver training 9 that is licensed by the workforce training and education coordinating 10 board under chapter 28C.10 RCW; or

11 (iv) Made for day camps offered by a nonprofit organization or 12 state or local governmental entity that provide youth not older than 13 age eighteen, or that are focused on providing individuals with 14 disabilities or mental illness, the opportunity to participate in a 15 variety of supervised activities.

16 <u>NEW SECTION.</u> Sec. 2. RCW 82.32.805 and 82.32.808 do not apply 17 to this act.

18 <u>NEW SECTION.</u> Sec. 3. This act is necessary for the immediate 19 preservation of the public peace, health, or safety, or support of 20 the state government and its existing public institutions, and takes 21 effect April 1, 2016.

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