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**SUBSTITUTE SENATE BILL 5191**

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**State of Washington**

**69th Legislature**

**2025 Regular Session**

**By** Senate Labor & Commerce (originally sponsored by Senators Conway, Chapman, Cleveland, Nobles, and Stanford)

1 AN ACT Relating to paid family and medical leave premium  
2 collection for dockworkers; and amending RCW 50A.05.010.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 50A.05.010 and 2023 c 25 s 2 are each amended to  
5 read as follows:

6 Unless the context clearly requires otherwise, the definitions in  
7 this section apply throughout this title.

8 (1)(a) "Casual labor" means work that:

9 (i) Is performed infrequently and irregularly; and

10 (ii) If performed for an employer, does not promote or advance  
11 the employer's customary trade or business.

12 (b) For purposes of casual labor:

13 (i) "Infrequently" means work performed twelve or fewer times per  
14 calendar quarter; and

15 (ii) "Irregularly" means work performed not on a consistent  
16 cadence.

17 (2) "Child" includes a biological, adopted, or foster child, a  
18 stepchild, a child's spouse, or a child to whom the employee stands  
19 in loco parentis, is a legal guardian, or is a de facto parent,  
20 regardless of age or dependency status.

1 (3) "Commissioner" means the commissioner of the department or  
2 the commissioner's designee.

3 (4) "Department" means the employment security department.

4 (5) (a) "Employee" means an individual who is in the employment of  
5 an employer.

6 (b) "Employee" does not include employees of the United States of  
7 America.

8 (6) "Employee's average weekly wage" means the quotient derived  
9 by dividing the employee's total wages during the two quarters of the  
10 employee's qualifying period in which total wages were highest by  
11 twenty-six. If the result is not a multiple of one dollar, the  
12 department must round the result to the next lower multiple of one  
13 dollar.

14 (7) (a) "Employer" means:

15 (i) Any individual or type of organization, including any  
16 partnership, association, trust, estate, joint stock company,  
17 insurance company, limited liability company, or corporation, whether  
18 domestic or foreign, or the receiver, trustee in bankruptcy, trustee,  
19 or the legal representative of a deceased person, having any person  
20 in employment or, having become an employer, has not ceased to be an  
21 employer as provided in this title;

22 (ii) (~~the~~) The state, state institutions, and state agencies;  
23 (~~and~~)

24 (iii) (~~any~~) Any unit of local government including, but not  
25 limited to, a county, city, town, municipal corporation,  
26 quasi-municipal corporation, or political subdivision; and

27 (iv) Representatives for employers of dockworkers who normally  
28 work for several employers in the same industry interchangeably  
29 through a collectively bargained agreement. Other than for their own  
30 employees, employer representatives are not obligated to report  
31 dockworkers who are not covered by the collective bargaining  
32 agreement.

33 (b) "Employer" does not include the United States of America.

34 (8) (a) "Employment" means personal service, of whatever nature,  
35 unlimited by any employment relationship as known to the common law  
36 or any other legal relationship performed for wages or under any  
37 contract calling for the performance of personal services, written or  
38 oral, express or implied. The term "employment" includes an  
39 individual's entire service performed within or without or both  
40 within and without this state, if:

1 (i) The service is localized in this state; or  
2 (ii) The service is not localized in any state, but some of the  
3 service is performed in this state; and  
4 (A) The base of operations of the employee is in the state, or if  
5 there is no base of operations, then the place from which such  
6 service is directed or controlled is in this state; or  
7 (B) The base of operations or place from which such service is  
8 directed or controlled is not in any state in which some part of the  
9 service is performed, but the individual's residence is in this  
10 state.  
11 (b) "Employment" does not include:  
12 (i) Self-employed individuals;  
13 (ii) Casual labor;  
14 (iii) Services for remuneration when it is shown to the  
15 satisfaction of the commissioner that:  
16 (A) (I) Such individual has been and will continue to be free from  
17 control or direction over the performance of such service, both under  
18 his or her contract of service and in fact; and  
19 (II) Such service is either outside the usual course of business  
20 for which such service is performed, or that such service is  
21 performed outside of all the places of business of the enterprises  
22 for which such service is performed; and  
23 (III) Such individual is customarily engaged in an independently  
24 established trade, occupation, profession, or business, of the same  
25 nature as that involved in the contract of service; or  
26 (B) As a separate alternative:  
27 (I) Such individual has been and will continue to be free from  
28 control or direction over the performance of such service, both under  
29 his or her contract of service and in fact; and  
30 (II) Such service is either outside the usual course of business  
31 for which such service is performed, or that such service is  
32 performed outside of all the places of business of the enterprises  
33 for which such service is performed, or the individual is  
34 responsible, both under the contract and in fact, for the costs of  
35 the principal place of business from which the service is performed;  
36 and  
37 (III) Such individual is customarily engaged in an independently  
38 established trade, occupation, profession, or business, of the same  
39 nature as that involved in the contract of service, or such  
40 individual has a principal place of business for the work the

1 individual is conducting that is eligible for a business deduction  
2 for federal income tax purposes; and

3 (IV) On the effective date of the contract of service, such  
4 individual is responsible for filing at the next applicable filing  
5 period, both under the contract of service and in fact, a schedule of  
6 expenses with the internal revenue service for the type of business  
7 the individual is conducting; and

8 (V) On the effective date of the contract of service, or within a  
9 reasonable period after the effective date of the contract, such  
10 individual has established an account with the department of revenue,  
11 and other state agencies as required by the particular case, for the  
12 business the individual is conducting for the payment of all state  
13 taxes normally paid by employers and businesses and has registered  
14 for and received a unified business identifier number from the state  
15 of Washington; and

16 (VI) On the effective date of the contract of service, such  
17 individual is maintaining a separate set of books or records that  
18 reflect all items of income and expenses of the business which the  
19 individual is conducting; or

20 (iv) Services that require registration under chapter 18.27 RCW  
21 or licensing under chapter 19.28 RCW rendered by an individual when:

22 (A) The individual has been and will continue to be free from  
23 control or direction over the performance of the service, both under  
24 the contract of service and in fact;

25 (B) The service is either outside the usual course of business  
26 for which the service is performed, or the service is performed  
27 outside of all the places of business of the enterprise for which the  
28 service is performed, or the individual is responsible, both under  
29 the contract and in fact, for the costs of the principal place of  
30 business from which the service is performed;

31 (C) The individual is customarily engaged in an independently  
32 established trade, occupation, profession, or business, of the same  
33 nature as that involved in the contract of service, or the individual  
34 has a principal place of business for the business the individual is  
35 conducting that is eligible for a business deduction for federal  
36 income tax purposes, other than that furnished by the employer for  
37 which the business has contracted to furnish services;

38 (D) On the effective date of the contract of service, the  
39 individual is responsible for filing at the next applicable filing  
40 period, both under the contract of service and in fact, a schedule of

1 expenses with the internal revenue service for the type of business  
2 the individual is conducting;

3 (E) On the effective date of the contract of service, or within a  
4 reasonable period after the effective date of the contract, the  
5 individual has an active and valid certificate of registration with  
6 the department of revenue, and an active and valid account with any  
7 other state agencies as required by the particular case, for the  
8 business the individual is conducting for the payment of all state  
9 taxes normally paid by employers and businesses and has registered  
10 for and received a unified business identifier number from the state  
11 of Washington;

12 (F) On the effective date of the contract of service, the  
13 individual is maintaining a separate set of books or records that  
14 reflect all items of income and expenses of the business that the  
15 individual is conducting; and

16 (G) On the effective date of the contract of service, the  
17 individual has a valid contractor registration pursuant to chapter  
18 18.27 RCW or an electrical contractor license pursuant to chapter  
19 19.28 RCW.

20 (9) "Employment benefits" means all benefits provided or made  
21 available to employees by an employer, including group life  
22 insurance, health insurance, disability insurance, sick leave, annual  
23 leave, educational benefits, and pensions.

24 (10) "Family leave" means any leave taken by an employee from  
25 work:

26 (a) To participate in providing care, including physical or  
27 psychological care, for a family member of the employee made  
28 necessary by a serious health condition of the family member;

29 (b) To bond with the employee's child during the first twelve  
30 months after the child's birth, or the first twelve months after the  
31 placement of a child under the age of eighteen with the employee;

32 (c) Because of any qualifying exigency as permitted under the  
33 federal family and medical leave act, 29 U.S.C. Sec. 2612(a)(1)(E)  
34 and 29 C.F.R. Sec. 825.126(b)(1) through (9), as they existed on  
35 October 19, 2017, for family members as defined in subsection (11) of  
36 this section; or

37 (d) During the seven calendar days following the death of the  
38 family member for whom the employee:

39 (i) Would have qualified for medical leave under subsection (15)  
40 of this section for the birth of their child; or

1 (ii) Would have qualified for family leave under (b) of this  
2 subsection.

3 (11) "Family member" means a child, grandchild, grandparent,  
4 parent, sibling, or spouse of an employee, and also includes any  
5 individual who regularly resides in the employee's home or where the  
6 relationship creates an expectation that the employee care for the  
7 person, and that individual depends on the employee for care. "Family  
8 member" includes any individual who regularly resides in the  
9 employee's home, except that it does not include an individual who  
10 simply resides in the same home with no expectation that the employee  
11 care for the individual.

12 (12) "Grandchild" means a child of the employee's child.

13 (13) "Grandparent" means a parent of the employee's parent.

14 (14) "Health care provider" means: (a) A person licensed as a  
15 physician under chapter 18.71 RCW or an osteopathic physician and  
16 surgeon under chapter 18.57 RCW; (b) a person licensed as an  
17 \*advanced registered nurse practitioner under chapter 18.79 RCW; or  
18 (c) any other person determined by the commissioner to be capable of  
19 providing health care services.

20 (15) "Medical leave" means any leave taken by an employee from  
21 work made necessary by the employee's own serious health condition.

22 (16) "Paid time off" includes vacation leave, personal leave,  
23 medical leave, sick leave, compensatory leave, or any other paid  
24 leave offered by an employer under the employer's established policy.

25 (17) "Parent" means the biological, adoptive, de facto, or foster  
26 parent, stepparent, or legal guardian of an employee or the  
27 employee's spouse, or an individual who stood in loco parentis to an  
28 employee when the employee was a child.

29 (18) "Period of incapacity" means an inability to work, attend  
30 school, or perform other regular daily activities because of a  
31 serious health condition, treatment of that condition or recovery  
32 from it, or subsequent treatment in connection with such inpatient  
33 care.

34 (19) "Postnatal" means the first six weeks after birth.

35 (20) "Premium" or "premiums" means the payments required by RCW  
36 50A.10.030 and paid to the department for deposit in the family and  
37 medical leave insurance account under RCW 50A.05.070.

38 (21) "Qualifying period" means the first four of the last five  
39 completed calendar quarters or, if eligibility is not established,

1 the last four completed calendar quarters immediately preceding the  
2 application for leave.

3 (22)(a) "Remuneration" means all compensation paid for personal  
4 services including commissions and bonuses and the cash value of all  
5 compensation paid in any medium other than cash.

6 (b) Previously accrued compensation, other than severance pay or  
7 payments received pursuant to plant closure agreements, when assigned  
8 to a specific period of time by virtue of a collective bargaining  
9 agreement, individual employment contract, customary trade practice,  
10 or request of the individual compensated, is considered remuneration  
11 for the period to which it is assigned. Assignment clearly occurs  
12 when the compensation serves to make the individual eligible for all  
13 regular fringe benefits for the period to which the compensation is  
14 assigned.

15 (c) Remuneration also includes settlements or other proceeds  
16 received by an individual as a result of a negotiated settlement for  
17 termination of an individual written employment contract prior to its  
18 expiration date. The proceeds are deemed assigned in the same  
19 intervals and in the same amount for each interval as compensation  
20 was allocated under the contract.

21 (d) Remuneration does not include:

22 (i) The payment of tips;

23 (ii) Supplemental benefit payments made by an employer to an  
24 employee in addition to any paid family or medical leave benefits  
25 received by the employee; or

26 (iii) Payments to members of the armed forces of the United  
27 States, including the organized militia of the state of Washington,  
28 for the performance of duty for periods not exceeding seventy-two  
29 hours at a time.

30 (23)(a) "Serious health condition" means an illness, injury,  
31 impairment, or physical or mental condition that involves:

32 (i) Inpatient care in a hospital, hospice, or residential medical  
33 care facility, including any period of incapacity; or

34 (ii) Continuing treatment by a health care provider. A serious  
35 health condition involving continuing treatment by a health care  
36 provider includes any one or more of the following:

37 (A) A period of incapacity of more than three consecutive, full  
38 calendar days, and any subsequent treatment or period of incapacity  
39 relating to the same condition, that also involves:

1 (I) Treatment two or more times, within thirty days of the first  
2 day of incapacity, unless extenuating circumstances exist, by a  
3 health care provider, by a nurse or physician's assistant under  
4 direct supervision of a health care provider, or by a provider of  
5 health care services, such as a physical therapist, under orders of,  
6 or on referral by, a health care provider; or

7 (II) Treatment by a health care provider on at least one occasion  
8 which results in a regimen of continuing treatment under the  
9 supervision of the health care provider;

10 (B) Any period of incapacity due to pregnancy, or for prenatal  
11 care;

12 (C) Any period of incapacity or treatment for such incapacity due  
13 to a chronic serious health condition. A chronic serious health  
14 condition is one which:

15 (I) Requires periodic visits, defined as at least twice a year,  
16 for treatment by a health care provider, or by a nurse under direct  
17 supervision of a health care provider;

18 (II) Continues over an extended period of time, including  
19 recurring episodes of a single underlying condition; and

20 (III) May cause episodic rather than a continuing period of  
21 incapacity, including asthma, diabetes, and epilepsy;

22 (D) A period of incapacity which is permanent or long term due to  
23 a condition for which treatment may not be effective. The employee or  
24 family member must be under the continuing supervision of, but need  
25 not be receiving active treatment by, a health care provider,  
26 including Alzheimer's, a severe stroke, or the terminal stages of a  
27 disease; or

28 (E) Any period of absence to receive multiple treatments,  
29 including any period of recovery from the treatments, by a health  
30 care provider or by a provider of health care services under orders  
31 of, or on referral by, a health care provider, either for: (I)  
32 Restorative surgery after an accident or other injury; or (II) a  
33 condition that would likely result in a period of incapacity of more  
34 than three consecutive, full calendar days in the absence of medical  
35 intervention or treatment, such as cancer, severe arthritis, or  
36 kidney disease.

37 (b) The requirement in (a)(i) and (ii) of this subsection for  
38 treatment by a health care provider means an in-person visit to a  
39 health care provider. The first, or only, in-person treatment visit  
40 must take place within seven days of the first day of incapacity.



1 (c) Whether additional treatment visits or a regimen of  
2 continuing treatment is necessary within the thirty-day period shall  
3 be determined by the health care provider.

4 (d) The term extenuating circumstances in (a)(ii)(A)(I) of this  
5 subsection means circumstances beyond the employee's control that  
6 prevent the follow-up visit from occurring as planned by the health  
7 care provider. Whether a given set of circumstances are extenuating  
8 depends on the facts. For example, extenuating circumstances exist if  
9 a health care provider determines that a second in-person visit is  
10 needed within the thirty-day period, but the health care provider  
11 does not have any available appointments during that time period.

12 (e) Treatment for purposes of (a) of this subsection includes,  
13 but is not limited to, examinations to determine if a serious health  
14 condition exists and evaluations of the condition. Treatment does not  
15 include routine physical examinations, eye examinations, or dental  
16 examinations. Under (a)(ii)(A)(II) of this subsection, a regimen of  
17 continuing treatment includes, but is not limited to, a course of  
18 prescription medication, such as an antibiotic, or therapy requiring  
19 special equipment to resolve or alleviate the health condition, such  
20 as oxygen. A regimen of continuing treatment that includes taking  
21 over-the-counter medications, such as aspirin, antihistamines, or  
22 salves, or bed rest, drinking fluids, exercise, and other similar  
23 activities that can be initiated without a visit to a health care  
24 provider, is not, by itself, sufficient to constitute a regimen of  
25 continuing treatment for purposes of this title.

26 (f) Conditions for which cosmetic treatments are administered,  
27 such as most treatments for acne or plastic surgery, are not serious  
28 health conditions unless inpatient hospital care is required or  
29 unless complications develop. Ordinarily, unless complications arise,  
30 the common cold, the flu, ear aches, upset stomach, minor ulcers,  
31 headaches other than migraines, routine dental or orthodontia  
32 problems, and periodontal disease are examples of conditions that are  
33 not serious health conditions and do not qualify for leave under this  
34 title. Restorative dental or plastic surgery after an injury or  
35 removal of cancerous growths are serious health conditions provided  
36 all the other conditions of this section are met. Mental illness  
37 resulting from stress or allergies may be serious health conditions,  
38 but only if all the conditions of this section are met.

39 (g)(i) Substance abuse may be a serious health condition if the  
40 conditions of this section are met. However, leave may only be taken

1 for treatment for substance abuse by a health care provider or by a  
2 licensed substance abuse treatment provider. Absence because of the  
3 employee's use of the substance, rather than for treatment, does not  
4 qualify for leave under this title.

5 (ii) Treatment for substance abuse does not prevent an employer  
6 from taking employment action against an employee. The employer may  
7 not take action against the employee because the employee has  
8 exercised his or her right to take medical leave for treatment.  
9 However, if the employer has an established policy, applied in a  
10 nondiscriminatory manner that has been communicated to all employees,  
11 that provides under certain circumstances an employee may be  
12 terminated for substance abuse, pursuant to that policy the employee  
13 may be terminated whether or not the employee is presently taking  
14 medical leave. An employee may also take family leave to care for a  
15 covered family member who is receiving treatment for substance abuse.  
16 The employer may not take action against an employee who is providing  
17 care for a covered family member receiving treatment for substance  
18 abuse.

19 (h) Absences attributable to incapacity under (a)(ii)(B) or (C)  
20 of this subsection qualify for leave under this title even though the  
21 employee or the family member does not receive treatment from a  
22 health care provider during the absence, and even if the absence does  
23 not last more than three consecutive, full calendar days. For  
24 example, an employee with asthma may be unable to report for work due  
25 to the onset of an asthma attack or because the employee's health  
26 care provider has advised the employee to stay home when the pollen  
27 count exceeds a certain level. An employee who is pregnant may be  
28 unable to report to work because of severe morning sickness.

29 (24) "Service is localized in this state" has the same meaning as  
30 described in RCW 50.04.120.

31 (25) "Spouse" means a husband or wife, as the case may be, or  
32 state registered domestic partner.

33 (26) "State average weekly wage" means the most recent average  
34 weekly wage calculated under RCW 50.04.355 and available on January  
35 1st of each year.

36 (27) "Supplemental benefit payments" means payments made by an  
37 employer to an employee as salary continuation or as paid time off.  
38 Such payments must be in addition to any paid family or medical leave  
39 benefits the employee is receiving.

40 (28) "Typical workweek hours" means:

1 (a) For an hourly employee, the average number of hours worked  
2 per week by an employee within the qualifying period; and

3 (b) Forty hours for a salaried employee, regardless of the number  
4 of hours the salaried employee typically works.

5 (29) "Wage" or "wages" means:

6 (a) For the purpose of premium assessment, the remuneration paid  
7 by an employer to an employee. The maximum wages subject to a premium  
8 assessment are those wages as set by the commissioner under RCW  
9 50A.10.030;

10 (b) For the purpose of payment of benefits, the remuneration paid  
11 by one or more employers to an employee for employment during the  
12 employee's qualifying period. At the request of an employee, wages  
13 may be calculated on the basis of remuneration payable. The  
14 department shall notify each employee that wages are calculated on  
15 the basis of remuneration paid, but at the employee's request a  
16 redetermination may be performed and based on remuneration payable;  
17 and

18 (c) For the purpose of a self-employed person electing coverage  
19 under RCW 50A.10.010, the meaning is defined by rule.

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