SENATE BILL 5416

State of Washington 69th Legislature 2025 Regular Session

By Senator Gildon

AN ACT Relating to increasing affordable child care options by 1 2 reducing barriers for providers; amending RCW 43.216.660, 43.216.065, 3 43.216.250, 43.216.255, 43.216.085, 43.216.087, 43.216.089, 43.216.090, 4 43.216.110, 43.216.135, 43.216.515, 43.216.555, 5 43.216.578, 43.216.578, 43.216.742, 43.31.575, 26.44.272, 36.70A.450, and 43.216.015; reenacting and amending RCW 43.216.010; repealing RCW 6 7 43.216.395; providing an effective date; and providing an expiration 8 date.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

10 Sec. 1. RCW 43.216.660 and 2021 c 304 s 22 are each amended to 11 read as follows:

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It shall be the policy of the state of Washington to:

13 (1) Recognize the family as the most important social and 14 economic unit of society and support the central role parents play in child rearing. All parents are encouraged to care for and nurture 15 16 their children through the traditional methods of parental care at 17 home. The availability of quality, affordable child care is a concern for working parents, the costs of care are often beyond the resources 18 19 of working parents, and child care facilities are not located 20 conveniently to workplaces and neighborhoods. Parents are encouraged

1 to participate fully in the effort to improve the quality of child 2 care services $((-))_{i}$

(2) Promote a variety of culturally and developmentally
appropriate child care settings and services of the highest possible
quality in accordance with the basic principle of continuity of care.
These settings shall include, but not be limited to, family day care
homes, outdoor nature-based child care, centers, and schools((-));

8 (3) Promote the growth, development and safety of children by 9 working with community groups including providers and parents to 10 establish standards for quality service, training of child care 11 providers, fair and equitable monitoring, and salary levels 12 commensurate with provider responsibilities and support 13 services((-));

14 (4) Promote equal access to quality, affordable, socio-15 economically integrated child care for all children and 16 families((-));

(5) Facilitate broad community and private sector involvement in the provision of quality child care services to foster economic development and assist industry through the department; and

20 (6) Ensure consistent, equitable, fair, and collaborative 21 licensing enforcements to protect the health and safety of children 22 while promoting discussion and cooperation between licensors and 23 child care providers.

24 Sec. 2. RCW 43.216.065 and 2018 c 58 s 13 are each amended to 25 read as follows:

(1) In addition to other duties under this chapter, the secretary 26 27 shall actively participate in a nongovernmental private-public 28 partnership focused on supporting government's investments in early learning and ensuring that every child in the state is prepared to 29 30 succeed in school and in life. Except for licensing as required by 31 Washington state law and to the extent permitted by federal law, the 32 secretary shall grant waivers from the rules of state agencies for the operation of early learning programs requested by the 33 nongovernmental private-public partnership to allow for flexibility 34 35 to pursue market-based approaches to achieving the best outcomes for children and families. 36

37 (2) In addition to other powers granted to the secretary, the 38 secretary may:

(a) Enter into contracts on behalf of the department to carry out
 the purposes of this chapter;

3 (b) Accept gifts, grants, or other funds for the purposes of this4 chapter; and

(c) Adopt, in accordance with chapter 34.05 RCW, rules necessary 5 6 to implement this chapter, including rules governing child ((day)) 7 care and early learning programs under this chapter. Rules governing child care licensing must be limited to protecting the health and 8 safety of children and must be in accordance with RCW 43.216.250. 9 This section does not expand the rule-making authority of the 10 11 secretary beyond that necessary to implement and administer programs 12 and services existing July 1, 2006, as transferred to the department of early learning under section 501, chapter 265, Laws of 2006. The 13 14 rule-making authority does not include any authority to set mandatory curriculum or establish what must be taught in child ((day)) care 15 16 centers or by family ((day care)) home providers.

17 Sec. 3. RCW 43.216.250 and 2021 c 304 s 9 are each amended to 18 read as follows:

19 It shall be the secretary's duty with regard to licensing under 20 this chapter:

21 (1) In consultation and with the advice and assistance of persons 22 representative of the various type agencies to be licensed, to designate categories of child care facilities or outdoor locations 23 24 for which separate or different requirements shall be developed as 25 may be appropriate whether because of variations in the ages and other characteristics of the children served, variations in the 26 27 purposes and services offered or size or structure of the agencies to be licensed, or because of any other factor relevant thereto; 28

(2) (a) In consultation with the state fire marshal's office, the secretary shall use an interagency process to address health and safety requirements for child care programs that serve school-age children and are operated in buildings that contain public or private schools that safely serve children during times in which school is in session;

35 (b) Any requirements in (a) of this subsection as they relate to 36 the physical facility, including outdoor playgrounds, do not apply to 37 before-school and after-school programs that serve only school-age 38 children and operate in the same facilities used by public or private 39 schools;

1 (3) In consultation and with the advice and assistance of parents 2 or guardians, and persons representative of the various type agencies 3 to be licensed, to adopt and publish minimum requirements for 4 licensing applicable to each of the various categories of agencies to 5 be licensed under this chapter;

6 (4) In consultation with law enforcement personnel, the secretary 7 shall investigate the conviction record or pending charges of each 8 agency and its staff seeking licensure or relicensure, and other 9 persons having unsupervised access to children in child care;

(5) To satisfy the shared background check requirements provided 10 for in RCW 43.216.270 and 43.20A.710, the department of children, 11 youth, and families and the department of social and health services 12 shall share federal fingerprint-based background check results as 13 permitted under the law. The purpose of this provision is to allow 14 fulfill their joint background check 15 both departments to 16 responsibility of checking any individual who may have unsupervised 17 access to vulnerable adults, children, or juveniles. Neither department may share the federal background check results with any 18 other state agency or person; 19

20 (6) To issue, revoke, or deny licenses to agencies pursuant to 21 this chapter. Licenses shall specify the category of child care that 22 an agency is authorized to render and the ages and number of children 23 to be served;

(7) To prescribe the procedures and the form and contents of reports necessary for the administration of this chapter and to require regular reports from each licensee;

(8) To inspect agencies periodically to determine whether or not there is compliance with this chapter and the requirements adopted under this chapter;

30 (9) <u>To require health and safety training and make any early</u> 31 <u>childhood education certificates optional;</u>

32 <u>(10)</u> To review requirements adopted under this chapter at least 33 every two years and to adopt appropriate changes after consultation 34 with affected groups for child care requirements; and

35 (((10))) <u>(11)</u> To consult with public and private agencies in 36 order to help them improve their methods and facilities for the care 37 and early learning of children.

38 Sec. 4. RCW 43.216.255 and 2021 c 304 s 10 are each amended to 39 read as follows: 1 (1) No later than November 1, ((2016)) 2026, the department shall 2 implement a single set of licensing standards for child care and the 3 early childhood education and assistance program. The department 4 shall produce the single set of licensing standards within the 5 department's available appropriations. The new licensing standards 6 must:

7 (a) Provide minimum licensing requirements for child care and8 preschool programs;

9 (b) ((Rely on the standards established in the early achievers 10 program to address quality issues in participating early childhood 11 programs)) Limit licensing requirements for child care to protecting 12 the health and safety of children in accordance with subsection (2) 13 of this section;

(c) Take into account the separate needs of family ((care)) home providers, outdoor nature-based child care providers, and child care centers; and

17

(d) Promote the continued safety of child care settings.

18 (2) <u>The department must analyze the licensing standards with</u> 19 <u>requirements related to: Indoor and outdoor square footage; physical</u> 20 <u>space, furnishings, equipment, and room arrangement; staff-to-child</u> 21 <u>ratios; and group sizes. The department must lessen these</u> 22 <u>requirements to the minimum needed to protect the health and safety</u> 23 <u>of children.</u>

(3) Private schools that operate early learning programs and do 24 25 not receive state subsidy payments shall be subject to ((the minimum 26 health and safety standards as defined in RCW 43.216.395(2)(b), the health and safety requirements under chapter 28A.195 RCW($(_{T})$) and the 27 28 requirements necessary to assure a sufficient early childhood education to meet usual requirements needed for transition into 29 elementary school. The state, and any agency thereof, shall not 30 31 restrict or dictate any specific educational or other programs for 32 early learning programs operated by private schools except for programs that receive state subsidy payments. 33

34 Sec. 5. RCW 43.216.085 and 2021 c 304 s 6 are each amended to 35 read as follows:

(1) The department, in collaboration with tribal governments and community and statewide partners, shall implement a quality rating and improvement system, called the early achievers program. The early achievers program provides a foundation of quality for the early care and education system. The early achievers program is ((applicable voluntary for licensed or certified child care centers, family home child care, outdoor nature-based child care, and early learning programs such as working connections child care and early childhood education and assistance programs.

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(2) The objectives of the early achievers program are to:

7 (a) Improve short-term and long-term educational outcomes for
8 children as measured by assessments including, but not limited to,
9 the Washington kindergarten inventory of developing skills in RCW
10 28A.655.080;

(b) Give parents clear and easily accessible information about the quality of child care and early education programs;

13 (c) Support improvement in early learning and child care programs 14 throughout the state;

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(d) Increase the readiness of children for school;

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(e) Close the disparities in access to quality care;

(f) Provide professional development and coaching opportunitiesto early child care and education providers; and

(g) Establish a common set of expectations and standards that define, measure, and improve the quality of early learning and child care settings.

(3) (((a) Licensed or certified child care centers, family home child care, and outdoor nature-based child care, serving nonschoolage children and receiving state subsidy payments, must participate in the early achievers program by the required deadlines established in RCW 43.216.135.

27 (b) Approved early childhood education and assistance program 28 providers receiving state-funded support must participate in the 29 early achievers program by the required deadlines established in RCW 30 43.216.515.

31 (c)) Participation in the early achievers program is voluntary
32 ((for:

33 (i) Licensed or certified child care centers, family home child 34 care, and outdoor nature-based child care, not receiving state 35 subsidy payments; and

36 (ii) Early learning programs not receiving state funds.

37 (d) School-age child care providers are exempt from participating 38 in the early achievers program. By July 1, 2017, the department and 39 the office of the superintendent of public instruction shall jointly 40 design a plan to incorporate school-age child care providers into the 1 early achievers program or other appropriate quality improvement 2 system. To test implementation of the early achievers system for 3 school-age child care providers the department and the office of the 4 superintendent of public instruction shall implement a pilot 5 program)).

6 (4)(a) There are five primary levels in the early achievers 7 program.

8 (b) In addition to the primary levels, the department must 9 establish an intermediate level that is between level 3 and level 4 10 and serves to assist participants in transitioning to level 4.

11 (c) Participants are expected to actively engage and continually 12 advance within the program.

13 (5) The department has the authority to determine the rating 14 cycle for the early achievers program. The department shall 15 streamline and eliminate duplication between early achievers 16 standards and state child care rules in order to reduce costs 17 associated with the early achievers rating cycle and child care 18 licensing.

(a) Early achievers program participants may request to be ratedat any time after the completion of all level 2 activities.

(b) The department shall provide an early achievers program participant an update on the participant's progress toward completing level 2 activities after the participant has been enrolled in the early achievers program for ((fifteen)) <u>15</u> months.

25 (c) The first rating is free for early achievers program 26 participants.

(d) Each subsequent rating within the established rating cycle isfree for early achievers program participants.

(6) (a) Early achievers program participants may request to be
 rerated outside the established rating cycle. A rerating shall reset
 the rating cycle timeline for participants.

32 (b) The department may charge a fee for optional rerating 33 requests made by program participants that are outside the 34 established rating cycle.

35 (c) Fees charged are based on, but may not exceed, the cost to 36 the department for activities associated with the early achievers 37 program.

38 (7)(a) The department must create a single source of information 39 for parents and caregivers to access details on a provider's early 40 achievers program rating level, licensing history, and other

1 indicators of quality and safety that will help parents and 2 caregivers make informed choices. The licensing history that the 3 department must provide for parents and caregivers pursuant to this 4 subsection shall only include license suspension, surrender, 5 revocation, denial, stayed suspension, or reinstatement. No unfounded 6 child abuse or neglect reports may be provided to parents and 7 caregivers pursuant to this subsection.

8 (b) The department shall publish to the department's website, or 9 offer a link on its website to, the following information:

(i) Early achievers program rating levels 1 through 5 for all participating child care programs ((that receive state subsidy)), early childhood education and assistance programs, and federal head start programs in Washington; and

14 (ii) New early achievers program ratings within ((thirty)) <u>30</u> 15 days after a program ((becomes licensed or certified, or)) receives a 16 rating.

(c) The early achievers program rating levels shall be published in a manner that is easily accessible to parents and caregivers and takes into account the linguistic needs of parents and caregivers.

20 (d) ((The department must publish early achievers program rating 21 levels for child care programs that do not receive state subsidy but 22 have voluntarily joined the early achievers program.

23 (e)) Early achievers program participants who have published 24 rating levels on the department's website or on a link on the 25 department's website may include a brief description of their 26 program, contingent upon the review and approval by the department, 27 as determined by established marketing standards.

(8) (a) The department shall create a professional development pathway for early achievers program participants to obtain a high school diploma or equivalency or higher education credential in early childhood education, early childhood studies, child development, or an academic field related to early care and education.

33 (b) The professional development pathway must include 34 opportunities for scholarships and grants to assist early achievers 35 program participants with the costs associated with obtaining an 36 educational degree.

37 (c) The department shall address cultural and linguistic38 diversity when developing the professional development pathway.

39 (9) The early achievers quality improvement awards shall be 40 reserved for participants offering programs to an enrollment

1 population consisting of at least five percent of children receiving 2 a state subsidy.

3 (10) ((In collaboration with tribal governments, community and 4 statewide partners, and the early achievers review subcommittee 5 created in RCW 43.216.075, the department shall develop a protocol 6 for granting early achievers program participants an extension in 7 meeting rating level requirement timelines outlined for the working 8 connections child care program and the early childhood education and 9 assistance program.

10 (a) The department may grant extensions only under exceptional 11 circumstances, such as when early achievers program participants 12 experience an unexpected life circumstance.

13 (b) Extensions shall not exceed six months, and early achievers 14 program participants are only eligible for one extension in meeting 15 rating level requirement timelines.

16 (c) Extensions may only be granted to early achievers program 17 participants who have demonstrated engagement in the early achievers 18 program.

19 (11))(a) The department shall accept national accreditation that 20 meets the requirements of this subsection (((11))) (10) as a 21 qualification for the early achievers program ratings.

(b) Each national accreditation agency will be allowed to submit 22 its most current standards of accreditation to establish potential 23 credit earned in the early achievers program. The department shall 24 25 grant credit to accreditation bodies that can demonstrate that their 26 standards meet or exceed the current early achievers program 27 standards. ((By December 1, 2019, and subject to the availability of 28 amounts appropriated for this specific purpose, the department must submit a detailed plan to the governor and the legislature to 29 implement a robust cross-accreditation process with multiple pathways 30 31 that allows a provider to earn equivalent early achievers credit resulting from accreditation by high quality national 32 33 organizations.))

(c) Licensed child care centers, child care home providers, and outdoor nature-based child care must meet national accreditation standards approved by the department for the early achievers program in order to be granted credit for the early achievers program standards. Eligibility for the early achievers program is not subject bargaining, mediation, or interest arbitration under RCW

41.56.028, consistent with the legislative reservation of rights
 under RCW 41.56.028(4)(d).

3 (((12))) <u>(11)</u> The department shall explore the use of alternative 4 quality assessment tools that meet the culturally specific needs of 5 the federally recognized tribes in the state of Washington.

6 (((13))) (12) A child care or early learning program that is operated by a federally recognized tribe and receives state funds 7 ((shall)) may participate in the early achievers program. The tribe 8 may choose to participate through an interlocal agreement between the 9 tribe and the department. The interlocal agreement must reflect the 10 11 government-to-government relationship between the state and the 12 tribe, including recognition of tribal sovereignty. The interlocal agreement must provide that: 13

(a) Tribal child care facilities and early learning programs mayvolunteer, but are not required, to be licensed by the department;

16 (b) Tribal child care facilities and early learning programs are 17 not required to have their early achievers program rating level 18 published to the department's website or through a link on the 19 department's website; and

(c) Tribal child care facilities and early learning programs must provide notification to parents or guardians who apply for or have been admitted into their program that early achievers program rating level information is available and provide the parents or guardians with the program's early achievers program rating level upon request.

25 (((14))) <u>(13)</u> The department shall consult with the early 26 achievers review subcommittee on all substantial policy changes to 27 the early achievers program.

(((15))) (14) Nothing in this section changes the department's responsibility to collectively bargain over mandatory subjects or limits the legislature's authority to make programmatic modifications to licensed child care and early learning programs under RCW 41.56.028(4)(d).

33 Sec. 6. RCW 43.216.087 and 2021 c 304 s 7 are each amended to 34 read as follows:

(1) (a) The department shall, in collaboration with tribal governments and community and statewide partners, implement a protocol to maximize and encourage participation in the early achievers program for culturally diverse and low-income center, family home, and outdoor nature-based child care providers. Amounts

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appropriated for the encouragement of culturally diverse and lowincome center, family home, and outdoor nature-based child care provider participation shall be appropriated separately from the other funds appropriated for the department, are the only funds that may be used for the protocol, and may not be used for any other purposes. Funds appropriated for the protocol shall be considered an ongoing program for purposes of future departmental budget requests.

8 (b) The department shall prioritize the resources authorized in 9 this section to assist providers in the early achievers program to 10 help them reach a rating of level 3 or higher ((wherever access to 11 subsidized care is at risk)).

(2) The protocol should address barriers to early achieversprogram participation and include at a minimum the following:

14 (a) The creation of a substitute pool;

(b) The development of needs-based grants for providers in the 15 16 early achievers program who demonstrate a need for assistance to 17 improve program quality. Needs-based grants may be used for 18 environmental improvements of early learning facilities; purchasing 19 curriculum development, instructional materials, supplies, and equipment; and focused infant-toddler improvements. Priority for the 20 21 needs-based grants shall be given to culturally diverse and low-22 income providers;

(c) The development of materials and assessments in a timely manner, and to the extent feasible, in the provider and family home languages; and

(d) The development of flexibility in technical assistance and
 coaching structures to provide differentiated types and amounts of
 support to providers based on individual need and cultural context.

29 Sec. 7. RCW 43.216.089 and 2021 c 304 s 8 are each amended to 30 read as follows:

(1) ((By December 15, 2020, the department, in consultation with the statewide child care resource and referral network, and the early achievers review subcommittee of the early learning advisory council, shall submit, in compliance with RCW 43.01.036, a final report to the governor and the legislature regarding providers' progress in the early achievers program. The report must include the following elements:

1 (a) The number, and relative percentage, of family child care, outdoor nature-based child care, and center providers who have 2 enrolled in the early achievers program and who have: 3 (i) Completed the level 2 activities; 4 (ii) Completed rating readiness consultation and are waiting to 5 6 be rated; 7 (iii) Achieved the required rating level to remain eligible for state-funded support under the early childhood education and 8 assistance program or a subsidy under the working connections child 9 10 care subsidy program; (iv) Not achieved the required rating level initially but 11 qualified for and are working through intensive targeted support in 12 preparation for a partial rerate outside the standard rating cycle; 13 (v) Not achieved the required rating level initially and engaged 14 15 in remedial activities before successfully achieving the required 16 rating level; 17 (vi) Not achieved the required rating level after completing remedial activities; or 18 (vii) Received an extension from the department based on 19 exceptional circumstances pursuant to RCW 43.216.085; 20 21 (b) A review of the services available to providers and children 22 from diverse racial, ethnic, and cultural backgrounds; (c) An examination of the effectiveness of efforts to increase 23 24 successful participation by providers serving children and families 25 from diverse racial, ethnic, and cultural backgrounds and providers who serve children from low-income households; 26 27 (d) A description of the primary obstacles and challenges faced 28 by providers who have not achieved the required rating level to remain eligible to receive: 29 30 (i) A subsidy under the working connections child care program; 31 or 32 (ii) State-funded support under the early childhood education and 33 assistance program; 34 (e) A summary of the types of exceptional circumstances for which the department has granted an extension pursuant to RCW 43.216.085; 35 (f) The average amount of time required for providers to achieve 36 local level milestones within each level of the early achievers 37 38 program; 39 (g) To the extent data is available, an analysis of the distribution of early achievers program-rated facilities in relation 40

1	to child and provider demographics, including but not limited to race
2	and ethnicity, home language, and geographical location;
3	(h) Recommendations for improving access for children from
4	diverse racial, ethnic, and cultural backgrounds to providers rated
5	at a level 3 or higher in the early achievers program;
6	(i) Recommendations for improving the early achievers program
7	standards;
8	(j) An analysis of any impact from quality strengthening efforts
9	on the availability and quality of infant and toddler care;
10	(k) The number of contracted slots that use both early childhood
11	education and assistance program funding and working connections
12	child care program funding;
13	(1) An analysis of the impact of increased regulations on the
14	cost of child care; and
15	(m) A description of the early childhood education and assistance
16	program implementation to include the following:
17	(i) Progress on early childhood education and assistance program
18	implementation as required pursuant to RCW 43.216.515, 43.216.525,
19	and 43.216.555;
20	(ii) An examination of the regional distribution of new preschool
21	programming by school district;
22	(iii) An analysis of the impact of preschool expansion on low-
23	income neighborhoods and communities;
24	(iv) Recommendations to address any identified barriers to access
25	to quality preschool for children living in low-income neighborhoods;
26	(v) An analysis of any impact of extended day early care and
27	education opportunities directives;
28	(vi) An examination of any identified barriers for providers to
29	offer extended day early care and education opportunities;
30	(vii) An analysis of the demand for full-day programming for
31	early childhood education and assistance program providers required
32	under RCW 43.216.515; and
33	(viii) To the extent data is available, an analysis of the
34	racial, ethnic, and cultural diversity of early childhood education
35	and assistance program providers and participants.
36	(2) The elements required to be reported under subsection (1)(a)
37	of this section must be reported at the county level, and for those
38	counties with a population of five hundred thousand and higher, the
39	data must be reported at the zip code level.

1 (3) If, based on information in an annual report submitted in 2 2018 or later under this section, fifteen percent or more of the 3 licensed or contracted providers who are participating in the early 4 achievers program in a county or in a single zip code have not 5 achieved the rating levels under RCW 43.216.135 and 43.216.515, the 6 department must:

7 (a) Analyze the reasons providers in the affected counties or zip
 8 codes have not attained the required rating levels; and

9 (b) Develop a plan to mitigate the effect on the children and 10 families served by these providers. The plan must be submitted to the 11 legislature as part of the final report described in subsection (1) 12 of this section along with any recommendations for legislative action 13 to address the needs of the providers and the children and families 14 they serve.

15 (4))(a) Beginning December 1, 2020, the department, in 16 collaboration with the statewide child care resource and referral 17 network, shall make available on its public website, in a consumer-18 friendly format, the following elements:

(i) The number, and relative percentage, of family child care and center child care providers who have enrolled in the early achievers program and who have((:

22 (A) Submitted)) submitted their request for on-site evaluation 23 and are waiting to be rated((; and

24 (B) Achieved the required rating level to remain eligible for 25 state-funded support under the early childhood education and 26 assistance program or a subsidy under the working connections child 27 care subsidy program));

(ii) The distribution of early childhood education and assistance program programming by school district; and

30 (iii) Indicators of supply and demand at the local level, as well 31 as identification of regions or areas in which there are insufficient 32 numbers of child care facilities using nationally developed 33 methodology.

(b) The elements required to be made available under (a)(i) of this subsection (((+))) (1) must be made available at the county level, and for those counties with a population of ((five hundredthousand)) 500,000 and higher, the data must be reported at the zip code level.

39 (c) To the extent data are available, the elements required to be 40 reported under (a)(ii) and (iii) of this subsection ((-(++))) (1) must

1 be updated at a minimum of a quarterly basis on the department's 2 public website.

3 (d) If in any individual state fiscal year, based on information 4 reported in (a)(ii) and (iii) of this subsection (((4))) (1), 5 ((fifteen)) 15 percent or more of the licensed or contracted 6 providers who are participating in the early achievers program in a 7 county or in a single zip code have not achieved the rating levels 8 ((required)) under RCW 43.216.135 ((and 43.216.515)), the department 9 must:

10 (i) Analyze the reasons providers in the affected counties or zip 11 codes have not attained the ((required)) rating levels; and

(ii) Develop a plan to mitigate the effect on the children and families served by these providers. The plan must be submitted to the legislature by November 1st of the year following the state fiscal year in question, along with any recommendations for legislative action to address the needs of the providers and the children and families they serve.

18 (((5))) (2) Beginning September 15, 2021, and each odd-numbered 19 year thereafter, the department shall submit a report to the governor 20 and the legislature outlining the availability and quality of 21 services available to early learning providers and children from 22 diverse racial, ethnic, and cultural backgrounds and from low-income 23 neighborhoods and communities. The report must include the following 24 elements:

(a) To the extent data is available, an analysis of the racial,
ethnic, and linguistic diversity of early childhood education and
assistance program providers and participants, and the providers and
participants of working connections child care;

(b) A review of the services available to providers and childrenfrom diverse racial, ethnic, and cultural backgrounds;

31 (c) An examination of the effectiveness of efforts to increase 32 and maintain successful participation by providers serving children 33 and families from diverse racial, ethnic, and linguistic backgrounds 34 and providers who serve children from low-income households;

35 (d) To the extent data is available, the distribution of early 36 achievers program-rated facilities by child and provider 37 demographics, including but not limited to race and ethnicity, home 38 language, and geographical location;

39 (e) Recommendations for improving and maintaining access for 40 children from diverse racial, ethnic, and cultural backgrounds to 1 providers rated at a level 3 or higher in the early achievers
2 program;

3 (f) Recommendations to address any identified barriers to access 4 to high quality preschool for children living in low-income 5 neighborhoods;

6 (g) An examination of expulsion rates of children from diverse 7 racial, ethnic, and diverse cultural backgrounds and from low-income 8 neighborhoods and communities; and

9 (h) An analysis of how early learning providers and families from 10 diverse racial, ethnic, and cultural backgrounds and from low-income 11 neighborhoods and communities have influenced or participated in the 12 department's early learning plans and implementation strategies.

13 (((6))) <u>(3)</u> Beginning September 15, 2022, and each even-numbered 14 year thereafter, the department shall submit a report to the governor 15 and the legislature on the availability of supports to providers and 16 their effectiveness at improving quality. The report must include the 17 following elements:

(a) An analysis of the effectiveness of recruitment efforts fornew and returning high quality early learning providers and programs;

(b) An analysis of the effectiveness of quality improvement tools and incentives on the retention and quality improvement of early learning professionals;

(c) An analysis of the supply of high quality subsidized early learning. This analysis must include:

25 (i) An examination of the trend in supply of early learning 26 providers and workers;

(ii) A description of the primary obstacles and challenges faced by providers ((who have not achieved the required early achievers rating level to remain eligible to receive a subsidy under the working connections child care program or state-funded support under the early childhood education and assistance program));

32 (iii) The number, and relative percentage, of family child care 33 and center providers who have enrolled in the early achievers program 34 and who have:

35 (A) Not achieved the ((required)) desired rating level initially 36 but qualified for and are working through intensive targeted support 37 in preparation for a partial rerate outside the standard rating 38 cycle; (B) Not achieved the ((required)) desired rating level initially
 and engaged in remedial activities before successfully achieving the
 ((required)) desired rating level; or

4 (C) Not achieved the ((required)) <u>desired</u> rating level after 5 completing remedial activities((; or

6 (D) Received an extension from the department based on 7 exceptional circumstances pursuant to RCW 43.216.085)); and

8 (iv) Recommendations for improving retention and reducing 9 barriers to entry for early learning providers;

10 (d) The average amount of time required for providers to achieve 11 local level milestones within each level of the early achievers 12 program;

13 (e) ((A summary of the types of exceptional circumstances for 14 which the department has granted an extension to early achievers 15 rating milestones pursuant to RCW 43.216.085;

16 (f)) An analysis of the availability and quality of infant and 17 toddler care; and

18 (((g))) <u>(f)</u> An examination of any identified barriers that 19 discourage providers from offering extended day early care and 20 education opportunities.

(((7))) <u>(4)</u> The information to be disclosed or shared under this section must not include sensitive personal information of in-home caregivers for vulnerable populations as defined in RCW 42.56.640, and must not include any other information protected from disclosure under state or federal law.

26 Sec. 8. RCW 43.216.090 and 2021 c 199 s 309 are each amended to 27 read as follows:

(1) The department shall administer or contract for infant and early childhood mental health consultation services to child care providers and early learning providers participating in the early achievers program.

32 (2) Beginning July 1, 2021, the department of children, youth, and families must have or contract for one infant and early childhood 33 mental health consultation coordinator and must enter into a 34 contractual agreement with an organization providing coaching 35 services to early achievers program participants to hire at least 12 36 qualified infant and early childhood mental health consultants. The 37 38 department shall determine, in collaboration with the statewide child care resource and referral network, where the additional consultants 39

1 should be sited based on factors such as the total provider numbers overlaid with indicators of highest need. 2 The infant and early 3 childhood mental health consultants must support early achievers program coaches and all certified and licensed child care providers 4 regardless of early achievers participation or rating level, by 5 6 providing resources, information, and guidance regarding challenging behavior and expulsions ((and)). Mental health consultants may travel 7 to assist providers in serving families and children with severe 8 behavioral needs. 9

10 (3) The department shall provide, or contract with an entity to 11 provide, reflective supervision and professional development for 12 infant and early childhood mental health consultants to meet national 13 competency standards.

(4) As capacity allows, the department may provide access to infant and early childhood mental health consultation services to caregivers and licensed or certified, military, and tribal early learning providers, license-exempt family, friend, and neighbor care providers, and families with children expelled or at risk of expulsion from child care.

20 Sec. 9. RCW 43.216.110 and 2012 c 149 s 2 are each amended to 21 read as follows:

22 ((By December 31, 2012, the)) The department shall adopt core competencies for early care and education professionals and ((child 23 24 and youth development professionals and develop an implementation 25 plan. The department shall)) incorporate the core competencies into ((all appropriate professional development opportunities including, 26 27 but not limited to,)) the quality rating and improvement system(($_{\tau}$ the early childhood education and assistance program, child care 28 29 licensing, and the early support for infants and toddlers program)). 30 The purpose of the core competencies is to serve as a foundation for 31 what early care and education professionals ((and child and youth development professionals)) who are voluntary participants in the 32 quality rating and improvement system need to know and do to provide 33 quality care for children. The core competencies must be reviewed and 34 updated every five years. The department may not apply the core 35 36 competencies to licensing standards.

37 Sec. 10. RCW 43.216.135 and 2023 c 222 s 5 are each amended to 38 read as follows:

1 (1) ((Existing child care providers serving nonschool-age children and receiving state subsidy payments must complete the following requirements to be eligible for a state subsidy under this section:

5

(a) Enroll in the early achievers program by August 1, 2016;

6 (b) Complete level 2 activities in the early achievers program by 7 August 1, 2017; and

8 (c) Rate or request to be rated at a level 3 or higher in the 9 early achievers program by December 31, 2019. If a child care 10 provider does not rate at or request to be rated at a level 3 by 11 December 31, 2019, the provider must complete remedial activities 12 with the department, and must rate at or request to be rated at a 13 level 3 or higher no later than December 30, 2020.

14 (2) A new child care provider serving nonschool-age children and 15 receiving state subsidy payments must complete the following 16 activities to be eligible to receive a state subsidy under this 17 section:

18 (a) Enroll in the early achievers program within 30 days of 19 receiving the initial state subsidy payment;

20 (b) Complete level 2 activities in the early achievers program 21 within 12 months of enrollment; and

(c) Rate or request to be rated at a level 3 or higher in the early achievers program within 30 months of enrollment. If a child care provider does not rate or request to be rated at a level 3 within thirty months from enrollment into the early achievers program, the provider must complete remedial activities with the department, and rate or request to be rated at a level 3 or higher within 12 months of beginning remedial activities.

(3) If a child care provider does not rate or request to be rated at a level 3 or higher following the remedial period, the provider is no longer eligible to receive state subsidy under this section. If a child care provider does not rate at a level 3 or higher when the rating is released following the remedial period, the provider is no longer eligible to receive state subsidy under this section.

35 (4) If a child care provider serving nonschool-age children and 36 receiving state subsidy payments has successfully completed all level 37 2 activities and is waiting to be rated by the deadline provided in 38 this section, the provider may continue to receive a state subsidy 39 pending the successful completion of the level 3 rating activity. 1 (5)) The department shall implement tiered reimbursement for 2 early achievers program participants in the working connections child 3 care program rating at level 3, 4, or 5.

4 (((6))) <u>(2)</u> The department shall account for a child care 5 copayment collected by the provider from the family for each 6 contracted slot.

7 Sec. 11. RCW 43.216.515 and 2021 c 304 s 19 are each amended to 8 read as follows:

9 (1) Approved early childhood education and assistance programs 10 shall receive state-funded support through the department. Public or 11 private organizations including, but not limited to, school districts, educational service districts, community and technical 12 colleges, local governments, or nonprofit organizations, are eligible 13 to participate as providers of the state early childhood education 14 15 and assistance program.

16 (2) Funds obtained by providers through voluntary grants or 17 contributions from individuals, agencies, corporations, or 18 organizations may be used to expand or enhance preschool programs so 19 long as program standards established by the department are 20 maintained.

(3) Persons applying to conduct the early childhood education and assistance program shall identify targeted groups and the number of children to be served, program components, the qualifications of instructional and special staff, the source and amount of grants or contributions from sources other than state funds, facilities and equipment support, and transportation and personal care arrangements.

27 (4) ((A new early childhood education and assistance program 28 provider must complete the requirements in this subsection to be 29 eligible to receive state-funded support under the early childhood 30 education and assistance program:

31 (a) Enroll in the early achievers program within thirty days of 32 the start date of the early childhood education and assistance 33 program contract;

34 (b) (i) Except as provided in (b) (ii) of this subsection, rate at 35 a level 4 or 5 in the early achievers program within twenty-four 36 months of enrollment. If an early childhood education and assistance 37 program provider rates below a level 4 within twenty-four months of 38 enrollment, the provider must complete remedial activities with the 1 department, and must rate at or request to be rated at a level 4 or 5
2 within twelve months of beginning remedial activities.

(ii) Licensed or certified child care centers, family home 3 providers, and outdoor nature-based child care providers that 4 administer an early childhood education and assistance program shall 5 6 rate at a level 4 or 5 in the early achievers program within twenty-7 four months of the start date of the early childhood education and assistance program contract. If an early childhood education and 8 assistance program provider rates below a level 4 within twenty-four 9 10 months, the provider must complete remedial activities with the department, and must rate at or request to be rated at a level 4 or 5 11 12 within twelve months of beginning remedial activities.

13 (5) (a) If an early childhood education and assistance program 14 provider has successfully completed all of the required early 15 achievers program activities and is waiting to be rated by the 16 deadline provided in this section, the provider may continue to 17 participate in the early achievers program as an approved early 18 childhood education and assistance program provider and receive state 19 subsidy pending the successful completion of a level 4 or 5 rating.

20 (b) To avoid disruption, the department may allow for early 21 childhood education and assistance program providers who have rated 22 below a level 4 after completion of the twelve-month remedial period 23 to continue to provide services until the current school year is 24 finished.

(c) (i) If the early childhood education and assistance program provider described under subsection (4) (b) (i) or (ii) of this section does not rate or request to be rated at a level 4 or 5 following the remedial period, the provider is not eligible to receive state-funded support under the early childhood education and assistance program under this section.

31 (ii) If the early childhood education and assistance program 32 provider described under subsection (4)(b)(i) or (ii) of this section 33 does not rate at a level 4 or 5 when the rating is released following 34 the remedial period, the provider is not eligible to receive state-35 funded support under the early childhood education and assistance 36 program under this section.

37 (6))(a) <u>An early childhood education and assistance program</u> 38 provider may choose to participate and be rated in the early 39 <u>achievers program.</u> 1 (b) When an early childhood education and assistance program in 2 good standing changes classroom locations to a comparable or improved 3 space within the same facility, or to a comparable or improved 4 outdoor location for an outdoor nature-based child care, a rerating 5 is not required outside of the regular rerating and renewal cycle.

6 (((b))) <u>(c)</u> When an early childhood education and assistance program in good standing moves to a new facility, or to a new outdoor 7 location for an outdoor nature-based child care, the provider must 8 notify the department of the move within six months of changing 9 locations in order to retain their existing rating. The early 10 achievers program must conduct an observational visit to ensure the 11 12 new classroom space is of comparable or improved environmental quality. If a provider fails to notify the department within six 13 months of a move, the early achievers rating must be changed from the 14 posted rated level to "Participating, Not Yet Rated((" and the 15 provider will cease to receive tiered reimbursement incentives until 16 17 a new rating is completed))."

18 (((7))) <u>(5)</u> The department shall collect data periodically to 19 determine the demand for full-day programming for early childhood 20 education and assistance program providers. The department shall 21 analyze this demand by geographic region and shall include the 22 findings in the annual report required under RCW 43.216.089.

23 ((-(8))) (6) The department shall develop multiple pathways for licensed or certified child care centers and homes to administer an 24 25 early childhood education and assistance program. The pathways shall include an accommodation for these providers to rate at a level 4 or 26 5 in the early achievers program ((according to the timelines and 27 standards established in subsection (4)(b)(ii) of this section)). The 28 29 department must consider using the intermediate level that is between level 3 and level 4 as described in RCW 43.216.085, incentives, and 30 31 front-end funding in order to encourage providers to participate in 32 the pathway.

33 Sec. 12. RCW 43.216.555 and 2019 c 408 s 9 are each amended to 34 read as follows:

35 (1) An early learning program to provide voluntary preschool 36 opportunities for children ages three to five years old who are not 37 age-eligible for kindergarten shall be implemented according to the 38 funding and implementation plan in RCW 43.216.556. The program must 39 offer a comprehensive program of early childhood education and family 1 support, including parental involvement and health information, 2 screening, and referral services, based on family need. Participation 3 in the program is voluntary. On a space available basis, the program 4 may allow enrollment of children who are not otherwise eligible by 5 assessing a fee.

6 (2) The program shall be implemented by utilizing the program 7 standards and eligibility criteria in the early childhood education 8 and assistance program in RCW 43.216.500 through 43.216.550.

9 (3)(a) The program implementation in this section shall 10 prioritize early childhood education and assistance programs located 11 in low-income neighborhoods within high-need geographical areas.

(b) Following the priority in (a) of this subsection, preference shall be given to programs meeting at least one of the following characteristics:

(i) Programs offering an extended day program for early care and education;

17 (ii) Programs offering services to children diagnosed with a 18 special need; or

19 (iii) Programs offering services to children involved in the 20 child welfare system.

(4) The secretary shall adopt rules for the following program components, as appropriate and necessary during the phased implementation of the program((, consistent with early achievers program standards established in RCW 43.216.085)):

25 (a)

26

28

(a) Minimum program standards;

(b) Approval of program providers; and

27 (c) Accountability and adherence to performance standards.

(5) The department has administrative responsibility for:

(a) Approving and contracting with providers according to rulesdeveloped by the secretary under this section;

31 (b) In partnership with school districts, monitoring program 32 quality and assuring the program is responsive to the needs of 33 eligible children;

34 (c) Assuring that program providers work cooperatively with 35 school districts to coordinate the transition from preschool to 36 kindergarten so that children and their families are well-prepared 37 and supported; and

38

(d) Providing technical assistance to contracted providers.

1 Sec. 13. RCW 43.216.578 and 2024 c 225 s 5 are each amended to 2 read as follows:

3 (1) Within resources available under the federal preschool 4 development grant birth to five grant award received in December 5 2018, the department shall develop a plan for phased implementation 6 of a birth to three early childhood education and assistance program 7 pilot project for eligible children under ((thirty-six)) <u>36</u> months 8 old. Funds to implement the pilot project may include a combination 9 of federal, state, or private sources.

(2) The department may adopt rules to implement the pilot project 10 and may waive or adapt early childhood education and assistance 11 12 program requirements when necessary to allow for the operation of the birth to three early childhood education and assistance program. The 13 department shall consider early head start rules and regulations when 14 15 developing the provider and family eligibility requirements and 16 program requirements. Any deviations from early head start standards, 17 rules, or regulations must be identified and explained by the department in its annual report under subsection (6) of this section. 18

(3) (((a))) Upon securing adequate funds to begin implementation, the pilot project programs must be delivered through child care centers and family home providers who meet minimum licensing standards ((and are enrolled in the early achievers program.

23 (b) The department must determine minimum early achievers ratings 24 scores for programs participating in the pilot project)).

25 (4) When selecting pilot project locations for service delivery, 26 the department may allow each pilot project location to have up to 27 three classrooms per location. When selecting and approving pilot 28 project locations, the department shall attempt to select a combination of rural, urban, and suburban locations. The department 29 shall prioritize locations with programs currently operating early 30 31 head start, head start, or the early childhood education and 32 assistance program.

(5) Until November 1, 2024, to be eligible for the birth to three early childhood education and assistance program, a child's family income must be at or below ((one hundred thirty)) <u>130</u> percent of the federal poverty level and the child must be under ((thirty-six)) <u>36</u> months old. Beginning November 1, 2024, to be eligible for the birth to three early childhood education and assistance program, a child must be under 36 months old and either: (a) From a family with a household income at or below 130 percent
 of the federal poverty level; or

3 (b) A member of an assistance unit that is eligible for or is 4 receiving basic food benefits under the federal supplemental 5 nutrition assistance program or the state food assistance program.

6 (6) Beginning November 1, 2020, and each November 1st thereafter 7 during pilot project activity, the department shall submit an annual 8 report to the governor and legislature that includes a status update 9 that describes the planning work completed, the status of funds 10 secured, and any implementation activities of the pilot project. 11 Implementation activity reports must include a description of the 12 participating programs and number of children and families served.

13 Sec. 14. RCW 43.216.578 and 2024 c 225 s 6 are each amended to 14 read as follows:

(1) Subject to the availability of amounts appropriated for this specific purpose, the department shall administer a birth to three early childhood education and assistance program for eligible children under ((thirty-six)) <u>36</u> months old. Funds to implement the program may include a combination of federal, state, or private sources.

(2) The department may adopt rules to implement the program and may waive or adapt early childhood education and assistance program requirements when necessary to allow for the operation of the birth to three early childhood education and assistance program. The department shall consider early head start rules and regulations when developing the provider and family eligibility requirements and program requirements.

(3) (((a))) The birth to three early childhood education and assistance program must be delivered through child care centers and family home providers who meet minimum licensing standards ((and are enrolled in the early achievers program.

32 (b) The department must determine minimum early achievers ratings 33 scores for participating contractors)).

34 (4) To be eligible for the birth to three early childhood 35 education and assistance program, a child must be under 36 months old 36 and either:

37 (a) From a family with a household income at or below 50 percent38 of the state median income; or

1 (b) A member of an assistance unit that is eligible for or is 2 receiving basic food benefits under the federal supplemental 3 nutrition assistance program or the state food assistance program.

4 Sec. 15. RCW 43.216.742 and 2021 c 304 s 28 are each amended to 5 read as follows:

6 (1) The department shall establish a licensed outdoor nature-7 based child care program.

8 (2) The department shall adopt rules to implement the outdoor 9 nature-based child care program and may waive or adapt licensing 10 requirements when necessary to allow for the operation of outdoor 11 classrooms.

(3) ((The department shall apply)) Outdoor nature-based child care programs may choose to participate in the early achievers program ((to the outdoor nature-based child care program)) to assess quality in the outdoor learning environment((s and may waive or adapt early achievers requirements when necessary to allow for the operation of outdoor classrooms)).

18 (4) A child care or early learning program operated by a 19 federally recognized tribe may participate in the outdoor nature-20 based child care program through an interlocal agreement between the 21 tribe and the department. The interlocal agreement must reflect the 22 government-to-government relationship between the state and the 23 tribe, including recognition of tribal sovereignty.

(5) Subject to the availability of funds, the department may convene an advisory group of outdoor, nature-based early learning practitioners to inform and support implementation of the outdoor nature-based child care program.

28 Sec. 16. RCW 43.31.575 and 2024 c 230 s 3 are each amended to 29 read as follows:

30 (1) Organizations eligible to receive funding from the early 31 learning facilities grant and loan program include:

32

(a) Early childhood education and assistance program providers;

33 (b) Working connections child care providers who are eligible to 34 receive state subsidies;

35 (c) Licensed early learning centers not currently participating 36 in the early childhood education and assistance program, but 37 intending to do so;

38 (d) Developers of housing and community facilities;

- 1 (e) Community and technical colleges;
 - (f) Educational service districts;
 - (g) Local governments;

2 3

4

5

- (h) Federally recognized tribes in the state; and
- (i) Religiously affiliated entities.

6 (2) To be eligible to receive funding from the early learning 7 facilities grant and loan program for activities described in RCW 8 43.31.577 (1) (b), (c), and (d) and (2), eligible organizations and 9 school districts must((÷

10 (a) Commit to being an active participant in good standing with 11 the early achievers program as defined by chapter 43.216 RCW; and

12 (b) Demonstrate)) <u>demonstrate</u> that projects receiving 13 construction, purchase, or renovation grants or loans must also:

14 (((i))) <u>(a)</u> Demonstrate that the project site is under the 15 applicant's control for a minimum of ((ten)) <u>10</u> years, either through 16 ownership or a long-term lease; and

17 ((((ii))) (b) Commit to using the facility funded by the grant or 18 loan for the purposes of providing preschool or child care for a 19 minimum of ((ten)) <u>10</u> years.

(3) ((To be eligible to receive funding from the early learning facilities grant and loan program for activities described in RCW 43.31.577 (1) (b), (c), and (d) and (2), religiously affiliated entities must use the facility to provide child care and education services consistent with subsection (4) (a) of this section.

25 (4) (a) Upon receiving a grant or loan, the recipient must 26 continue to be an active participant and in good standing with the 27 early achievers program.

(b) If the recipient does not meet the conditions specified in 28 (a) of this subsection, the grants shall be repaid to the early 29 learning facilities revolving account or the early learning 30 facilities development account, as directed by the department. So)) 31 32 (a) As long as an eligible organization continues to provide an early learning program in the facility $((\tau))$ and the facility is used as 33 authorized((, and the eligible organization continues to be an active 34 participant and in good standing with the early achievers program)), 35 the grant repayment is waived. 36

37 (((c))) <u>(b)</u> The department, in consultation with the department 38 of children, youth, and families, may adopt rules to implement this 39 section. 1 Sec. 17. RCW 26.44.272 and 2014 c 160 s 1 are each amended to 2 read as follows:

3 (1) The family assessment response worker must assess for child 4 safety and child well-being when collaborating with a family to 5 determine the need for child care, preschool, or home visiting 6 services ((and, as appropriate, the family assessment response worker 7 must refer children to preschool programs that are enrolled in the 8 early achievers program and rate at a level 3, 4, or 5 unless:

9 (a) The family lives in an area with no local preschool programs 10 that rate at a level 3, 4, or 5 in the early achievers program;

11 (b) The local preschool programs that rate at a level 3, 4, or 5 12 in the early achievers program are not able to meet the needs of the 13 child; or

14 (c) The child is attending a preschool program prior to 15 participating in family assessment response and the parent or 16 caregiver does not want the child to change preschool programs.

17 (2) The family assessment response worker may make child care 18 referrals for nonschool-aged children to licensed child care programs 19 that rate at a level 3, 4, or 5 in the early achievers program 20 described in RCW 43.215.100 unless:

21 (a) The family lives in an area with no local programs that rate 22 at level 3, 4, or 5 in the early achievers program;

23 (b) The local child care programs that rate at a level 3, 4, or 5
24 in the early achievers program are not able to meet the needs of the
25 child; or

26 (c) The child is attending a child care program prior to 27 participating in family assessment response and the parent or 28 caregiver does not want the child to change child care programs.

29 (3)))<u>.</u>

30 <u>(2)</u> The family assessment response worker shall, when 31 appropriate, provide referrals to ((high quality)) <u>certified and</u> 32 <u>licensed</u> child care and early learning programs.

33 (((4) The family assessment response worker shall, when 34 appropriate, provide referrals to state and federally subsidized 35 programs such as, but not limited to, licensed child care programs 36 that receive state subsidy pursuant to RCW 43.215.135; early 37 childhood education and assistance programs; head start programs; and 38 early head start programs.

(5)) (3) Prior to closing the family assessment response case,
 the family assessment response worker must, when appropriate, discuss

1 child care and early learning services with the child's parent or 2 caregiver.

3 <u>(4)</u> If the family plans to use child care or early learning 4 services, the family assessment response worker must work with the 5 family to facilitate enrollment.

6 Sec. 18. RCW 36.70A.450 and 2018 c 58 s 22 are each amended to 7 read as follows:

8 (1) Except as provided in subsections (2) and (3) of this 9 section, no county or city may enact, enforce, or maintain an 10 ordinance, development regulation, zoning regulation, or official 11 control, policy, or administrative practice that prohibits the use of 12 a residential dwelling, located in an area zoned for residential or 13 commercial use <u>or schools</u>, as a family day((-))care provider's home 14 facility.

15 (2) A county or city may require that the facility: (a) Comply 16 with all building, fire, safety, health code, and business licensing 17 requirements; (b) conform to lot size, building size, setbacks, and lot coverage standards applicable to the zoning district except if 18 the structure is a legal nonconforming structure; (c) is certified by 19 the department of children, youth, and families licensor as providing 20 a safe passenger loading area; (d) include signage, if any, that 21 22 conforms to applicable regulations; and (e) limit hours of operations facilitate neighborhood compatibility, while also providing 23 to 24 appropriate opportunity for persons who use family day((-))care and who work a nonstandard work shift. 25

(3) A county or city may also require that the family day((-))care provider, before state licensing, require proof of written notification by the provider that the immediately adjoining property owners have been informed of the intent to locate and maintain such a facility. If a dispute arises between neighbors and the family day((-))care provider over licensing requirements, the licensor may provide a forum to resolve the dispute.

(4) Nothing in this section shall be construed to prohibit a county or city from imposing zoning conditions on the establishment and maintenance of a family day((-))care provider's home in an area zoned for residential or commercial use <u>or schools</u>, so long as such conditions are no more restrictive than conditions imposed on other residential dwellings in the same zone and the establishment of such 1 facilities is not precluded. As used in this section, "family 2 day((-))care provider" is as defined in RCW 43.216.010.

3 <u>NEW SECTION.</u> Sec. 19. RCW 43.216.395 (Child care inspection 4 reports—Internal review process—Definitions—Final review) and 2021 5 c 304 s 18 & 2017 3rd sp.s. c 6 s 114 are each repealed.

6 Sec. 20. RCW 43.216.010 and 2021 c 304 s 2 and 2021 c 199 s 501 7 are each reenacted and amended to read as follows:

8 The definitions in this section apply throughout this chapter 9 unless the context clearly requires otherwise.

10 (1) "Agency" means any person, firm, partnership, association, 11 corporation, or facility that provides child care and early learning 12 services outside a child's own home and includes the following 13 irrespective of whether there is compensation to the agency:

14 (a) "Child day care center" and "child care center" mean an 15 agency that regularly provides early childhood education and early 16 learning services for a group of children for periods of less than 24 17 hours;

(b) "Early learning" includes but is not limited to programs and services for child care; state, federal, private, and nonprofit preschool; child care subsidies; child care resource and referral; parental education and support; and training and professional development for early learning professionals;

(c) "Family day care provider" and "family home provider" mean a child care provider who regularly provides early childhood education and early learning services for not more than 12 children at any given time in the provider's home in the family living quarters except as provided in RCW 43.216.692;

(d) "Nongovernmental private-public partnership" means an entity registered as a nonprofit corporation in Washington state with a primary focus on early learning, school readiness, and parental support, and an ability to raise a minimum of \$5,000,000 in contributions;

33 (e) "Outdoor nature-based child care" means an agency or an 34 agency-offered program that:

35

(i) Enrolls preschool or school-age children;

36 (ii) Provides early learning services to the enrolled children in 37 an outdoor natural space approved by the department for not less than 1 four hours per day or fifty percent of the daily program hours, 2 whichever is less; and

3

(iii) Teaches a nature-based curriculum to enrolled children;

4 (f) "Service provider" means the entity that operates a community 5 facility.

6

7

(2) "Agency" does not include the following:

(a) Persons related to the child in the following ways:

8 (i) Any blood relative, including those of half-blood, and 9 including first cousins, nephews or nieces, and persons of preceding 10 generations as denoted by prefixes of grand, great, or great-great;

11

(ii) Stepfather, stepmother, stepbrother, and stepsister;

(iii) A person who legally adopts a child or the child's parent as well as the natural and other legally adopted children of such persons, and other relatives of the adoptive parents in accordance with state law; or

16 (iv) Spouses of any persons named in (a)(i), (ii), or (iii) of 17 this subsection, even after the marriage is terminated;

18

(b) Persons who are legal guardians of the child;

19 (c) Persons who care for a neighbor's or friend's child or 20 children, with or without compensation, where the person providing 21 care for periods of less than 24 hours does not conduct such activity 22 on an ongoing, regularly scheduled basis for the purpose of engaging 23 in business, which includes, but is not limited to, advertising such 24 care;

25 (d) Parents on a mutually cooperative basis exchange care of one 26 another's children;

(e) Nursery schools that are engaged primarily in early childhood
 education with preschool children and in which no child is enrolled
 on a regular basis for more than four hours per day;

30 (f) Schools, including boarding schools, that are engaged 31 primarily in education, operate on a definite school year schedule, 32 follow a stated academic curriculum, and accept only school age 33 children;

34 (g) Seasonal camps. For purposes of this chapter, "seasonal camp" 35 means a program that:

36 (i) Operates for three months or less within a period of twelve 37 consecutive months;

38 (ii) Is engaged primarily in recreational or educational 39 activities conducted on a closely supervised basis; and 1 (iii) Is owned by any person, organization, association, or 2 corporation, or is operated by a federal, state, county, or municipal 3 government;

4 (h) Facilities providing child care for periods of less than 24
5 hours when a parent or legal guardian of the child remains on the
6 premises of the facility for the purpose of participating in:

7

(i) Activities other than employment; or

8 (ii) Employment of up to two hours per day when the facility is 9 operated by a nonprofit entity that also operates a licensed child 10 care program at the same facility in another location or at another 11 facility;

12 (i) Any entity that provides recreational or educational 13 programming for school age children only and the entity meets all of 14 the following requirements:

(i) The entity utilizes a drop-in model for programming, where children are able to attend during any or all program hours without a formal reservation;

18 (ii) The entity does not assume responsibility in lieu of the 19 parent, unless for coordinated transportation;

20 (iii) The entity is a local affiliate of a national nonprofit; 21 and

(iv) The entity is in compliance with all safety and qualitystandards set by the associated national agency;

24 (j) A program operated by any unit of local, state, or federal 25 government;

(k) A program located within the boundaries of a federallyrecognized Indian reservation, licensed by the Indian tribe;

(1) A program located on a federal military reservation, except where the military authorities request that such agency be subject to the licensing requirements of this chapter;

31 (m) A program that offers early learning and support services, 32 such as parent education, and does not provide child care services on 33 a regular basis.

34 (3) "Applicant" means a person who requests or seeks employment35 in an agency.

36 (4) "Certificate of parental improvement" means a certificate 37 issued under RCW 74.13.720 to an individual who has a founded finding 38 of physical abuse or negligent treatment or maltreatment, or a court 39 finding that the individual's child was dependent as a result of a 1 finding that the individual abused or neglected their child pursuant 2 to RCW 13.34.030(6)(b).

3 (5) "Conviction information" means criminal history record 4 information relating to an incident which has led to a conviction or 5 other disposition adverse to the applicant.

6 (6) "Department" means the department of children, youth, and 7 families.

8 (7) "Early achievers" means a program that improves the quality 9 of early learning programs and supports and rewards providers for 10 their participation.

(8) "Early childhood education and assistance program contractor" means an organization that provides early childhood education and assistance program services under a signed contract with the department.

(9) "Early childhood education and assistance program provider" means an organization that provides site level, direct, and high quality early childhood education and assistance program services under the direction of an early childhood education and assistance program contractor.

20 (10) "Education data center" means the education data center 21 established in RCW 43.41.400, commonly referred to as the education 22 research and data center.

(11) "Employer" means a person or business that engages the services of one or more people, especially for wages or salary to work in an agency.

(12) "Enforcement action" means denial, suspension, revocation,
 modification, or nonrenewal of a license pursuant to RCW
 43.216.325(1) or assessment of civil monetary penalties pursuant to
 RCW 43.216.325(3).

30 (13) "Extended day program" means an early childhood education 31 and assistance program that offers early learning education for at 32 least 10 hours per day, a minimum of 2,000 hours per year, at least 33 four days per week, and operates year-round.

34 (14) "Family resource and referral linkage system" means a system 35 that connects families to resources, services, and programs for which 36 families are eligible and uses a database that is developed and 37 maintained in partnership with communities, health care providers, 38 and early learning providers.

39 (15) "Family resource center" means a unified single point of 40 entry where families, individuals, children, and youth in communities

1 can obtain information, an assessment of needs, referral to, or 2 direct delivery of family services in a manner that is welcoming and 3 strength-based.

4 (a) A family resource center is designed to meet the needs,
5 cultures, and interests of the communities that the family resource
6 center serves.

(b) Family services may be delivered directly to a family at the 7 family resource center by family resource center staff or by 8 providers who contract with or have provider agreements with the 9 family resource center. Any family resource center that provides 10 family services shall comply with applicable state and federal laws 11 and regulations regarding the delivery of such family services, 12 unless required waivers or exemptions have been granted by the 13 14 appropriate governing body.

15 (c) Each family resource center shall have one or more family 16 advocates who screen and assess a family's needs and strengths. If 17 requested by the family, the family advocate shall assist the family 18 with setting its own goals and, together with the family, develop a 19 written plan to pursue the family's goals in working towards a 20 greater level of self-reliance or in attaining self-sufficiency.

(16) "Full day program" means an early childhood education and assistance program that offers early learning education for a minimum of 1,000 hours per year.

(17) "Inspection report" means a written or digital record or report created by the department that identifies or describes licensing violations or conditions within an agency. ((An inspection report does not include a child care facility licensing compliance agreement as defined in RCW 43.216.395.))

(18) "Low-income child care provider" means a person who administers a child care program that consists of at least 80 percent of children receiving working connections child care subsidy.

32 (19) "Low-income neighborhood" means a district or community 33 where more than 20 percent of households are below the federal 34 poverty level.

(20) "Negative action" means a court order, court judgment, or an adverse action taken by an agency, in any state, federal, tribal, or foreign jurisdiction, which results in a finding against the applicant reasonably related to the individual's character, suitability, and competence to care for or have unsupervised access to children in child care. This may include, but is not limited to: 1

(a) A decision issued by an administrative law judge;

2 (b) A final determination, decision, or finding made by an agency3 following an investigation;

4 (c) An adverse agency action, including termination, revocation, 5 or denial of a license or certification, or if pending adverse agency 6 action, the voluntary surrender of a license, certification, or 7 contract in lieu of the adverse action;

8 (d) A revocation, denial, or restriction placed on any 9 professional license; or

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(e) A final decision of a disciplinary board.

11 (21) "Nonconviction information" means arrest, founded 12 allegations of child abuse, or neglect pursuant to chapter 26.44 RCW, 13 or other negative action adverse to the applicant.

14 (22) "Nonschool age child" means a child who is age six years or 15 younger and who is not enrolled in a public or private school.

16 (23) "Part day program" means an early childhood education and 17 assistance program that offers early learning education for at least 18 two and one-half hours per class session, at least 320 hours per 19 year, for a minimum of 30 weeks per year.

20 (24) "Private school" means a private school approved by the 21 state under chapter 28A.195 RCW.

(25) "Probationary license" means a license issued as a
 disciplinary measure to an agency that has previously been issued a
 full license but is out of compliance with licensing standards.

(26) "Requirement" means any rule, regulation, or standard ofcare to be maintained by an agency.

(27) "School age child" means a child who is five years of age
through 12 years of age and is attending a public or private school
or is receiving home-based instruction under chapter 28A.200 RCW.

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(28) "Secretary" means the secretary of the department.

31 (29) "Washington state preschool program" means an education 32 program for children three-to-five years of age who have not yet 33 entered kindergarten, such as the early childhood education and 34 assistance program.

35 Sec. 21. RCW 43.216.015 and 2021 c 304 s 4 are each amended to 36 read as follows:

37 (1) (a) The department of children, youth, and families is created 38 as an executive branch agency. The department is vested with all 39 powers and duties transferred to it under chapter 6, Laws of 2017 3rd 1 sp. sess. and such other powers and duties as may be authorized by 2 law. The vision for the department is that Washington state's 3 children and youth grow up safe and healthy—thriving physically, 4 emotionally, and academically, nurtured by family and community.

(b) The department, in partnership with state and local agencies, 5 tribes, and communities, shall protect children and youth from harm 6 7 and promote healthy development with effective, high quality prevention, intervention, and early education services delivered in 8 an equitable manner. An important role for the department shall be to 9 provide preventative services to help secure and preserve families in 10 crisis. The department shall partner with the federally recognized 11 12 Indian tribes to develop effective services for youth and families 13 while respecting the sovereignty of those tribes and the government-14 to-government relationship. Nothing in chapter 6, Laws of 2017 3rd sp. sess. alters the duties, requirements, and policies of the 15 federal Indian child welfare act, 25 U.S.C. Secs. 1901 through 1963, 16 17 as amended, or the Indian child welfare act, chapter 13.38 RCW.

18 (2) Beginning July 1, 2018, the department must develop 19 definitions for, work plans to address, and metrics to measure the 20 outcomes for children, youth, and families served by the department 21 and must work with state agencies to ensure services for children, 22 youth, and families are science-based, outcome-driven, data-informed, 23 and collaborative.

(3) (a) Beginning July 1, 2018, the department must establish short and long-term population level outcome measure goals, including metrics regarding reducing disparities by family income, race, and ethnicity in each outcome.

(b) In addition to transparent, frequent reporting of the outcome 28 measures in (c)(i) through (viii) of this subsection, the department 29 must report to the legislature an examination of engagement, resource 30 utilization, and outcomes for clients receiving department services 31 32 and youth participating in juvenile court alternative programs funded by the department, no less than annually and beginning September 1, 33 2020. The data in this report must be disaggregated by race, 34 ethnicity, and geography. This report must identify areas of focus to 35 advance equity that will inform department strategies so that all 36 37 children, youth, and families are thriving. Metrics detailing progress towards eliminating disparities and disproportionality over 38 39 time must also be included. The report must also include information

on department outcome measures, actions taken, progress toward these
 goals, and plans for the future year.

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(c) The outcome measures must include, but are not limited to:

Improving child development and school readiness through 4 (i) voluntary, high quality early learning opportunities as measured by: 5 6 (A) Increasing the number and proportion of children kindergarten-7 ready as measured by the Washington kindergarten inventory of developing skills (WAKids) assessment including mathematics; (B) 8 increasing the proportion of children in early learning programs that 9 have achieved the level 3 or higher early achievers quality standard; 10 11 and (C) increasing the available supply of licensed child care in 12 child care centers, outdoor nature-based child care, and family homes, including providers not receiving state subsidy; 13

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(ii) Preventing child abuse and neglect;

(iii) Improving child and youth safety, permanency, and well-15 16 being as measured by: (A) Reducing the number of children entering 17 out-of-home care; (B) reducing a child's length of stay in out-ofhome care; (C) reducing maltreatment of youth while in out-of-home 18 19 care; (D) licensing more foster homes than there are children in foster care; (E) reducing the number of children that reenter out-of-20 21 home care within twelve months; (F) increasing the stability of 22 placements for children in out-of-home care; and (G) developing strategies to demonstrate to foster families that their service and 23 involvement is highly valued by the department, as demonstrated by 24 25 the development of strategies to consult with foster families 26 regarding future placement of a foster child currently placed with a 27 foster family;

(iv) Improving reconciliation of children and youth with their families as measured by: (A) Increasing family reunification; and (B) increasing the number of youth who are reunified with their family of origin;

32 (v) In collaboration with county juvenile justice programs, 33 improving adolescent outcomes including reducing multisystem 34 involvement and homelessness; and increasing school graduation rates 35 and successful transitions to adulthood for youth involved in the 36 child welfare and juvenile justice systems;

37 (vi) Reducing future demand for mental health and substance use 38 disorder treatment for youth involved in the child welfare and 39 juvenile justice systems; 1 (vii) In collaboration with county juvenile justice programs, 2 reducing criminal justice involvement and recidivism as measured by: 3 (A) An increase in the number of youth who successfully complete the 4 terms of diversion or alternative sentencing options; (B) a decrease 5 in the number of youth who commit subsequent crimes; and (C) 6 eliminating the discharge of youth from institutional settings into 7 homelessness; and

8 (viii) Eliminating racial and ethnic disproportionality and 9 disparities in system involvement and across child and youth outcomes 10 in collaboration with other state agencies.

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(4) Beginning July 1, 2018, the department must:

(a) Lead ongoing collaborative work to minimize or eliminate
systemic barriers to effective, integrated services in collaboration
with state agencies serving children, youth, and families;

(b) Identify necessary improvements and updates to statutes relevant to their responsibilities and proposing legislative changes to the governor no less than biennially;

18 (c) Help create a data-focused environment in which there are 19 aligned outcomes and shared accountability for achieving those 20 outcomes, with shared, real-time data that is accessible to 21 authorized persons interacting with the family, child, or youth to 22 identify what is needed and which services would be effective;

(d) Lead the provision of state services to adolescents, focusing on key transition points for youth, including exiting foster care and institutions, and coordinating with the office of homeless youth prevention and protection programs to address the unique needs of homeless youth; and

28 (e) Create and annually update a list of the rights and responsibilities of foster parents in partnership with foster parent 29 The list of foster parent 30 representatives. rights and 31 responsibilities must be posted on the department's website, provided 32 to individuals participating in a foster parent orientation before licensure, provided to foster parents in writing at the time of 33 34 licensure, and provided to foster parents applying for license 35 renewal.

36 (5) The department is accountable to the public. To ensure 37 transparency, beginning December 30, 2018, agency performance data 38 for the services provided by the department, including outcome data 39 for contracted services, must be available to the public, consistent 40 with confidentiality laws, federal protections, and individual rights

to privacy. Publicly available data must include budget and funding decisions, performance-based contracting data, including data for contracted services, and performance data on metrics identified in this section. The board must work with the secretary and director to develop the most effective and cost-efficient ways to make department data available to the public, including making this data readily available on the department's website.

8 (6) The department shall ensure that all new and renewed 9 contracts for services are performance-based.

(7) The department must execute all new and renewed contracts for 10 services in accordance with this section and consistent with RCW 11 12 74.13B.020. When contracted services are managed through a network administrator or other third party, the department must execute data-13 sharing agreements with the entities managing the contracts to track 14 provider performance measures. Contracts with network administrators 15 16 or other third parties must provide the contract administrator the 17 ability to shift resources from one provider to another, to evaluate individual provider performance, to add or delete services in 18 19 consultation with the department, and to reinvest savings from increased efficiencies into new or improved services in their 20 21 catchment area. Whenever possible, contractor performance data must be made available to the public, consistent with confidentiality laws 22 23 and individual rights to privacy.

(8) (a) The board shall begin its work and call the first meeting 24 25 of the board on or after July 1, 2018. The board shall immediately 26 assume the duties of the legislative children's oversight committee, as provided for in RCW 74.13.570 and assume the full functions of the 27 board as provided for in this section by July 1, 2019. The office of 28 29 innovation, alignment, and accountability shall provide guarterly updates regarding the implementation of the department to the board 30 31 between July 1, 2018, and July 1, 2019.

32 The office of the family and children's ombuds shall (b) establish the board. The board is authorized for the purpose of 33 monitoring and ensuring that the department achieves the stated 34 outcomes of chapter 6, Laws of 2017 3rd sp. sess., and complies with 35 36 administrative acts, relevant statutes, rules, and policies pertaining to early learning, juvenile rehabilitation, juvenile 37 justice, and children and family services. 38

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(9)(a) The board shall consist of the following members:

1 (i) Two senators and two representatives from the legislature with one member from each major caucus; 2 (ii) One nonvoting representative from the governor's office; 3 (iii) One subject matter expert in early learning; 4 (iv) One subject matter expert in child welfare; 5 6 (v) One subject matter expert in juvenile rehabilitation and 7 justice; (vi) One subject matter expert in eliminating disparities in 8 child outcomes by family income and race and ethnicity; 9 (vii) One tribal representative from west of the crest of the 10 11 Cascade mountains; 12 (viii) One tribal representative from east of the crest of the Cascade mountains; 13 (ix) One current or former foster parent representative; 14 15 (x) One representative of an organization that advocates for the 16 best interest of the child; 17 (xi) One parent stakeholder group representative; 18 (xii) One law enforcement representative; (xiii) One child welfare caseworker representative; 19 (xiv) One early childhood learning program implementation 20 21 practitioner; (xv) One current or former foster youth under age twenty-five; 22 23 (xvi) One individual under age twenty-five with current or previous experience with the juvenile justice system; 24 25 (xvii) One physician with experience working with children or 26 youth; and (xviii) One judicial representative presiding over child welfare 27 28 court proceedings or other children's matters. 29 (b) The senate members of the board shall be appointed by the leaders of the two major caucuses of the senate. The house of 30 31 representatives members of the board shall be appointed by the 32 leaders of the two major caucuses of the house of representatives. Members shall be appointed before the close of each regular session 33 of the legislature during an odd-numbered year. 34 (c) The remaining board members shall be nominated by the 35 governor, subject to the approval of the appointed legislators by 36 majority vote, and serve four-year terms. When nominating and 37 approving members after July 28, 2019, the governor and appointed 38 39 legislators must ensure that at least five of the board members 40 reside east of the crest of the Cascade mountains.

(10) The board has the following powers, which may be exercised
 by majority vote of the board:

3 (a) To receive reports of the office of the family and children's4 ombuds;

5 (b) To obtain access to all relevant records in the possession of 6 the office of the family and children's ombuds, except as prohibited 7 by law;

8 (c) To select its officers and adoption of rules for orderly9 procedure;

10 (d) To request investigations by the office of the family and 11 children's ombuds of administrative acts;

12 (e) To request and receive information, outcome data, documents, 13 materials, and records from the department relating to children and 14 family welfare, juvenile rehabilitation, juvenile justice, and early 15 learning;

16 (f) To determine whether the department is achieving the 17 performance measures;

(g) ((If final review is requested by a licensee, to review whether department licensors appropriately and consistently applied agency rules in inspection reports that do not involve a violation of health and safety standards as defined in RCW 43.216.395 in cases that have already been reviewed by the internal review process described in RCW 43.216.395 with the authority to overturn, change, or uphold such decisions;

25 (h)) To conduct annual reviews of a sample of department 26 contracts for services from a variety of program and service areas to 27 ensure that those contracts are performance-based and to assess the 28 measures included in each contract; and

(((i)) (h) Upon receipt of records or data from the office of the family and children's ombuds or the department, the board is subject to the same confidentiality restrictions as the office of the family and children's ombuds is under RCW 43.06A.050. The provisions of RCW 43.06A.060 also apply to the board.

34 (11) The board has general oversight over the performance and 35 policies of the department and shall provide advice and input to the 36 department and the governor.

37 (12) The board must no less than twice per year convene 38 stakeholder meetings to allow feedback to the board regarding 39 contracting with the department, departmental use of local, state, private, and federal funds, and other matters as relating to carrying
 out the duties of the department.

3 (13) The board shall review existing surveys of providers, 4 customers, parent groups, and external services to assess whether the 5 department is effectively delivering services, and shall conduct 6 additional surveys as needed to assess whether the department is 7 effectively delivering services.

8 (14) The board is subject to the open public meetings act, 9 chapter 42.30 RCW, except to the extent disclosure of records or 10 information is otherwise confidential under state or federal law.

(15) Records or information received by the board is confidential to the extent permitted by state or federal law. This subsection does not create an exception for records covered by RCW 13.50.100.

14 (16) The board members shall receive no compensation for their 15 service on the board, but shall be reimbursed for travel expenses 16 incurred while conducting business of the board when authorized by 17 the board and within resources allocated for this purpose, except 18 appointed legislators who shall be reimbursed for travel expenses in 19 accordance with RCW 43.03.050 and 43.03.060.

(17) The board shall select, by majority vote, an executive director who shall be the chief administrative officer of the board and shall be responsible for carrying out the policies adopted by the board. The executive director is exempt from the provisions of the state civil service law, chapter 41.06 RCW, and shall serve at the pleasure of the board established in this section.

(18) The board shall maintain a staff not to exceed one full-time
 equivalent employee. The board-selected executive director of the
 board is responsible for coordinating staff appointments.

(19) The board shall issue an annual report to the governor and legislature by December 1st of each year with an initial report delivered by December 1, 2019. The report must review the department's progress towards meeting stated performance measures and desired performance outcomes, and must also include a review of the department's strategic plan, policies, and rules.

35 (20) The definitions in this subsection apply throughout this36 section unless the context clearly requires otherwise.

(a) "Board" means the oversight board for children, youth, andfamilies established in subsection (8) of this section.

39 (b) "Director" means the director of the office of innovation, 40 alignment, and accountability.

1 (c) "Performance-based contract" means results-oriented 2 contracting that focuses on the quality or outcomes that tie at least 3 a portion of the contractor's payment, contract extensions, or 4 contract renewals to the achievement of specific measurable 5 performance standards and requirements.

6 <u>NEW SECTION.</u> Sec. 22. Section 13 of this act expires July 1, 7 2026.

8 <u>NEW SECTION.</u> Sec. 23. Section 14 of this act takes effect July 9 1, 2026.

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