
SENATE BILL 5461

State of Washington

69th Legislature

2025 Regular Session

By Senators Lovelett and Short

1 AN ACT Relating to residential development in limited areas of
2 more intensive rural development; and amending RCW 36.70A.070.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 36.70A.070 and 2024 c 135 s 1 are each amended to
5 read as follows:

6 The comprehensive plan of a county or city that is required or
7 chooses to plan under RCW 36.70A.040 shall consist of a map or maps,
8 and descriptive text covering objectives, principles, and standards
9 used to develop the comprehensive plan. The plan shall be an
10 internally consistent document and all elements shall be consistent
11 with the future land use map. A comprehensive plan shall be adopted
12 and amended with public participation as provided in RCW 36.70A.140.
13 Each comprehensive plan shall include a plan, scheme, or design for
14 each of the following:

15 (1) A land use element designating the proposed general
16 distribution and general location and extent of the uses of land,
17 where appropriate, for agriculture, timber production, housing,
18 commerce, industry, recreation, open spaces and green spaces, urban
19 and community forests within the urban growth area, general aviation
20 airports, public utilities, public facilities, and other land uses.
21 The land use element shall include population densities, building

1 intensities, and estimates of future population growth. The land use
2 element shall provide for protection of the quality and quantity of
3 groundwater used for public water supplies. The land use element must
4 give special consideration to achieving environmental justice in its
5 goals and policies, including efforts to avoid creating or worsening
6 environmental health disparities. Wherever possible, the land use
7 element should consider utilizing urban planning approaches that
8 promote physical activity and reduce per capita vehicle miles
9 traveled within the jurisdiction, but without increasing greenhouse
10 gas emissions elsewhere in the state. Where applicable, the land use
11 element shall review drainage, flooding, and stormwater runoff in the
12 area and nearby jurisdictions and provide guidance for corrective
13 actions to mitigate or cleanse those discharges that pollute waters
14 of the state, including Puget Sound or waters entering Puget Sound.
15 The land use element must reduce and mitigate the risk to lives and
16 property posed by wildfires by using land use planning tools, which
17 may include, but are not limited to, adoption of portions or all of
18 the wildland urban interface code developed by the international code
19 council or developing building and maintenance standards consistent
20 with the firewise USA program or similar program designed to reduce
21 wildfire risk, reducing wildfire risks to residential development in
22 high risk areas and the wildland urban interface area, separating
23 human development from wildfire prone landscapes, and protecting
24 existing residential development and infrastructure through community
25 wildfire preparedness and fire adaptation measures.

26 (2) A housing element ensuring the vitality and character of
27 established residential neighborhoods that:

28 (a) Includes an inventory and analysis of existing and projected
29 housing needs that identifies the number of housing units necessary
30 to manage projected growth, as provided by the department of
31 commerce, including:

32 (i) Units for moderate, low, very low, and extremely low-income
33 households; and

34 (ii) Emergency housing, emergency shelters, and permanent
35 supportive housing;

36 (b) Includes a statement of goals, policies, objectives, and
37 mandatory provisions for the preservation, improvement, and
38 development of housing, including single-family residences, and
39 within an urban growth area boundary, moderate density housing

1 options including, but not limited to, duplexes, triplexes, and
2 townhomes;

3 (c) Identifies sufficient capacity of land for housing including,
4 but not limited to, government-assisted housing, housing for
5 moderate, low, very low, and extremely low-income households,
6 manufactured housing, multifamily housing, group homes, foster care
7 facilities, emergency housing, emergency shelters, permanent
8 supportive housing, and within an urban growth area boundary,
9 consideration of duplexes, triplexes, and townhomes;

10 (d) Makes adequate provisions for existing and projected needs of
11 all economic segments of the community, including:

12 (i) Incorporating consideration for low, very low, extremely low,
13 and moderate-income households;

14 (ii) Documenting programs and actions needed to achieve housing
15 availability including gaps in local funding, barriers such as
16 development regulations, and other limitations;

17 (iii) Consideration of housing locations in relation to
18 employment location; and

19 (iv) Consideration of the role of accessory dwelling units in
20 meeting housing needs;

21 (e) Identifies local policies and regulations that result in
22 racially disparate impacts, displacement, and exclusion in housing,
23 including:

24 (i) Zoning that may have a discriminatory effect;

25 (ii) Disinvestment; and

26 (iii) Infrastructure availability;

27 (f) Identifies and implements policies and regulations to address
28 and begin to undo racially disparate impacts, displacement, and
29 exclusion in housing caused by local policies, plans, and actions;

30 (g) Identifies areas that may be at higher risk of displacement
31 from market forces that occur with changes to zoning development
32 regulations and capital investments; and

33 (h) Establishes antidisplacement policies, with consideration
34 given to the preservation of historical and cultural communities as
35 well as investments in low, very low, extremely low, and moderate-
36 income housing; equitable development initiatives; inclusionary
37 zoning; community planning requirements; tenant protections; land
38 disposition policies; and consideration of land that may be used for
39 affordable housing.

1 In counties and cities subject to the review and evaluation
2 requirements of RCW 36.70A.215, any revision to the housing element
3 shall include consideration of prior review and evaluation reports
4 and any reasonable measures identified. The housing element should
5 link jurisdictional goals with overall county goals to ensure that
6 the housing element goals are met.

7 The adoption of ordinances, development regulations and
8 amendments to such regulations, and other nonproject actions taken by
9 a city that is required or chooses to plan under RCW 36.70A.040 that
10 increase housing capacity, increase housing affordability, and
11 mitigate displacement as required under this subsection (2) and that
12 apply outside of critical areas are not subject to administrative or
13 judicial appeal under chapter 43.21C RCW unless the adoption of such
14 ordinances, development regulations and amendments to such
15 regulations, or other nonproject actions has a probable significant
16 adverse impact on fish habitat.

17 (3) A capital facilities plan element consisting of: (a) An
18 inventory of existing capital facilities owned by public entities,
19 including green infrastructure, showing the locations and capacities
20 of the capital facilities; (b) a forecast of the future needs for
21 such capital facilities; (c) the proposed locations and capacities of
22 expanded or new capital facilities; (d) at least a six-year plan that
23 will finance such capital facilities within projected funding
24 capacities and clearly identifies sources of public money for such
25 purposes; and (e) a requirement to reassess the land use element if
26 probable funding falls short of meeting existing needs and to ensure
27 that the land use element, capital facilities plan element, and
28 financing plan within the capital facilities plan element are
29 coordinated and consistent. Park and recreation facilities shall be
30 included in the capital facilities plan element.

31 The county or city shall identify all public entities that own
32 capital facilities and endeavor in good faith to work with other
33 public entities, such as special purpose districts, to gather and
34 include within its capital facilities element the information
35 required by this subsection. If, after a good faith effort, the
36 county or city is unable to gather the information required by this
37 subsection from the other public entities, the failure to include
38 such information in its capital facilities element cannot be grounds
39 for a finding of noncompliance or invalidity under chapter 228, Laws
40 of 2023. A good faith effort must, at a minimum, include consulting

1 the public entity's capital facility or system plans and emailing and
2 calling the staff of the public entity.

3 (4) (a) A utilities element consisting of the general location,
4 proposed location, and capacity of all existing and proposed
5 utilities including, but not limited to, electrical,
6 telecommunications, and natural gas systems.

7 (b) The county or city shall identify all public entities that
8 own utility systems and endeavor in good faith to work with other
9 public entities, such as special purpose districts, to gather and
10 include within its utilities element the information required in (a)
11 of this subsection. However, if, after a good faith effort, the
12 county or city is unable to gather the information required in (a) of
13 this subsection from the other public entities, the failure to
14 include such information in the utilities element shall not be
15 grounds for a finding of noncompliance or invalidity under chapter
16 228, Laws of 2023. A good faith effort must, at a minimum, include
17 consulting the public entity's capital facility or system plans, and
18 emailing and calling the staff of the public entity.

19 (5) Rural element. Counties shall include a rural element
20 including lands that are not designated for urban growth,
21 agriculture, forest, or mineral resources. The following provisions
22 shall apply to the rural element:

23 (a) Growth management act goals and local circumstances. Because
24 circumstances vary from county to county, in establishing patterns of
25 rural densities and uses, a county may consider local circumstances,
26 but shall develop a written record explaining how the rural element
27 harmonizes the planning goals in RCW 36.70A.020 and meets the
28 requirements of this chapter.

29 (b) Rural development. The rural element shall permit rural
30 development, forestry, and agriculture in rural areas. The rural
31 element shall provide for a variety of rural densities, uses,
32 essential public facilities, and rural governmental services needed
33 to serve the permitted densities and uses. To achieve a variety of
34 rural densities and uses, counties may provide for clustering,
35 density transfer, design guidelines, conservation easements, and
36 other innovative techniques that will accommodate appropriate rural
37 economic advancement, densities, and uses that are not characterized
38 by urban growth and that are consistent with rural character.

1 (c) Measures governing rural development. The rural element shall
2 include measures that apply to rural development and protect the
3 rural character of the area, as established by the county, by:

4 (i) Containing or otherwise controlling rural development;

5 (ii) Assuring visual compatibility of rural development with the
6 surrounding rural area;

7 (iii) Reducing the inappropriate conversion of undeveloped land
8 into sprawling, low-density development in the rural area;

9 (iv) Protecting critical areas, as provided in RCW 36.70A.060,
10 and surface water and groundwater resources; and

11 (v) Protecting against conflicts with the use of agricultural,
12 forest, and mineral resource lands designated under RCW 36.70A.170.

13 (d) Limited areas of more intensive rural development. Subject to
14 the requirements of this subsection and except as otherwise
15 specifically provided in this subsection (5)(d), the rural element
16 may allow for limited areas of more intensive rural development,
17 including necessary public facilities and public services to serve
18 the limited area as follows:

19 (i) Rural development consisting of the infill, development, or
20 redevelopment of existing commercial, industrial, residential, or
21 mixed-use areas, whether characterized as shoreline development,
22 villages, hamlets, rural activity centers, or crossroads
23 developments.

24 (A) A commercial, industrial, residential, shoreline, or mixed-
25 use area are subject to the requirements of (d)(iv) of this
26 subsection, but are not subject to the requirements of (c)(ii) and
27 (iii) of this subsection.

28 (B) Any development or redevelopment other than an industrial
29 area or an industrial use within a mixed-use area or an industrial
30 area under this subsection (5)(d)(i) must be principally designed to
31 serve the existing and projected rural population.

32 (C) Any development or redevelopment in terms of building size,
33 scale, use, or intensity may be permitted subject to confirmation
34 from all existing providers of public facilities and public services
35 of sufficient capacity of existing public facilities and public
36 services to serve any new or additional demand from the new
37 development or redevelopment. Development and redevelopment may
38 include changes in use from vacant land or a previously existing use
39 so long as the new use conforms to the requirements of this
40 subsection (5) and is consistent with the local character. Any

1 commercial development or redevelopment within a mixed-use area must
2 be principally designed to serve the existing and projected rural
3 population and must meet the following requirements:

4 (I) Any included retail or food service space must not exceed the
5 footprint of previously occupied space or 5,000 square feet,
6 whichever is greater, for the same or similar use, unless the retail
7 space is for an essential rural retail service and the designated
8 limited area is located at least 10 miles from an existing urban
9 growth area, then the retail space must not exceed the footprint of
10 the previously occupied space or 10,000 square feet, whichever is
11 greater; and

12 (II) Any included retail or food service space must not exceed
13 2,500 square feet for a new use, unless the new retail space is for
14 an essential rural retail service and the designated limited area is
15 located at least 10 miles from an existing urban growth area, then
16 the new retail space must not exceed 10,000 square feet;

17 For the purposes of this subsection (5)(d), "essential rural
18 retail services" means services including grocery, pharmacy,
19 hardware, automotive parts, and similar uses that sell or provide
20 products necessary for health and safety, such as food, medication,
21 sanitation supplies, and products to maintain habitability and
22 mobility;

23 (D) In limited areas of more intensive rural development, a
24 county may provide by ordinance and incorporate into its development
25 regulations, zoning regulations, and other official controls,
26 authorization for the following:

27 (I) The development of at least four units per lot on all lots
28 zoned predominantly for residential use; and

29 (II) The development of at least six units per lot on all lots
30 zoned predominantly for residential use, if at least two units are
31 affordable housing. For purposes of this subsection (5)(d),
32 "affordable housing" has the same meaning as in RCW 36.70A.030.

33 (ii) The intensification of development on lots containing, or
34 new development of, small-scale recreational or tourist uses,
35 including commercial facilities to serve those recreational or
36 tourist uses, that rely on a rural location and setting, but that do
37 not include new residential development. A small-scale recreation or
38 tourist use is not required to be principally designed to serve the
39 existing and projected rural population. Public services and public
40 facilities shall be limited to those necessary to serve the

1 recreation or tourist use and shall be provided in a manner that does
2 not permit low-density sprawl;

3 (iii) The intensification of development on lots containing
4 isolated nonresidential uses or new development of isolated cottage
5 industries and isolated small-scale businesses that are not
6 principally designed to serve the existing and projected rural
7 population and nonresidential uses, but do provide job opportunities
8 for rural residents. Rural counties may allow the expansion of small-
9 scale businesses as long as those small-scale businesses conform with
10 the rural character of the area as defined by the local government
11 according to RCW 36.70A.030(35). Rural counties may also allow new
12 small-scale businesses to utilize a site previously occupied by an
13 existing business as long as the new small-scale business conforms to
14 the rural character of the area as defined by the local government
15 according to RCW 36.70A.030(35). Public services and public
16 facilities shall be limited to those necessary to serve the isolated
17 nonresidential use and shall be provided in a manner that does not
18 permit low-density sprawl;

19 (iv) A county shall adopt measures to minimize and contain the
20 existing areas of more intensive rural development, as appropriate,
21 authorized under this subsection. Lands included in such existing
22 areas shall not extend beyond the logical outer boundary of the
23 existing area, thereby allowing a new pattern of low-density sprawl.
24 Existing areas are those that are clearly identifiable and contained
25 and where there is a logical boundary delineated predominately by the
26 built environment, but that may also include undeveloped lands if
27 limited as provided in this subsection. The county shall establish
28 the logical outer boundary of an area of more intensive rural
29 development. In establishing the logical outer boundary, the county
30 shall address (A) the need to preserve the character of existing
31 natural neighborhoods and communities, (B) physical boundaries, such
32 as bodies of water, streets and highways, and land forms and
33 contours, (C) the prevention of abnormally irregular boundaries, and
34 (D) the ability to provide public facilities and public services in a
35 manner that does not permit low-density sprawl;

36 (v) For purposes of this subsection (5)(d), an existing area or
37 existing use is one that was in existence:

38 (A) On July 1, 1990, in a county that was initially required to
39 plan under all of the provisions of this chapter;

1 (B) On the date the county adopted a resolution under RCW
2 36.70A.040(2), in a county that is planning under all of the
3 provisions of this chapter under RCW 36.70A.040(2); or

4 (C) On the date the office of financial management certifies the
5 county's population as provided in RCW 36.70A.040(5), in a county
6 that is planning under all of the provisions of this chapter pursuant
7 to RCW 36.70A.040(5).

8 (e) Exception. This subsection shall not be interpreted to permit
9 in the rural area a major industrial development or a master planned
10 resort unless otherwise specifically permitted under RCW 36.70A.360
11 and 36.70A.365.

12 (6) A transportation element that implements, and is consistent
13 with, the land use element.

14 (a) The transportation element shall include the following
15 subelements:

16 (i) Land use assumptions used in estimating travel;

17 (ii) Estimated multimodal level of service impacts to state-owned
18 transportation facilities resulting from land use assumptions to
19 assist in monitoring the performance of state facilities, to plan
20 improvements for the facilities, and to assess the impact of land-use
21 decisions on state-owned transportation facilities;

22 (iii) Facilities and services needs, including:

23 (A) An inventory of air, water, and ground transportation
24 facilities and services, including transit alignments, active
25 transportation facilities, and general aviation airport facilities,
26 to define existing capital facilities and travel levels to inform
27 future planning. This inventory must include state-owned
28 transportation facilities within the city or county's jurisdictional
29 boundaries;

30 (B) Multimodal level of service standards for all locally owned
31 arterials, locally and regionally operated transit routes that serve
32 urban growth areas, state-owned or operated transit routes that serve
33 urban areas if the department of transportation has prepared such
34 standards, and active transportation facilities to serve as a gauge
35 to judge performance of the system and success in helping to achieve
36 the goals of this chapter consistent with environmental justice.
37 These standards should be regionally coordinated;

38 (C) For state-owned transportation facilities, multimodal level
39 of service standards for highways, as prescribed in chapters 47.06
40 and 47.80 RCW, to gauge the performance of the system. The purposes

1 of reflecting multimodal level of service standards for state
2 highways in the local comprehensive plan are to monitor the
3 performance of the system, to evaluate improvement strategies, and to
4 facilitate coordination between the county's or city's six-year
5 street, road, active transportation, or transit program and the
6 office of financial management's ten-year investment program. The
7 concurrency requirements of (b) of this subsection do not apply to
8 transportation facilities and services of statewide significance
9 except for counties consisting of islands whose only connection to
10 the mainland are state highways or ferry routes. In these island
11 counties, state highways and ferry route capacity must be a factor in
12 meeting the concurrency requirements in (b) of this subsection;

13 (D) Specific actions and requirements for bringing into
14 compliance transportation facilities or services that are below an
15 established multimodal level of service standard;

16 (E) Forecasts of multimodal transportation demand and needs
17 within cities and urban growth areas, and forecasts of multimodal
18 transportation demand and needs outside of cities and urban growth
19 areas, for at least ten years based on the adopted land use plan to
20 inform the development of a transportation element that balances
21 transportation system safety and convenience to accommodate all users
22 of the transportation system to safely, reliably, and efficiently
23 provide access and mobility to people and goods. Priority must be
24 given to inclusion of transportation facilities and services
25 providing the greatest multimodal safety benefit to each category of
26 roadway users for the context and speed of the facility;

27 (F) Identification of state and local system needs to equitably
28 meet current and future demands. Identified needs on state-owned
29 transportation facilities must be consistent with the statewide
30 multimodal transportation plan required under chapter 47.06 RCW.
31 Local system needs should reflect the regional transportation system
32 and local goals, and strive to equitably implement the multimodal
33 network;

34 (G) A transition plan for transportation as required in Title II
35 of the Americans with disabilities act of 1990 (ADA). As a necessary
36 step to a program access plan to provide accessibility under the ADA,
37 state and local government, public entities, and public agencies are
38 required to perform self-evaluations of their current facilities,
39 relative to accessibility requirements of the ADA. The agencies are
40 then required to develop a program access plan, which can be called a

1 transition plan, to address any deficiencies. The plan is intended to
2 achieve the following:

3 (I) Identify physical obstacles that limit the accessibility of
4 facilities to individuals with disabilities;

5 (II) Describe the methods to be used to make the facilities
6 accessible;

7 (III) Provide a schedule for making the access modifications; and

8 (IV) Identify the public officials responsible for implementation
9 of the transition plan;

10 (iv) Finance, including:

11 (A) An analysis of funding capability to judge needs against
12 probable funding resources;

13 (B) A multiyear financing plan based on the needs identified in
14 the comprehensive plan, the appropriate parts of which shall serve as
15 the basis for the six-year street, road, or transit program required
16 by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW
17 35.58.2795 for public transportation systems. The multiyear financing
18 plan should be coordinated with the ten-year investment program
19 developed by the office of financial management as required by RCW
20 47.05.030;

21 (C) If probable funding falls short of meeting the identified
22 needs of the transportation system, including state transportation
23 facilities, a discussion of how additional funding will be raised, or
24 how land use assumptions will be reassessed to ensure that level of
25 service standards will be met;

26 (v) Intergovernmental coordination efforts, including an
27 assessment of the impacts of the transportation plan and land use
28 assumptions on the transportation systems of adjacent jurisdictions;

29 (vi) Demand-management strategies;

30 (vii) Active transportation component to include collaborative
31 efforts to identify and designate planned improvements for active
32 transportation facilities and corridors that address and encourage
33 enhanced community access and promote healthy lifestyles.

34 (b) After adoption of the comprehensive plan by jurisdictions
35 required to plan or who choose to plan under RCW 36.70A.040, local
36 jurisdictions must adopt and enforce ordinances which prohibit
37 development approval if the development causes the level of service
38 on a locally owned or locally or regionally operated transportation
39 facility to decline below the standards adopted in the transportation
40 element of the comprehensive plan, unless transportation improvements

1 or strategies to accommodate the impacts of development are made
2 concurrent with the development. These strategies may include active
3 transportation facility improvements, increased or enhanced public
4 transportation service, ride-sharing programs, demand management, and
5 other transportation systems management strategies. For the purposes
6 of this subsection (6), "concurrent with the development" means that
7 improvements or strategies are in place at the time of development,
8 or that a financial commitment is in place to complete the
9 improvements or strategies within six years. If the collection of
10 impact fees is delayed under RCW 82.02.050(3), the six-year period
11 required by this subsection (6)(b) must begin after full payment of
12 all impact fees is due to the county or city. A development proposal
13 may not be denied for causing the level of service on a locally owned
14 or locally or regionally operated transportation facility to decline
15 below the standards adopted in the transportation element of the
16 comprehensive plan where such impacts could be adequately mitigated
17 through active transportation facility improvements, increased or
18 enhanced public transportation service, ride-sharing programs, demand
19 management, or other transportation systems management strategies
20 funded by the development.

21 (c) The transportation element described in this subsection (6),
22 the six-year plans required by RCW 35.77.010 for cities, RCW
23 36.81.121 for counties, and RCW 35.58.2795 for public transportation
24 systems, and the ten-year investment program required by RCW
25 47.05.030 for the state, must be consistent.

26 (7) An economic development element establishing local goals,
27 policies, objectives, and provisions for economic growth and vitality
28 and a high quality of life. A city that has chosen to be a
29 residential community is exempt from the economic development element
30 requirement of this subsection.

31 (8) A park and recreation element that implements, and is
32 consistent with, the capital facilities plan element as it relates to
33 park and recreation facilities. The element shall include: (a)
34 Estimates of park and recreation demand for at least a ten-year
35 period; (b) an evaluation of facilities and service needs; (c) an
36 evaluation of tree canopy coverage within the urban growth area; and
37 (d) an evaluation of intergovernmental coordination opportunities to
38 provide regional approaches for meeting park and recreational demand.

39 (9)(a) A climate change and resiliency element that is designed
40 to result in reductions in overall greenhouse gas emissions and that

1 must enhance resiliency to and avoid the adverse impacts of climate
2 change, which must include efforts to reduce localized greenhouse gas
3 emissions and avoid creating or worsening localized climate impacts
4 to vulnerable populations and overburdened communities.

5 (b) The climate change and resiliency element shall include the
6 following subelements:

7 (i) A greenhouse gas emissions reduction subelement;

8 (ii) A resiliency subelement.

9 (c) The greenhouse gas emissions reduction subelement of the
10 climate change and resiliency element is mandatory for the
11 jurisdictions specified in RCW 36.70A.095 and is encouraged for all
12 other jurisdictions, including those planning under RCW 36.70A.040
13 and those planning under chapter 36.70 RCW. The resiliency subelement
14 of the climate change and resiliency element is mandatory for all
15 jurisdictions planning under RCW 36.70A.040 and is encouraged for
16 those jurisdictions planning under chapter 36.70 RCW.

17 (d) (i) The greenhouse gas emissions reduction subelement of the
18 comprehensive plan, and its related development regulations, must
19 identify the actions the jurisdiction will take during the planning
20 cycle consistent with the guidelines published by the department
21 pursuant to RCW 70A.45.120 that will:

22 (A) Result in reductions in overall greenhouse gas emissions
23 generated by transportation and land use within the jurisdiction but
24 without increasing greenhouse gas emissions elsewhere in the state;

25 (B) Result in reductions in per capita vehicle miles traveled
26 within the jurisdiction but without increasing greenhouse gas
27 emissions elsewhere in the state; and

28 (C) Prioritize reductions that benefit overburdened communities
29 in order to maximize the cobenefits of reduced air pollution and
30 environmental justice.

31 (ii) Actions not specifically identified in the guidelines
32 developed by the department pursuant to RCW 70A.45.120 may be
33 considered consistent with these guidelines only if:

34 (A) They are projected to achieve greenhouse gas emissions
35 reductions or per capita vehicle miles traveled reductions equivalent
36 to what would be required of the jurisdiction under the guidelines
37 adopted by the department; and

38 (B) They are supported by scientifically credible projections and
39 scenarios that indicate their adoption is likely to result in

1 reductions of greenhouse gas emissions or per capita vehicle miles
2 traveled.

3 (iii) A jurisdiction may not restrict population growth or limit
4 population allocation in order to achieve the requirements set forth
5 in this subsection (9)(d).

6 (e)(i) The resiliency subelement must equitably enhance
7 resiliency to, and avoid or substantially reduce the adverse impacts
8 of, climate change in human communities and ecological systems
9 through goals, policies, and programs consistent with the best
10 available science and scientifically credible climate projections and
11 impact scenarios that moderate or avoid harm, enhance the resiliency
12 of natural and human systems, and enhance beneficial opportunities.
13 The resiliency subelement must prioritize actions that benefit
14 overburdened communities that will disproportionately suffer from
15 compounding environmental impacts and will be most impacted by
16 natural hazards due to climate change. Specific goals, policies, and
17 programs of the resiliency subelement must include, but are not
18 limited to, those designed to:

19 (A) Identify, protect, and enhance natural areas to foster
20 resiliency to climate impacts, as well as areas of vital habitat for
21 safe passage and species migration;

22 (B) Identify, protect, and enhance community resiliency to
23 climate change impacts, including social, economic, and built
24 environment factors, that support adaptation to climate impacts
25 consistent with environmental justice; and

26 (C) Address natural hazards created or aggravated by climate
27 change, including sea level rise, landslides, flooding, drought,
28 heat, smoke, wildfire, and other effects of changes to temperature
29 and precipitation patterns.

30 (ii) A natural hazard mitigation plan or similar plan that is
31 guided by RCW 36.70A.020(14), that prioritizes actions that benefit
32 overburdened communities, and that complies with the applicable
33 requirements of this chapter, including the requirements set forth in
34 this subsection (9)(e), may be adopted by reference to satisfy these
35 requirements, except that to the extent any of the substantive
36 requirements of this subsection (9)(e) are not addressed, or are
37 inadequately addressed, in the referenced natural hazard mitigation
38 plan, a county or city must supplement the natural hazard mitigation
39 plan accordingly so that the adopted resiliency subelement complies
40 fully with the substantive requirements of this subsection (9)(e).

1 (A) If a county or city intends to adopt by reference a federal
2 emergency management agency natural hazard mitigation plan in order
3 to meet all or part of the substantive requirements set forth in this
4 subsection (9)(e), and the most recently adopted federal emergency
5 management agency natural hazard mitigation plan does not comply with
6 the requirements of this subsection (9)(e), the department may grant
7 the county or city an extension of time in which to submit a natural
8 hazard mitigation plan.

9 (B) Eligibility for an extension under this subsection prior to
10 July 1, 2027, is limited to a city or county required to review and,
11 if needed, revise its comprehensive plan on or before June 30, 2025,
12 as provided in RCW 36.70A.130, or for a city or county with an
13 existing, unexpired federal emergency management agency natural
14 hazard mitigation plan scheduled to expire before December 31, 2024.

15 (C) Extension requests after July 1, 2027, may be granted if
16 requirements for the resiliency subelement are amended or added by
17 the legislature or if the department finds other circumstances that
18 may result in a potential finding of noncompliance with a
19 jurisdiction's existing and approved federal emergency management
20 agency natural hazard mitigation plan.

21 (D) A city or county that wishes to request an extension of time
22 must submit a request in writing to the department no later than the
23 date on which the city or county is required to review and, if
24 needed, revise its comprehensive plan as provided in RCW 36.70A.130.

25 (E) Upon the submission of such a request to the department, the
26 city or county may have an additional 48 months from the date
27 provided in RCW 36.70A.130 in which to either adopt by reference an
28 updated federal emergency management agency natural hazard mitigation
29 plan or adopt its own natural hazard mitigation plan, and to then
30 submit that plan to the department.

31 (F) The adoption of ordinances, amendments to comprehensive
32 plans, amendments to development regulations, and other nonproject
33 actions taken by a county or city pursuant to (d) of this subsection
34 in order to implement measures specified by the department pursuant
35 to RCW 70A.45.120 are not subject to administrative or judicial
36 appeal under chapter 43.21C RCW.

37 (10) It is the intent that new or amended elements required after
38 January 1, 2002, be adopted concurrent with the scheduled update
39 provided in RCW 36.70A.130. Requirements to incorporate any such new
40 or amended elements shall be null and void until funds sufficient to

1 cover applicable local government costs are appropriated and
2 distributed by the state at least two years before local government
3 must update comprehensive plans as required in RCW 36.70A.130.

--- **END** ---