SENATE FILE NO. SF0048

Licensure of midwives.

Sponsored by: Senator(s) Johnson and Scott and Representative(s) Davison, Edmonds, Harvey and Shepperson

A BILL

for

AN ACT relating to professions and occupations; creating a 1 2 of midwifery; specifying membership; specifying board 3 duties and powers; providing for licensure of midwives; for 4 specifying requirements licensure; providing 5 exceptions; granting rulemaking authority; providing 6 definitions; specifying grounds for denial, suspension or revocation of license; providing for appeals; providing 7 8 penalties; providing for criminal background checks of 9 applicants for licensure; authorizing limited administration of prescription drugs by midwives; providing 10 an appropriation; specifying immunity of others for actions 11 12 of a midwife; requiring reports from midwives; requiring 13 periodic program assessment; and providing for effective 14 dates.

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16 Be It Enacted by the Legislature of the State of Wyoming:

1 2 Section 1. W.S. 33-46-101 through 33-46-108 are 3 created to read: 4 CHAPTER 46 5 6 MIDWIVES LICENSURE ACT 7 8 33-46-101. Short title. 9 This act shall be known and may be cited as the "Midwives 10 11 Licensure Act". 12 33-46-102. Definitions. 13 14 15 (a) As used in this act: 16 17 (i) "Board" means the board of midwifery; 18 19 (ii) "Midwife" means any person who provides 20 primary prenatal, intrapartum and postpartum care by 21 affirmative act or conduct to women and newborns during the 22 childbearing cycle; 23

1 (iii) "Midwifery" or "practice of midwifery" means providing primary maternity care that is consistent 2 3 with a midwife's training, education and experience to 4 their newborn children throughout the women and 5 childbearing cycle, and includes identifying and referring women or their newborn children who require medical care to 6 an appropriate health professional; 7 8 9 (iv) "This act" means W.S. 33-46-101 through 10 33-46-108. 11 12 33-46-103. Board of midwifery. 13 14 (a) The board of midwifery is established. The board 15 shall regulate the practice of midwifery in the state to ensure the safety of women and newborn children receiving 16 17 care from midwives. 18 19 (b) The board shall license as a midwife any person 20 who applies in the manner prescribed by the board in rules 21 and regulations and who: 22 23 (i) Pays the fees established by the board 24 pursuant to this act;

1 2 (ii) Has graduated from a midwifery education 3 program accredited by the midwifery education accreditation 4 council, or a similar successor organization, or has five 5 (5) years experience practicing as a licensed or certified midwife in another state; 6 7 (iii) Provides proof of current certification as 8 a certified professional midwife by the North American 9 registry of midwives or its successor organization; 10 11 12 (iv) Has completed a practicum or course of 13 practical experience meeting the requirements established 14 by rule and regulation of the board; 15 16 (v) Has provided the board with evidence of 17 successful completion of board approved courses in the 18 treatment of respiratory distress in newborns, 19 pharmacology, the treatment of shock, intravenous therapy 20 and suturing specific to midwives. The board may accept 21 graduation from an accredited program as provided by paragraph (ii) of this subsection as 22 satisfying this those programs adequately cover 23 requirement if these 24 subjects;

1 2 (vi) Has provided the board fingerprints and 3 other information necessary for a criminal history record 4 background check as provided under W.S. 7-19-201; 5 6 Has successfully completed a personal (vii) interview with the board, if the board deems an interview 7 appropriate in general or in a specific case; 8 9 10 (viii) Has not provided materially false or 11 misleading information to the board; 12 13 (ix) Has not been convicted of a crime which in 14 the judgment of the board renders the person unfit to practice midwifery. 15 16 17 (c) The board may by endorsement license any person as a midwife who applies in the manner prescribed by the 18 board and who: 19 20 21 (i) Pays the fees established by the board 22 pursuant to this act; 23

1 (ii) Is currently licensed or certified by any 2 state with requirements at least as stringent as this state 3 and is in good standing in that state; 4 5 (iii) Has successfully completed a personal interview with the board if the board deems an interview 6 7 appropriate in general or in a specific case; 8 9 (iv) Has provided the board fingerprints and 10 other information necessary for a criminal history record 11 background check as provided under W.S. 7-19-201; 12 13 (v) Has provided materially false not or 14 misleading information to the board; 15 16 (vi) Has not been convicted of a crime which in 17 the judgment of the board renders the person unfit to 18 practice midwifery; 19 20 (vii) Has not been sanctioned in another state 21 without resolution satisfactory to the board. 22 The period of licensure shall be two (2) years 23 (d) 24 and the board shall renew the license upon application,

1 payment of fees and completion of any required continuing 2 absent cause to education, take action pursuant to 3 subsection (e) of this section. 4 5 (e) The board may revoke, suspend or condition the license of a midwife or require the midwife to practice for 6 a time under the supervision of a person licensed under the 7 Medical Practice Act, a certified nurse midwife or another 8 9 midwife as appropriate if the board finds the midwife has 10 committed any one (1) or more of the following: 11 12 (i) Been convicted of a crime which renders the 13 person unfit to practice midwifery; 14 15 (ii) Violated this act; 16 17 (iii) Abused or neglected women or newborns under the midwife's care; 18 19 20 (iv) Failed to refer women or newborn children 21 in need of care or at risk of needing care beyond the 22 abilities of the midwife to an appropriate health care professional in accord with standards of the national 23 24 association of certified professional midwives or other

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1 national midwife certifying agency established for such 2 purpose which has been reviewed and approved by the board; 3 4 (v) Provided a level degree of care or 5 indicating a need for additional training of the midwife or additional professional supervision of the midwife. 6 7 (f) The board may authorize its chairman or executive 8 9 secretary, if any, to issue a provisional license allowing 10 any of the following: 11 12 (i) Any person eligible for licensure to 13 practice under the supervision of another midwife, a person licensed under the Medical Practice Act or a certified 14 nurse midwife until the board has the opportunity to act on 15 16 the person's application for licensure, however this 17 paragraph shall not apply to any person whose license or certificate is under revocation, suspension or disciplinary 18 restriction in another state; 19 20 21 (ii) Any person undertaking the practicum 22 required under this act to practice under the supervision

23 of another midwife, a certified nurse midwife or a person 24 licensed under the Medical Practice Act;

1 2 licensed or certified (iii) Any person in 3 another state with requirements at least as stringent as 4 this state to practice for not more than thirty (30) days 5 to provide education and instruction in midwifery or to act as a locum tenens for a midwife licensed under this act. 6 The board may define by rule and regulation the number of 7 times during a year a provisional license pursuant to this 8 paragraph may be issued. 9 10 11 (g) Unless otherwise provided in this act, hearing procedures shall be promulgated in accordance with, and a 12 13 person aggrieved by a decision of the board may take an 14 appeal pursuant to, the Wyoming Administrative Procedure 15 Act. 16 17 (h) The practice of midwifery in Wyoming prior to the effective date of this act shall not constitute grounds for 18 19 the board to deny licensure to or to discipline any person 20 who otherwise qualifies for licensure under this act. 21

(j) The board shall make, adopt, amend, repeal andenforce reasonable rules and regulations necessary for the

proper administration and enforcement of this act. 1 The 2 rules adopted by the board shall: 3 4 (i) Develop uniform and reasonable scope of 5 practice standards for midwifery consistent with W.S. 33-46-102(a)(ii) and (iii), which shall, at a minimum: 6 7 8 (A) Prohibit a licensed midwife from 9 providing care for a client with any one (1) or more of the 10 following pregnancy disorders, diagnoses, conditions or 11 symptoms: 12 13 (I) Placental abnormality; 14 15 (II) Multiple gestation; 16 17 (III) Noncephalic presentation at the onset of labor or rupture of membranes, whichever occurs 18 19 first; 20 21 (IV) Birth under thirty-seven (37) 22 weeks or after forty-two (42) weeks gestational age; 23

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1	(V) A history of more than one (1)
2	prior cesarean section with no prior vaginal delivery, a
3	cesarean section with eighteen (18) months of the current
4	delivery or any cesarean section that was surgically closed
5	with a classical or vertical incision;
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7	(VI) Rhesus factor or other blood
8	group or platelet sensitization, hematological disorders or
9	coagulation disorders;
10	
11	(VII) Preeclampsia;
12	
13	(VIII) Cervical insufficiency or a
14	history of cervical insufficiency.
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16	(B) Prohibit a licensed midwife from
17	providing care for a client with a history of any one (1)
18	or more of the following disorders, diagnoses, conditions
19	or symptoms unless the disorder, diagnosis, condition or
20	symptom is being treated, monitored or managed by a
21	physician licensed under the Medical Practice Act:
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23	(I) Diabetes;
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1	(II) Thyroid disease;
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3	(III) Epilepsy;
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5	(IV) Hypertension;
6	
7	(V) Cardiac disease;
8	
9	(VI) Pulmonary disease;
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11	(VII) Renal disease;
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13	(VIII) Previous major surgery of the
14	pulmonary system, cardiovascular system, urinary tract or
15	gastrointestinal tract;
16	
17	(IX) Hepatitis.
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19	(C) Require a licensed midwife to recommend
20	that a client see a physician licensed under the Medical
21	Practice Act and to document and maintain a record if the
22	client has a history of any one (1) or more of the
23	following disorders, diagnoses, conditions or symptoms:
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1		(I) Previous complicated pregnancy;
2 3		(II) Previous cesarean section;
4		
5		(III) Previous pregnancy loss in
6	second or third trin	nester;
7		
8		(IV) Previous spontaneous premature
9	labor;	
10		
11		(V) Previous preterm rupture of
12 13	membranes;	
14		(VI) Previous preeclampsia;
15		(VI) TIEVIEdd precerampord,
16		(VII) Previous hypertensive disease of
17	pregnancy;	
18		
19		(VIII) Prior infection with parvo
20	virus, toxoplasmos	is, cytomegalovirus or herpes simplex
21	virus;	
22		
23		(IX) Previous newborn group B
24	streptococcus infect	cion;

1 2 (X) A body mass index of thirty-five 3 (35) or higher at the time of conception; 4 5 (XI) Underlying family genetic disorders with potential for transmission; 6 7 (XII) Psychiatric illness. 8 9 10 (D) Require a licensed midwife to 11 facilitate the immediate transfer to a hospital for 12 emergency care any one (1) or more of the following disorders, diagnoses, conditions or symptoms: 13 14 15 (I) Maternal fever in labor; 16 17 (II) Suggestion of fetal jeopardy such as significant bleeding, thick meconium or abnormal fetal 18 heart tones without delivery imminent; 19 20 21 (III) Noncephalic presentation at the 22 onset of labor or rupture of membranes, whichever occurs 23 first; 24

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1		(IV) Second stage of labor longer than
2	two (2) hours withou	t adequate progress;
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4		(V) Current spontaneous premature
5	labor;	
6		
7		(VI) Current preterm premature rupture
8	of membranes;	
9		
10		(VII) Current preeclampsia;
11		
12		(VIII) Current hypertensive disease of
13	pregnancy;	
14		
15		(IX) Continuous uncontrolled bleeding;
16		
17		(X) Bleeding which necessitates the
18	administration of m	ore than two (2) doses of oxytocin or
19	other antihemorrhagi	c agent;
20		
21		(XI) Delivery injuries to the bladder
22	or bowel;	
23		
24		(XII) Seizures;

1 2 (XIII) Uncontrolled vomiting; 3 4 (XIV) Coughing or vomiting of blood; 5 6 (XV) Severe chest pain; 7 8 (XVI) Sudden onset of shortness of 9 breath and associate labored breathing. 10 11 (E) Require that a licensed midwife 12 recommend to the client that two (2) providers trained in 13 neonatal resuscitation program be present at delivery; 14 15 (F) Require a licensed midwife to maintain records of all care provided to clients. 16 17 18 (ii) Develop a protocol for written informed consent to treatment, which shall include all of 19 the 20 following: 21 22 (A) The licensed midwife's experience and 23 training; 24

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1 (B) Instructions for obtaining a copy of 2 rules adopted by the board pursuant to this act; 3 4 (C) Instructions for obtaining a copy of 5 documents adopted by the national association of certified 6 professional midwives that identify the nature of and 7 standards of practice for responsible midwifery practice; 8 9 Instructions for filing complaints with (D) 10 the board; 11 12 Notice of the type and liability limits (E) 13 of professional or personal liability insurance maintained by the midwife or notice that the midwife does not carry 14 liability insurance; 15 16 17 (F) A written protocol for emergencies that is specific for each individual client, including the 18 following provisions: 19 20 21 (I) Transport to a hospital in an 22 emergency; 23

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1 (II) Notification of the hospital to 2 which a client will be transferred upon initiation of the 3 transfer; 4 5 (III) Accompaniment of the client to the hospital by the midwife, if feasible, or telephone 6 notice to the hospital if the midwife is unable to be 7 8 present personally; 9 (IV) Transmission of the client's 10 11 record to the hospital, including the client's name, 12 address, list of known medical conditions, list of 13 prescription or over the counter medications regularly 14 taken, history of previous allergic reactions to medications, the client's current medical condition, if 15 feasible, and description of the care provided by the 16 17 midwife; 18 19 (V) Next of kin contact information. 20 21 (G) A description of the procedures, 22 benefits and risks of home birth, primarily those conditions that may arise during delivery; 23 24

1 (H) Any other information required by board 2 rule. 3 4 (iii) Define a protocol for the use of those 5 drugs approved by the board for administration to mothers and babies. The protocol shall include amounts and methods 6 7 of obtaining, storing and disposing of approved drugs, indications for usage, dosage, route of administration and 8 9 duration of treatment; 10 11 (iv) Define a protocol for management of 12 newborns which shall at a minimum include immediate management of respiratory distress or other serious or 13 14 potentially serious illness in the newborn, ensuring compliance with the newborn screening requirements of W.S. 15 16 35-4-801 and ensuring compliance with the relevant portions 17 of vital records reporting pursuant to W.S. 35-1-401 through 35-1-431; 18 19 (v) Define a 20 protocol for medical waste 21 disposal; 22 23 (vi) Require midwives to report outcomes to the 24 board after each birth.

1 2 Rules adopted by the board shall not: (k) 3 4 (i) Require a licensed midwife to have a nursing 5 degree or diploma; 6 7 (ii) Except as authorized by subsection (f) of this section or as a condition imposed as a disciplinary 8 9 measure pursuant to W.S. 33-46-103(e), require a licensed midwife to practice midwifery under the supervision of 10 11 another health care provider; 12 13 (iii) Except as a condition imposed as а disciplinary measure pursuant to W.S. 33-46-103(e), require 14 a licensed midwife to enter into an agreement, written or 15 16 otherwise, with another health care provider; 17 18 (iv) Limit the location where a licensed midwife 19 may practice midwifery; 20 21 (v) Allow a licensed midwife to use vacuum 22 extraction or forceps as an aid in the delivery of a 23 newborn; 24

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1
             (vi) Grant a licensed midwife prescriptive
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   pursuant to W.S. 33-46-103(j)(iii);
             (vii) Allow a
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   abortions.
   program.
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2 privilege, except as provided in the protocol established 4 5 licensed midwife to perform 7 (m) At no less than five (5) year intervals, the 8 9 board shall examine the reports provided under paragraph 10 (j) (v) of this section to assess the efficacy of the 11 12 13 33-46-104. Board membership and organization. 14 (a) The board shall consist of seven (7) members 15 appointed by the governor including four (4) certified 16 17 professional midwives, one (1) certified nurse midwife, one (1) physician licensed under the Medical Practice Act who 18 is board certified in either obstetrics and gynecology or 19 20 family medicine and who has experience in primary maternity 21 care and one (1) consumer of midwifery care. The governor 22 shall have the authority to appoint to the board qualified midwives licensed or certified in another state. 23

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1 (b) The initial appointments shall be for staggered 2 terms with three (3) members being appointed for two (2) 3 year terms, three (3) members being appointed for three (3) 4 year terms and one (1) member being appointed for a four 5 (4) year term. Thereafter, members shall be appointed for four (4) year terms. Vacancies shall be filled in the same 6 7 manner as original appointments.

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9 The board shall elect a chairman and a vice (C) 10 chairman from among its membership. A majority of the 11 board shall constitute a quorum. The meetings of the board shall be held at the call of the chairman or whenever a 12 13 majority of the board members request and shall be held at 14 least three (3) times per year.

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16 The attorney general shall provide legal counsel (d) 17 as necessary for the board and shall do so without charge until July 1, 2010 to assist the board in its organization 18 19 and promulgation of initial rules.

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21 33-46-105. Prohibited acts and exceptions.

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(a) Unless licensed pursuant to this act, no person 23 24 shall practice midwifery or hold himself out to be a

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   midwife, a licensed midwife or a certified professional
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   midwife except that a certified nurse midwife may hold
3
   himself out to be a midwife.
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        (b) The following shall not be considered to be
    practicing midwifery under this act:
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             (i) Any person rendering aid to a
                                                      woman
9
    delivering a baby in the case of an emergency;
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             (ii) Any family member assisting a
                                                      woman
12
   delivering a baby;
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14
             (iii) Any person recommending or referring a
    woman to medical care or a
15
                                     specific health care
16
   practitioner;
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             (iv) Any person licensed under another chapter
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    of this title while practicing within the scope of the
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    license.
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       33-46-106. Penalties.
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1 Any person violating any provision of this act is guilty of 2 a misdemeanor punishable by a fine of not more than one thousand dollars (\$1,000.00), imprisonment for not more 3 4 than one (1) year, or both.

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33-46-107. Immunity.

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No person other than the licensed midwife who 8 (a) 9 provided care to the patient shall be liable for the 10 midwife's negligent, grossly negligent or willful and 11 wanton acts or omissions.

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13 (b) No hospital, person licensed under the Medical 14 Practice Act, nurse, prehospital emergency medical personnel or any of their agents shall be liable for care 15 provided to a woman or newborn child subsequent to care 16 17 provided by a midwife whose care was negligent, grossly negligent or willful and wanton in acts or omissions, 18 19 except that any hospital, person licensed under the Medical 20 Practice Act, nurse, prehospital emergency medical 21 personnel or any of their agents shall remain liable as 22 otherwise provided by law for his or its own actions which 23 are independent of the actions and omissions of the 24 midwife.

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2 (c) No person licensed under the Medical Practice 3 Act, nurse or hospital in which they practice shall be 4 liable for any failures of a midwife to meet any standard 5 of care for patients on which they provide consultation to a midwife or accept a referral from the midwife but shall 6 7 remain liable as otherwise provided by law for his or its own actions. 8 9 10 (d) For purposes of this section, "midwife" means the 11 licensed midwife who provided care to the patient and any employer under whose authority the midwife provided that 12 13 care. 14 15 33-46-108. Fees. 16 17 The board shall establish fees as necessary to provide for the administration of this act, including establishment of 18 19 a reasonable working capital contingency fund. The board 20 may establish fees for licensure, renewal of licenses, late 21 applications, provisional licensure and per delivery fees 22 for midwives conducting deliveries. Any per delivery fee established by the board shall not exceed fifty dollars 23 24 (\$50.00) and shall be forwarded to the board at the

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1 interval specified by board rules and regulations. The 2 fees shall be deposited and managed in the same manner as 3 other fees collected pursuant to this act. 4 5 **Section 2.** W.S. 7-19-106(a) by creating a new paragraph (xxiv), 7-19-201(a) by creating a new paragraph 6 7 (xix) and 33-24-129 are amended to read: 8 9 7-19-106. Access to, and dissemination of, information. 10 11 12 (a) Criminal history record information shall be 13 disseminated by criminal justice agencies in this state, 14 whether directly or through any intermediary, only to: 15 16 (xxiv) The board of midwifery for purposes of 17 obtaining background information on applicants for licensure by the board whose application or other 18 19 information received by the board indicates the applicant 20 has or may have been convicted of a crime, and for purposes 21 of investigation of complaints and disciplinary action 22 against licensees of the board.

23

7-19-201. State or national criminal history record 1 2 information. 3 4 The following persons shall be required to submit (a) 5 to fingerprinting in order to obtain state and national 6 criminal history record information: 7 (xix) All persons applying for licensure to the 8 9 Wyoming board of midwifery whose application or other information received by the board indicates that the 10 11 applicant has or may have been convicted of a crime, and any licensee of the board of midwifery upon written request 12 13 from the board of midwifery as part of an ongoing 14 investigation of or disciplinary action against the 15 licensee. 16 33-24-129. Exempted professions. 17

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19 This act does apply to physicians, dentists, not 20 veterinarians, podiatrists, optometrists, or osteopaths or 21 midwives licensed by law to practice their professions 22 within this state or to other persons authorized by federal 23 law and state law to treat sick and injured persons in

1 Wyoming and to use controlled substances in the course of 2 treatment.

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4 **Section 3.** There is appropriated twenty thousand 5 dollars (\$20,000.00) from the general fund to the department of administration and information. 6 This appropriation shall be for the period beginning with the 7 effective date of this section and ending June 30, 2011. 8 9 This appropriation shall only be expended for the purpose 10 of providing necessary support and executive secretary 11 services for the board of midwifery as created under section 1 of this act. Notwithstanding any other provision 12 13 of law, this appropriation shall not be transferred or 14 expended for any other purpose and any unexpended, unobligated funds remaining from this appropriation shall 15 16 revert as provided by law on June 30, 2011. The board 17 shall submit a supplemental budget request for the fiscal year beginning July 1, 2011 and standard budget requests 18 19 for subsequent biennia through the normal budget process.

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21 Section 4.

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Except as provided in subsection (b) of this 23 (a) 24 section, this act is effective July 1, 2010.

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2 (b) W.S. 33-46-103(a) and 33-46-104 created by this act and sections 2 and 3 of this act are effective 3 4 immediately upon completion of all acts necessary for a 5 bill to become law as provided by Article 4, Section 8 of the Wyoming Constitution. The board of midwifery may 6 7 immediately commence drafting and adoption of rules and 8 regulations for the implementation of this act and may 9 immediately accept applications for midwife licenses to be issued on or after July 1, 2010. 10 11

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(END)